# City of El Paso, Texas

Single Audit Reports

Year Ended August 31, 2010



# City of El Paso, Texas

Year Ended August 31, 2010

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Cluster/Program	Federal Agency/ Pass-Through Entity	CFDA Number	Grant or Identifying Number	Amount Expended
Special Supplemental Nutrition				
Program for Women, Infants,	U.S. Department of Agriculture/ Texas			
and Children	Department of State Health Services	10.557	2008-024651-001	\$ 226
			2009-030103-001	1,142,036
			2010-033688-001	6,218,756
	Total U.S. Department of Agriculture			7,361,018
Public Safety Interoperable	Department of Commerce National			
Communications Grant	Telecommunications and Information			
Program	Administration	11.555	2007-GS-H7-0044	766
C			2008-GE-T8-0034	1,782
	<b>Total Department of Commerce</b>			2,548
Community Economic Adjustment				
Assistance for Establishment,				
Expansion, Realignment, or				
Closure of a Military Installation	U.S. Department of Defense	12.607	RA0619-07-01-03-03	691,935
	Total U.S. Department of Defense			691,935
CDBG - Entitlement Grants Cluster				
Community Development Block	U.S. Department of Housing and Urban			
Grants/Entitlement Grants	Development	14.218	B-06-MC-48-0015	149,608
			B-07-MC-48-0015	221,557
			B-08-MC-48-0015	3,705,324
			B-09-MC-48-0015	4,030,812
			B-08-MN-48-0003	700,599
			Revolving Loan Fund	466,423 9,274,323
ARRA - Community Development Block Grant ARRA	U.S. Department of Housing and			
Entitlement Grants	Urban Development	14.253	B-09-MY-48-0015	1,411,241
	Total CDBG - Entitlement Grants Cluster	1 11200	2 07 111 10 0010	10,685,564
CDBG - State-Administered Small				
Cities Program Cluster				
Community Development Block				
Grants/State's Program and Non-	U.S. Department of Housing and			
Entitlement Grants in Hawaii	Urban Development	14.228	77090000112	29,615
Environment Shallon County	U.C. Dependence of Harrison and			
Emergency Shelter Grants Program	U.S. Department of Housing and Urban Development	14.231	S-09-MC-48-0005	330.859
Tiogram	orban Development	14.231	5-07-MC-48-0005	550,657
HOME Investment Partnerships	U.S. Department of Housing and Urban			
Program	Development	14.239	HOME PI	1,282,713
			M-05-MC-48-0213	985,110
			M-06-MC-48-0213	572,289
			M-07-MC-48-0213	1,501,704
			M-08-MC-48-0213	885,060
			M-09-MC-48-0213	401,173
				5,628,049

# City of El Paso, Texas

### Schedule of Expenditures of Federal and State Awards (Continued) Year Ended August 31, 2010

Cluster/Program	Federal Agency/ Pass-Through Entity	CFDA Number	Grant or Identifying Number	Amount Expended
ARRA - Housing Opportunities for Persons with AIDs	U.S. Department of Housing and Urban Development	14.241	TXH09F006	\$ 300,121
Empowerment Zones Program	U.S. Department of Housing and Urban Development	14.244	EZ99TX0013 Revolving Loan Fund	3,314,189 36,833 3,351,022
ARRA - Homelessness Prevention and Rapid Re-Housing Program (HPRP)	U.S. Department of Housing and Urban Development Total U.S. Department of Housing and U	14.257 J <b>rban Development</b>	S-09-MY-48-0005	1,033,760 21,358,990
Juvenile Accountability Block Grants	U.S. Department of Justice/ Texas Office of the Governor - Criminal Justice	16.523	JB-07-XXX-13359-10	(2,125)
Juvenile Justice and Delinquency Prevention_Allocation to States	U.S. Department of Justice/ Texas Office of the Attorney General	16.540	0913392	6,643
Part E - Developing, Testing, and Demonstrating Promising New Programs	U.S. Department of Justice	16.541	2006-DD-BX-0550	58,695
Crime Victim Assistance/ Discretionary Grants	U.S. Department of Justice/ Texas Office of the Attorney General	16.582	08-02413	981
Violence Against Women Formula Grants	U.S. Department of Justice/ Texas Office of the Governor - Criminal Justice Division	16.588	WF-08-V30-13413-11 WF-09-V30-20949-01 WF-09-V30-20951-01	(259) 32,090 <u>97,082</u> 128,913
Community Capacity Development Office	U.S. Department of Justice	16.595	2008-WS-QX-0239 2009-WS-QX-0030	128,616 68,911 197,527
Public Safety Partnership and Community Policing Grants	U.S. Department of Justice	16.710	2005CKWX0432 2006CKWX0665 2007CKWX0186 2008CKWX0362 2009CKWX0615	59,226 110 (365) 101,031 755,940 915,942

