

POPULAR ANNUAL

FINANCIAL REPORT



FOR THE FISCAL YEAR ENDED **AUGUST 31, 2025**

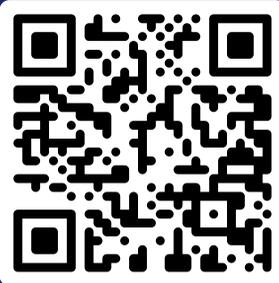
City of El Paso, Texas
Office of the Comptroller



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Contact



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ElPasoTexas.gov/Office-Of-The-Comptroller

More Information



Annual
Comprehensive
Financial
Report



Single
Audit
Report

Letter from City of El Paso



Office of the Comptroller

MAYOR

Renard U. Johnson

Dear City of El Paso Residents,

CITY COUNCIL

District 1

Alejandra Chávez

The City of El Paso's financial statements for fiscal year (FY) 2025 reflect disciplined fiscal management and the tangible results of long-term planning. A positive change in net position, robust fund balances, and prudent reserve use underscore our commitment to structural balance and financial sustainability. These outcomes stem from deliberate policy choices, including targeted debt reduction, strategic capital investments, and conservative budgeting that prioritize both immediate community needs and long-term resilience.

District 2

Dr. Josh Acevedo

Our strong AA credit ratings and continued recognition for excellence in financial reporting validate this approach. Healthy reserves, well above policy minimums, provide a critical buffer against economic volatility and support flexibility for emerging challenges. Looking ahead, the City will implement program-based budgeting in FY 2027 to enhance transparency and align resources with measurable outcomes.

District 3

Deanna M. Rocha

District 4

Cynthia Boyar Trejo

The Capital Improvement Program remains a cornerstone of our strategy, with over \$700 million in active projects addressing public safety, mobility, parks, and technology. Major FY 2025 achievements included fire station renovations, park upgrades, and animal shelter improvements. Strategic initiatives such as the El Paso International Airport modernization and Advanced Manufacturing District development are positioning the City as a regional hub for innovation and commerce.

District 5

Ivan Niño

District 6

Art Fierro

Key milestones this year include the Union Plaza Redevelopment initiative, with the City issuing a Request for Qualifications for adaptive reuse of 17 historic properties upon its sale, balancing preservation with economic growth. The \$8.5 million Public Health Administration Building renovation, funded by the American Rescue Plan Act grant, improves service delivery and expands preventive healthcare. Lastly, initial steps have been taken for the Convention Center expansion project that will strengthen competitiveness in attracting large-scale events.

District 7

Lily Limón

District 8

Chris Canales

CITY MANAGER

Dionne Mack

Fiscal responsibility remains central to our vision. In FY 2025, the City reduced the property tax rate, avoided new debt issuance, restructured old debt and paid some debt early generating \$73.3 million in savings. These actions stabilize the debt service tax rate and enhance budget flexibility. By fostering transparency, engaging stakeholders, and proactively addressing challenges, the City is committed to sustaining financial health and delivering a vibrant, resilient, and inclusive community for current and future generations.

The information included in this report has been obtained from our Annual Comprehensive Financial Report (ACFR) which can be found in the City's website. The ACFR includes the City's results of operations and has been audited by an independent Certified Public Accounting Firm. We hope you enjoy this report, and we thank you for entrusting us with the management of the City's finances.

Dionne Mack
City Manager

Robert Cortinas
Deputy City Manager
& Chief Financial Officer

Margarita Marin, CGFM
Deputy Chief Financial Officer
& Comptroller



DELIVERING EXCEPTIONAL SERVICES

City 1 | 300 N. Campbell | El Paso, Texas 79901 | (915) 212-0000

Financial Reporting Awards

The City of El Paso, Texas Annual Comprehensive Financial Report (ACFR) for the fiscal year ended August 31, 2024 was awarded the Certificate of Achievement of Excellence in Financial Reporting by the Government Finance Officers Association of the United States and Canada (GFOA). The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Annual Comprehensive Financial Report, whose contents conform to program standards. Such an Annual Comprehensive Financial Report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current Annual Comprehensive Financial Report continues to conform to the Certificate of Achievement Program's requirements, and we are submitting it to GFOA to determine its eligibility for another Certificate.

The Popular Annual Financial Report (PAFR) presented to you, incorporates information from the ACFR in a way that is understandable and accessible to all citizens regardless of their background in accounting and finance. Our City is committed to transparency and keeping our citizens informed. As of the issuance date of this report, the City has earned from GFOA the *Certificate of Achievement for Excellence in Financial Reporting* for 27 consecutive years and the *Distinguished Budget Presentation Award* for 30 consecutive years. The City has achieved for four consecutive years the GFOA *Award for Outstanding Achievement in Popular Annual Financial Reporting*.

The City of El Paso also received the GFOA's Distinguished Budget Presentation Award for its annual budget document dated September 1, 2024. To qualify for the Distinguished Budget Presentation Award, the City of El Paso's budget document had to be judged proficient as a policy document, a financial plan, an operations guide, and a communications device.

As a result of receiving all three of GFOA's reporting awards, the City of El Paso is a GFOA Triple Crown award winner.



