

**CITY OF EL PASO**

# **Consolidated Plan**

## **2025-2029**



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## Executive Summary

### **ES-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)**

#### **1. Introduction**

The City of El Paso's 2025-2029 Consolidated Plan outlines a five-year strategy to address housing, infrastructure, and service needs for low to moderate-income residents. Developed by the Department of Community and Human Development (DCHD), the Plan supports the administration of five federal entitlement grants, including the Community Development Block Grant (CDBG), Emergency Solutions Grant (ESG), HOME Investment Partnerships Program (HOME), Housing Opportunities for Persons With AIDS (HOPWA), and HOME ARP. This strategy is based on extensive public input, current housing market conditions, and key findings from the 2025 Community Needs Assessment. For purposes of this plan, the City of El Paso may be referred to as "the City."

The City of El Paso shall administer its grant in accordance with all applicable immigration restrictions and requirements, including the eligibility and certification requirement that apply under title IV of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, as amended (8 U.S. C. 1601-1646) (PRWORA) and any applicable requirements that HUD, the Attorney General, or the U.S. Citizenship and Immigration Services may establish from time to time to comply with PRWORA, Executive Order 14218 or other Executive Orders or immigration laws. The city will not use funding under this grant in a manner that by design or effect facilitates the subsidization or promotion of illegal immigration or abets policies that seek to shield illegal aliens from deportation. Unless excepted by PRWORA, the city must use SAVE, or an equivalent verification system approved by the Federal government, to prevent any Federal public benefit from being provided to an ineligible alien who entered the United States illegally or is otherwise unlawfully present in the United States.

The City of El Paso agrees that its compliance in all respects with all applicable Federal anti-discrimination laws is material to the U.S. Government's payment decisions for purposes of section 3729(b)(4) of title 31, United States Code.

The City of El Paso will not operate any programs that violate any applicable Federal anti-discrimination laws, including Title VI of the Civil Rights Act of 1964.

#### **2. Summary of the objectives and outcomes identified in the Plan Needs Assessment Overview**

The plan identifies five key objectives:

- Expand affordable housing through preservation, construction, and tenant-based rental assistance
- Strengthen homelessness prevention and rapid rehousing strategies
- Increase access to mental health care and supportive services
- Improve walkability and infrastructure in underserved areas
- Enhance public facilities and programs serving families and vulnerable individuals

The Community Needs Assessment (CNA) gathered input from over 640 residents through bilingual surveys and public forums, with additional responses from 40 local agencies. Community members identified mental health services, affordable housing, transportation, and family support as top concerns. Residents also prioritized neighborhood improvements such as food pantries, accessible sidewalks, and public safety infrastructure. The CNA emphasized unmet needs in walkability, housing repair, and mental health support, especially in central, lower valley, and Northeast neighborhoods. These findings shaped the Plan's goals and targeted investments.

### **3. Evaluation of past performance**

Over the past five years, the City has invested federal funds to address housing insecurity, improve neighborhoods, and support nonprofit service delivery. Significant funding was allocated through the Emergency Rental Assistance programs during the pandemic, as well as through ESG-CV, which helped stabilize households at risk of homelessness. The City also expanded outreach and housing navigation, particularly through the El Paso Helps initiative. While these efforts made measurable progress, ongoing challenges remain related to housing affordability, system accessibility, and the availability of long-term support for vulnerable families.

### **4. Summary of citizen participation process and consultation process**

The City's Citizen Participation Plan guided a robust public engagement process. The 2025 Community Needs Assessment reached residents in both English and Spanish, using online surveys, neighborhood meetings, and senior center outreach with support from RSVP volunteers. A wide range of voices participated, including individuals with lived experience of homelessness, youth service organizations, and disability advocates. The City also hosted the 2025 State of Homelessness forum in collaboration with the El Paso Coalition for the Homeless, bringing together over 80 stakeholders. These engagement efforts shaped the Consolidated Plan's priorities, especially around behavioral health, family stability, and system navigation.

### **5. Summary of public comments**

Survey participants and public forum attendees consistently emphasized the need for mental health care, affordable rental housing, safe and walkable neighborhoods, and youth and family services. Many

respondents shared concerns about increasing rent burdens, overcrowded homes, and limited access to local services such as food pantries, childcare, and transportation. Stakeholders also identified the need for stronger case management, trauma-informed support, and affordable housing that accommodates large families and people with disabilities. Public comment on these priorities began on May 16, 2025, and concluded on June 16, 2025. During the public comment period, Representative Nino expressed concerns about the omission of Far Eastside communities as areas experiencing housing insecurity. The issue was addressed, his concerns were acknowledged as valid, and the matter was formally noted in the Consolidated Plan.

## **6. Summary of comments or views not accepted and the reasons for not accepting them**

All comments received during the public outreach process were reviewed and considered. No comments were intentionally excluded. Some agencies did not respond to outreach despite multiple engagement efforts. The City provided accessible, bilingual materials and continues to prioritize outreach to underrepresented voices, including grassroots and community-based organizations, youth-focused programs, and reentry service providers.

## **7. Summary**

The 2025–2029 Consolidated Plan reflects El Paso’s commitment to data-informed and community-centered planning. Guided by resident voices and local data, the Plan invests in housing access, mental and behavioral health, neighborhood infrastructure, and systems coordination. It supports a network of programs that help residents stabilize, recover, and thrive. By addressing the specific needs of low-income families, people with disabilities, and individuals experiencing homelessness, the Plan works towards a safe and supportive El Paso.

However, the Plan is developed in the context of significant fiscal uncertainty. The instability of federal allocations, combined with looming cuts to critical housing and community development programs, threatens to reduce the City’s ability to meet rising needs. These threats of funding reductions come at a time when inflation continues to drive up the cost of living, exacerbating the housing crisis and placing additional pressure on already strained local systems. As a result, service delivery may be impacted, and program reach may be limited. DCHD reserves the right to make adjustments to the Citizen Participation Plan, ensuring that any changes in priorities or funding allocations are made transparently and with continued community input.

## The Process

### PR-05 Lead & Responsible Agencies 24 CFR 91.200(b)

#### 1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	EL PASO	Community and Human Development
HOPWA Administrator	EL PASO	Community and Human Development
HOME Administrator	EL PASO	Community and Human Development
ESG Administrator	EL PASO	Community and Human Development

**Table 1 – Responsible Agencies**

### Narrative

#### Consolidated Plan Public Contact Information

For information regarding the City of El Paso 2025-2029 Consolidated Plan, please contact the Department of Community + Human Development at:

DCHDServices@elpasotexas.gov

(915) 212-1559

801 Texas Avenue, 3rd floor

El Paso, TX 79901

Consolidated Plan Public Contact Information

## **PR-10 Consultation – 91.100, 91.110, 91.200(b), 91.300(b), 91.215(I) and 91.315(I)**

### **1. Introduction**

The City of El Paso has developed an integrated and collaborative approach to addressing the needs of residents experiencing or at risk of homelessness, housing instability, or related challenges. Through the leadership of the Department of Community and Human Development (DCHD), the City coordinates with a broad network of public and assisted housing providers, social service agencies, health and behavioral health systems, and regional coalitions. This section outlines how the City enhances cross-sector coordination; collaborates with the Continuum of Care and partner agencies to meet the needs of people experiencing homelessness including chronically homeless individuals, veterans, families with children, and unaccompanied youth; and engages in meaningful consultation on the use of ESG funds and administration of HMIS to support evidence-based outcomes and strategic service delivery.

**Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).**

The City of El Paso, through DCHD, works year-round to coordinate with public and assisted housing providers, as well as private and governmental health, mental health, and service agencies. The City collaborates extensively with the Housing Authority of the City of El Paso / Housing Opportunity Management Enterprises (HOME), Centro San Vicente, Opportunity Center, Emergence Health Network, Amistad, and United Way of El Paso through the El Paso Helps initiative to ensure a unified approach to serving vulnerable populations. These collaborative relationships are strengthened through the Community Needs Assessment (CNA) process, which gathers input from over 640 residents citywide and directs priorities for housing, mental health, family stability, and homelessness. The CNA is also supported by engagement with neighborhood associations, advocacy boards (e.g., Accessibility Advisory Committee, Veterans Affairs Council), and senior volunteer partners, like the RSVP program. Additionally, the City supports and consults with agencies like Endeavors, Project Vida, and YWCA El Paso del Norte Region to bridge public housing efforts with supportive health and service delivery networks. These partnerships ensure coordination across housing development, homelessness prevention, mental and behavioral health care, and family support services.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness**

<p data-start="77" data-end="341">The City of El Paso leads the El Paso Helps Collaborative, a citywide initiative that provides immediate, coordinated support to individuals and families experiencing

homelessness or housing crises. El Paso Helps operates a real-time response system that includes:

- A centralized online portal and live-agent hotline
- 24/7 mobile street outreach teams
- A low-barrier Welcome Center
- Direct referrals to shelter, housing, food, behavioral health, and other critical services

Under City leadership, El Paso Helps unites regional service providers to ensure rapid, compassionate response to homelessness. The initiative prioritizes those with the highest barriers to housing, including chronically homeless individuals, families with children, unaccompanied youth, and veterans. In the past year, it has served over 11,000 people, connecting them to crisis services, housing placements, and wraparound supports. El Paso Helps also works on prevention, collaborating with partners to assist households at risk of homelessness.

The City also maintains a strong partnership with the El Paso Coalition for the Homeless (EPCH), which serves as the Continuum of Care (CoC) Collaborative Applicant, Coordinated Entry lead, and HMIS administrator. The CoC includes diverse agencies working to prevent and end homelessness. While not all programs follow a strict Housing First model, many integrate its principles through outreach, shelter, housing, case management, and connections to health care and employment.

The CoC emphasizes service to high-priority groups: chronically homeless individuals, families with children, veterans, and unaccompanied youth. Its Strategic Plan focuses on:

- Expanding access to affordable housing
- Strengthening interagency leadership and civic engagement
- Enhancing self-sufficiency
- Reshaping the crisis response system
- Advancing housing and health stability

EPCH also leads the annual Point-in-Time (PIT) Count, providing vital data on local homelessness. Conducted with community volunteers, the PIT Count and Coordinated Entry data help guide performance targets, service priorities, and funding strategies.

Together, El Paso Helps and the CoC form a dual-track approach to homelessness that is collaborative, proactive, data-driven, and outcome-focused. Both align with HUD priorities and address the most urgent needs in the community.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS**

The City of El Paso regularly consults with the El Paso Continuum of Care (CoC), which includes the Collaborative Applicant, HMIS Lead Agency, the Coalition for the Homeless, and partner agencies, to guide the

effective use of Emergency Solutions Grant (ESG) funds. This consultative process includes collaborative planning sessions to assess local housing and service data and prioritize ESG activities based on community needs. Emphasis is placed on interventions for chronically homeless individuals, families with children, veterans, and unaccompanied youth.

**Collaborative Planning:** Stakeholders meet to identify ESG-funded priorities such as rapid rehousing, homelessness prevention, and street outreach. Planning efforts target rapid exits from shelters, access to permanent supportive housing, and outreach programs for high-risk groups, including veterans and youth.

**Performance Benchmarks:** The City and CoC partners use data from the annual Point-in-Time Count, coordinated entry systems, and agency-level metrics to guide funding decisions. Programs are expected to meet measurable performance and outcome targets while offering supportive services like mental health care, substance use treatment, and employment assistance to ensure housing stability.

**Committee Engagement and Policy Development:** The City participates in CoC committees that oversee ESG program implementation, help refine performance standards, and shape service delivery policies. The City also uses general funds and other sources to meet ESG match requirements, enhancing the reach of federal investments.

**Evidence-Based Policies and System Improvement:** CoC-wide coordination allows for the integration of real-time data and community input to improve ESG programs. The City is also part of a task force revising the CoC 603 Charter to streamline governance and improve responsiveness to populations in need.

Through these coordinated efforts, the City of El Paso ensures ESG resources are directed effectively, helping build a resilient, targeted response to homelessness in the community.

**2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities**

Table 2 – Agencies, groups, organizations who participated

1	<b>Agency/Group/Organization</b>	OPPORTUNITY CENTER FOR THE HOMELESS
	<b>Agency/Group/Organization Type</b>	Services-Elderly Persons Services-Persons with Disabilities Services-homeless
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
2	<b>Agency/Group/Organization</b>	EL PASO COALITION FOR THE HOMELESS
	<b>Agency/Group/Organization Type</b>	Housing PHA Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Victims of Domestic Violence Services-homeless



	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
3	<b>Agency/Group/Organization</b>	U. S. department of Veteran Affairs
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-homeless Services-Health Services-Education Services-Employment Other government - Federal
	<b>What section of the Plan was addressed by Consultation?</b>	Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

4	<b>Agency/Group/Organization</b>	Aliviane
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

5	<b>Agency/Group/Organization</b>	American GI Forums National Veterans Outreach
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

6	<b>Agency/Group/Organization</b>	Project Amistad
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-homeless Services-Health Services-Employment Services - Victims
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs HOPWA Strategy Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
7	<b>Agency/Group/Organization</b>	EL PASO CENTER FOR CHILDREN, INC.
	<b>Agency/Group/Organization Type</b>	Services-Children Services-homeless Child Welfare Agency
	<b>What section of the Plan was addressed by Consultation?</b>	Homelessness Needs - Unaccompanied youth Anti-poverty Strategy

	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
8	<b>Agency/Group/Organization</b>	CASA of El Paso
	<b>Agency/Group/Organization Type</b>	Services-Children Child Welfare Agency
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
9	<b>Agency/Group/Organization</b>	CENTRO SAN VICENTE
	<b>Agency/Group/Organization Type</b>	Services-homeless Services-Health Services - Victims Health Agency
	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Chronically homeless Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
10	<b>Agency/Group/Organization</b>	Housing Authority of The City of El Paso
	<b>Agency/Group/Organization Type</b>	Housing Housing Authority
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs Market Analysis Anti-poverty Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

11	<b>Agency/Group/Organization</b>	City of El Paso - Public Health Department
	<b>Agency/Group/Organization Type</b>	Services - Housing Services-Persons with HIV/AIDS Health Agency Other government - Local
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs HOPWA Strategy
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

**Identify any Agency Types not consulted and provide rationale for not consulting**

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

Demo

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
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Continuum of Care	El Paso Coalition for the Homeless	<p>The City of El Paso leads the El Paso Helps Collaborative, a citywide initiative that provides immediate, coordinated support to individuals and families experiencing homelessness or housing crises. El Paso Helps operates a real-time response system that includes: A centralized online portal and live-agent hotline 24/7 mobile street outreach teams. A low-barrier Welcome Center. Direct referrals to shelter, housing, food, behavioral health, and other critical services. Under City leadership, El Paso Helps unites regional service providers to ensure rapid, compassionate response to homelessness. The initiative prioritizes those with the highest barriers to housing, including chronically homeless individuals, families with children, unaccompanied youth, and veterans. In the past year, it has served over 11,000 people, connecting them to crisis services, housing placements, and wraparound supports. El Paso Helps also works on prevention, collaborating with partners to assist households at risk of homelessness. The City also maintains a strong partnership with the El Paso Coalition for the Homeless (EPCH), which serves as the Continuum of Care (CoC) Collaborative Applicant, Coordinated Entry lead, and HMIS administrator. The CoC includes diverse agencies working to prevent and end homelessness. While not all programs follow a strict Housing First model, many integrate its principles through outreach, shelter, housing, case management, and connections to health care and employment. The CoC emphasizes service to high-priority groups: chronically homeless individuals, families with children, veterans, and unaccompanied youth. Its Strategic Plan focuses on: Expanding access to affordable housing. Strengthening interagency leadership and civic engagement. Enhancing self-sufficiency. Reshaping the crisis response system. Advancing housing and health stability EPCH also leads the annual Point-in-Time (PIT) Count, providing vital data on local homelessness. Conducted with community volunteers, the PIT Count and Coordinated Entry data help guide performance</p>
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Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
		targets, service priorities, and funding strategies. Together, El Paso Helps and the CoC form a dual-track approach to homelessness that is collaborative, proactive, data-driven, and outcome-focused. Both align with HUD priorities and address the most urgent needs in the community.
BROADBAND GAPS IN EL PASO COUNTY AND ECONOMIC IMPA	The Hunt Institute	Plans goals to expand infrastructure, support underserved communities, and promote equity align with the broadband reports focus on increasing access and digital literacy in low-connectivity areas. Both emphasize economic development, planning coordination, and targeted investment to reduce disparities and improve quality of life.
Project Bravo Current State Report: Community Need	Project Bravo	
People with Disabilities: A Texas Profile.	Texas Workforce Investment Council.	
Comprehensive Housing Market Analysis: El Paso, Te	U.S. Department of Housing and Urban Development	
PHA Annual and Five-Year Plan FY2025-2029.	El Paso Housing Authority.	
Paso Regional Housing Plan.	El Paso Regional Housing Plan.	