# **City of El Paso, Texas** Schedule of Expenditures of Federal and State Awards (Continued)

### Year Ended August 31, 2010

Cluster/Program	Federal Agency/ Pass-Through Entity	CFDA Number	Grant or Identifying Number	Amount Expended
Edward Byrne Memorial Justice Assistance Grant Program	U.S. Department of Justice/ County of El Paso & Texas Office of the Governor - Criminal Justice Division	16.738	2006-DJ-BX-0121 (County) 2007-DJ-BX-1207 (County) DJ-07-A10-20904-01 (State)	\$ 84,339 183,037 34,200 301,576
Congressionally Recommended Awards	U.S. Department of Justice	16.753	2007DDBX0590	121,862
ARRA - Recovery Act - Edward				
Byrne Memorial Justice Assistance Grant (JAG) Program/ Grants to States and Local Government	U.S. Department of Justice/ Texas Office of the Governor - Criminal Justice Division	16.803	2329301	303,800
ARRA - Recovery Act-Edward Byrr Memorial Justice Assistance Grant (JAG) Program/ Grants to Units of Local	ie			
Governments	U.S. Department of Justice Total U.S. Department of Justice	16.804	2009-SB-B9-3086	1,116,974 <b>3,150,788</b>
Airport Improvement Program	U.S. Department of Transportation	20.106	AIP3-48-0077-026-2009 AIP3-48-0077-027-2009	924,116 935,519 1.859.635
Highway Planning and Construction	n Cluster			1,059,055
Highway Planning and Construction	U.S. Department of Transportation	20.205	TX-70-X003-00 TX-90-X454-01 TX-90-X650-02	113,070 39,524 2,396,351
	U.S. Department of Transportation/ Texas Department of Transportation U.S. Department of Transportation/		50-10XF0004	1,020,313
	New Mexico Department of Transportation Total Highway Planning and Construction	n Cluster	PL-92A-5(74)	41,406 3,610,664
Metropolitan Transportation	U.S. Department of Transportation/			
Planning	Texas Department of Transportation	20.505	50-10XF0004 CSJ:0924-06-212	300,659 34,367
	U.S. Department of Transportation/ New Mexico Department of Transportation		M00527	23,101
	Transportation			358,127
Federal Transit Cluster		20		
Federal Transit-Formula Grants	U.S. Department of Transportation	20.507 20.TX-03-0175-01	Various Lower Valley Transit	16,034,239 1,219,701
		20.TX-90-X280-03	•	159,942
		20.TX-90-X344-01	Maintenance Facility Upgrade	272,569
		20.TX-90-X390-01	STP Funding for Terminal	18,782
			-	17,705,233
ARRA - Federal Transit- Formula Grants	U.S. Doportmont of Transportation	20 507	TX-96-X035-00	7 921 440
romula Oralits	U.S. Department of Transportation Total Federal Transit Cluster	20.507	1A-70-A033-00	7,831,442 25,536,675

Cluster/Program	Federal Agency/ Pass-Through Entity	CFDA Number	Grant or Identifying Number	Amount Expended
Transit Services Programs Cluster				
Job Access - Reverse Commute	U.S. Department of Transportation	20.516	Various	\$ 1,027,075
New Freedom Program	U.S. Department of Transportation	20.521	Various	140,605
-	Total Transit Services Program Cluster		-	1,167,680
Highway Safety Cluster				
State and Community Highway Safety	U.S. Department of Transportation/ Texas Department of Transportation	20.600	2009-ElPasoSC-G-SYG- 0033	10,600
Juloty	Department of Transportation	20.000		
			2009-ElPasoPD-S-SYG-0122	43,468
			2010-ElPasoPD-S-SYG-0103	541,099
			2010-ElPasoSC-G-SYG-0017	139,480 734,647
				· - y- ·
Occupant Protection Incentive Grants	U.S. Department of Transportation/ Texas Department of Transportation	20.602	2010-ElPasoPD-CIOT-00062	13,623
	Total Highway Safety Cluster		-	748,270
	Total U.S. Department of Transportation	1	-	33,281,051
ARRA - Promotion of the Arts- Grar	ıts			
o Organizations and Individuals	National Endowment for the Arts	45.024	09-4488-7169 09-6288-7060	25,000
			09-0288-7000	100,000 125,000
Promotion of the Arts- Partnership				
Agreements	National Endowment for the Arts	45.025	08-4400-7083	9,139
			52256	18,664 27,803
			-	
	Total National Endowment for the Arts		-	152,803
Promotion of the Humanities-	National Endowment for the Humanities/	45 120	UTV# 2009 2529	1.012
Federal/State Partnership	Humanities Texas	45.129	HTX# 2008-3538 HTX# 2010-3958	1,012 1,079
	Total National Endowment for the Hum	anities	-	2,091
Museums for America	Institute of Museum and Library Services	45.301	MA-04-08-0305-08	70,814
	Institute of Museum and Library Services/ Texas State Library and Archives			
Grants to States	Commission	45.310	470-10016	299,155
			470-11026 476-10018	44 76,634
				375,833
	Total Institute of Museum and Library S	ervices	_	446,647
			-	