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

City of El Paso
Texas

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

August 31, 2024

Christopher P. Merrill
Executive Director/CEO



Government Finance Officers Association

Award for
Outstanding
Achievement in
Popular Annual
Financial Reporting

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Christopher P. Merrill
Executive Director/CEO



GOVERNMENT FINANCE OFFICERS ASSOCIATION

*Distinguished
Budget Presentation
Award*

PRESENTED TO

City of El Paso
Texas

For the Fiscal Year Beginning
September 01, 2024

Christopher P. Merrill
Executive Director

District Map

Elected Officials Holding Office as of the Issuance Date of This Report



Mayor
Renard U. Johnson



District 1
Alejandra Chávez



District 2
Dr. Josh Acevedo



District 5
Ivan Niño



District 6
Art Fierro



District 3
Deanna Maldonado-Rocha



District 4
Cynthia Boyar Trejo

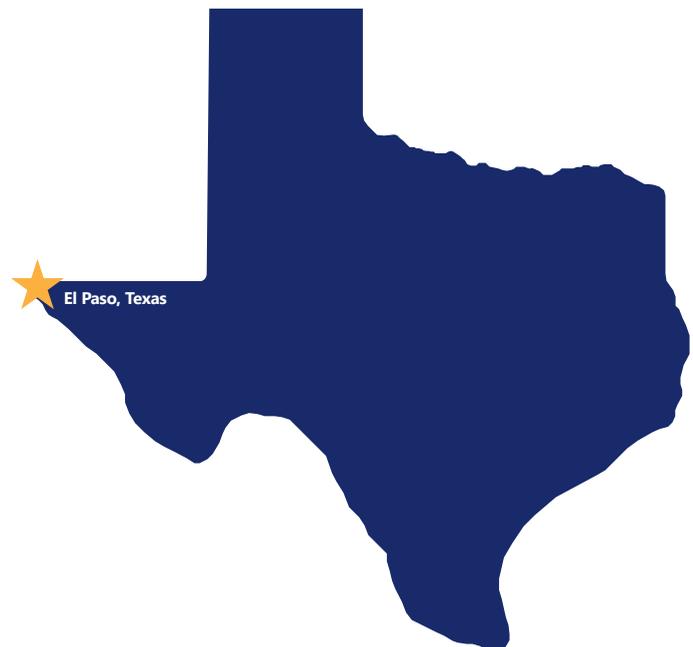
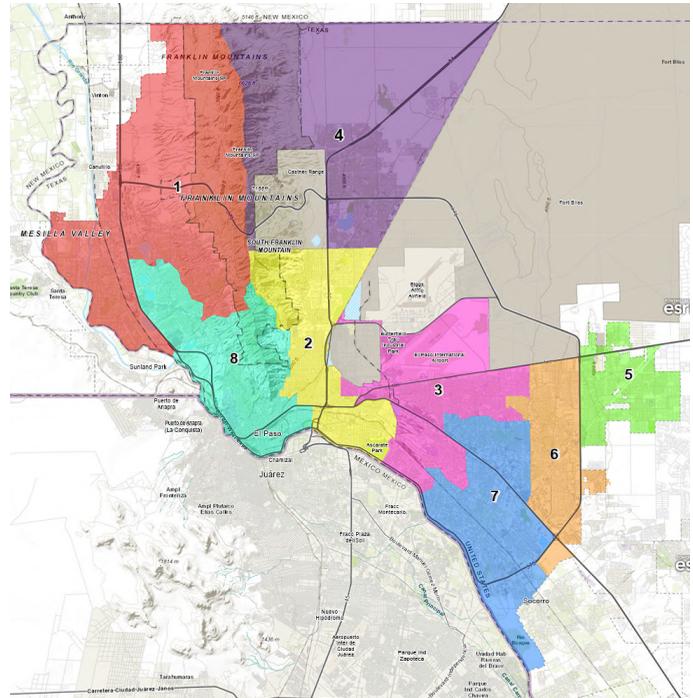


District 7
Lily Limón



District 8
Chris Canales

Our Districts



Property Tax

Pays debt service and maintenance and operations so the City can provide outstanding services. The following are tax dollars at work for the benefit of the El Paso community.

How Your Property Taxes Are Allocated Per Dollar:



How The City Used Their Portion in Fiscal Year 2025:

Tax Rate Per \$100 Valuation \$0.761405



DEBT SERVICE FUND

Debt payment is 100% funded by property taxes

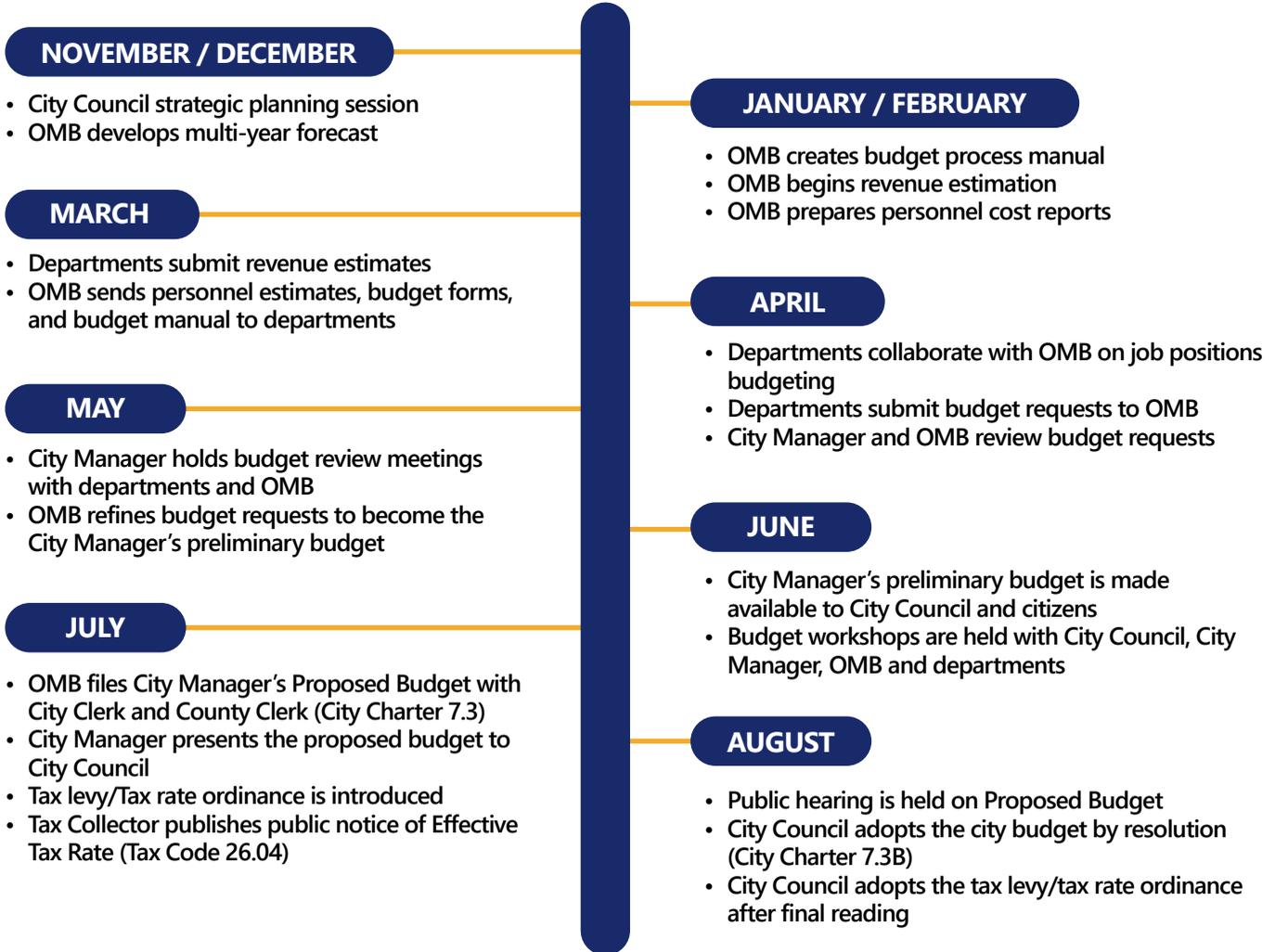
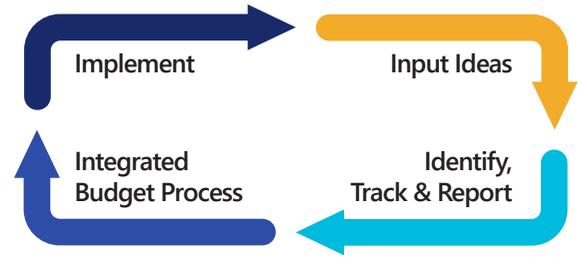
GENERAL FUND ACTIVITIES

 General Government	 Public Safety	 Public Works	 Public Health	 Community Development
 Parks	 Libraries	 Culture	 Recreation	 Economic Development

Budget Process

How the Budget Cycle Helps

The Office of Management and Budget (OMB) develops and administers the budget process as a sound basis for planning, decision-making, and managing control of City resources for our community.



Expenditure Budget Fiscal Year 2025

(Sep 1, 2024 – Aug 31, 2025)

General Fund	\$599,635,163	Governmental Funds ^(a)	\$910,979,390
Community Devt. Block ^(d)	12,784,752	Enterprise ^(b)	321,110,483
Debt Service	120,983,893	Internal Service ^(c)	100,958,044
Capital Projects	23,852,044		
Special Revenue	153,723,538		
TOTAL	\$910,979,390	ALL FUNDS	\$1,333,047,917