Table 3 – Other local / regional / federal planning efforts

**Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(I))**

The City of El Paso coordinates with various public entities, including the State of Texas, El Paso County, and adjacent units of general local government, to implement the goals and objectives outlined in the Consolidated Plan. These cooperative relationships help maximize resources, avoid duplication of efforts, and ensure that programs address the community's most pressing needs.

The City also maintains a State Legislative Affairs Office, which plays a critical role in intergovernmental coordination. This office organizes annual legislative delegations to Austin and Washington, D.C., to

advocate for El Paso's housing, infrastructure, and social service needs. The priorities presented during these advocacy efforts are shaped by the Consolidated Plan process, incorporating public input, stakeholder engagement, and guidance from City Council, ensuring alignment with community needs and goals.

In addition, the City works in close partnership with the City of El Paso Housing Authority/Housing Opportunity Management Enterprises (HOME), the local public housing agency, to promote access to affordable housing. The City provides Certifications of Consistency with the Consolidated Plan for HOME's PHA Plan and supports other housing efforts.

**Narrative (optional):**

## **PR-15 Citizen Participation – 91.105, 91.115, 91.200(c) and 91.300(c)**

### **1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting**

The City of El Paso utilized a comprehensive public engagement process to inform the 2025–2029 Consolidated Plan, guided by its adopted Citizen Participation Plan (CPP). The CPP outlines procedures to encourage input from all residents, especially those in low- and moderate-income neighborhoods, individuals with disabilities, non-English speakers, and historically underserved groups.

- Proposed Con Plan Publication Date(s): May 16, 2025
- All Public Comment Start Date(s) and End Dates(s): May 16, 2025 -June 16, 2025\.
- All Public Hearing Date(s): June 10, 2025

As part of the 2025 planning cycle, the City conducted a Community Needs Assessment (CNA) to gather input on housing, infrastructure, public services, and community priorities. The CNA ensured broad participation through a bilingual online survey, in-person public information sessions, and targeted stakeholder outreach.

To engage the public, the City promoted the survey through social media, City boards and commissions, the Strategic Communications Office, and neighborhood associations. Public sessions were held in neighborhoods, and RSVP volunteers assisted seniors and individuals with disabilities at senior centers. In total, 641 residents participated in the survey or attended a public input session.

Forty nonprofit and government agencies, including homeless service providers and community-based organizations, also completed the CNA agency survey. Their responses identified key gaps in housing access, shelter availability, and supportive services.

The CNA findings aligned with the State of Homelessness (SOH) report, which cited rising rents, stagnant wages, and a severe shortage of affordable housing as key drivers of instability in El Paso. Both the CNA and SOH noted increased demand for emergency shelter and transitional

## Demo

housing, especially for youth, families, and women exiting institutions. Survey participants prioritized mental health services, homelessness, transportation, and family and youth services. Infrastructure concerns focused on affordable housing, mental health centers, walkability, accessibility improvements, and food pantries.

Insights from the CNA and SOH directly shaped the Consolidated Plan's goals. Key priorities include expanding mental and behavioral health services, preserving and increasing affordable housing, strengthening homeless prevention, and improving mobility and service access.

By integrating resident feedback, agency expertise, and data from the SOH report, the City ensured that the Consolidated Plan reflects the lived experience and critical needs of El Paso's most vulnerable communities.

## Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
1	Community Needs Assessment Surveys	Non-targeted/broad community	641 individual survey responses	All comments accepted		
3	Community Needs Assessment Surveys	Mental Health provider	Monthly meeting with over 20 organizations	All comments accepted		
4	Community Needs Assessment Surveys	HOPWA collaborative meeting	Monthly meeting with HOPWA sponsors. and grantee	PHP needed as part of the Con Plan/ All comments accepted		

Demo

6	Community Needs Assessment Surveys	Homeless providers	This is attended every two weeks with over 30 homeless organizations	During the El Paso Helps meeting, participants highlighted several key issues. There was broad concern about limited outreach and service coverage in the Far Eastside, with calls increasing from areas like Eastlake and Horizon. Partners emphasized long wait times for behavioral health services and the need for stronger coordination with mental health providers. Shelter placement challenges were noted, especially for families that don't meet standard configurations, such as single fathers with	
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Demo

				children. Attendees praised the Welcome Center as a low-barrier entry point but recommended extended hours and more navigation support. Agencies also requested improved data feedback loops, including regular outcome reports from HMIS. Suggestions included expanding transportation options, streamlining referral forms, and piloting new housing stabilization efforts tied to hospital discharges. The City agreed to evaluate these concerns and follow up on		
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Demo

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
				proposed action items.		
8	Newspaper Ad	Non-English Speaking - Specify other language: Spanish  Non-targeted/broad community	Item will be published to inform the community of the Department of Community and Human Development of upcoming plans related to the Consolidated Plan.	No responses on CON PLAN stemming from Ad.-		



Demo

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
9	Community Needs Assessment Surveys	Non-targeted/broad community	Attendees called for more accessible food and shelter resources, emphasized reducing stigma, and highlighted the need to center lived experience in solutions. Service providers stressed better coordination across housing, health, and outreach services. Personal stories and artwork underscored the emotional toll of homelessness and the need for trauma-informed care.	All comments accepted		

Demo

11	Community Needs Assessment Surveys	Persons with disabilities  Non-targeted/broad community  Residents of Public and Assisted Housing  Homeless providers	El Paso continues to face rising housing instability, with increasing reports of unsheltered homelessness, particularly in the Far Eastside. Service providers cite growing demand for shelter, mental health care, and affordable housing. Chronically homeless individuals, families with children, and veterans remain priority populations. While coordinated efforts like El Paso Helps and the HEART team have improved response times and access to services, gaps remain in shelter capacity, behavioral health resources, and long-term housing placements. The City	All comments accepted	
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Demo

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
			and its partners are focused on prevention, rapid rehousing, and trauma-informed care to address these ongoing challenges.			
12	Community Needs Assessment Surveys	Residents of Public and Assisted Housing Business. finance community	the event aimed to connect housing organizations and developers with financial institutions and community organizations to discuss affordable housing needs, challenges, and opportunities. Participants will learn how to leverage resources and strategies to increase affordable housing in El Paso and surrounding areas.	All comments accepted		

Demo

13	Public Meeting	Non-targeted/broad community	<p>Community Needs Assessment Public Information Session- The Department of Community and Human Development hosted two Community Needs Public Input Sessions alongside the CNA survey. These sessions provided an opportunity for the public to offer feedback on what community resources, especially regarding social services, access to housing, homelessness, and accessibility, should be prioritized when the City of El Paso allocates federal funds from the U.S. Department of Housing and Urban Development. Held at the Sylvia</p>	All comments accepted		
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Demo

			<p>Carreon Community Center (709 Lomita Dr, El Paso, TX 79907)</p> <p>The Department of Community and Human Development hosted two Community Needs Public Input Sessions alongside the CNA survey. These sessions provided an opportunity for the public to offer feedback on what community resources, especially regarding social services, access to housing, homelessness, and accessibility, should be prioritized when the City of El Paso allocates federal funds from the U.S. Department of Housing and Urban Development. Held at the Wayne Thornton</p>			
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Demo

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
			Community Center (Grandview) (3134 Jefferson Ave, El Paso, TX 79930)			
14	Public Hearing	Non-targeted/broad community Council Meeting	Policies and Procedures presented to City Council - Item to be presented to City Council in order to inform the community of the Department of Community and Human Development updated Policies and Procedures.	All comments accepted		

Demo

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
15	Public Hearing	Non-targeted/broad community	Consolidated Plan Presented to City Council- Item to be presented to City Council in order to inform the community of the Department of Community and Human Development Consolidated Plan.	Support for Plan from all council members		
16	Public Hearing	Non-English Speaking - Specify other language: Spanish  Non-targeted/broad community	Community Needs Assessment Presented to Council - The purpose of presenting this item to City Council is to inform the community of the Department of Community & human development	Support of report from all council members		

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
17	Newspaper Ad	Non-English Speaking - Specify other language: Spanish  Persons with disabilities  Non-targeted/broad community	Newspaper Ad Asking for public input of community needs	All comments accepted		

Table 4 – Citizen Participation Outreach



## Needs Assessment

### NA-05 Overview

#### Needs Assessment Overview

Needs Assessment draws from resident surveys, agency input, and reports including the CNA, CAPER, State of Homelessness, PHA Plan, and others. Across sources, core needs include affordable housing, mental health care, homelessness services, transportation, youth and family support, and food access. Rising rents, overcrowding, and service gaps were consistently reported. These findings shaped priorities focused on housing stability, expanded services, and improved coordination to serve the city's most vulnerable residents.

## NA-10 Housing Needs Assessment - 24 CFR 91.205 (a,b,c)

### Summary of Housing Needs

El Paso's most urgent housing needs affect extremely low-income households, elderly residents, single adults, people with disabilities, and survivors of domestic violence. Over 55,000 households are cost burdened, and many face overcrowding, poor housing conditions, or lack of accessible units. Those earning under 30 percent of the Area Median Income are at highest risk of homelessness, especially as temporary assistance programs expire. Survivors of domestic violence often lack access to long-term supportive housing, while people with disabilities face barriers to affordable, accessible units. Key needs include affordable rentals, utility and rental assistance, and supportive services to promote stability and prevent displacement.

Demographics	Base Year: 2009	Most Recent Year: 2020	% Change
Population	676,330	679,875	1%
Households	220,680	230,910	5%
Median Income	\$42,772.00	\$48,866.00	14%

**Table 5 - Housing Needs Assessment Demographics**

**Data Source:** 2000 Census (Base Year), 2016-2020 ACS (Most Recent Year)

### Number of Households Table

	0-30% HAMFI	>30-50% HAMFI	>50-80% HAMFI	>80-100% HAMFI	>100% HAMFI
Total Households	34,745	30,165	39,425	21,810	104,760
Small Family Households	11,315	11,000	18,790	10,590	55,590
Large Family Households	2,730	3,370	5,354	2,930	13,120
Household contains at least one person 62-74 years of age	7,935	7,185	7,865	4,555	22,320
Household contains at least one person age 75 or older	6,274	5,045	4,870	2,415	8,130
Households with one or more children 6 years old or younger	6,165	5,540	8,864	4,760	14,059

**Table 6 - Total Households Table**

**Data Source:** 2016-2020 CHAS

## Housing Needs Summary Tables

### 1. Housing Problems (Households with one of the listed needs)

	Renter					Owner				
	0-30% AMI	>30- 50% AMI	>50- 80% AMI	>80- 100% AMI	Total	0-30% AMI	>30- 50% AMI	>50- 80% AMI	>80- 100% AMI	Total
NUMBER OF HOUSEHOLDS										
Substandard Housing - Lacking complete plumbing or kitchen facilities	395	145	260	160	960	155	45	200	80	480
Severely Overcrowded - With >1.51 people per room (and complete kitchen and plumbing)	640	405	535	150	1,730	85	205	415	170	875
Overcrowded - With 1.01-1.5 people per room (and none of the above problems)	1,290	1,280	1,479	355	4,404	230	225	659	415	1,529
Housing cost burden greater than 50% of income (and none of the above problems)	11,730	4,340	905	30	17,005	5,875	3,355	1,970	255	11,455

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
Housing cost burden greater than 30% of income (and none of the above problems)	3,275	7,015	8,050	1,420	19,760	1,970	3,505	5,245	2,555	13,275
Zero/negative Income (and none of the above problems)	2,675	0	0	0	2,675	1,485	0	0	0	1,485

Table 7 – Housing Problems Table

Data 2016-2020 CHAS  
Source:

2. Housing Problems 2 (Households with one or more Severe Housing Problems: Lacks kitchen or complete plumbing, severe overcrowding, severe cost burden)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
NUMBER OF HOUSEHOLDS										
Having 1 or more of four housing problems	14,060	6,170	3,180	695	24,105	6,350	3,825	3,250	915	14,340
Having none of four housing problems	9,080	10,135	15,340	8,130	42,685	5,255	10,035	17,660	12,080	45,030

Demo

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
Household has negative income, but none of the other housing problems	0	0	0	0	0	0	0	0	0	0

Table 8 – Housing Problems 2

Data 2016-2020 CHAS  
Source:

3. Cost Burden > 30%

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
NUMBER OF HOUSEHOLDS								
Small Related	6,410	5,265	5,330	17,005	2,200	2,480	3,990	8,670
Large Related	1,615	1,435	1,054	4,104	700	850	855	2,405
Elderly	4,515	2,254	970	7,739	4,275	2,804	1,544	8,623
Other	4,210	3,469	2,394	10,073	1,000	980	975	2,955
Total need by income	16,750	12,423	9,748	38,921	8,175	7,114	7,364	22,653

Table 9 – Cost Burden > 30%

Data 2016-2020 CHAS  
Source:

4. Cost Burden > 50%

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
NUMBER OF HOUSEHOLDS								
Small Related	0	0	1,915	1,915	1,895	1,130	0	3,025
Large Related	0	0	575	575	560	440	255	1,255
Elderly	3,015	674	180	3,869	2,805	1,215	269	4,289
Other	0	3,605	1,475	5,080	825	0	0	825

Demo

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
Total need by income	3,015	4,279	4,145	11,439	6,085	2,785	524	9,394

Table 10 – Cost Burden > 50%

Data 2016-2020 CHAS  
Source:

5. Crowding (More than one person per room)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
NUMBER OF HOUSEHOLDS										
Single family households	1,800	1,345	1,524	400	5,069	165	270	804	470	1,709
Multiple, unrelated family households	110	285	340	95	830	120	165	270	125	680
Other, non-family households	64	55	150	10	279	30	10	0	0	40
Total need by income	1,974	1,685	2,014	505	6,178	315	445	1,074	595	2,429

Table 11 – Crowding Information – 1/2

Data 2016-2020 CHAS  
Source:

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
Households with Children Present	0	0	0	0	0	0	0	0

Table 12 – Crowding Information – 2/2

Data Source  
Comments:

**Describe the number and type of single person households in need of housing assistance.**

Single-person households represent a significant segment of those in need of housing assistance in El Paso, particularly among extremely low-income renters and elderly individuals.

According to the 2016–2020 Comprehensive Housing Affordability Strategy (CHAS) data:

Approximately 19,760 renter households earning less than 80% Area Median Income (AMI) experience a housing cost burden above 30% of their income. A sizable portion of these households are likely to be single-person households, particularly in the elderly and “other” categories, which often include single adults without children or non-family households.

Over 24,105 renter households earning below 100% AMI have at least one of the four severe housing problems (i.e., overcrowding, substandard housing, or severe cost burden)

Of special note:

Elderly households (age 62 and older) make up a substantial proportion of those experiencing severe cost burdens. For instance:

3,869 renter households and 4,289 owner households among the elderly pay over 50% of their income toward housing.

“Other” households (a category that includes single adults and non-related persons) comprise:

10,073 renter households paying over 30% of their income on housing, and

5,080 paying over 50% of their income—both indicators of significant cost burden

Additionally, the 2025 Community Needs Assessment (CNA) highlights that:

Single-person households, especially those with disabilities or elderly individuals living alone, face challenges in finding affordable, accessible units.

There is widespread support for more permanent housing solutions, including for individuals transitioning from homelessness, often a population dominated by single adults. (CNA)

**Estimate the number and type of families in need of housing assistance who are disabled or victims of domestic violence, dating violence, sexual assault and stalking.**

The 2016–2020 CHAS dataset identifies a substantial number of El Paso households in need of housing assistance due to limitations associated with disability or severe cost burdens that frequently impact households with elderly or disabled members. There are approximately 50,860 households that include at least one person aged 62 to 74, and 26,734 that include a person aged 75 or older. Of these, more than 43,000 fall below 80% of Area Median Income (AMI), placing them at risk for housing instability, particularly when combined with disability-related accessibility needs.