Cluster/Program	Federal Agency/ Pass-Through Entity	CFDA Number	Grant or Identifying Number	Amount Expended
Air Pollution Control Program Support	Environmental Protection Agency	66.001	A-00615409-1 A-00615410-1	\$
Surveys, Studies, Research, Investigations, Demonstrations, and Special Purpose Activities Relating to the Clean Air Act Surveys, Studies, Research,	Environmental Protection Agency/Texas Commission on Environmental Quality	66.034	582-10-72655 582-09-72655	50,119 3,225
Investigations, Demonstrations, and Special Purpose Activities Relating to the Clean Air Act	Environmental Protection Agency	66.034	XA-96660501-0	74,852
Performance Partnership Grants	Environmental Protection Agency/Texas Commission on Environmental Quality	66.605	582-09-86410 582-09-86375 582-10-86410 582-10-86375	(56,241) 1,680 89,112 <u>31,656</u> 66,207
Brownfields Assessment and Cleanup Cooperative Agreements	Environmental Protection Agency	66.818	BF-9666030-1 BF-9666040-1	17,733 65,043 82,776
	Total Environmental Protection Agency			443,437
ARRA - Weatherization Assistance for Low-Income Persons	U.S. Department of Energy/ Texas Department of Housing and Community Affairs	81.042	16090000704	1,760,664
ARRA - Energy Efficiency and Conservation Block Grant Program	U.S. Department of Energy Total U.S. Department of Energy	81.128	EE0000964	<u> </u>
	Total U.S. Department of Energy			2,133,401

Cluster/Program	Federal Agency/ Pass-Through Entity	CFDA Number	Grant or Identifying Number	Amount Expended
Strengthening Public Health Services at the Outreach Offices of the U.S Mexico Border Health Commission	Department of Health and Human Services/ Texas Department of State Health Services	93.018	2010-034779-001	\$ 66,001
Public Health Emergency Preparedness	Department of Health and Human Services/ Texas Department of State Health Services	93.069	2009-031668-001 2009-032094-001 2009-032170-001 2010-033393-001C 2010-033512-001G 2010-035411-001 2010-035728-001 2010-035864-001 2010-33512-001G	87,667 346,522 204,230 181,880 508,515 5,450 3,208 16,624 782,183 2,136,279
Project Grants and Cooperative Agreements for Tuberculosis Control Programs	Department of Health and Human Services/ Texas Department of State Health Services	93.116	2009-030517-001B 2010-034144-001	160,743 180,275 341,018
Immunization Cluster	Department of Health and Human			
Immunization	Services/ Texas Department of State Health Services Total Immunization Cluster	93.268	2009-029078-001 2010-031604-001	60,090 1,239,796 1,299,886
Centers for Disease Control and Prevention- Investigations and Technical Assistance	Department of Health and Human Services/ Texas Department of State Health Services	93.283	2008-028003-001 2008-028009-001 2008-028498-001 2009-031317-001 2009-031089-001	(5,753) (14,388) (3,127) 111,786 <u>168,818</u> 257,336
ARRA - Strengthening Communities Fund	Department of Health and Human Services	93.711	90SN0029	57,573
National Bioterrorism Hospital Preparedness Program	Department of Health and Human Services/ Texas Department of State Health Services	93.889	2009-032154-001	26,868
HIV Prevention Activities-Health Department Based	Department of Health and Human Services/ Texas Department of State Health Services	93.940	2010-032915-001	69,207

Cluster/Program	Federal Agency/ Pass-Through Entity	CFDA Number	Grant or Identifying Number	Amount Expended
Epidemiologic Research Studies of Acquired Immunodeficiency Syndrome (AIDS) and Human Immunodeficiency Virus (HIV) Infection in Selected Population Groups	Department of Health and Human Services/ Texas Department of State Health Services	93.943	2009-030621-001 2010-034530-001 2010-034570-001B	\$ 70,749 114,774 191,343 376,866
Human Immunodeficiency Virus (HIV)/Acquired Immunodeficiency Virus Syndrome (AIDS) Surveillance	Department of Health and Human Services/ Texas Department of State Health Services	93.944	2009-030646-001 2010-034564-001	27,430 19,817 47,247
Preventive Health and Health Services Block Grant	Department of Health and Human Services/ Texas Department of State Health Services	93.991	2009-028445-001 2010-032532-001	4,168 188,716 192,884
Maternal and Child Health Services Block Grant to the States	Department of Health and Human Services/ Texas Department of State Health Services	93.994	DSHS 2009-029529-001B DSHS 2009-029826-001A DSHS 2010-031630-001A DSHS 2010-032888-001A G410727 TITLE V FY07 (Carryover)	6,277 6,620 235,866 106,747 21,965 377,475
	Total U.S. Department of Health and Hu	man Services		5,248,640
Retired and Senior Volunteer Program	Corporation for National and Community Service/ Texas Department of Aging and Disability Services	94.002		142,829
Foster Grandparent/Senior Companion Cluster Foster Grandparent Program	Corporation for National and Community Service/ Texas Department of Aging and Disability Services <b>Total Corporation for National Commun</b>	94.011 <b>iity Service</b>		482,901 <b>625,730</b>
High Intensity Drug Trafficking Areas Program	Executive Office of the President	95.001	G09SW0007A	2,374,702
	Total Executive Office of the President		I8PSWP574	71,512 2,446,214