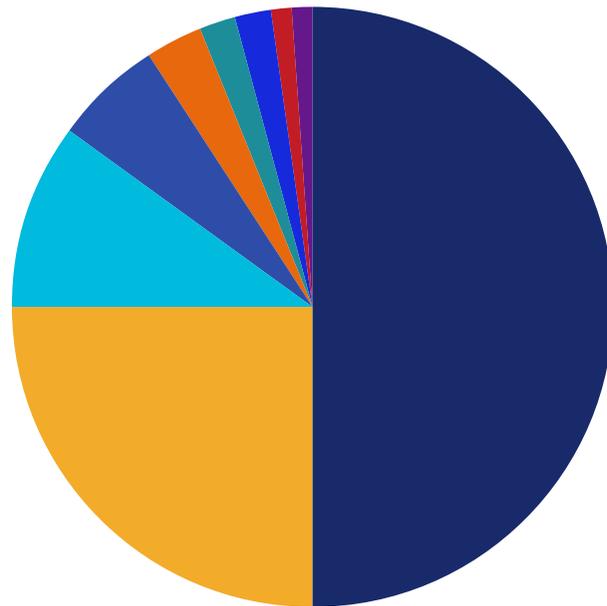


(a) These funds provide services to the general public and are funded by taxes and grants.
 (b) These funds provide services to the general public for a fee, i.e. Sun Metro, Airport.
 (c) These funds provide services to other departments for a fee, i.e. Fleet Department.
 (d) Includes budget for the Empowerment Zone reported in the ACFR as Nongrants.

Revenues – General Fund

Total Amount of Revenues:
\$559,334,894

- 50% Property Taxes
- 25% Sales Taxes
- 10% Franchise Fees
- 6% Charges for Services
- 3% Rents and Other
- 2% Investment Earnings*
- 2% Licenses and Permits
- 1% Fines and Forfeitures
- 1% Intergovernmental Revenues



Where the Money Comes From

The General Fund is the Operating fund for the City. In fiscal year 2025, the City reported revenues of \$559.3 million. Property taxes continue to be the largest revenue source, followed by sales tax and franchise fees.

How We Compared to Last Year

Although property tax rate decreased from the prior year, property tax revenues increased by \$13.8 million due to an increase in property values combined with an increase of properties added to the tax roll.

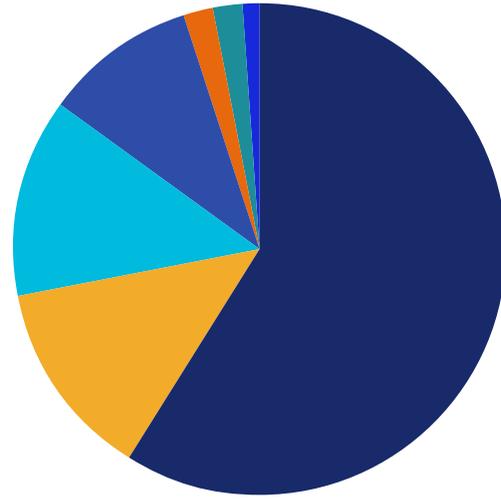
REVENUES	VARIANCE FY25 AND FY24	FY25	FY24	FY23
Property Taxes	\$13,784,776	\$278,560,835	\$264,776,059	\$249,230,417
Sales Taxes	3,231,294	140,655,986	137,424,692	135,901,355
Franchise Fees	(280,619)	58,655,924	58,936,543	60,790,672
Charges for Services	(216,475)	33,041,749	34,941,421	32,062,362
Licenses and Permits	(562,045)	12,344,929	12,906,974	14,519,307
Rents and Other	(1,757,473)	14,269,175	14,343,451	11,445,419
Fines and Forfeitures	32,857	7,099,806	7,066,949	7,468,626
Intergovernmental Revenues	(1,629,346)	3,631,932	5,261,278	657,824
Penalties and Interest-Delinquent Taxes	294,221	1,876,693	1,582,472	1,476,962
Investment Earnings*	2,986,351	9,197,866	6,211,514	5,450,347
Total Revenues	\$15,883,541	\$559,334,895	\$543,451,353	\$519,003,291

*Investment Earnings for fiscal year 2025 does not include an unrealized gain of \$521,695 reported in the ACFR for the purpose of recognizing changes in fair market value of investments.

Expenditures – General Fund

Total Amount of Expenditures:
\$558,031,983

- 59% Public Safety
- 13% General Government
- 13% Culture and Recreation
- 10% Public Works
- 2% Economic Development
- 2% Public Health
- 1% Community and Human Development



Where the Money Goes

EXPENDITURES	VARIANCE FY25 - FY24	FY25	FY24	FY23
Public Safety	\$14,721,360	\$331,854,821	\$317,133,461	\$293,070,888
General Government	2,923,128	74,614,756	71,691,628	70,512,085
Culture and Recreation	10,689,435	73,467,903	62,778,468	51,688,222
Public Works	5,678,738	54,984,227	49,305,489	46,210,225
Economic Development	442,612	11,562,735	11,120,123	10,826,437
Public Health	365,045	8,552,882	8,187,837	7,149,406
Capital Outlay	(942,941)	1,029,402	1,972,343	1,369,696
Community and Human Development	77,898	1,965,257	1,887,359	1,115,229
Total Expenditures	\$33,955,275	\$558,031,983	\$524,076,708	\$481,942,188

*Capital Outlay for fiscal year 2025 does not include the accounting entry for Governmental Accounting Standards Board (GASB) 87 - Leases and GASB 96 - Subscription Based Information Technology Arrangements (SBITA) in the amount of \$3,358,519 as it does not affect the total amount of resources available to the City.