CHAS data also indicate that among elderly-headed households alone, 3,869 renter households and 4,289 owner households are severely cost burdened, paying more than 50% of their income on housing. These households are likely to include persons with ambulatory or independent living disabilities, given the age and income profiles presented. Across all age groups and household types, over 38,000 renter and 22,000 owner households with incomes below 80% AMI are cost-burdened.

The People with Disabilities: A Texas Profile (2024) further supports this analysis. It reports that El Paso County (Borderplex Workforce Development Area) includes 107,827 individuals with disabilities. Among these are:

56,021 individuals with ambulatory difficulties

39,439 with independent living difficulties

20,089 with self-care limitations

More than half of these individuals are of working age, but labor force participation among Texans with disabilities remains low — at just 39.6% compared to 76.5% among those without disabilities. In addition, poverty rates among individuals with disabilities are significantly higher (26.4%) than for the general population (9.9%). This further confirms the economic vulnerability of many disabled families and their likely need for subsidized or accessible housing.

In addition to households affected by disability, families impacted by domestic and sexual violence represent a critical subset of the population in need of housing assistance. According to the Project Bravo Current State Report, stakeholders report that domestic violence is one of the leading causes of homelessness and housing instability in the region. Providers emphasized that survivors often need not only emergency shelter, but also long-term affordable housing paired with supportive services. Project Bravo's assessment noted that there are not enough transitional or permanent units to meet the needs of survivors, particularly those with children.

Service providers also highlighted challenges related to re-entry and reunification for survivors, including economic dependence, legal barriers, and trauma, all of which affect their ability to secure housing. These insights were echoed during community engagement efforts, which emphasized the need for trauma-informed and flexible housing interventions for survivors of violence.

### **What are the most common housing problems?**

Residents in El Paso face a number of serious housing challenges, especially those with low incomes. The most common problems include high housing costs, overcrowded living conditions, poor housing quality, and limited access to homes that meet the needs of people with disabilities. These challenges often overlap and are felt most by families with children, seniors, and people living on fixed incomes.



### 1. High Housing Costs (Cost Burden)

Housing cost burden is the most common problem in El Paso. CHAS data shows that more than 55,000 households pay over 30% of their income on housing, including nearly 27,000 that are severely cost burdened, paying over half of their income toward rent or a mortgage. Most of these households are renters who often have fewer financial resources and are more affected by rising housing costs.

This trend is also seen statewide. The Texas Low Income Housing Plan (2024) reports that more than 75% of extremely low-income renters and nearly 80% of very low-income renters in Texas are cost-burdened. These families are more likely to struggle with utility bills, transportation, and food due to high housing costs.

### 2. Overcrowding

Overcrowding, where too many people share a limited number of rooms, is another major issue. CHAS data indicates that over 7,700 households in El Paso experience overcrowding. The problem is most common in renter households with low incomes or larger families.

This concern is reflected at the state level as well. Region 13, which includes El Paso, has the highest overcrowding rate in Texas at 11.2%, according to the Texas Low Income Housing Plan. That rate is nearly twice as high as most other regions in the state.

### 3. Poor Housing Quality

While exact numbers vary, many homes in El Paso are older and in need of repairs. The 2025 Community Needs Assessment (CNA) and Project Bravo Current State Report both highlight frequent concerns from residents and service providers about aging housing, especially for families with limited income. Common issues include faulty wiring, poor insulation, plumbing problems, and lack of heating or cooling systems.

Survey responses from the CNA show that home-repair programs were one of the most requested city housing services. Stakeholders shared that low-income homeowners often cannot afford to fix unsafe or deteriorating conditions in their homes.

### 4. Lack of Accessible Housing

People with disabilities in El Paso face limited options for safe, accessible housing. According to the People with Disabilities: A Texas Profile (2024), over 107,000 people in El Paso County live with a disability, including more than 56,000 with mobility challenges and over 39,000 with independent living difficulties.

The 2025 CNA also showed that residents consider accessible housing for people with disabilities and seniors one of the most urgent unmet needs in the region. Stakeholders noted a lack of rental units designed with universal or ADA-compliant features, especially for low-income tenants.

#### 5. Households with No or Very Low Income

CHAS data shows that more than 4,000 households in El Paso report having zero or negative income, meaning they have no consistent way to pay for housing without public assistance. These households are highly vulnerable to housing instability and are likely to be impacted by multiple challenges at once, including cost burden, overcrowding, and poor living conditions.

#### **Are any populations/household types more affected than others by these problems?**

Housing problems in El Paso are most severe among extremely low-income households, large families, seniors, people with disabilities, and those with no or minimal income.

According to CHAS 2016–2020 data, households earning less than 30% of the Area Median Income (AMI) are the most impacted. Nearly all renter households in this group face at least one serious housing problem. Specifically, 16,750 renter and 8,175 owner households pay more than 30% of their income on housing. Nearly 27,000 households are severely cost burdened, paying over 50% of their income toward housing.

The Texas Low Income Housing Plan (2024) supports this, noting that 76.9% of extremely low-income renters in Texas are cost burdened. These households often struggle to cover other basic needs, making them highly vulnerable to housing instability.

Large households also face overcrowding and cost burdens. CHAS data shows that over 4,100 large renter and 2,400 large owner households earning below 80% AMI are cost burdened. The 2025 Community Needs Assessment (CNA) and Project Bravo Current State Report highlight a shortage of affordable multi-bedroom units, forcing many large families to live in overcrowded conditions.

Elderly households are another high-need group. CHAS data shows 3,869 elderly renters and 4,289 elderly owners are severely cost burdened. The PHA Annual and Five-Year Plan FY2025–29 notes many seniors are on waitlists for accessible housing and includes efforts to address this through developments like Cielo Tower and Chai Manor.

People with disabilities also face disproportionate housing challenges. The People with Disabilities: A Texas Profile (2024) reports that 107,827 people in El Paso County live with a disability, including 56,021 with mobility issues and 39,439 with independent living challenges. The CNA identifies a lack of accessible units as a major concern, especially for low-income residents with disabilities.

Finally, more than 4,000 El Paso households report having zero or negative income (CHAS 2016–2020). These households face the highest risk of housing loss and depend heavily on public assistance. In summary, these populations experience the most severe housing problems in El Paso and require targeted support to ensure access to safe, affordable, and appropriate housing.

**Describe the characteristics and needs of Low-income individuals and families with children (especially extremely low-income) who are currently housed but are at imminent risk of either residing in shelters or becoming unsheltered 91.205(c)/91.305(c)). Also discuss the needs of formerly homeless families and individuals who are receiving rapid re-housing assistance and are nearing the termination of that assistance**

Extremely low-income individuals and families in El Paso, particularly those earning less than 30% of the Area Median Income (AMI), face multiple, overlapping vulnerabilities that place them at high risk of homelessness. According to CHAS 2016–2020 data, El Paso has over 34,700 extremely low-income households, including more than 14,000 families with children. These households are typically severely cost burdened, often spending over half of their income on rent and utilities, leaving little for food, healthcare, or transportation. Many live in overcrowded, substandard, or unstable housing arrangements, such as being doubled up with other families or renting without a formal lease.

The 2025 Community Needs Assessment confirms that families most at risk are often those with young children, single heads of household, and limited or unstable employment. They may also face barriers such as lack of affordable childcare, high transportation costs, language access challenges, and untreated physical or behavioral health conditions. These compounding factors make it difficult to maintain housing and increase the likelihood of eviction or displacement after even a short-term crisis.

To address these vulnerabilities, Emergency Rental Assistance (ERA 1 and 2) programs served over 18,000 people in El Paso, providing more than \$28 million in rental, utility, and resource navigation. ESG-CV funding further expanded both Homeless Prevention and Rapid Re-Housing (RRH) programs, helping stabilize families during the height of the COVID-19 pandemic. However, the scope of need has far outpaced available federal resources.

Recognizing this, the City of El Paso has also invested American Rescue Plan Act (ARPA) funds into continued prevention and housing stability programs. This local investment was critical, as inflation, rising rental prices, and the expiration of temporary benefits have worsened housing insecurity for vulnerable households.

For formerly homeless families and individuals receiving RRH assistance, the need for long-term support remains high. Many of these households are nearing the end of their time-limited subsidies without having reached income stability. As identified in the PHA Plan and Project Bravo Report, these families often struggle to secure childcare, increase wages, or find affordable units—putting them at risk of returning to homelessness once assistance ends.

In summary, households at greatest risk include those with extremely low incomes, children, disabilities, or other barriers to stability. Their primary needs include:

Affordable rental housing with adequate space

Ongoing rental or utility assistance

Employment supports and childcare

Accessible, trauma-informed services

Sustained investment in prevention, RRH, and wraparound support services—through both federal and local sources—is essential to keeping these families housed and reducing returns to homelessness.

**If a jurisdiction provides estimates of the at-risk population(s), it should also include a description of the operational definition of the at-risk group and the methodology used to generate the estimates:**

The City of El Paso defines households at risk of homelessness as those earning 30% or less of the Area Median Income (AMI) and facing severe cost burden, overcrowding, or housing instability such as being doubled up, at risk of eviction, or experiencing recent job loss. This definition aligns with HUD guidelines under 24 CFR §91.305(c).

To estimate the size of this population, the City used CHAS 2016–2020 data, which identifies 34,745 extremely low-income households, of which approximately 27,000 are severely cost burdened. The 2025 Community Needs Assessment provided additional insight into risk factors, including unaffordable rent, lack of stable employment, and informal living arrangements. Program data from ERA 1 and 2, which served over 18,000 residents with rental and utility assistance, and ESG-CV funding, which supported both prevention and rapid re-housing services, further validated the scale and urgency of local need. These sources collectively inform the City’s planning and prioritization of at-risk households.

**Specify particular housing characteristics that have been linked with instability and an increased risk of homelessness**

Housing characteristics that are linked with instability and increased risk of homelessness include:

Severe Cost Burden – Households spending more than 50 percent of their income on housing are at high risk of instability and displacement, especially among extremely low-income renters.

Overcrowding – Living situations with more than one person per room often lead to stress, conflict, or eviction and signal unstable housing conditions.

## Demo

Substandard Conditions – Homes that lack complete kitchens or plumbing are considered inadequate and can result in health and safety violations or forced relocations.

Rising Rental Costs and Supply Shortages – In markets with increasing rents and a shortage of affordable units, households with limited incomes struggle to maintain stable housing.

Transition from Institutions – People leaving foster care, hospitals, jails, or similar institutions often face gaps in housing access and support, increasing their risk of homelessness.

These factors commonly contribute to housing insecurity and are used to assess vulnerability in prevention and housing assistance programs.

## Discussion

## NA-15 Disproportionately Greater Need: Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

### Introduction

CHAS 2016–2020 data shows that Hispanic and Black/African American households in El Paso consistently experience disproportionately greater housing needs across income levels compared to the jurisdiction as a whole. Among households earning 0–30% of the Area Median Income (AMI), 71% of Hispanic households and 95% of Black households experience at least one of the four housing problems (overcrowding, cost burden, substandard conditions, or lack of kitchen/plumbing), compared to 65% of all households in that income bracket. In the 30–50% AMI range, 67% of Hispanic households and 78% of Black households face housing problems, again higher than the jurisdictional average of 68%. At 50–80% AMI, 48% of Black households experience housing problems versus 50% citywide, but their need remains high relative to group size. Even in the 80–100% AMI range, where overall need drops, Hispanic and Black households still show elevated rates of housing challenges compared to White and Asian households.

### 0%-30% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	25,650	9,090	0
White	2,225	1,150	0
Black / African American	820	40	0
Asian	255	140	0
American Indian, Alaska Native	60	4	0
Pacific Islander	0	0	0
Hispanic	22,165	7,635	0

**Table 13 - Disproportionally Greater Need 0 - 30% AMI**

Data Source: 2016-2020 CHAS

\*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

**30%-50% of Area Median Income**

<b>Housing Problems</b>	<b>Has one or more of four housing problems</b>	<b>Has none of the four housing problems</b>	<b>Household has no/negative income, but none of the other housing problems</b>
Jurisdiction as a whole	20,510	9,655	0
White	1,905	690	0
Black / African American	540	155	0
Asian	170	95	0
American Indian, Alaska Native	40	45	0
Pacific Islander	85	0	0
Hispanic	17,675	8,555	0

**Table 14 - Disproportionally Greater Need 30 - 50% AMI**

Data 2016-2020 CHAS  
Source:

\*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

**50%-80% of Area Median Income**

<b>Housing Problems</b>	<b>Has one or more of four housing problems</b>	<b>Has none of the four housing problems</b>	<b>Household has no/negative income, but none of the other housing problems</b>
Jurisdiction as a whole	19,715	19,705	0
White	2,295	2,095	0
Black / African American	1,290	335	0
Asian	190	235	0
American Indian, Alaska Native	25	34	0
Pacific Islander	34	10	0
Hispanic	15,765	16,800	0

**Table 15 - Disproportionally Greater Need 50 - 80% AMI**

Data 2016-2020 CHAS  
Source:

\*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

**80%-100% of Area Median Income**

<b>Housing Problems</b>	<b>Has one or more of four housing problems</b>	<b>Has none of the four housing problems</b>	<b>Household has no/negative income, but none of the other housing problems</b>
Jurisdiction as a whole	5,585	16,235	0
White	1,235	2,410	0
Black / African American	195	545	0
Asian	60	114	0
American Indian, Alaska Native	4	20	0
Pacific Islander	0	25	0
Hispanic	3,905	12,765	0

**Table 16 - Disproportionally Greater Need 80 - 100% AMI**

Data 2016-2020 CHAS  
Source:

\*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

**Discussion**

Given that El Paso is over 80 percent Hispanic, it is expected that Hispanic households represent the largest share of those with housing needs. However, CHAS data still shows they experience disproportionately high rates of housing problems at lower income levels. At 0–30 percent AMI, nearly three out of four Hispanic households face at least one serious housing issue, indicating that the burden is not only a result of population size but also economic vulnerability. Black households, though a smaller percentage of the population, show consistently higher rates of housing problems across all income levels. These patterns reflect ongoing barriers to stable housing, particularly for minority households with limited income, and point to the need for targeted culturally responsive strategies.



## NA-20 Disproportionately Greater Need: Severe Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

### Introduction

In El Paso, Hispanic and Black households experience higher rates of severe housing problems compared to other groups, especially at lower income levels. Among households earning 0 to 30 percent of Area Median Income, 85 percent of Black and 74 percent of Hispanic households face severe issues, compared to 66 percent of White households. These gaps persist at 30 to 50 percent AMI, with Black households most affected. While need decreases at higher incomes, Black households remain overrepresented. These patterns highlight the need for targeted strategies that address economic hardships.

### 0%-30% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	20,410	14,335	0
White	1,970	1,405	0
Black / African American	705	155	0
Asian	240	160	0
American Indian, Alaska Native	40	24	0
Pacific Islander	0	0	0
Hispanic	17,375	12,425	0

**Table 17 – Severe Housing Problems 0 - 30% AMI**

Data 2016-2020 CHAS  
Source:

\*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

**30%-50% of Area Median Income**

<b>Severe Housing Problems*</b>	<b>Has one or more of four housing problems</b>	<b>Has none of the four housing problems</b>	<b>Household has no/negative income, but none of the other housing problems</b>
Jurisdiction as a whole	9,995	20,170	0
White	1,120	1,470	0
Black / African American	189	505	0
Asian	170	95	0
American Indian, Alaska Native	15	70	0
Pacific Islander	20	65	0
Hispanic	8,415	17,800	0

**Table 18 – Severe Housing Problems 30 - 50% AMI**

Data 2016-2020 CHAS  
Source:

\*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

**50%-80% of Area Median Income**

<b>Severe Housing Problems*</b>	<b>Has one or more of four housing problems</b>	<b>Has none of the four housing problems</b>	<b>Household has no/negative income, but none of the other housing problems</b>
Jurisdiction as a whole	6,430	33,000	0
White	505	3,885	0
Black / African American	620	1,010	0
Asian	65	360	0
American Indian, Alaska Native	0	60	0
Pacific Islander	30	14	0
Hispanic	5,165	27,405	0

**Table 19 – Severe Housing Problems 50 - 80% AMI**

Data 2016-2020 CHAS  
Source:

\*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

**80%-100% of Area Median Income**

<b>Severe Housing Problems*</b>	<b>Has one or more of four housing problems</b>	<b>Has none of the four housing problems</b>	<b>Household has no/negative income, but none of the other housing problems</b>
Jurisdiction as a whole	1,610	20,210	0
White	209	3,440	0
Black / African American	35	700	0
Asian	25	154	0
American Indian, Alaska Native	4	20	0
Pacific Islander	0	25	0
Hispanic	1,335	15,320	0

**Table 20 – Severe Housing Problems 80 - 100% AMI**

Data 2016-2020 CHAS  
Source:

\*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

**Discussion**

Given that El Paso is approximately 80 percent Hispanic, it is expected that Hispanic households make up the majority of those experiencing housing problems. However, the data show they also experience a high rate of severe housing issues, especially at lower income levels, indicating need that goes beyond population size. Black households, while a much smaller share of the population, are consistently overrepresented among those with severe housing problems across all income levels. In contrast, White and Asian households report fewer problems, particularly as income increases. These trends point to the importance of targeted housing strategies that address economic need.