# **City of El Paso, Texas** Schedule of Expenditures of Federal and State Awards (Continued)

Year Ended August 31, 2010

Cluster/Program	Federal Agency/ Pass-Through Entity	CFDA Number	Grant or Identifying Number	Amount Expended
Homeland Security Cluster				
State Domestic Preparedness	U.S. Department of Homeland Security/			
Equipment Support Program	Texas Department of Public Safety	97.004	EMW-2005-FG-08972	\$ 1,610
Homeland Security Grant Program	U.S. Department of Homeland Security	97.067	2009-SS-T9-0064	549,354
Homeland Security Grant Program	U.S. Department of Homeland Security/			
	Texas Department of Public Safety	97.067	Operation Stonegarden	468,483
Metropolitan Medical Response	U.S. Department of Homeland Security/			
System	Texas Department of Public Safety	97.071	2007-GE-T7-0024	36,089
			2008-GE-T8-0034	306,108
			2009-SS-T9-0064	94,714
				436,911
	Total Homeland Security Cluster			1,456,358
Non-Profit Security Program	U.S. Department of Homeland Security/			
	Texas Department of Public Safety	97.008	2008-GE-T8-0034	5,339,000
	1			
Emergency Management	U.S. Department of Homeland Security/			
Performance Grants	Texas Department of Public Safety	97.042	G220901 FY09	(58,010)
			10TX-EMPG-0778	60,697
				2,687
Assistance to Einsfightens	U.S. Department of Homeland Security/			
Assistance to Firefighters Grant	Texas Department of Public Safety	97.044	EMW-2005-FG-08972	33,353
Grant	Texas Department of Tublic Safety	77.044	EMW-2007-FP-01230	12,500
			EWIW-2007-11-01230	45,853
				,
National Explosives Detection Canine				
Team Program	U.S. Department of Homeland Security	97.072	DTSA20-03-H-00998	200,500
State Homeland Security Program	U.S. Department of Homeland Security/			
State Homeland Security Program	Texas Department of Public Safety	97.073	2007-GE-T7-0024	152,539
		211010	2008-GE-T8-0034	41,668
				194,207
Law Enforcement Terrorism	U.S. Department of Homeland Security/			
Prevention Program	Texas Department of Public Safety	97.074	2007-GE-T7-0024	210,967
Buffer Zone Protection Program	U.S. Department of Homeland Security/			
(BZPP)	Texas Department of Public Safety	97.078	07-SR-BZ-24000-04	23,333
	Texas Department of Tublic Safety	27.070	08-SRA-BZ-24000 04	119,251
				142,584
Homeland Security Biowatch	U.S. Department of Homeland Security/			
Program	Texas Commission on Environmental	07.001	500 10 06404	140.254
	Quality	97.091	582-10-86404	148,354
			582-09-86404	107,310 255,664
	Total U.S. Department of Homeland Sec	curity		7,847,820

**Total Federal Awards Expended** 

85,215,173

Granting Agency/Grant Program	Grant or Identifying Number	Amount Expended
Texas State Library & Archive Commission		
Loan Star Libraries Grant	442-09156	\$ 816
Loan Star Libraries Grant	442-10094	103,728
		104,544
Texas Department of Aging and Disability Services		
Foster Grandparent Program		5,000
Retired Seniors Volunteer Program		21,031
		26,031
Texas Department of State Health Services		
Division for Regulatory Services		
Environmental Health Group	2007-022828-001	1,393
El Paso Equipment	2010-032625-001	9,658
EMS Local Projects Grant Program	2010-033876-001	28,000
Total Division for Regulatory Services		39,051
Division of Prevention and Preparedness		
Tuberculosis Prevention and Control Program (2009)	2009-028588-001A	17,371
Tuberculosis Prevention and Control Program (2010)	2010-032852-001	372,405
IDCU Flu Lab	2010-031535-001	4,505
Animal Friendly Program	2010-032450-001	12,944
PHP LRN Laboratory Program	2010-035277-001	367
Total Division of Prevention and Preparedness		407,592
Division for Family and Community Health Services		
Title V Fee for Service Program	2010-034122-001A	81,700
Total Texas Department of State Health Services		528,343
Texas Automobile Theft Prevention Authority		
ATPA Border Partners	SA-T01-10050-09	30,398
ATPA Border Partners	SA-T01-10050-10	1,477,803
		1,508,201

Granting Agency/Grant Program	Grant or Identifying Number	Amount Expended
Texas Commission on the Arts		
Arts Create	10-31084	\$ 12,493
Arts Create	10-31253	15,500
Arts Create: Subgrant	10-31333	35,000
Arts Respond Project: Economic Development	10-31404	4,000
Arts Respond Project:Education	10-31405	3,000
Arts Respond Project: Public Safety & Criminal Justice	10-31420	1,500
Arts Respond Project: Economic Development	10-31592	1,500
		72,993
Texas Department of Housing and Community Affairs		
Homeless Housing and Services Program (HHDP)	63100000887	553,565
Texas Department of Public Safety - Division of Emergency		
Management/ Office of the Governor		
Local Border Security Program	LBSP-08-009	1,131
Border Security Equipment and Technology Program	BSET-08-002	299,754
Border Security Equipment and Technology Program	BSET-08-004	398,900
		699,785
Total State Awards Expended		3,493,462
Total Federal and State Awards Expended		\$ 88,708,635

#### Notes to Schedule

1. This schedule includes the federal and state awards activity of all federal and state financial assistance programs of the City of El Paso, Texas, and is presented on the cash basis of accounting, except for the FAA Airport Improvement grant and the FTA Capital and Planning grants, which use the full accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

The accompanying schedule of expenditures of federal and state awards presents activity of all federal and state financial assistance programs of the City for the year ended August 31, 2010, except for the financial assistance received by the Public Service Board – El Paso Water Utilities. The City's reporting entity is defined in note 1(A) of the City's basic financial statements. Federal and state awards received directly from federal and state agencies, as well as federal and state financial assistance passed through other entities, are included on the schedule of expenditures of federal and state awards.