Presentation of expenditures by function in fiscal year 2025 differs from the ACFR because it includes payments for leases and SBITA necessary to provide services to the community that were reported in the ACFR as principal and interest in compliance with GASB 87 and GASB 96.

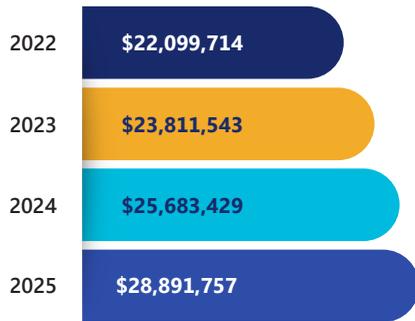
Where the Money Goes - Priorities

The City allocates the majority of its resources to public safety as the City strives to maintain its designation as one of America's safest cities. Additionally, the City utilizes its resources to cover administrative costs which include utilities, civilian employee payroll, professional services, lease payments, and various other expenditures. These allocations are crucial to ensure that El Paso remains a great place to live.

How We Compared to Last Year

In fiscal year 2025, the City's general fund expenditures increased compared to the prior year by 6.5% as the City increased wages with a focus on staffing for Public Safety, Public Works, and Parks and Recreation.

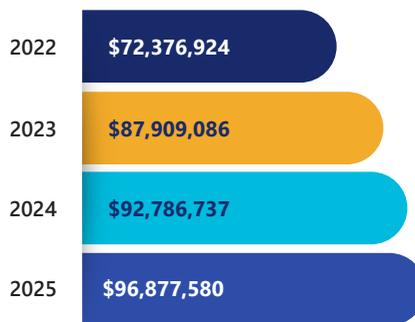
Fund Balance – General Fund



Restricted Funds

These are funds that the City sets aside as a cash reserve in order to provide coverage for unexpected expenditures in accordance with the City Charter. The City maintains a cash reserve of 5% of the prior year's adopted General Fund operating expenditure budget.

The total balance of the General Fund is comprised of 19% restricted funds.



Committed Funds

- Operating and Debt Stabilization fund serves as a reserve of surplus revenues to be used with the purpose of minimizing future tax rate impact for maintenance and operations as well as debt service, protecting against raising charges for services and fees, and providing available funding for specific circumstances as needed to maintain the same levels of service.
- Pension Stabilization fund serves as a reserve of surplus revenues from all City's funds (governmental and enterprise funds), to the extent permitted by law, to be used with the sole purpose of making payments to the civilian, firemen and policemen's retirement pension plans. The goal is to reduce the current unfunded pension liability and sustain the City's bond rating.
- Pay for Futures fund serves as a source of funds for the City's budget with a sole purpose to support police, fire and civilian compensation increases.

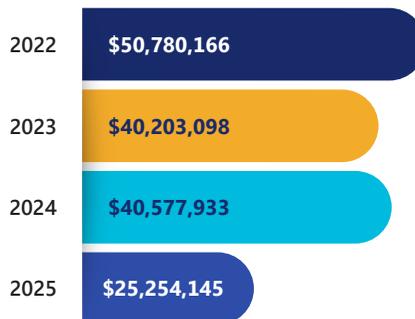
The total balance of the General Fund is comprised of 63% committed funds.



Assigned Funds

These funds are constrained by City management's intent to be used for specific purposes but are not formally restricted by external resources or committed by the City Council. These funds are also used to segregate resources to help balance next year's budget and pay for operating expenditures that otherwise will go unfunded. For FY 25 the assignment is to offset HSA contributions.

The total balance of the General Fund is comprised of 2% assigned funds.



Unassigned Funds

This is the residual fund balance after restrictions and commitments have been taken into account. The City strives to maintain adequate General Fund balance to ensure liquidity in anticipation of economic downturns or natural disasters.

The total balance of the General Fund is comprised of 16% unassigned funds.

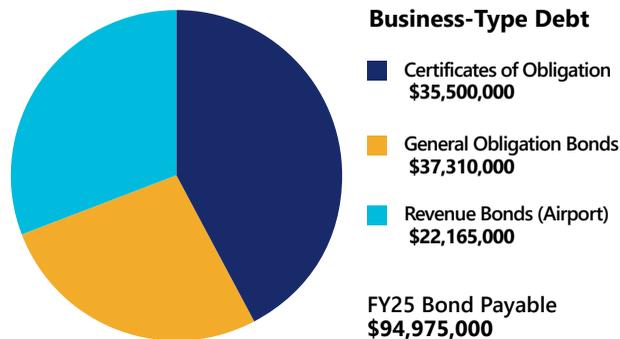
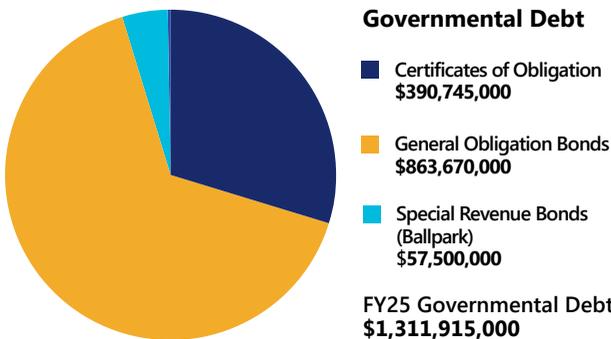
As of August 31, 2025, the City's Unrestricted fund balance (committed, assigned, and unassigned) was sufficient to cover 73 days of operating expenditures. It is a best practice for a municipality to maintain an unrestricted fund balance sufficient for 60 days to cover operating expenditures.