## NA-25 Disproportionately Greater Need: Housing Cost Burdens – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

### Introduction:

Hispanic households in El Paso, which make up about 80 percent of the population, account for over 82 percent of those with severe housing cost burdens, indicating a significant affordability gap tied to income. Black households, though a smaller share of the population, are also disproportionately affected, with higher rates of moderate and severe cost burden compared to White and Asian households. These patterns highlight the need for targeted housing support to address economic gaps in housing affordability.

### Housing Cost Burden

Housing Cost Burden	<=30%	30-50%	>50%	No / negative income (not computed)
Jurisdiction as a whole	155,280	40,334	30,855	4,450
White	28,445	5,175	3,615	875
Black / African American	5,870	1,525	1,220	25
Asian	2,525	385	390	85
American Indian, Alaska Native	465	85	60	0
Pacific Islander	85	164	50	0
Hispanic	116,105	32,605	25,350	3,345

**Table 21 – Greater Need: Housing Cost Burdens AMI**

Data Source: 2016-2020 CHAS

### Discussion:

Given that El Paso is predominantly Hispanic, it is expected that Hispanic households make up the largest share of cost-burdened residents. However, the data show that their share of severe housing cost burden exceeds their population share, indicating a deeper affordability challenge tied to income and limited access to affordable housing. Despite being the majority, Hispanic households face persistent economic barriers that leave many spending more than half their income on housing. Black households, though a small portion of the population, are also disproportionately impacted. In contrast, White and Asian households are more likely to fall into the lowest cost burden category. These trends underscore the need for affordable housing strategies that directly address the layered economic pressures facing low-income Hispanic and Black households.

**NA-30 Disproportionately Greater Need: Discussion – 91.205(b)(2)**

**Are there any Income categories in which a racial or ethnic group has disproportionately greater need than the needs of that income category as a whole?**

**If they have needs not identified above, what are those needs?**

**Are any of those racial or ethnic groups located in specific areas or neighborhoods in your community?**

Hispanic or Latino residents, who make up over 80% of the population, are highly concentrated in several central, southern, and valley areas. Black or African American residents, though a smaller share of the population, are more concentrated in parts of Northeast El Paso.

## NA-35 Public Housing – 91.205(b)

### Introduction

Public housing and voucher programs provide critical housing assistance to low-income individuals and families. Data collected helps assess resident characteristics, identify service gaps, and guide future planning efforts.

### Totals in Use

	Program Type						
	Certificate	Mod-Rehab	Public Housing	Vouchers			Disabled *
				Total	Project - based	Tenant - based	
# of units vouchers in use	0	0	5,687	5,110	35	4,893	56

Table 22 - Public Housing by Program Type  
\*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

Data Source: PIC (PIH Information Center)

### Characteristics of Residents

	Program Type						
	Certificate	Mod-Rehab	Public Housing	Vouchers			Family Unification Program
				Total	Project - based	Tenant - based	
Average Annual Income	0	0	9,692	9,782	5,564	9,675	0
Average length of stay	0	0	8	6	1	6	0

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Program Type								
	Certificate	Mod- Rehab	Public Housing	Vouchers				
				Total	Project - based	Tenant - based	Special Purpose Voucher	
							Veterans Affairs Supportive Housing	Family Unification Program
Average Household size	0	0	2	2	1	2	1	0
# Homeless at admission	0	0	2	39	7	3	29	0
# of Elderly Program Participants (>62)	0	0	1,559	1,230	2	1,194	8	0
# of Disabled Families	0	0	664	760	13	684	13	0
# of Families requesting accessibility features	0	0	5,687	5,110	35	4,893	64	0
# of HIV/AIDS program participants	0	0	0	0	0	0	0	0
# of DV victims	0	0	0	0	0	0	0	0

Table 23 – Characteristics of Public Housing Residents by Program Type

Data Source: PIC (PIH Information Center)

## Race of Residents

Program Type									
Race	Certificate	Mod- Rehab	Public Housing	Vouchers			Special Purpose Voucher		
				Total	Project - based	Tenant - based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
White	0	0	5,629	4,949	31	4,755	48	0	54
Black/African American	0	0	48	144	3	123	16	0	1
Asian	0	0	4	4	0	4	0	0	0

Program Type							
Race	Certificate	Mod-Rehab	Public Housing	Vouchers			
				Total	Project - based	Tenant - based	Special Purpose Voucher
							Veterans Affairs Supportive Housing      Family Unification Program      Disabled *
American Indian/Alaska Native	0	0	5	12	1	10	0      0      1
Pacific Islander	0	0	1	1	0	1	0      0      0
Other	0	0	0	0	0	0	0      0      0
*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition							

Table 24 – Race of Public Housing Residents by Program Type

Data Source: PIC (PIH Information Center)

## Ethnicity of Residents

Program Type							
Ethnicity	Certificate	Mod-Rehab	Public Housing	Vouchers			
				Total	Project - based	Tenant - based	Special Purpose Voucher
							Veterans Affairs Supportive Housing      Family Unification Program      Disabled *
Hispanic	0	0	5,583	4,828	14	4,676	30      0      48
Not Hispanic	0	0	104	282	21	217	34      0      8
*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition							

Table 25 – Ethnicity of Public Housing Residents by Program Type

Data Source: PIC (PIH Information Center)



**Section 504 Needs Assessment: Describe the needs of public housing tenants and applicants on the waiting list for accessible units:**

According to the PHA's Five-Year Plan and PIC data, 5,687 public housing and 5,110 voucher units are currently in use, with 760 families in the voucher program and 664 in public housing identifying as disabled. Despite these numbers, the PHA reports no current residents or applicants requesting accessible features, suggesting a potential gap in data collection or self-reporting. However, HOME has committed to upgrading RAD developments to current accessibility standards and applying for special-purpose vouchers for persons with disabilities.

**Most immediate needs of residents of Public Housing and Housing Choice voucher holders**

According to the PHA's Five-Year Plan Residents of public housing and voucher programs have an average annual income of around \$9,700, significantly below El Paso's median, and an average household size of 2 people. The data also shows a high number of elderly residents (over 1,500 in public housing alone) and a large number of disabled households, indicating urgent needs related to accessible units, affordable healthcare, transportation, and in-home support services. Additionally, nearly 40 individuals experiencing homelessness entered through the voucher program, emphasizing a persistent need for housing stability and wraparound services.

**How do these needs compare to the housing needs of the population at large**

Compared to the general population, residents in public housing or using vouchers face higher rates of disability, lower income, and greater housing cost burden. CHAS 2016–2020 data shows that over 30,000 households citywide experience housing cost burdens greater than 50% of income, but public housing residents are especially vulnerable due to fixed incomes and limited support options. The Texas Low Income Housing Plan (2024) also identifies accessibility upgrades and deeper affordability as top needs statewide, particularly for elderly and disabled renters.

**Discussion**

N/A

## NA-40 Homeless Needs Assessment – 91.205(c)

### Introduction:

The annual Point-in-Time (PIT) count is conducted by the Continuum of Care TX-603, with the El Paso Coalition for the Homeless (EPCH) serving as the lead agency. The City of El Paso is a supporting partner but does not lead the PIT count process. These counts provide a critical understanding of who is experiencing homelessness in the region and inform the City’s strategy for outreach, prevention, and permanent housing solutions.

### Total Persons Experiencing Homelessness (PIT Count Summary):

2020: 809

2021: 528 (sheltered only, due to COVID-19)

2022: 836

2023: 1112

2024: 913 (Source: El Paso Coalition for the Homeless, 2020-2024 PIT data)

### Homeless Needs Assessment

Population	Estimate the # of persons experiencing homelessness on a given night		Estimate the # experiencing homelessness each year	Estimate the # becoming homeless each year	Estimate the # exiting homelessness each year	Estimate the # of days persons experience homelessness
	Sheltered	Unsheltered				
Persons in Households with Adult(s) and Child(ren)	2	217	420	391	360	43

Population	Estimate the # of persons experiencing homelessness on a given night		Estimate the # experiencing homelessness each year	Estimate the # becoming homeless each year	Estimate the # exiting homelessness each year	Estimate the # of days persons experience homelessness
	Sheltered	Unsheltered				
Persons in Households with Only Children	2	0	78	13	66	45
Persons in Households with Only Adults	159	420	1,551	1,234	1,268	46
Chronically Homeless Individuals	46	75	317	54	251	56
Chronically Homeless Families	2	0	0	0	0	0
Veterans	14	49	407	86	288	96
Unaccompanied Child	0	0	0	0	0	0
Persons with HIV	18	12	43	19	31	56

Table 26 - Homeless Needs Assessment

Alternate Data Source Name:  
Point In Time Survey

Data Source Comments: This is PIT Jan 2025.

Indicate if the homeless population Has No Rural Homeless is:

If data is not available for the categories "number of persons becoming and exiting homelessness each year," and "number of days that persons experience homelessness," describe these categories for each homeless population type (including chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth):

Due to the lack of comprehensive longitudinal tracking data for homelessness in El Paso, local partners rely on two primary data sources. The annual Point-in-Time (PIT) count is led by the El Paso Coalition for the Homeless (EPCH) and conducted by Continuum of Care TX-603 members to provide a snapshot of homelessness each January. Additionally, the SAGE HMIS Reporting Repository provides annual system performance data from ESG-funded agencies, offering insight into program outcomes and trends over time. Reviewing data over time from 2020 to 2024 provides useful context for each group:

The PIT count, supported by SAGE system reporting, offers a useful, though limited, snapshot of homelessness in El Paso. According to the SAGE repository's CoC System Performance Measures for El Paso:

The average length of time persons remained homeless in emergency shelter, safe haven, or transitional housing was approximately 79 days in FY2023, reflecting a modest improvement from previous years.

Returns to homelessness within 6 to 12 months remained under 10%, which is lower than national averages and indicates effective retention in housing placements.

The rate of exits to permanent housing destinations from emergency shelter, transitional housing, and rapid rehousing programs hovered between 35% and 41% over the past three years.

Utilization rates for emergency shelters remained above 95% throughout FY2023, highlighting ongoing demand for temporary housing services.

These performance trends reflect modest improvements in housing stability, but they also highlight gaps in housing capacity, especially for chronically homeless individuals and youth. Continued use of PIT and SAGE data can help identify trends and inform strategies to reduce the average length of homelessness and prevent returns to homelessness. Additional, ongoing data collection would strengthen understanding of inflow and outflow patterns, as well as length of stay in homelessness.

### Nature and Extent of Homelessness: (Optional)

Race:	Sheltered:	Unsheltered (optional)
White	0	0
Black or African American	0	0
Asian	0	0
American Indian or Alaska Native	0	0
Pacific Islander	0	0
Ethnicity:	Sheltered:	Unsheltered (optional)
Hispanic	0	0
Not Hispanic	0	0

Data Source

Comments:

### Estimate the number and type of families in need of housing assistance for families with children and the families of veterans.

Families with Children: An estimated 60–80 families with children need housing assistance each year. Many are led by single parents and face barriers like low wages, eviction histories, or limited access to supportive housing.

Veteran Families: Approximately 30–40 veteran households annually require housing support. These may include families with dependents or older veterans at risk of chronic homelessness.

### Describe the Nature and Extent of Homelessness by Racial and Ethnic Group.

According to the Project Bravo Community Needs Assessment (2023):

Black renters: 42% are cost-burdened.

Hispanic renters: 25% are cost-burdened.

These financial pressures increase the risk of eviction, housing instability, and homelessness. Although Black residents make up only about 4.5% of the city's population, they account for 10–15% of individuals experiencing homelessness, according to the 2024 PIT count. Hispanic residents, while the majority demographic in El Paso, face persistent structural barriers such as lower average incomes, overcrowding, and limited access to affordable housing.

The 2023–2024 CAPER confirms that Hispanic and Black households often experience housing insecurity at higher rates, and the Texas Low Income Housing Plan (2024) further highlights that households of

color in El Paso are more likely to be rent-burdened, live in substandard housing, or be at risk of homelessness.

These findings underscore the need for targeted responsive interventions and investment in long-term housing affordability solutions.

### **Describe the Nature and Extent of Unsheltered and Sheltered Homelessness.**

In January 2024, the El Paso Coalition for the Homeless conducted its annual Point-in-Time (PIT) count, providing a snapshot of homelessness in the region. The count revealed a total 913 individuals experiencing homelessness, marking a significant decrease from the previous year. Of these, 259 189 unsheltered, reflecting a reduction compared to 2023. The remaining individuals were sheltered in emergency or transitional housing.

Sheltered Homelessness:

Emergency Shelters: 588 individuals were in emergency shelters

Transitional Housing: 136 individuals were in transitional housing, Unsheltered Homelessness:

Unsheltered Individuals: 189 individuals were living in places not meant for human habitation, such as streets, vehicles, or abandoned buildings.

Chronically Homeless: 99 were

Demographic Insights:

Families: This constituted 710 Households

Youth: 75 unaccompanied youth (ages 18–24) were counted

Older Adults: 193 individuals aged 55 and older were experiencing homelessness, a decrease from Veterans: 80 veterans were counted,

### **Discussion:**

El Paso continues to strengthen its homeless response infrastructure through Coordinated Entry, Housing First principles, and partnerships that span public health, housing, law enforcement, and justice systems. Significant non-HUD investments have expanded access to rapid rehousing, veteran-specific supports, and emergency and transitional resources for youth and families.

Data from the SAGE HMIS Reporting Repository shows that the average length of homelessness for individuals in ESG-funded programs was approximately 79 days in FY2023. The rate of exits to

permanent housing destinations ranged between 35% and 41% over the past three years, and returns to homelessness within 6–12 months remained below 10%. Emergency shelter utilization rates stayed consistently high, over 95%, underscoring strong demand and capacity pressure across the system.

Despite progress, several challenges remain. The current housing inventory does not fully meet the needs of individuals and families exiting homelessness. Gaps in access to housing assistance continue to impact certain groups. In addition, services for youth transitioning out of foster care and people returning from incarceration are still limited. A critical obstacle to systemwide coordination is the fact that the Opportunity Center for the Homeless operates outside of the shared Homeless Management Information System (HMIS) used by the HMIS Agency. This disconnect hinders the accuracy and completeness of performance reporting to HUD and limits the effectiveness of data-driven planning efforts. Efforts are being made to get them to systems to communicate with each other so we have real data and real time.

## NA-45 Non-Homeless Special Needs Assessment - 91.205 (b,d)

### Introduction:

### HOPWA

<b>Current HOPWA formula use:</b>	
Cumulative cases of AIDS reported	3,637
Area incidence of AIDS	41
Rate per population	5
Number of new cases prior year (3 years of data)	124
Rate per population (3 years of data)	5
<b>Current HIV surveillance data:</b>	
Number of Persons living with HIV (PLWH)	2,812
Area Prevalence (PLWH per population)	322
Number of new HIV cases reported last year	155

Table 27 – HOPWA Data

**Alternate Data Source Name:**

Department of Public Health

**Data Source Comments:** Most recent available year 2023

### HIV Housing Need (HOPWA Grantees Only)

Type of HOPWA Assistance	Estimates of Unmet Need
Tenant based rental assistance	0
Short-term Rent, Mortgage, and Utility	0
Facility Based Housing (Permanent, short-term or transitional)	0

Table 28 – HIV Housing Need

**Data Source:** HOPWA CAPER and HOPWA Beneficiary Verification Worksheet

### Describe the characteristics of special needs populations in your community:

El Paso is home to approximately 2,743 persons living with HIV/AIDS, most of whom are low-income and Hispanic/Latino. Many are aging or medically unable to work, relying on fixed incomes that do not keep pace with rising housing costs. Barriers to housing include unaffordable move-in costs, housing access restrictions, poor credit, criminal records, and stigma related to HIV status. Emotional support animal restrictions and pet deposits also pose challenges.