- 2. Amounts reported in the accompanying schedule of expenditures of federal and state awards may not agree with the amounts reported in the related federal and state financial reports filed with grantor agencies because of accruals that would be included in the subsequent reports filed with the agencies.
- 3. Of the federal and state expenditures presented in this schedule, the City provided federal awards to subrecipients as follows:

	CFDA		A	mount
Program	Program Number Subrecipient		Р	rovided
State Subrecipient Awards				
Arts Create/Arts Respond Programs	N/A	Various	\$	56,400
Homeless Housing and Services				
Program (HHDP)	N/A	Various		553,565
Total State Subrecipient Awards			\$	609,965

Program	CFDA Number	Subrecipient	Amount Provided
Federal Subrecipient Awards			
CDBG Entitlement Cluster			
Community Development Block			
Grants/Entitlement Grants	14.218	Various	\$ 1,566,021
ARRA - Community Development			
Block Grant ARRA Entitlement Grants	14.253	Various	350,000
Total CDBG Entitlement Cluster			1,916,021
Emergency Shelter Grants Program	14.231	Various	313,069
ARRA - Housing Opportunities for		International	
Persons with AIDs	14.241	AIDS Empowerment	293,258
Empowerment Zones Program	14.244	Various	2,368,070
ARRA - Homelessness Prevention			
and Rapid Re-Housing Program (HPRP)	14.257	Various	1,014,967
ARRA - Promotion of the Arts- Grants			
to Organizations and Individuals	45.024	Various	90,000
ARRA - Energy Efficiency and			
Conservation Block Grant Program	81.128	El Paso Water Utilities	36,428
Total Federal Subrecipient Awards			\$ 6,031,813

4. The City administers federal loan programs. These programs are initiated with a grant of federal funds and are sustained after the original money is distributed in loans by using principal payments for subsequent loans to qualified borrowers. The interest received is considered to be program income and is used to pay administrative costs associated with the programs as well as for subsequent loans. As of August 31, 2010, outstanding principal balances of these loans were as follows:

Federal Grantor/Program Title	CFDA Number	Loans Receivable Principal
Department of Housing and Urban Development:		
Community Development Block Grants/Entitlement Grants	14.218	\$ 8,801,354
HOME Investment Partnerships Program	14.239	26,415,987
Empowerment Zones Program	14.244	2,096,206
Total revolving loans		\$ 37,313,547

- 5. During fiscal year ended August 31, 1992, the City received a \$3,000,000 federal loan for construction work on the International Zaragosa Bridge. The balance of the loan at August 31, 2010 is \$1,150,000.
- 6. The accompanying schedule reflects certain adjustments resulting from fiscal adjustments to closed grants and transfers between grants. As a result, certain grants show negative expenditures.
- 7. Federal and state financial assistance programs are reported in the City's financial statements primarily in the Community Development Block Grants and Nonmajor Governmental Funds. Certain programs are included in the enterprise funds, of which certain grants are reported as capital contributions in the Income (Loss) Before Capital Contributions and Transfers section of the Statement of Revenues, Expenses, and Changes in Fund Net Assets (Deficit) Proprietary Funds.



#### Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and the State of Texas Uniform Grant Management Standards

The Honorable Mayor and Members of the City Council City of El Paso, Texas El Paso, Texas

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of El Paso, Texas (the City) as of and for the year ended August 31, 2010, which collectively comprise the City's basic financial statements, and have issued our report thereon dated February 28, 2011, which contained a reference to the reports of other accountants. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the State of Texas Uniform Grant Management Standards, issued by the Governor's Office of Budget and Planning. The financial statements of the El Paso City Employees' Pension Fund, a component unit included in the financial statements of the aggregate remaining fund information, were not audited in accordance with Government Auditing Standards and the State of Texas Uniform Grant Management Standards, Other accountants audited the financial statements of the El Paso Firemen and Policemen's Pension Fund and the Public Service Board - El Paso Water Utilities, as described in our report on the City's financial statements. This report does not include the results of the other accountants' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those accountants. The financial statements of the El Paso Firemen and Policemen's Pension Fund, a component unit included in the financial statements of the aggregate remaining fund information, were not audited in accordance with Government Auditing Standards and the State of Texas Uniform Grant Management Standards. The financial statements of the Public Service Board - El Paso Water Utilities were not audited in accordance with the State of Texas Uniform Grant Management Standards.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.





The Honorable Mayor and Members of the City Council City of El Paso, Texas Page 2

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses as defined above

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* or the State of Texas *Uniform Grant Management Standards*.

We noted certain matters that we reported to the City's management in a separate letter dated February 28, 2011.

This report is intended solely for the information and use of the Mayor, City Council, and management of the City, the federal cognizant agency, other federal and state awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

BKD,LIP

February 28, 2011



#### Independent Accountants' Report on Compliance with Requirements That Could Have a Direct and Material Effect on Each Major Federal and State Program and on Internal Control Over Compliance and Schedule of Expenditures of Federal and State Awards in Accordance with OMB Circular A-133 and the State of Texas Uniform Grant Management Standards

The Honorable Mayor and Members of the City Council City of El Paso, Texas El Paso, Texas

#### Compliance

We have audited the compliance of the City of El Paso, Texas (the City) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* and the State of Texas *Uniform Grant Management Standards* that could have a direct and material effect on each of its major federal and state programs for the year ended August 31, 2010. The City's major federal and state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal and state programs is the responsibility of the City's management. Our responsibility is to express an opinion on the compliance of the City based on our audit.