Condensed Net Position Comparative

	NET POSITION					
	Governmental Activities		Business-Type Activities		Total	
	2025	2024	2025	2024	2025	2024
Assets						
Current and Other Assets	\$884,981,710	\$978,525,652	\$641,653,498	\$622,178,441	\$1,486,635,208	\$1,600,704,093
Capital Assets	1,681,454,368	1,648,629,083	647,797,571	597,686,221	2,329,251,939	2,246,315,304
Total Assets	2,526,436,078	2,627,154,735	1,289,451,069	1,219,864,662	3,815,887,147	3,847,019,397
Total Deferred Outflows of Resources	246,528,356	298,118,878	37,880,117	45,545,872	284,408,473	343,664,750
Liabilities						
Other Liabilities	197,328,857	276,303,987	60,012,435	49,838,731	257,341,292	326,142,718
Long-term Liabilities	2,256,020,030	2,387,366,824	320,247,629	326,385,224	2,576,267,659	2,713,752,048
Total Liabilities	2,453,348,887	2,663,670,811	380,260,064	376,223,955	2,833,608,951	3,039,894,766
Total Deferred Inflows of Resources	72,301,567	58,652,440	172,700,146	174,483,981	245,001,713	233,136,421
Net Position (Deficit)						
Net Investment in Capital Asset	478,939,897	433,047,977	526,444,413	472,841,905	1,005,384,310	905,889,882
Restricted	177,721,298	179,047,228	39,537,237	34,772,784	217,258,535	213,820,012
Unrestricted (Deficit)	(409,347,215)	(409,144,843)	208,389,326	207,087,909	(200,957,889)	(202,056,934)
Total Net Position (Deficit)	\$247,313,980	\$202,950,362	\$774,370,976	\$714,702,598	\$1,021,684,956	\$917,652,960

In 2025, the City owned more than it owed by about \$1.0 billion (see 2025 total). Most of this value comes from things we all use every day—like streets, parks, buildings, and vehicles. These assets help provide services to the community, but they cannot be sold to pay off debt, so the City uses other funds for that. The City also has \$217.3 million set aside for specific purposes, such as paying off debt and keeping required reserves to ensure financial stability. This strong financial position, which improved from the prior year, helps keep our city resilient and ready for the future.

Debt Working For You



FY25 Total Debt: \$1,406,890,000

Bond Legend

Governmental Debt is mainly property tax supported and issued to pay for community needs such as maintaining and constructing new streets, constructing and equipping facilities for public safety and providing recreational amenities, while Business-Type Debt consists of bonds issued for the Mass Transit, International Airport, and Environmental Services departments to serve their capital needs with repayment coming directly from the resources of each entity and not being property tax supported.

Bond Highlights

During the fiscal year 2025, the City strategically utilized investment earnings accumulated on property tax revenues to pay off \$11.7 million in outstanding debt related to the construction of the eastside sports complex. The City also refunded bonds to obtain \$4.5 million in savings on future debt service payments. Lastly, the City Council took action in early November to revoke the authority to issue the remaining quality of life bonds, this action removes the burden on the citizens to pay \$128.5 million in future debt plus the City used \$34.3 million of unspent bond proceeds to pay down debt related to the multipurpose arena project.

Capital Projects Fund

Total Amount of Capital Revenues
\$74,256,242



* Investment Earnings for fiscal year 2025 does not include an unrealized gain of \$1,421,365 reported in the ACFR for the purpose of recognizing changes in fair market value.

Total Amount of Capital Expenditures
\$155,426,873

As of the end of the fiscal year, the City held \$2,309,921,103 in capital assets (excluding right-to-use assets) such as vehicles, infrastructure, facilities, equipment, land, and land improvements necessary to provide municipal services to our community.



MAJOR PROJECTS COMPLETED

- Animal Shelter Facilities Upgrade
- Animal Shelter HVAC Improvements
- Arboleda Drive Street Remediation
- Campbell Reconstruction CBDIV
- Canterbury Trail Improvements
- Chelsea Pool Pocket Park
- Colonia Verde Park Canopy
- Coyote Park Basketball Court - NIP V
- Eastside Regional Park Phase I - Translucent Wall Envelope Remediation
- Eastside Regional Phase 2 Modular Play Structure (To be installed @ Eastside Sports Complex)
- Eastside Sports Complex Design/Build Phase II
- Electrical Upgrades for the Short and Long Term Parking Lots
- Fire Station 14 Renovation
- Fire Station 15 Renovation
- Fire Station 16 Renovation
- Fire Station 25 Renovation
- Galapagos Exhibit
- Haddox Park Playground Canopy
- Health Department Relocation
- John Lyons Playground Canopy
- Lakehurst Road and Saratoga Drive Wheel Chair Ramps
- Leo Cancellare Pool Rehabilitation
- Leopard and Elephant Exhibit Renovations
- Memorial Park Lighting - NIP V
- Mexican American Cultural Center
- Officer David Ortiz Park Playground Canopy
- Pebble Hills and John Hayes Traffic Signal 6 of 9
- Pebble Hills and Tierra Mina Traffic Signal
- Pebble Hills and Tim Foster Traffic Signal
- Rehabilitation of Taxiway G
- Relocation of Taxiway M
- Rich Beem and Ralph Seitsinger Traffic Signal
- Rojas Widening
- Schuster Reconstruction
- Sean Haggerty and Rushing Traffic Signal 2 of 9
- Sun Metro Facilities Concrete Repair
- Tax Office Safety Renovations
- Terminal Ceiling and Lighting Improvements
- Trowbridge Improvements
- Ventana and Tierra Este Traffic Signal 3 of 9
- Veterans Recreation Center