Supportive service needs go beyond housing and include case management, healthcare coordination, mental health and substance use treatment, food assistance, transportation, and childcare. HOPWA serves many who are homeless, recently incarcerated, or in transitional housing, but demand exceeds available resources. This population requires integrated services to promote housing stability, medical adherence, and long-term well-being.

### **What are the housing and supportive service needs of these populations and how are these needs determined?**

Individuals living with HIV/AIDS (PLWH) in El Paso have complex housing and supportive service needs that are shaped by their health status, income level, and family composition. As medical advances allow people with HIV to live longer, we are seeing a growing number of clients who are aging into retirement or are medically unable to work. This adds another layer of vulnerability, as many are on fixed incomes such as Supplemental Security Income (SSI) or Social Security Disability Insurance (SSDI), which are insufficient to meet the region's rising cost of living. Even those who are employed often cannot afford the full amount of rent without assistance.

A major barrier continues to be the inability to afford move-in costs. Many clients struggle to pay security deposits, first month's rent, and utility deposits. In addition, landlords frequently require nonrefundable fees for applications, administrative costs, and background or credit checks, often ranging from \$35 to \$60 per person. These expenses are prohibitive for low-income individuals, especially those with poor credit, prior evictions, or criminal histories, resulting in frequent denials or long delays in housing access.

Another common barrier is the requirement of pet deposits. Many clients have emotional support animals or long-term pets that provide companionship and emotional stability. However, not all landlords accept medical documentation for support animals, and the added cost of pet fees or deposits often places housing out of reach.

Supportive service needs for PLWH go beyond housing. They include access to childcare, transportation, food assistance, mental health and substance use treatment, medical case management, and employment support. Food insecurity is a significant challenge, especially for families with children. Access to day care is critical for parents living with HIV, as it allows them to attend medical appointments, maintain employment, or engage in educational or job training opportunities.

Family dynamics among PLWH are diverse and may include single adults, parents with children, or minors born with HIV. Each household requires tailored services and supports to promote long-term stability and improved health outcomes.

These needs are assessed through structured intake processes, annual recertifications, regular case management contact, and ongoing collaboration with local healthcare providers and social service

organizations. The HOPWA program also requires clients to register with the local housing authority as part of their transition to permanent housing solutions.

Importantly, all housing and supportive services provided align with the HIV Continuum of Care and broader efforts under the Ending the HIV Epidemic (EHE) initiative. Stable housing is a critical component in ensuring that individuals living with HIV are able to stay engaged in medical care, adhere to treatment, and achieve viral suppression, ultimately supporting public health goals and reducing new transmissions in the community.

To reduce barriers to housing and improve long-term outcomes, we are requesting funding to help cover essential housing-related costs including security and pet deposits, application and background check fees, and other critical move-in expenses.

**Discuss the size and characteristics of the population with HIV/AIDS and their families within the Eligible Metropolitan Statistical Area:**

According to the Texas Department of State Health Services, 2,743 people in El Paso County were living with HIV/AIDS (PLWH) as of 2023. This population reflects the region's demographics, with most identifying as Hispanic/Latino. Many live below the poverty line, including single adults, families with children, and minors born with HIV. Rising housing costs, low wages, and fixed incomes make stable housing difficult to maintain, even for those who are employed.

PLWH in El Paso face complex challenges including chronic illness, mental health and substance use disorders, and histories of incarceration. These issues often limit access to both housing and employment. Many struggle to afford deposits, fees, and utility costs that are required to secure housing. Housing access restrictions related to HIV status, credit history, or criminal background further limits housing options.

The HOPWA program serves clients who are homeless, in transitional housing, or recently discharged from institutions. Many require behavioral health services such as counseling and substance use treatment. Ongoing case management is essential to help clients navigate medical care, maintain treatment adherence, and access food, childcare, and transportation.

Aging and medically vulnerable, many PLWH in El Paso cannot work and rely on SSI or SSDI. Long waiting lists for permanent housing programs often leave them in unsafe or temporary arrangements. Their intersecting needs highlight the importance of in

**If the PJ will establish a preference for a HOME TBRA activity for persons with a specific category of disabilities (e.g., persons with HIV/AIDS or chronic mental illness), describe their unmet need for housing and services needed to narrow the gap in benefits and services received by such persons. (See 24 CFR 92.209(c)(2) (ii))**

N/A

**Discussion:**

## **NA-50 Non-Housing Community Development Needs – 91.215 (f)**

### **Describe the jurisdiction's need for Public Facilities:**

Based on extensive community input, the 2025 CNA identified the following as the top three (3) public facilities priorities for the City of El Paso:

**Mental Health Centers** – Residents and stakeholders highlighted the need for mental health centers. Key needs include mental health services.

**Food Pantries** – Residents and stakeholders highlighted the need for food pantries. Key needs include increased funding for food pantries, food programs and supply.

**Facilities for Individuals Experiencing Homelessness** – Residents and stakeholders highlighted the need for facilities that mitigate homelessness. Key needs include supportive housing, emergency shelter, transitional housing, permanent housing.

### **How were these needs determined?**

These priorities were determined through a comprehensive public engagement process that included three key components:

#### **Community Survey:**

An online survey—available in English and Spanish—was distributed widely and completed by more than 640 residents. The survey asked respondents to select and rank the most pressing needs in their neighborhoods. The responses revealed strong concern for affordable housing, mental health centers and food pantries. This tool provided broad, quantitative insight into public facilities gaps across the city.

#### **In-Person Public Input Sessions:**

Two facilitated community meetings were held in February 2025. Participants worked in small groups to discuss neighborhood challenges, prioritize needs, and share personal experiences. These sessions confirmed the survey findings and added qualitative depth, particularly regarding barriers to affordable housing units, people with disabilities, and low-income families.

#### **Targeted Stakeholder Feedback:**

Service providers and community organizations were invited to complete a specialized survey focused on homelessness and housing services. These professionals offered detailed insights on system gaps, unmet demand, and emerging trends.

### **Describe the jurisdiction's need for Public Improvements:**

Walkability and Accessibility Improvements – Residents and stakeholders highlighted the need for walkability and accessibility improvements. Key needs include accessible affordable housing units.

### **How were these needs determined?**

These priorities were determined through a comprehensive public engagement process that included three key components:

#### **Community Survey:**

An online survey—available in English and Spanish—was distributed widely and completed by more than 640 residents. The survey asked respondents to select and rank the most pressing needs in their neighborhoods. The responses revealed strong concern for affordable housing, mental health centers and food pantries. This tool provided broad, quantitative insight into public facilities gaps across the city.

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Two facilitated community meetings were held in February 2025. Participants worked in small groups to discuss neighborhood challenges, prioritize needs, and share personal experiences. These sessions confirmed the survey findings and added qualitative depth, particularly regarding barriers to affordable housing units, people with disabilities, and low-income families.

#### **Targeted Stakeholder Feedback:**

Service providers and community organizations were invited to complete a specialized survey focused on homelessness and housing services. These professionals offered detailed insights on system gaps, unmet demand, and emerging trends.

### **Describe the jurisdiction's need for Public Services:**

Based on extensive community input, the 2025 Community Needs Assessment identified the following as the top five public service priorities for the City of El Paso:

#### **1. Mental Health Services**

Residents and stakeholders emphasized the urgent need for accessible mental health care across the city.

Key needs include counseling and therapy, psychiatric care, and crisis intervention services.

Mental health services were the most frequently selected priority in the community survey, reflecting a broad and growing concern.

#### **2. Homeless Services**

Homelessness emerged as a multifaceted issue requiring a range of services to meet residents' needs. Identified service needs include emergency shelters, transitional housing, permanent supportive housing, day centers with meals, showers, and case management, street outreach and navigation, behavioral health and substance use treatment, and targeted support for unaccompanied youth, domestic violence survivors, and individuals with disabilities.

### 3. Family Services

Affordable, reliable childcare is essential for working families and single parents yet remains limited across many neighborhoods.

Identified needs include subsidized childcare programs, infant and toddler care options, and flexible hours to support non-traditional work schedules.

### 4. Youth Programs

Families and service providers highlighted the importance of investing in young people through structured, supportive activities.

Top priorities include after-school and summer programming, mentoring and tutoring, safe recreation opportunities, and life skills development for at-risk youth.

### 5. Transportation Services

Reliable, affordable transportation remains a barrier to accessing employment, health care, and essential services—particularly for underserved populations.

Key needs include low-cost or free public transit, expanded routes and service hours, and transportation assistance for seniors, people with disabilities, and low-income households.

## **How were these needs determined?**

These priorities were determined through a comprehensive public engagement process that included three key components:

#### Community Survey:

An online survey—available in English and Spanish—was distributed widely and completed by more than 640 residents. The survey asked respondents to select and rank the most pressing needs in their neighborhoods. The responses revealed strong concern for affordable housing, mental health centers and food pantries. This tool provided broad, quantitative insight into public facilities gaps across the city.

#### In-Person Public Input Sessions:

Two facilitated community meetings were held in February 2025. Participants worked in small groups to discuss neighborhood challenges, prioritize needs, and share personal experiences. These sessions

confirmed the survey findings and added qualitative depth, particularly regarding barriers to affordable housing units, people with disabilities, and low-income families.

**Targeted Stakeholder Feedback:**

Service providers and community organizations were invited to complete a specialized survey focused on homelessness and housing services. These professionals offered detailed insights on system gaps, unmet demand, and emerging trends.

# Housing Market Analysis

## MA-05 Overview

### Housing Market Analysis Overview:

El Paso's housing market analysis outlines the characteristics, affordability, and condition of the local housing stock, with a focus on low- and moderate-income households. The data identifies key gaps in affordable, accessible, and supportive housing, informing strategies to preserve and expand housing options for vulnerable populations.



## MA-10 Number of Housing Units – 91.210(a)&(b)(2)

### Introduction

#### All residential properties by number of units

Property Type	Number	%
1-unit detached structure	170,065	67%
1-unit, attached structure	8,935	4%
2-4 units	18,530	7%
5-19 units	30,400	12%
20 or more units	17,525	7%
Mobile Home, boat, RV, van, etc	7,075	3%
<b>Total</b>	<b>252,530</b>	<b>100%</b>

Table 29 – Residential Properties by Unit Number

Data Source: 2016-2020 ACS

#### Unit Size by Tenure

	Owners		Renters	
	Number	%	Number	%
No bedroom	1,790	1%	5,055	5%
1 bedroom	1,345	1%	19,105	20%
2 bedrooms	11,995	9%	32,655	35%
3 or more bedrooms	122,535	89%	36,420	39%
<b>Total</b>	<b>137,665</b>	<b>100%</b>	<b>93,235</b>	<b>99%</b>

Table 30 – Unit Size by Tenure

Data Source: 2016-2020 ACS

### Describe the number and targeting (income level/type of family served) of units assisted with federal, state, and local programs.

During the 2023–2024 program year, the City of El Paso deployed a coordinated mix of federal and local resources to address housing needs among low- and moderate-income households. These efforts focused especially on serving residents earning less than 60 percent of the Area Median Family Income (AMFI), including populations facing elevated housing challenges such as seniors, persons with disabilities, families with children, and individuals at risk of or experiencing homelessness.

A total of 414 households were directly assisted with housing services through rehabilitation, tenant-based rental assistance, or homelessness prevention programs. Of those assisted, the vast majority fell into the extremely low-income category, defined as earning 30 percent or less of AMFI. For reference, this equates to an annual income of approximately \$18,300 or less for a four-person household in El

Paso, based on recent HUD income limits. Many of these households were comprised of single adults or elderly individuals living on fixed incomes, as well as female-headed families managing multiple challenges, including medical vulnerability or unstable employment.

Most assisted households received support in the form of rehabilitation for aging homes, short- to medium-term rental subsidies, or tenant-based rental assistance tied to supportive services. These services not only improved housing stability but also helped prevent displacement and institutionalization, especially for individuals living with chronic illness or disabilities. In total, 33 of the assisted households were classified as extremely low-income, 18 were low-income (31–50% AMFI), and 10 were moderate-income (51–80% AMFI), based on rehabilitation program data alone. Additional rental assistance and housing stability programs targeted individuals living with HIV/AIDS and households that were unhoused or at imminent risk of eviction.

In addition to these completed activities, El Paso made a significant investment in its future affordable housing stock. In late 2023, the City launched a major initiative to construct or rehabilitate 258 new affordable rental units using federal funds, matched by private investment. Although these units have not been completed at the end of the program year, they are designated for households earning no more than 60 percent of AMFI, with prioritization for those experiencing homelessness, older adults, and persons with disabilities.

Together, these efforts reflect El Paso’s multi-layered strategy to meet immediate housing needs while also expanding the supply of long-term affordable housing.

**Provide an assessment of units expected to be lost from the affordable housing inventory for any reason, such as expiration of Section 8 contracts.**

The Housing Authority of the City of El Paso (HACEP) does not anticipate any affordable units being lost due to the expiration of Section 8 contracts or public housing disposition during the 2025–2029 planning period. According to the PHA Five-Year Plan, no units are slated for demolition, disposition, or removal under RAD, Section 18, or other HUD programs.

All public housing units previously converted through the Rental Assistance Demonstration (RAD) program remain in service as Project-Based Rental Assistance (PBRA) units, ensuring long-term affordability. The PHA also confirms that no new RAD conversions are planned and that there are no pending compliance actions that would impact housing availability.

In addition, the agency is pursuing strategies to increase its public housing inventory up to the authorized Faircloth limit through new construction and redevelopment efforts.

**Does the availability of housing units meet the needs of the population?**

Available data shows that the supply of housing units in El Paso does not fully meet the needs of the population, particularly for low-income renters and individuals with specialized housing needs. While development has continued in both the for-sale and rental markets, persistent gaps remain in both quantity and affordability.

According to HUD's 2022 Comprehensive Housing Market Analysis for El Paso, demand was projected for 8,575 new for-sale homes and 2,300 new rental units during the 2022–2025 forecast period. However, only 810 homes and 740 rental units were under construction at the start of that period—just a fraction of the anticipated need. The overall rental market was described as “slightly tight,” with a 5.2% vacancy rate, and analysts noted that renter households had been increasing faster than the supply of rental housing since 2016.

This supply-demand mismatch is compounded by affordability issues. The CNA found that residents identified a shortage of both rental units and single-family homes at prices affordable to low- and moderate-income households. Respondents also expressed concern about a lack of accessible units for people with disabilities and emphasized the need for more emergency shelters and permanent housing for people experiencing homelessness.

Furthermore, housing production has not kept pace with demographic growth. The CHMA reported an estimated 302,900 households in the region, with household growth outpacing population growth due to shrinking household size. This trend further increases demand for more, smaller, and affordable units.

Market tightness is also reflected in cost pressures. Average apartment rents in El Paso increased by 12% year over year in 2022, reaching \$926. This upward trend in prices disproportionately affects renters, especially those earning below 60% of the Area Median Income (AMI), who face heightened housing cost burdens.

In summary, despite ongoing development, the current pace of housing production is not sufficient to meet demand in El Paso, particularly for affordable and accessible units. Both quantitative market indicators and qualitative community feedback point to unmet housing needs across various income and household types.

### **Describe the need for specific types of housing:**

El Paso faces clear gaps in the availability of several key housing types. The most pressing needs—confirmed by community input and public data—include affordable family housing, accessible housing, senior housing, and supportive housing for individuals experiencing homelessness.

According to the 2025 Community Needs Assessment (CNA), the top housing needs identified by residents were:

Affordable rental housing for low-income families (26%),

Affordable homes for first-time buyers (26%), and

Affordable senior rental housing (55+) (22%)

HUD's Comprehensive Housing Market Analysis (CHMA) projected demand for 8,575 for-sale homes and 2,300 rental units between 2022 and 2025, yet only 810 homes and 740 rentals were under construction at the start of that period.

Accessible housing is also in short supply. 47% of CNA respondents prioritized rental units for people with disabilities, and 14% of El Pasoans live with a disability, per Census estimates.

As the senior population grows (from 10% to nearly 13% between 2010 and 2019), demand for age-appropriate, affordable housing is increasing.

Homeless housing is another urgent need. Survey respondents expressed equal need for emergency, transitional, and permanent supportive housing, reflecting system-wide shortages.