The City's basic financial statements include operations of the Public Service Board –El Paso Water Utilities (EPWU), a discretely presented component unit of the City, which received \$8,149,944 in federal awards which are not included in the schedule during the year ended August 31, 2010. Our audit, described below, did not include the operations of the EPWU because the component unit engaged other accountants to perform an audit in accordance with OMB Circular A-133.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and the State of Texas *Uniform Grant Management Standards*. Those standards, OMB Circular A-133 and the Texas Uniform Grant Management Standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal or state program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with those requirements.





The Honorable Mayor and Members of the City Council City of El Paso, Texas Page 2

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended August 31, 2010. However, the results of our auditing procedures disclosed instances of noncompliance with those requirements that are required to be reported in accordance with OMB Circular A-133 and the State of Texas *Uniform Grant Management Standards* and which are described in the accompanying schedule of findings and questioned costs as items 2010-01, 2010-02 and 2010-03.

#### **Internal Control Over Compliance**

The management of the City is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts and grants applicable to federal and state programs. In planning and performing our audit, we considered the City's internal control over compliance with the requirements that could have a direct and material effect on a major federal or state program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133 and the State of Texas *Uniform Grant Management Standards*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, we identified certain deficiencies in internal control over compliance that we considered to be significant deficiencies as described in the accompanying schedule of findings and questioned costs as items 2010-01, 2010-02 and 2010-03. A significant deficiency in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the City's responses and, accordingly, we express no opinion on the responses.

The Honorable Mayor and City Council City of El Paso, Texas Page 3

#### Schedule of Expenditures of Federal and State Awards

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of El Paso, Texas as of and for the year ended August 31, 2010, and have issued our report thereon dated February 28, 2011, which contained a reference to the reports of other accountants. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying schedule of expenditures of federal and state awards is presented for purposes of additional analysis as required by OMB Circular A-133 and the State of Texas *Uniform Grant Management Standards* and is not a required part of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the Mayor, City Council, and management of the City, the federal and state cognizant agencies, other federal and state awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

BKD,LIP

June 23, 2011, except for the paragraph on the Schedule of Expenditures of Federal Awards which is February 28, 2011

#### Summary of Auditor's Results

1.	The opinions expressed	d in the independe	ent accountants' rep	port were:	
	Unqualified	Qualified	Adverse	Disclaimed	
2.	The independent account Significant deficiency Material weakness(es	y(ies)?	internal control ov	er financial reporting c Yes Yes	lisclosed: ⊠ No ⊠ No
3.	Noncompliance consid was disclosed by the a		he financial statem	ents	🛛 No

#### Federal Awards

4. The independent accountants' report on internal control over compliance with requirements applicable to major federal awards programs disclosed:

	Ves Yes	No
Material weakness(es)?	Yes	No No

5. The opinions expressed in the independent accountants' report were:

🛛 Unqualified	Qualified	Adverse	Disclaimed
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6. The audit disclosed findings required to be reported by OMB Circular A-133? □ No

7. The City's major federal programs were:

Cluster/Program	CFDA Number
CDBG - Entitlement Grants Cluster	
Community Development Block Grants/Entitlement Grants	14.218
ARRA-Community Development Block Grant ARRA Entitlement Grants	14.253
Highway Planning and Construction Cluster	20.205
Federal Transit Cluster	
Federal Transit - Formula Grants	20.507
ARRA - Federal Transit - Formula Grants	20.507
Non-Profit Security Program	97.008

8. The threshold used to distinguish between Type A and Type B programs as those terms are defined in OMB Circular A-133 was \$2,556,455

9.	The City qualified as a low-risk auditee as that term is defined in		
	OMB Circular A-133?	🛛 Yes	🗌 No

#### State Awards

10. The independent accountants' report on internal control over compliance with requirements applicable to major state awards programs disclosed:

Significant deficiency(ies)?

Material weakness(es)?

11.	The opinions expressed in the independent accountants	report on compliance with requirements
	applicable to major state awards were:	

Xes

 $\Box$  Yes  $\boxtimes$  No

🗌 No

Unqualified 🛛	Qualified	Adverse	Disclaimed	
. The audit disclosed	d findings required :	to be reported by th	e State	

12. The audit disclosed findings required to be reported by the State of Texas *Uniform Grant Management Standards*:

13. The City's major state programs were:

	Cluster/Program		
	ATPA Border Partners Border Security Equipment and Technology Program Homeless Housing and Services Program (HHDP)		
14.	The City qualified as a low-risk auditee as that term is defined in the State of Texas <i>Uniform Grant Management Standards</i> ?	🛛 Yes	

Findings Required to be Reported by *Government Auditing Standards* 

No matters are reportable.