Federal and State Grants

VISION BLOCKS*

HIGH PERFORMING GOVERNMENT

- City Clerk
- Information Technology

RECREATIONAL, CULTURAL & EDUCATIONAL OPPORTUNITIES

- Libraries
- Museums And Cultural Affairs
- Parks And Recreation

VIBRANT REGIONAL ECONOMY

- Airport
- Economic Development

SAFE & BEAUTIFUL NEIGHBORHOODS

- Capital Improvement
- Community and Human Development
- El Paso Water
- Environmental Services
- Fire
- Mass Transit
- Police
- Public Health
- Streets and Maintenance

*Departments included in vision blocks are only those with grant expenditures in fiscal year 2025 (FY25). El Paso Water is a component unit and not a department of the City.

WHY THE DIFFERENCE?

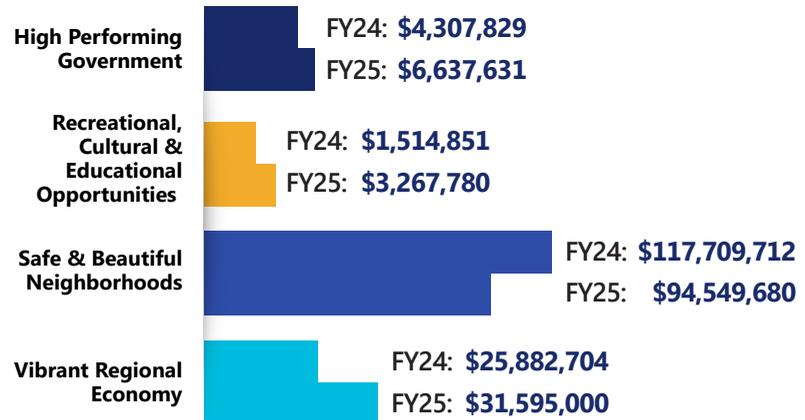
The decrease in federal grant expenditures is due to the termination of the Emergency Food and Shelter Program (EFSP) program.

The decrease in state grant expenditures is attributed to the completion of the Aquifer Recharge Project in fiscal year 2024.

Federal Grant Expenditures

Fiscal Year 2024 Total Amount: **\$149,415,096**

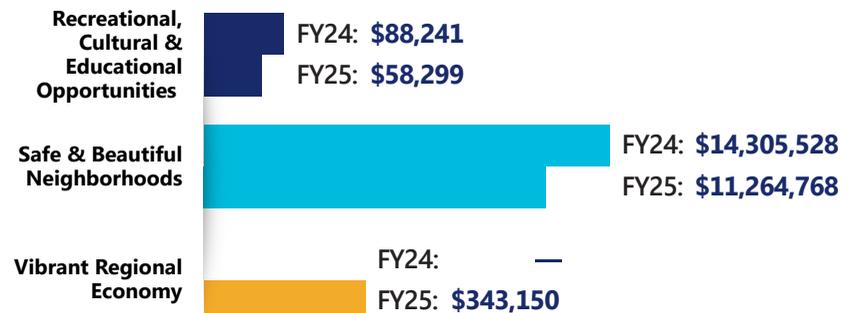
Fiscal Year 2025 Total Amount: **\$136,050,091**



State Grant Expenditures

Fiscal Year 2024 Total Amount: **\$14,393,769**

Fiscal Year 2025 Total Amount: **\$11,666,217**



How Do Grants Help?