## **Discussion**

## MA-15 Housing Market Analysis: Cost of Housing - 91.210(a)

### Introduction

### Cost of Housing

	Base Year: 2009	Most Recent Year: 2020	% Change
Median Home Value	118,400	132,800	12%
Median Contract Rent	649	731	13%

Table 31 – Cost of Housing

Data Source: 2000 Census (Base Year), 2016-2020 ACS (Most Recent Year)

Rent Paid	Number	%
Less than \$500	21,739	23.3%
\$500-999	53,870	57.8%
\$1,000-1,499	14,545	15.6%
\$1,500-1,999	2,460	2.6%
\$2,000 or more	630	0.7%
<b>Total</b>	<b>93,244</b>	<b>100.0%</b>

Table 32 - Rent Paid

Data Source: 2016-2020 ACS

### Housing Affordability

Number of Units affordable to Households earning	Renter	Owner
30% HAMFI	7,325	No Data
50% HAMFI	23,580	15,140
80% HAMFI	61,090	42,785
100% HAMFI	No Data	57,480
<b>Total</b>	<b>91,995</b>	<b>115,405</b>

Table 33 – Housing Affordability

Data Source: 2016-2020 CHAS

### Monthly Rent

Monthly Rent (\$)	Efficiency (no bedroom)	1 Bedroom	2 Bedroom	3 Bedroom	4 Bedroom
Fair Market Rent	672	824	977	1,361	1,664
High HOME Rent	534	678	831	974	1,066

Monthly Rent (\$)	Efficiency (no bedroom)	1 Bedroom	2 Bedroom	3 Bedroom	4 Bedroom
Low HOME Rent	513	550	661	763	851

**Table 34 – Monthly Rent**

**Data Source:** HUD FMR and HOME Rents

### **Is there sufficient housing for households at all income levels?**

The data indicates there is insufficient affordable housing for households at lower income levels, particularly those at or below 50% Housing Area Median Family Income (HAMFI). While households with incomes above 80% AMFI may have adequate housing options, lower-income groups face significant shortages.

In the City of El Paso, the cost of housing has experienced noticeable growth between the base year of 2009 and the most recent year, 2020. And even more now in 2025. Median home values increased from \$118,400 in 2009 to \$132,800 in 2020, to \$265,000 in 2025, according to the Greater El Paso Association of Realtors. Similarly, median contract rents saw a 13% rise, from \$649 in 2009 to \$731 in 2020.

Affordability remains a central challenge, especially for households earning significantly below the median income. Data from the 2016-2020 Comprehensive Housing Affordability Strategy (CHAS) indicates that the number of affordable units available varies considerably depending on household income. Specifically, for households earning 30% or less of the HAMFI, there are only 7,325 affordable rental units. Households earning up to 50% HAMFI have access to 23,580 affordable rental units, and those earning up to 80% HAMFI have significantly more options, with 61,090 affordable rental units available.

Monthly rent standards defined by HUD's Fair Market Rents (FMR) and HOME Rent programs provide further insights into rental costs in El Paso. The FMR ranges from \$672 for an efficiency apartment to \$1,664 for a four-bedroom unit. High HOME rents are somewhat lower, from \$534 for efficiencies to \$1,066 for four-bedroom apartments, while Low HOME rents are even lower, starting at \$513 for efficiencies and reaching up to \$851 for four-bedroom units.

These figures underscore the increasing pressure on housing affordability within the city, particularly impacting lower-income households, and indicate a clear need for continued investment in affordable housing solutions. Considering the trends of rising home values and rents, affordability may further decrease without strategic interventions. HOME rents and Fair Market Rents, when compared to the Area Median Rent, suggest a continued gap in affordability for lower-income residents. This gap highlights the importance of enhancing strategies that increase and preserve affordable housing, including leveraging additional resources, developing new affordable units, and maintaining existing affordable housing stock.

**How is affordability of housing likely to change considering changes to home values and/or rents?**

Given the ongoing increases in home values and rents, housing affordability is likely to deteriorate further, particularly affecting lower-income households.

**How do HOME rents / Fair Market Rent compare to Area Median Rent? How might this impact your strategy to produce or preserve affordable housing?**

**Discussion**

## MA-20 Housing Market Analysis: Condition of Housing – 91.210(a)

### Introduction

**Describe the jurisdiction's definition of "standard condition" and "substandard condition but suitable for rehabilitation":**

For this Consolidated Plan and Action Plan, the City defines housing conditions as follows: "Standard condition" refers to housing that complies with the International Residential Code and meets the Minimum Acceptable Standards set by the City and relevant federal housing standards. "Substandard condition, but suitable for rehabilitation" refers to housing that does not meet these standards due to aging or outdated systems but remains functional and does not pose health or safety risks. Such housing can be rehabilitated to meet all required codes and standards at a reasonable cost, which does not exceed relevant housing regulations.

### Condition of Units

Condition of Units	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
With one selected Condition	33,825	25%	42,765	46%
With two selected Conditions	1,040	1%	3,865	4%
With three selected Conditions	35	0%	50	0%
With four selected Conditions	0	0%	0	0%
No selected Conditions	102,770	75%	46,565	50%
<b>Total</b>	<b>137,670</b>	<b>101%</b>	<b>93,245</b>	<b>100%</b>

Table 35 - Condition of Units

Data Source: 2016-2020 ACS

### Year Unit Built

Year Unit Built	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
2000 or later	36,775	27%	21,870	23%
1980-1999	37,160	27%	28,125	30%
1950-1979	54,055	39%	34,205	37%
Before 1950	9,685	7%	9,040	10%
<b>Total</b>	<b>137,675</b>	<b>100%</b>	<b>93,240</b>	<b>100%</b>

Table 36 – Year Unit Built

Data Source: 2016-2020 CHAS



### Risk of Lead-Based Paint Hazard

Risk of Lead-Based Paint Hazard	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
Total Number of Units Built Before 1980	63,740	46%	43,245	46%
Housing Units build before 1980 with children present	26,874	20%	14,100	15%

**Table 37 – Risk of Lead-Based Paint**

**Data Source:** 2016-2020 ACS (Total Units) 2016-2020 CHAS (Units with Children present)

### Vacant Units

	Suitable for Rehabilitation	Not Suitable for Rehabilitation	Total
Vacant Units	0	0	0
Abandoned Vacant Units	0	0	0
REO Properties	0	0	0
Abandoned REO Properties	0	0	0

**Table 38 - Vacant Units**

**Data Source:** 2005-2009 CHAS

### Need for Owner and Rental Rehabilitation

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### Estimated Number of Housing Units Occupied by Low or Moderate Income Families with LBP Hazards

### Discussion

## Introduction

Program Type									
	Certificate	Mod-Rehab	Public Housing	Vouchers			Disabled *		
				Total	Project-based	Tenant-based		Veterans Affairs Supportive Housing	Family Unification Program
# of units vouchers available			5,923	5,436			412	0	340
# of accessible units									

\*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

### Table 39 – Total Number of Units by Program Type

**Describe the number and physical condition of public housing units in the jurisdiction, including those that are participating in an approved Public Housing Agency Plan:**

## Consolidated Plan

HOME continues to expand and improve its public housing supply through several initiatives. The agency is actively engaged in new construction projects, including developments at Nuestra Señora and Kinship Commons, and has initiated the leasing of Project-Based Vouchers at locations such as the Robinson Apartments. Future developments will include a combination of public housing and PBV units at Mesa Hills I and Patriot Place II b, as well as 105 additional public housing units and 469 PBVs projected for leasing in 2024.

## Public Housing Condition

Public Housing Development	Average Inspection Score

Table 40 - Public Housing Condition

The following Public Housing properties were initially inspected by a third-party vendor before unit occupancy by residents. All units passed an NSPIRE inspection before occupancy.

El Cerrito - recently renovated and leased on December 31, 2025. Other than initial NSPIRE inspection, the property has not undergone HUD or TDHCA inspections that would provide a score.

Cielo Tower - Currently undergoing renovation. Once units are turned over for occupancy, NSPIRE initial inspections will be scheduled.

Nuestra Senora - Currently undergoing renovation. Once units are turned over for occupancy, NSPIRE initial inspections will be scheduled.

### **Describe the restoration and revitalization needs of public housing units in the jurisdiction:**

HOME has identified significant restoration and revitalization needs across its public housing portfolio. These needs stem from the aging infrastructure of many properties, necessitating comprehensive upgrades to maintain safe and quality housing. To address these needs, HOME has leveraged the RAD Program, enabling the conversion of public housing units into Project-Based Voucher (PBV) or Project-Based Rental Assistance (PBRA) units. This conversion allows for the infusion of private and public funds to support critical rehabilitation and modernization efforts.

Currently, substantial rehabilitation is underway at Cielo Tower, Sun Pointe, and El Cerrito (Machuca). New construction is in progress at sites like Nuestra Señora and Kinship Commons. Additionally, HOME is initiating construction at Chai Manor Phase 2 to develop 40 new units—25 as public housing and 15 as PBV. These activities are part of a broader strategy to replace obsolete public housing, enhance safety, and ensure long-term affordability through mixed-finance and tax credit mechanisms.

### **Describe the public housing agency's strategy for improving the living environment of low- and moderate-income families residing in public housing:**

HOME has developed a multi-faceted strategy focused on improving the overall living environment for low- and moderate-income residents. This approach includes both physical improvements to housing and supportive services designed to foster resident stability and upward mobility. Key components of this strategy include:

Security enhancements: The El Paso Police Department conducted Crime Prevention Surveys at all HOME properties, with recommendations implemented to enhance safety. An inter-local agreement ensures ongoing data-sharing on criminal activity.

Health and wellness services: Onsite clinics have been established at Chelsea and Sun Plaza in partnership with UMC. Health fairs and vaccinations are regularly offered in collaboration with the City's Department of Public Health.

Education and youth development: A STREAM pilot program is underway at Tays North and Tays South, focusing on science, technology, reading, engineering, arts, and math. Additional programs promote career exploration and educational attainment.

Resident empowerment and economic mobility: Budgeting, financial literacy, and homeownership workshops are offered regularly. A partnership with JP Morgan Chase provides residents with tools to prepare for homeownership, while scattered site homes are earmarked for qualified residents to purchase.

Community partnerships: HOME collaborates with agencies to provide case management, job readiness, and domestic violence support services. Partnerships with entities like El Pasoans Fighting Hunger ensure residents receive monthly food distributions.

These integrated strategies reflect HOME's commitment to not only maintaining housing quality but also supporting the holistic well-being and long-term success of its residents.

## **Discussion:**

## MA-30 Homeless Facilities and Services – 91.210(c)

### Introduction

#### Facilities and Housing Targeted to Homeless Households

	Emergency Shelter Beds		Transitional Housing Beds	Permanent Supportive Housing Beds	
	Year Round Beds (Current & New)	Voucher / Seasonal / Overflow Beds		Current & New	Under Development
Households with Adult(s) and Child(ren)	397	33	101	56	0
Households with Only Adults	525	0	52	87	0
Chronically Homeless Households	0	0	0	51	0
Veterans	20	0	20	0	0
Unaccompanied Youth	22	0	22	6	0

**Table 41 - Facilities and Housing Targeted to Homeless Households**

Data Source Comments:

**Describe mainstream services, such as health, mental health, and employment services to the extent those services are used to complement services targeted to homeless persons**

In the City of El Paso, a robust network of mainstream services complements homeless-targeted programs by addressing health, mental health, and employment needs in an integrated fashion. The city partners with local organizations and health systems to ensure that individuals experiencing homelessness are connected with wraparound services that enhance housing stability and personal well-being.

Through initiatives like El Paso Helps, homeless individuals are connected to mental health services, case management, shelter, and employment resources via a centralized 24/7 online portal. This system is backed by American Rescue Plan Act (ARPA) funding and includes a no-barrier Welcome Center for immediate crisis response. Additionally, organizations such as Emergence Health Network offer outpatient clinics, coordinated specialty care, and Assertive Community Treatment for individuals with severe mental health conditions.

The City's Consolidated Annual Performance Evaluation Report (CAPER) notes that over 9,000 individuals were served by public health and mental health services funded through a combination of federal, state, and private resources. These services include preventative care, wellness checks, and community-based mental health support. Additionally, Project Bravo delivers programs that address economic opportunity, financial literacy, and workforce development, further aiding formerly homeless individuals in securing employment and stable housing.

These mainstream services are integral to El Paso's homelessness strategy, ensuring that individuals do not cycle back into homelessness due to untreated health or employment barriers.

**List and describe services and facilities that meet the needs of homeless persons, particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth. If the services and facilities are listed on screen SP-40 Institutional Delivery Structure or screen MA-35 Special Needs Facilities and Services, describe how these facilities and services specifically address the needs of these populations.**

The City of El Paso offers a comprehensive range of services and facilities that address the diverse needs of its homeless population. These include emergency shelters, transitional housing, permanent supportive housing, and targeted outreach programs that serve specific subpopulations.

1. El Paso Helps is the city's flagship collaborative, providing coordinated entry, case management, and referrals to housing, food assistance, and mental health services. It features a no-barrier Welcome Center, which served over 5,000 individuals during the COVID-19 pandemic and continues to offer immediate shelter and support services.

2. Opportunity Center for the Homeless operates multiple residential facilities tailored to various populations:

Missouri Street Residence supports 39 single men transitioning from shelter to self-sufficiency.

Safe Haven offers permanent housing for chronically homeless individuals with mental illness.

Women's Resource Center serves single women, many with mental health needs.

Magoffin Avenue SRO provides permanent supportive housing for elderly, sick, or disabled individuals.

3. Project Punto de Partida, operated by Recovery Alliance, provides peer-based recovery services, harm reduction tools, and residential supportive housing. It targets individuals experiencing homelessness due to substance use disorders and offers a connection to healthcare, dental, HIV/Hepatitis testing, and mental health counseling.

4. STD & HIV Prevention Program at the City of El Paso Department of Public Health delivers free testing, case management, and Housing Opportunities for Persons with AIDS (HOPWA) services, which offer rental assistance to eligible individuals and families with HIV/AIDS who are homeless or housing insecure.

5. Services for Unaccompanied Youth and Youth Aging Out of Foster Care are supported through ARPA funding. A new youth shelter specifically for young women transitioning out of care has been established to prevent homelessness among this vulnerable group. Collectively, these services, many of which are outlined under the MA-35 and SP-40 sections of the Consolidated Plan, are structured to offer both immediate shelter and long-term support. They provide trauma-informed care, help individuals manage disabling conditions, and guide them toward independence, ensuring that chronically homeless individuals, families, veterans, and youth receive tailored interventions appropriate to their unique needs.



## MA-35 Special Needs Facilities and Services – 91.210(d)

### Introduction

#### HOPWA Assistance Baseline Table

Type of HOWA Assistance	Number of Units Designated or Available for People with HIV/AIDS and their families
TBRA	0
PH in facilities	0
STRMU	0
ST or TH facilities	0
PH placement	0

**Table 42– HOPWA Assistance Baseline**

**Data Source:** HOPWA CAPER and HOPWA Beneficiary Verification Worksheet

**Including the elderly, frail elderly, persons with disabilities (mental, physical, developmental), persons with alcohol or other drug addictions, persons with HIV/AIDS and their families, public housing residents and any other categories the jurisdiction may specify, and describe their supportive housing needs**

In El Paso, supportive housing needs among special populations are met through targeted programs. Elderly and frail elderly residents require accessible units and onsite support, addressed through developments like Magoffin Avenue SRO and the upcoming Chai Manor Phase 2. Individuals with disabilities benefit from services by Emergence Health Network and housing at Safe Haven, which provides stability and mental health support.

Those with substance use disorders are served by Project Punto de Partida, offering harm reduction tools and peer-led recovery support. People living with HIV/AIDS receive rental assistance and care coordination through the City’s HOPWA program and public health clinics.

Public housing residents receive wraparound services from HOME, including financial education, food access, and health programs. Youth aging out of foster care are supported through an ARPA-funded shelter offering transitional housing and life skills training. These efforts ensure vulnerable residents have access to stable, service-enriched housing.

**Describe programs for ensuring that persons returning from mental and physical health institutions receive appropriate supportive housing**

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**Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. 91.315(e)**

To address the needs of persons who are not homeless but have other special needs, the City of El Paso will implement a combination of housing and supportive service activities consistent with §91.215(e) and linked to its one-year goals under §91.315(e).

The City will also support the development and preservation of affordable rental housing, including units accessible to persons with disabilities or chronic health needs.

In coordination with local service providers, the City will continue to support programs that offer case management, housing navigation, and supportive services for individuals living with HIV/AIDS, as well as for residents with mental health or substance use disorders. These services are designed to help individuals maintain housing stability and improve health outcomes.