### Findings Required to be Reported by OMB Circular A-133

Reference Number	Finding	Questioned Costs
2010-01	<u>CDBG – Entitlement Grants Cluster</u> <u>ARRA – Community Development Block Grant</u> <u>ARRA Entitlement Grants</u> <u>CFDA No. 14.253</u> <u>U.S. Department of Housing and Urban Development</u> <u>Subrecipient Monitoring</u>	None
	<i>Criteria or Specific Requirement:</i> Pursuant to Section 1512(h) of the American Recovery and Reinvestment Act of 2009 (ARRA) and 2 CFR section 176.50(c), the City is required to identify to first-tier subrecipients to register in the Central Contractor Registry (CCR).	
	<i>Condition</i> Centro Mayapan Festival Marketplace, a CDBG-R subrecipient, was awarded a grant in the amount of \$250,000. A search for the subrecipient in the CCR database was performed and yielded no matches. It was concluded that the subrecipient was not registered in the CCR database.	
	<i>Context</i> One of the two subrecipients of the City's CDBG-R program was not registered in the CCR database	
	<i>Effect</i> Registration with the CCR by a first-tier subrecipient awarded recovery money is required by federal regulations.	
	<i>Cause</i> The City did not properly notify the subrecipient or ensure the subrecipient was properly registered in the CCR system before awarding the Organization federal funds.	

Reference Number	Finding	Questione Costs
	Recommendation	
	It is recommended that all of the City's subrecipients of	
	recovery money are notified of the requirement to register in the	
	CCR database and that the City review the CCR database and	
	document the registration of the subrecipient before approving the award.	
	Views of Responsible Officials and Planned Corrective Actions	
	Agree.	
	Corrective Action Planned:	
	The Community Development department will contact the	
	subrecipient and require them to register with the CCR.	
	Additionally, the City will notify all organizations requesting recovery grant funds to register with the CCR before final approval	
	of the grant application and will review the system and document	
	the registration before awarding the Organization grant funding.	
	Contact Person Responsible for Corrective Action:	
	Mr. William Lilly, Director of Community Development	
	Anticipated Completion Date:	
	June 15, 2011	

Reference Number	Finding	Questioned Costs
2010-02	<u>CDBG – Entitlement Grants Cluster</u> <u>Community Development Block Grants/Entitlement Grants</u> <u>CFDA No. 14.218</u> <u>U.S. Department of Housing and Urban Development</u> <u>Reporting</u>	None
	<i>Criteria or Specific Requirement:</i> Pursuant to 24 CFR 135.90 the City is required to submit an accurate HUD 60002, <i>Section 3 Summary Report, Economic Opportunities for Low-and Very Low-Income Persons</i> (OMB No. 2529-0043) annually for the CDBG program if the program receives over \$200,000 in funding that involves housing rehabilitation, housing construction, or other public construction.	
	<i>Condition</i> The City did not file the report for the CDBG program for the fiscal year ending August 31, 2010.	
	<i>Context</i> The HUD 60002 report is required to be submitted with the program's annual performance report since the program received over \$200,000 in funding involving housing rehabilitation, housing construction, or other public construction.	
	<i>Effect</i> The CDBG program performance reporting requirements were not followed in the manner required by federal regulations.	

#### Cause

The City did not have adequate controls or procedures in place to ensure the report was filed accurately and timely.

Reference Number	Finding	Questioned Costs
	<b>Recommendation</b> It is recommended that the Section 3 report for CDBG program for the fiscal year ended August 31, 2010 be filed as soon as possible and that adequate controls and procedures be put in place to ensure all reports are filed accurately and timely.	
	Views of Responsible Officials and Planned Corrective Actions Agree.	
	<i>Corrective Action Planned:</i> The City will file the HUD 60002 report as soon as the information is compiled and will incorporate procedures and controls to existing policies and manuals for filing this report in the future.	
	<i>Contact Person Responsible for Corrective Action:</i> Mr. William Lilly, Director of Community Development	
	Anticipated Completion Date: July 15, 2011	

# Findings Required to be reported by the State of Texas Uniform Grant Management Standards

Reference Number	Finding	Questioned Costs
2010-03	Border Security Equipment and Technology Program Grant No. BSET-08-002 & 004 Texas Department of Public Safety Reporting	None

#### Criteria or Specific Requirement:

Pursuant to the *Border Security Equipment and Technology Grant Guidance and Application Kit Section 4, subsection IV* the City must meet the reporting requirements during the life of the grant. The reporting requirements include filing statistical, performance, and financial reports.

#### Condition

The City did not prepare and submit any of the required monthly or quarterly statistical reports or performance reports as required by items B and C of the above referenced sections of the Guidance and Application Kit.

#### Context

None of the required monthly statistical or quarterly performance reports were filed by the City. The reports are due 30 days after the end of the reporting period.

#### Effect

The Border Security Equipment and Technology reporting requirements were not followed in the manner required by state regulations.

#### Cause

The City did not perform proper research or review of the *Border Security Equipment and Technology Grant Guidance and Application Kit Section 4, subsection IV* to ensure all reporting requirements were being met as required by state regulations.