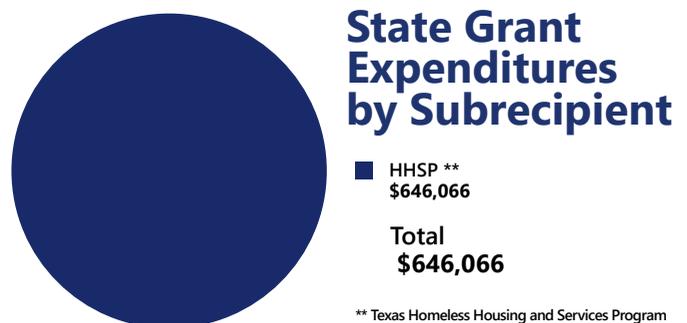
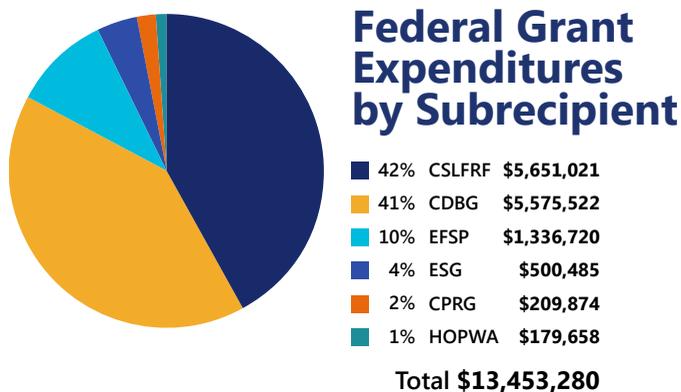
Grant funds are extremely important as these funds are utilized to pay for City programs and projects that might otherwise go unfunded. The City receives entitlement grants, which the City qualifies for, on an annual basis. City departments also apply for various grants each year. After being awarded and meeting certain requirements, departments are able to charge expenditures to the grant.

Grant funding assists the City in keeping tax rates low while enhancing the quality of life for its citizens. Each City department receiving these grants has a grants management team that ensures funding is being used efficiently and appropriately.

Grant Subrecipients

The City of El Paso is a prime recipient of many federal and state grants. Some of the funding is passed through to non-profit agencies to help carry-out the federal or state program. Many local non-profit agencies work directly with the City and become subrecipients. In fact, in FY25 the City sub-awarded \$13.5 million federal dollars and over half a million from state funding. These non-profit agencies are an important part of our community and help deliver the services that are intended under the grant objectives. Our State

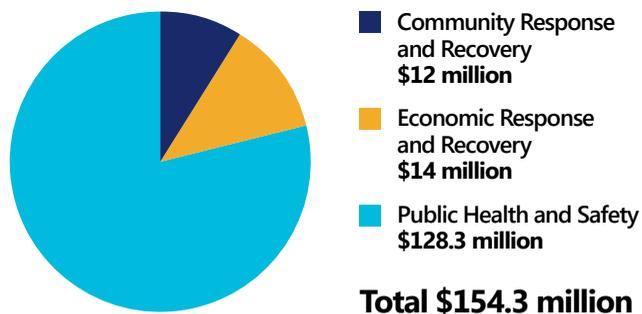
sub-awards are all in the Community & Human Development area. Whereas our Federal sub-awards include American Rescue Plan Act (ARPA) funding for different community programs, Emergency Food and Shelter Program (EFSP), Climate Pollution Reduction (CPRG), and Housing and Urban Development (HUD) related projects such as Community Development Block Grant (CDBG), Housing Opportunities for Persons with Aids (HOPWA), and Emergency Solutions Grant (ESG).



COVID-19 Related Funding

In fiscal year 2025, the City utilized \$33.6 million of the Coronavirus State & Local Fiscal Recovery Funds (CSLFRF). This brings the total funds spent to \$134.1 million. In fiscal year 2022, the City Council approved a plan for distributing \$154.3 million of the CSLFRF as follows: Community Response and Recovery Programs \$12.0 million, Economic Response and Recovery Programs \$14.0 million and Public Health and Safety \$128.3 million. A balance of \$20.2 million remains to be used through December 2026.

Coronavirus State and Local Fiscal Recovery Fund (Approved Funding)



Amount Spent per Year

Spent in Fiscal Year 2021	\$14,841,060
Spent in Fiscal Year 2022	\$23,049,842
Spent in Fiscal Year 2023	\$22,868,506
Spent in Fiscal Year 2024	\$39,819,443
Spent in Fiscal Year 2025	\$33,569,102
For use through December 2026	\$20,197,182

Total \$154,345,135

Downtown Arts District

El Paso WinterFest

Known as The Coolest Fest in the Southwest, the City's largest celebration, led by the City of El Paso Parks and Recreation Department features more than one million holiday lights, family-friendly attractions, an outdoor ice rink, festive programming, and a dazzling downtown lights parade. The six-week festival draws thousands each season and has earned national acclaim, ranking #1 Best Christmas Market by Newsweek and second for Best Holiday Market in the Nation by USA Today.



Día de Los Muertos

The Dia de los Muertos Festival and Parade, presented by the Mexican American Cultural Center in the Downtown Arts District, is a vibrant celebration honoring loved ones who have passed. Rooted in ancient Mesoamerican traditions and All Souls' Day, the annual event features a colorful parade with 60 floats and performers, live entertainment, hands-on cultural activities, and a lively market with local artisans and food vendors.

Chalk the Block

What began as a one-day chalk art competition has grown into the region's largest public arts festival. Each year, more than 45,000 visitors gather in the Downtown Arts District as over 100 local and touring artists transform the streets with vibrant chalk murals, live performances, interactive installations, and hands-on museum experiences. It's a bold, high-energy weekend that turns downtown into a living canvas.



Our Commitment

OUR MISSION

Deliver exceptional services to support a high quality of life and place for our community.

OUR VISION

Develop a vibrant regional economy, safe and beautiful neighborhoods and exceptional recreational, cultural and educational opportunities powered by a high performing government.

OUR VALUES

Integrity, Respect, Excellence, Accountability, People



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