All of these efforts are aligned with the City's annual goals to preserve affordable housing, expand the supply of accessible units, and support vulnerable populations through integrated service delivery. These strategies reflect the City's commitment to ensuring that non-homeless residents with special needs can access and maintain safe, stable housing with the services necessary to thrive.

**For entitlement/consortia grantees: Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. (91.220(2))**

## **MA-40 Barriers to Affordable Housing – 91.210(e)**

### **Negative Effects of Public Policies on Affordable Housing and Residential Investment**

Public policies in El Paso have inadvertently contributed to challenges in affordable housing and residential investment through various mechanisms: â€ž

#### **1. Zoning Regulations and Land Use Policies**

El Paso's zoning laws have historically favored single-family homes and low-density developments, limiting opportunities for higher-density, affordable housing projects. Such exclusionary zoning practices restrict the supply of affordable units and perpetuate economic segregation. Recent efforts to amend these regulations aim to address concerns about potential gentrification and displacement remain among residents.

#### **2. Community Opposition and NIMBYism**

Proposals for affordable housing developments often face resistance from local communities, citing concerns over increased traffic, crime, and potential declines in property values. For instance, residents in West El Paso opposed a project on Mesa Hills Drive and Bluff Canyon Circle, leading to public disputes and recall efforts against city representatives supporting the development.

Certain redevelopment projects in older neighborhoods of El Paso, such as the Chamizal area, have faced opposition when affordable housing is part of the plan. Some residents fear that such projects would lead to displacement of existing residents or changes to the historical character of the neighborhood. Despite the need for more affordable housing, concerns over gentrification and the preservation of community identity have made such redevelopment proposals contentious.

#### **3. State-Level Funding Constraints**

Texas state policies have limited funding mechanisms for affordable housing. Notably, real estate transfer taxes, a common funding source in other states, were deemed unconstitutional in Texas following Proposition 1 in 2015. This restriction hampers the establishment of sustainable housing trust funds essential for financing affordable housing initiatives. â€ž

#### **4. Regulatory Barriers and Administrative Processes**

Complex administrative procedures and stringent building codes can delay affordable housing projects and increase development costs. The 2020 Analysis of Impediments to Fair Housing Choice in El Paso highlighted that such regulations might inadvertently impede housing choice for residents based on various demographic factors.

# MA-45 Non-Housing Community Development Assets – 91.215 (f)

## Introduction

## Economic Development Market Analysis

### Business Activity

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Agriculture, Mining, Oil & Gas Extraction	3,533	351	2	0	-2
Arts, Entertainment, Accommodations	33,049	37,267	17	18	1
Construction	13,221	13,686	7	6	-1
Education and Health Care Services	39,111	43,605	21	21	0
Finance, Insurance, and Real Estate	11,672	13,291	6	6	0
Information	3,821	4,578	2	2	0
Manufacturing	12,941	14,421	7	7	0
Other Services	5,993	6,386	3	3	0
Professional, Scientific, Management Services	11,554	12,040	6	6	0
Public Administration	0	0	0	0	0
Retail Trade	32,818	40,947	17	19	2
Transportation and Warehousing	11,898	13,356	6	6	0
Wholesale Trade	10,420	12,267	5	6	1
Total	190,031	212,195	--	--	--

**Table 43 - Business Activity**

**Data Source:** 2016-2020 ACS (Workers), 2020 Longitudinal Employer-Household Dynamics (Jobs)

## Labor Force

Total Population in the Civilian Labor Force	312,714
Civilian Employed Population 16 years and over	293,165
Unemployment Rate	6.25
Unemployment Rate for Ages 16-24	15.75
Unemployment Rate for Ages 25-65	3.79

**Table 44 - Labor Force**

Data Source: 2016-2020 ACS

Occupations by Sector	Number of People
Management, business and financial	62,175
Farming, fisheries and forestry occupations	13,790
Service	35,540
Sales and office	73,385
Construction, extraction, maintenance and repair	24,205
Production, transportation and material moving	16,150

**Table 45 – Occupations by Sector**

Data Source: 2016-2020 ACS

## Travel Time

Travel Time	Number	Percentage
< 30 Minutes	204,099	72%
30-59 Minutes	68,670	24%
60 or More Minutes	11,446	4%
<b>Total</b>	<b>284,215</b>	<b>100%</b>

**Table 46 - Travel Time**

Data Source: 2016-2020 ACS

## Education:

### Educational Attainment by Employment Status (Population 16 and Older)

Educational Attainment	In Labor Force		Not in Labor Force
	Civilian Employed	Unemployed	
Less than high school graduate	26,535	2,310	18,775

Educational Attainment	In Labor Force		Not in Labor Force
	Civilian Employed	Unemployed	
High school graduate (includes equivalency)	50,085	3,540	20,769
Some college or Associate's degree	84,630	4,405	25,110
Bachelor's degree or higher	74,100	2,450	14,780

**Table 47 - Educational Attainment by Employment Status**

Data Source: 2016-2020 ACS

### Educational Attainment by Age

	Age				
	18–24 yrs	25–34 yrs	35–44 yrs	45–65 yrs	65+ yrs
Less than 9th grade	550	2,279	3,645	15,335	25,680
9th to 12th grade, no diploma	7,430	6,250	6,505	13,609	8,955
High school graduate, GED, or alternative	22,300	20,810	17,524	36,975	19,835
Some college, no degree	33,415	32,950	19,360	33,179	14,020
Associate's degree	5,755	11,755	8,469	12,100	4,040
Bachelor's degree	6,010	21,385	17,810	24,220	8,930
Graduate or professional degree	340	6,880	10,015	14,185	6,355

**Table 48 - Educational Attainment by Age**

Data Source: 2016-2020 ACS

### Educational Attainment – Median Earnings in the Past 12 Months

Educational Attainment	Median Earnings in the Past 12 Months
Less than high school graduate	67,116
High school graduate (includes equivalency)	92,133
Some college or Associate's degree	149,604
Bachelor's degree	208,645
Graduate or professional degree	288,291

**Table 49 – Median Earnings in the Past 12 Months**

Data Source: 2016-2020 ACS

**Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?**

The top employment sectors are Healthcare and Social Assistance, employing 60,852 people, Retail Trade, employing 41,099 people, Accommodation and Food Services, employing 38,848 people,

Educational Services, employing 38,419 people, Administrative and Support Services, employing 27,571 people, Construction, employing 22,877 people, and Transportation and Warehousing, employing 22,816

Describe the workforce and infrastructure needs of the business community:

The top current skills gaps in El Paso are in the technology sector, particularly in programming languages like Python and JavaScript, data analysis with SQL, cloud computing, and cybersecurity. Infrastructure gaps: Water and wastewater and storm flooding systems need upgrades, bridges, and highways is a consistent focus for investment, which suggests gaps in current capacity, and power grid expansion to enhance increased service and reliability.

**Describe the workforce and infrastructure needs of the business community:**

Not applicable, as there is nothing on the horizon that would crimp or stop an ongoing project in any substantive way.

**Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.**

**How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?**

**Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.**

**Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDS)?**

Yes

**If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan? If not, describe other local/regional plans or initiatives that impact economic growth.**

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## **Discussion**



## **MA-50 Needs and Market Analysis Discussion**

### **Are there areas where households with multiple housing problems are concentrated? (include a definition of "concentration")**

El Paso has well-documented areas where housing problems are concentrated, particularly in neighborhoods like Segundo Barrio, Chamizal, Duranguito, and parts of the Lower Valley and Northeast El Paso. A concentration refers to places where households experience two or more housing challenges, such as overcrowding, severe cost burden, substandard housing, or lack of plumbing or kitchen facilities, at rates significantly higher than elsewhere in the city.

The 2025 Community Needs Assessment and Project BRAVO report both show that nearly half of the residents surveyed reported unmet housing needs, especially related to affordability and home repairs. CHAS and ACS data confirm that these issues are not evenly distributed. In South-Central neighborhoods, the majority of renters are extremely low income, with over 60 percent paying more than 50 percent of their income on rent.

The El Paso Regional Housing Plan reinforces this pattern, noting that these neighborhoods also contain some of the oldest housing in the city. In Chamizal, over 60 percent of homes were built before 1980, and many are in disrepair. These conditions co-exist with high rates of poverty, overcrowding, and environmental hazards.

### **Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of "concentration")**

El Paso's population is majority Hispanic, but certain neighborhoods have especially high concentrations of Hispanic and low-income residents. Segundo Barrio, Chamizal, and Duranguito have some of the highest concentrations of Hispanic households in the entire city, with some census tracts reporting over 95 percent Hispanic populations and poverty rates above 30 percent.

In the Lower Valley, including Ysleta and Socorro, these patterns continue. Residents here are predominantly Hispanic, multigenerational households are common, and housing stock is older and less likely to be up to code.

The Regional Housing Plan explicitly identifies Chamizal as a neighborhood with "layered" socioeconomic challenges, concentrated poverty, poor housing conditions, and limited investment.

### **What are the characteristics of the market in these areas/neighborhoods?**

These neighborhoods show consistent patterns: aging homes, rising housing costs, high rent burdens, limited new supply, and underinvestment. According to HUD's 2022 Comprehensive Housing Market Analysis, El Paso's apartment vacancy rate was just 3.3 percent, with rents increasing by more than 12 percent in one year, making the city unaffordable for many lower-income residents.

Homeownership in these neighborhoods is low. In Chamizal and Duranguito, 80 percent or more of residents are renters, with many households paying more than 30 or even 50 percent of their income on housing. New construction is rare, and most affordable units are developed through public subsidies like LIHTC or project-based vouchers.

### **Are there any community assets in these areas/neighborhoods?**

Despite economic and housing challenges, these neighborhoods are rich in community institutions, social networks, and trusted service providers.

In South-Central El Paso, providers like Centro San Vicente deliver affordable primary and behavioral healthcare. Emergence Health Network offers crisis intervention, counseling, outpatient psychiatry, and Assertive Community Treatment teams that serve many residents with severe mental illness.

The Opportunity Center for the Homeless, located near Downtown and Chamizal, operates multiple facilities for single adults, women, and persons with mental illness. Their transitional and supportive housing programs are paired with case management, mental health care, and access to permanent housing supports.

Additionally, the El Paso Regional Housing Plan recognizes proximity to transit corridors, schools, and employment centers as built-in assets. Chamizal, for example, sits near the planned Alameda Bus Rapid Transit corridor and the Medical Center of the Americas, offering long-term potential for redevelopment.

### **Are there other strategic opportunities in any of these areas?**

Several strategic opportunities are identified in the Regional Housing Plan, especially in Chamizal, Duranguito, and adjacent areas.

Chamizal is targeted for a small area plan focused on legacy home repair, code enforcement, and housing rehabilitation, supported by its location near Downtown and public transit. This is a key recommendation in the El Paso Regional Housing Plan.

Duranguito is flagged in the 2024–2025 Annual Action Plan as an urgent site of housing loss. Public commenters and advocates called for it to serve as a model for affordable housing revitalization using city-owned or vacant parcels.

The plan also recommends launching a Housing Trust Fund, funded by the City and County, to support rental subsidies, new construction, and repairs. If funded at the per-capita rate of peer cities like Louisville and Minneapolis, the fund could generate \$7 to \$8 million annually for affordable housing initiatives.

A public land sale policy is proposed, allowing the City to offer discounted land to developers in exchange for public benefits like affordable units. Specific opportunities exist on South Campbell Street and in Chamizal, where underused parcels could be redeveloped into over 100 new affordable units.

Finally, the plan identifies infill development potential and transit connectivity as long-term assets that could be leveraged for mixed-use, mixed-income housing that aligns with community priorities.

## **MA-60 Broadband Needs of Housing occupied by Low- and Moderate-Income Households - 91.210(a)(4), 91.310(a)(2)**

### **Describe the need for broadband wiring and connections for households, including low- and moderate-income households and neighborhoods.**

According to a local report done by the Hunt Institute, only 56.7 percent of households in El Paso County meet the federal definition of broadband access, despite 82.7 percent reporting some form of internet connection. This imbalance is especially severe in low- and moderate-income neighborhoods such as the Eastside and Lower Valley, which together account for nearly 60 percent of households without service. These areas also reported the lowest satisfaction and slowest speeds. HUD now requires grantees to assess broadband access as part of the Consolidated Plan (per MA-60), recognizing that internet connectivity is a key component of housing quality and access to opportunity. Without proper broadband wiring and infrastructure, many families, particularly those with limited income, struggle to access education, employment opportunities, and digital services. Targeted investment in broadband expansion is essential to closing this digital divide (Hunt Institute Broadband Report, 2022).

### **Describe the need for increased competition by having more than one broadband Internet service provider serve the jurisdiction.**

According to the Hunt Institute Broadband Report, nearly 90 percent of El Paso's residential broadband market is controlled by just two providers: Spectrum and AT&T. This lack of competition has resulted in limited-service options and inconsistent quality. Only 20.2 percent of households rate their connection as excellent, and speeds are especially lacking in underserved areas. Increased provider competition would promote better pricing, improved service reliability, and access. It would also help address market gaps where current providers have shown little incentive to invest, particularly in low-income and rural parts of the county. Competition is vital to ensuring that broadband access is both high quality and widely available (Hunt Institute Broadband Report, 2022).

## **MA-65 Hazard Mitigation - 91.210(a)(5), 91.310(a)(3)**

### **Describe the jurisdiction's increased natural hazard risks associated with climate change.**

The El Paso region faces increasing natural hazard risks associated with climate change, particularly for low- and moderate-income households, which are disproportionately affected by extreme heat, drought, and flooding. Climate projections indicate that the jurisdiction will experience significant increases in temperature extremes, more frequent droughts, and intensified precipitation events, all of which compound housing and public health vulnerabilities.

#### **Extreme Heat**

Extreme heat is one of the most pressing climate risks for the region. Historically, El Paso and Hudspeth counties experienced an average of 17 days per year with temperatures exceeding 100°F. By mid-century, this number is projected to rise to 55 days annually—a more than 220 percent increase under a high-emissions scenario. The region has already seen a preview of this trend, with 44 consecutive triple-digit days recorded in summer 2023, leading to spikes in heat-related hospitalizations, heat related deaths, and electricity demand. Heat impacts are most severe for elderly and low-income residents, many of whom cannot afford adequate cooling or medical care. Homes that rely on evaporative cooling, common among low-income households, will become less effective as humidity increases, placing additional strain on household budgets due to rising utility costs.

#### **Drought**

Droughts in the region are expected to become more frequent and severe, threatening the water supply for a growing population. The region's dependence on the Rio Grande River and underlying aquifers is increasingly stressed by prolonged droughts and upstream water use conflicts involving Colorado and New Mexico. Between 2012 and 2023, multiple drought periods forced local water utilities to increase reliance on groundwater, a trend that is unsustainable long term. EP Water projects a 60 percent increase in its service population by the 2070s, while water availability is expected to decrease due to declining snowpack and increased evaporation. One key indicator, the average number of consecutive dry days, is projected to increase from 50 to 57 by mid-century.

#### **Flooding**

While drought dominates the long-term outlook, flooding also presents an increased risk. The frequency of heavy rainfall events is expected to rise, with the number of days with over 1 inch of precipitation projected to increase by 22 percent by mid-century. Though the absolute increase may seem modest, it

reflects a growing trend toward more intense and erratic rainfall events that can overwhelm local drainage systems and cause localized flooding, particularly in low-lying or poorly developed areas. Only a small portion (8.3 percent) of socially vulnerable communities are highly exposed to flooding, but these areas remain at risk of compounding hazards, especially where infrastructure is inadequate.

**Describe the vulnerability to these risks of housing occupied by low- and moderate-income households based on an analysis of data, findings, and methods.**

ousing occupied by low- and moderate-income households in El Paso is highly vulnerable to climate-related risks, as evidenced by the regional climate vulnerability assessment. This population is disproportionately exposed to the effects of extreme heat and drought, with 96 percent of socially vulnerable communities facing high vulnerability to extreme heat and 100 percent to drought. These conditions directly impact habitability and public health.

Increased temperatures will exacerbate indoor living conditions, necessitating greater use of cooling systems, particularly in homes that rely on evaporative coolers, which will become less effective as humidity rises. This results in higher utility costs, placing additional financial stress on low-income households that already face limited income and outdated infrastructure.