Reference Number	Finding	Questioned Costs
	<b>Recommendation</b> It is recommended that the reports for the Border Security Equipment and Technology program be filed and that procedures be put in place to ensure all grant requirements are being reviewed and documented and controls be established to ensure all grant requirements are being properly followed.	
	Views of Responsible Officials and Planned Corrective Actions Agree.	
	<i>Corrective Action Planned:</i> The City will begin working to file all required reports and will implement controls and procedures to ensure that future reports are timely filed.	
	<i>Contact Person Responsible for Corrective Action:</i> Laura F. Garcia, Administrative Services Manager	
	Anticipated Completion Date: July 31, 2011	

# **City of El Paso, Texas** Summary Schedule of Prior Audit Findings Year Ended August 31, 2010

Reference Number	Finding	Status
2008-02	Empowerment Zones Program <u>CFDA No. 14.244</u> <u>U.S. Department of Housing and Urban Development</u> <u>Subrecipient Monitoring</u>	Resolved
	<i>Criteria or Specific Requirement:</i> Per OMB A-133 Section 400(d), the City is responsible for monitoring subrecipients for compliance with grant agreements and other OMB requirements.	
	<i>Condition:</i> On October 12, 1999, the City of El Paso (City) contracted with a third party to administer its Empowerment Zone Grants. In the fall of 2006, while conducting its subrecipient monitoring duties, the City identified findings regarding business and accounting practices, lack of internal controls and potential illegal acts and abuse involving the disbursement of grant funds. In December 2006, the third-party's independent auditor completed an audit in accordance with OMB A-133 and identified similar findings.	
	Subsequent to the third-party's independent audit, the Department of Housing and Urban Development (HUD) conducted their own investigation and found similar findings which led to an investigation by the Federal Bureau of Investigation which is still ongoing. In May of 2007, HUD agreed to allow the City to transition the administration of the Empowerment Zone Grant from the third party.	
	<i>Context:</i> Due to the transition of the administration of the program back to the City, the City was only able to monitor 4 out of an unknown amount of subrecipient programs for the fiscal year ended August 31, 2008.	
	<i>Effect:</i> The City was not in compliance with the requirements of the Empowerment Zone Grant due to its inability to monitor the subrecipients of the program	

# **City of El Paso, Texas** Summary Schedule of Prior Audit Findings (Continued) Year Ended August 31, 2010

Reference Number	Finding	Status
2008-02 (Continued)	Empowerment Zones Program CFDA No. 14.244 U.S. Department of Housing and Urban Development Subrecipient Monitoring	Resolved
	<i>Cause:</i> During the investigation of the outside administrator by Federal authorities certain of the program records were seized and the City has been unable to obtain timely custody of the necessary documents which prohibited it from performing its subrecipient monitoring duties.	
	<b>Recommendation:</b> We recommend the City begin monitoring all subrecipients as quickly as possible.	
	<i>Views of Responsible Officials and Corrective Actions Taken:</i> The City believes this issue has been resolved. The investigation has been completed and the subrecipient records have been returned. The City is now monitoring all subrecipients in accordance with its subrecipient monitoring	

policies.

### **City of El Paso, Texas** Summary Schedule of Prior Audit Findings (Continued) Year Ended August 31, 2010

Reference Number	Summary of Finding	Status
07-4	Empowerment Zone <u>CFDA No. 14.244</u> <u>U.S. Department of Housing and Urban Development</u> <u>Subrecipient Monitoring</u>	Unesolved
Cri	teria:	

Per OMB Circular A-133 (§\_\_\_\_.225 and §\_\_\_\_.400(d)), the program is responsible for assuring before disbursing any Empowerment Zone funds to a subrecipient, the recipient shall sign a written agreement with the subrecipient, which shall include provisions concerning the statement of work, records, reports, program income, uniform administrative requirements, and reversions of assets. In addition, the program is responsible for monitoring subrecipients for compliance with agreements and other OMB requirements.

#### Condition/Context:

The City utilized only one subrecipient in the delivery of services related to this grant. During the City's subrecipient monitoring activities in fall 2006, the City identified concerns regarding the subrecipient's utilization of federal grant funds. The concerns involve allegations regarding business and accounting practices, lack of sufficient controls and possible illegal acts and abuse regarding the payment of certain expenditures. In December 2006, the subrecipient's independent external auditor completed an audit in accordance with OMB Circular A-133 and identified two findings and questioned costs of \$611,520.

Subsequent to the identification of the issues noted above, the Department of Housing and Urban Development (HUD) conducted their own investigation into the Empowerment Zone grant with a particular focus on the subrecipient's activities. Based on HUD's review, HUD has issued notices of preliminary findings regarding the City's management of the program which included the \$611,520 of questioned costs noted above plus an additional \$508,025 (total of \$1,119,545). Per an April 10, 2008 letter from HUD, the City cleared \$320,006 of the questioned cost. The remaining \$799,539 of questioned costs is being discussed.

### **City of El Paso, Texas** Summary Schedule of Prior Audit Findings (Continued) Year Ended August 31, 2010

Reference		
Number	Summary of Finding	Status
07-4	Empowerment Zone	Unresolved
(Continued)	CFDA No. 14.244	

U.S. Department of Housing and Urban Development Subrecipient Monitoring

#### Cause and Effect:

The subrecipient under this grant expended funds in manner that may not be in compliance with the terms of the grant agreement and, based on this, HUD has raised questions regarding the City's subrecipient monitoring practices. As a result of the concerns noted, HUD has requested the City to reimburse HUD for amounts it believes the subrecipient improperly expended. Potential questioned costs range from \$0 up to \$799,539.

#### **Recommendation:**

We recommend that the City complete its investigation into the potentially unallowable expenditures. We also recommend that the City evaluate their subrecipient monitoring procedures for opportunities to improve this process in the future.

#### Views of Responsible Officials and Corrective Action Plan:

The City of El Paso is working diligently with the U.S Department of Housing and Urban Development to resolve all pending issues.