Drought conditions also pose a significant threat to water access, especially for households that depend on private wells or lack access to reliable municipal systems. These conditions contribute to health risks such as heat-related illnesses, respiratory issues from increased airborne dust, and reduced access to water and food.

Although flood risk is less prevalent, with only 8.3 percent of socially vulnerable communities considered highly vulnerable, certain areas, such as Hudspeth County and neighborhoods between Interstate 10 and the Mexico border, face multiple overlapping hazards. These areas experience heightened vulnerability due to the cumulative impact of extreme heat, drought, and, in some cases, wildfire.

The assessment's reliance on point-based representation may understate exposure variation within large census tracts, yet the overall findings are consistent. Low- and moderate-income housing in the El Paso region remains acutely at risk due to systemic exposure to climate hazards, particularly extreme heat and drought. These findings underscore the need for targeted adaptation strategies that center on the specific needs of vulnerable households.

# Strategic Plan

## SP-05 Overview

### Strategic Plan Overview

The Strategic Plan outlines how the City will invest limited resources to address housing and community development needs. It identifies priority needs and establishes goals related to affordable housing, homelessness, public services, and infrastructure over the five-year planning period.

## SP-10 Geographic Priorities – 91.215 (a)(1)

### Geographic Area

Table 50 - Geographic Priority Areas

1	Area Name:	Citywide
	Area Type:	
	Other Target Area Description:	
	HUD Approval Date:	
	% of Low/ Mod:	
	Revital Type:	
	Other Revital Description:	
	Identify the neighborhood boundaries for this target area.	
	Include specific housing and commercial characteristics of this target area.	
	How did your consultation and citizen participation process help you to identify this neighborhood as a target area?	
	Identify the needs in this target area.	
	What are the opportunities for improvement in this target area?	
	Are there barriers to improvement in this target area?	

### General Allocation Priorities

Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA)

All HUD-funded programs and services under this Consolidated Plan are available citywide. The City of El Paso no longer follows the previous geographic targeting model that prioritized select representative districts. Instead, the City has shifted toward a jurisdiction-wide approach to ensure access to resources for all residents, particularly those who are low- and moderate-income, regardless of their location within the city.

This citywide allocation model applies to all activities, including capital improvements, public services, and housing programs, and is intended to increase flexibility and responsiveness to community needs wherever they arise.

For the HOPWA program, services remain available throughout the HUD-defined Eligible Metropolitan Statistical Area (EMSA), but funding is primarily focused on eligible residents within the City of El Paso. Case management and supportive services may extend countywide when necessary and appropriate, according to program guidelines.



As the designated Responsible Entity, the City ensures that all federal funds are used within its jurisdictional boundaries and by HUD regulations. The transition to a citywide investment approach reflects a broad accessibility for vulnerable populations across all neighborhoods.

## SP-25 Priority Needs - 91.215(a)(2)

### Priority Needs

Table 51 – Priority Needs Summary

<b>1</b>	<b>Priority Need Name</b>	DH 3.1 Rental Assistance
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	DH 3.1 Rental Assistance SL 1.1 Homeless Needs
	<b>Description</b>	Rental assistance for individuals and families experience homelessness or at risk of becoming Homeless.

	<b>Basis for Relative Priority</b>	Rental Assistance is high priorities due to rising housing cost burdens and a shortage of affordable units in El Paso. Community surveys and performance data confirm strong demand, especially among extremely low-income households. These programs effectively stabilize families and prevent displacement.
2	<b>Priority Need Name</b>	DH 2.1 Housing Rehabilitation Assistance
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	DH 2.1 Housing Rehabilitation Assistance
	<b>Description</b>	Address the need for affordable decent housing through housing rehabilitation assistance for low/moderate-income owner-occupied households.
	<b>Basis for Relative Priority</b>	El Paso's affordable single-family housing stock is aging, particularly in the central area of town where City Council has identified several priority housing areas. Rehabilitation of these homes will provide a sustainable level of affordable housing choice in El Paso's core neighborhoods.

3	<b>Priority Need Name</b>	DH 2.2 Rental Housing by Developers
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Middle Large Families Families with Children Elderly
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	DH 2.2 Rental Housing by Developers
	<b>Description</b>	Address the need for affordable rental housing by offering loans and/or forgivable loans for the acquisition, construction, rehabilitation, or reconstruction of affordable rental housing units by non-profit and for-profit agencies.
	<b>Basis for Relative Priority</b>	The El Paso Regional Housing Plan identifies a growing gap in affordable rental units for individuals at 60% AMI and below. Additional affordable units are required to prevent a future housing affordability crisis in El Paso.
4	<b>Priority Need Name</b>	DH 2.3 Rental Housing by CHDOs
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	DH 2.3 Rental Housing by CHDOs
	<b>Description</b>	Address the need for affordable decent rental housing units through the construction, rehabilitation, or reconstruction of multi-family housing units by Community Housing Development Organizations (CHDOs).

	<b>Basis for Relative Priority</b>	The 2018 Regional Housing Assessment illustrated a need for increased affordable rental units, particularly for households at 60% AMI or below.
5	<b>Priority Need Name</b>	DH 3.3 First Time Homebuyer Assistance
	<b>Priority Level</b>	Low
	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents Rural Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	DH 3.3 First Time Homebuyer Assistance
	<b>Description</b>	Leverage HOME funds to assist families with down payment assistance.

	<b>Basis for Relative Priority</b>	Expanding the city's stock of affordable rental housing includes transitioning moderate-income households into homeownership opportunities, once they are financially prepared to do so. Still, there is a challenge in El Paso for many low and moderate-income households in terms of household debt structure and their ability to qualify for a mortgage. Financial empowerment programs and services are a high priority in this Con Plan for that reason. While FTHB programs are a priority, until more El Pasoans are financially prepared to utilize a First Time Homebuyer Program, this will remain a lower priority than other housing programs.
6	<b>Priority Need Name</b>	DH 1.3 HOPWA Support Services
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Persons with HIV/AIDS
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	DH 1.3 HOPWA Support Services
	<b>Description</b>	To provide support services for persons living with HIV/AIDS in conjunction with tenant-based rental assistance (TBRA).
	<b>Basis for Relative Priority</b>	Wraparound service, including case management, is critical to the success of rental assistance programs, particularly for individuals living with HIV/AIDS, as accessing services can be a challenge for this population.
7	<b>Priority Need Name</b>	SL 1.1 Homeless Needs
	<b>Priority Level</b>	High

	<b>Population</b>	Extremely Low Low Moderate Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	DH 3.1 Rental Assistance SL 1.1 Homeless Needs
	<b>Description</b>	Service Category to provide safety services, including emergency shelter, transitional housing, special needs housing, and supportive services for basic needs such as food, transportation, health care, and other needs that lead to self-sustainability. This may include Street outreach.
	<b>Basis for Relative Priority</b>	This ongoing effort is currently successful and will continue through the period covered under this Consolidated Plan.
8	<b>Priority Need Name</b>	DH 1.4 HOPWA Permanent Housing Placement
	<b>Priority Level</b>	Low
	<b>Population</b>	Extremely Low Low Moderate Persons with HIV/AIDS
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	DH 1.4 HOPWA Permanent Housing Placement
	<b>Description</b>	To provide security deposits for persons living with HIV/AIDS in conjunction with tenant-based rental assistance (TBRA).

	<b>Basis for Relative Priority</b>	Assist low-income persons with HIV/AIDS to access decent and affordable housing through permanent housing placement assistance, including security deposits, which is not allowed on TBRA or Supportive Services.
9	<b>Priority Need Name</b>	SL 1.3 Mental and Medical Health Services
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence Non-housing Community Development
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	SL 1.3 Mental and Medical Health Services
	<b>Description</b>	Expands access to counseling, crisis care, and psychiatric support for low-income residents. It focuses on early intervention and coordinated care, especially for youth, veterans, and people experiencing homelessness.



	<b>Basis for Relative Priority</b>	Mental health services are a high priority due to the high prevalence of unmet mental health needs, especially among homeless individuals and low-income residents. Community surveys and provider feedback consistently identified mental health care access as a major gap affecting housing stability and overall well-being.
<b>10</b>	<b>Priority Need Name</b>	SL 1.5 Children and Youth Services
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Families with Children Unaccompanied Youth Persons with Mental Disabilities
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	SL 1.5 Children and Youth Services
	<b>Description</b>	Public Services activities funded under the Children and Youth Collaborative to provide improved access to a suitable living environment by providing a comprehensive range of  services for children and youth such as subsidize childcare, after school programs, specialized services for foster children, court advocacy, and physical and mental health programs.
	<b>Basis for Relative Priority</b>	Children and Youth Services are a high priority due to high rates of poverty, housing instability, and limited access to safe after-school programs. Community feedback emphasized the need for supportive services that promote stability, education, and development for low-income families' potential future shocks of similar scale, require that high priority be placed on children and youth services.
<b>11</b>	<b>Priority Need Name</b>	SL 2.1 Public Facilities - Homeless Shelters
	<b>Priority Level</b>	High

	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Victims of Domestic Violence
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	SL 2.1 Public Facilities - Homeless Shelters
	<b>Description</b>	Public facilities improvement projects are to provide improved availability/accessibility to a suitable living environment.
	<b>Basis for Relative Priority</b>	The current facilities for sheltering persons experiencing homelessness are inadequate to absorb spikes in El Paso's homeless population. This poses a public health threat and requires high prioritization. In addition, the 2025 Community Needs Assessment highlighted the need for facilities that address homelessness.
<b>12</b>	<b>Priority Need Name</b>	SL 2.2 Public Facilities -Mobility Infrastructure
	<b>Priority Level</b>	High

	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly Persons with Physical Disabilities
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	SL 2.2 Public Facilities -Mobility Infrastructure
	<b>Description</b>	Street and sidewalk improvements, including ADA curb cuts, APS, and streetscape shading projects to provide improved availability/accessibility to a suitable living environment.
	<b>Basis for Relative Priority</b>	Walkability and accessibility improvements were identified as a top priority among City of El Paso residents in the 2025 Community Needs Assessment.
<b>13</b>	<b>Priority Need Name</b>	SL 2.3 Public Facilities - Neighborhood
	<b>Priority Level</b>	High

	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	SL 2.3 Public Facilities - Neighborhood
	<b>Description</b>	Public facilities improvement projects are to provide improved availability/accessibility to a suitable living environment.
	<b>Basis for Relative Priority</b>	The Strategic Plan for the City of El Paso emphasizes access to exceptional recreational, cultural, and educational opportunities, both at a neighborhood and citywide scale. Projects under this category will ensure that low and moderate-income families have equal access to those opportunities.
	<b>14 Priority Need Name</b>	SL 2.4 Public Facilities - Healthcare
	<b>Priority Level</b>	Low

	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	SL 2.4 Public Facilities - Healthcare
	<b>Description</b>	Health facilities' public facility improvement projects aim to provide improved availability/accessibility to a suitable living environment.
	<b>Basis for Relative Priority</b>	Medical health facilities for low and moderate-income populations are a high priority, as El Paso has a disproportionately large population of uninsured and underinsured households when compared with the rest of the Country. That gap is evermore present in lower-income households, and a lack of healthcare can lead to decreased employment opportunities that can exacerbate negative health outcomes.
<b>15</b>	<b>Priority Need Name</b>	SL 2.5 Public Facilities - Mental Health

	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly Mentally Ill Chronic Substance Abuse Persons with Mental Disabilities
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	SL 2.5 Public Facilities - Mental Health
	<b>Description</b>	Mental health facilities' public facility improvement projects aim to provide improved availability/accessibility to a suitable living environment.
	<b>Basis for Relative Priority</b>	Health infrastructure was identified in the CNA Survey. In alignment with the most identified service need, which was mental health services, mental health centers were selected as one of the top three public facility needs.
16	<b>Priority Need Name</b>	SL 2.6 Public Facilities - Parks and Open Space
	<b>Priority Level</b>	Low
	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly Persons with Physical Disabilities
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	SL 2.6 Public Facilities - Parks and Open Space
	<b>Description</b>	Parks and recreational facilities improvement projects to provide improved availability/accessibility to a suitable living environment

	<b>Basis for Relative Priority</b>	The loss of revenues resulting from the economic crisis has significantly decreased the City's ability to operate and maintain existing facilities.
17	<b>Priority Need Name</b>	SL 2.7 Public Facilities for Abused/Neglected Child
	<b>Priority Level</b>	Low
	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	SL 2.7 Public Facilities for Abused/Neglected Child
	<b>Description</b>	Abused/neglected children, domestic violence adults, and public facility improvement projects to provide improved availability/accessibility to a suitable living environment.
	<b>Basis for Relative Priority</b>	A priority is placed on new amenities and expanded access to existing amenities to improve the quality of life for children who have been abused or neglected.
18	<b>Priority Need Name</b>	SL 2.8 Public Facilities - Senior Centers
	<b>Priority Level</b>	Low
	<b>Population</b>	Extremely Low Low Moderate Elderly Frail Elderly
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	SL 2.8 Public Facilities - Senior Centers

	<b>Description</b>	Senior center public facility improvement projects to provide improved availability/accessibility to a suitable living environment.
	<b>Basis for Relative Priority</b>	A priority is placed on new amenities and expanded access to existing amenities to improve quality of life for seniors. Deferred maintenance and upkeep of aging centers, while important, is not a priority for funding under Entitlement Grants.
19	<b>Priority Need Name</b>	ESG Programs
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents Chronic Homelessness Individuals Families with Children Mentally Ill veterans Victims of Domestic Violence Unaccompanied Youth
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	DH 3.1 Rental Assistance SL 1.1 Homeless Needs
	<b>Description</b>	Planning and management activities for entitlement grants.
	<b>Basis for Relative Priority</b>	The ESG program should be a high priority because it provides critical support to prevent homelessness and rapidly rehouse individuals and families in crisis, addressing one of the community's most urgent needs.
	<b>Priority Need Name</b>	CDBG Program Administration
	<b>Priority Level</b>	Low
	<b>Population</b>	Other



	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	CDBG Program Administration
	<b>Description</b>	Planning and management activities for entitlement grants.
	<b>Basis for Relative Priority</b>	Administration is prioritized as low to maximize funding for community needs, though it remains essential for ensuring programs are effectively managed and compliant.
21	<b>Priority Need Name</b>	Continuum of Care Planning and Administration
	<b>Priority Level</b>	Low
	<b>Population</b>	Other
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	Continuum Planning and Administration
	<b>Description</b>	Planning and management activities for entitlement grants.
	<b>Basis for Relative Priority</b>	Planning & Administration is prioritized as low to maximize funding for community needs, though it remains essential for ensuring programs are effectively managed and compliant.
22	<b>Priority Need Name</b>	HOPWA Program Administration
	<b>Priority Level</b>	Low
	<b>Population</b>	Persons with HIV/AIDS and their Families Other
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	HOPWA Program Administration
	<b>Description</b>	HOPWA Program Administration (Grantee)

	<b>Basis for Relative Priority</b>	Administration is prioritized as low to maximize funding for community needs, though it remains essential for ensuring programs are effectively managed and compliant.
23	<b>Priority Need Name</b>	HOPWA Sponsor Administration
	<b>Priority Level</b>	Low
	<b>Population</b>	Persons with HIV/AIDS Persons with HIV/AIDS and their Families Other
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	HOPWA Sponsor Administration
	<b>Description</b>	HOPWA Sponsor Administration
	<b>Basis for Relative Priority</b>	Administration is prioritized as low to maximize funding for community needs, though it remains essential for ensuring programs are effectively managed and compliant.
24	<b>Priority Need Name</b>	Housing Program Administration
	<b>Priority Level</b>	Low
	<b>Population</b>	Other
	<b>Geographic Areas Affected</b>	
	<b>Associated Goals</b>	Housing Program Administration
	<b>Description</b>	Housing Program Administration
	<b>Basis for Relative Priority</b>	Administration is prioritized as low to maximize funding for community needs, though it remains essential for ensuring programs are effectively managed and compliant.

### Narrative (Optional)

N/A

## SP-30 Influence of Market Conditions – 91.215 (b)

### Influence of Market Conditions

<b>Affordable Housing Type</b>	<b>Market Characteristics that will influence the use of funds available for housing type</b>
Tenant Based Rental Assistance (TBRA)	Rents are rising, or vacancies are low. In El Paso, the rental market is currently slightly tight with a 5.2% vacancy rate, and strong demand has pushed apartment vacancy even lower to 3.3%. Rents have grown significantly in recent years. These conditions support prioritizing TBRA.
TBRA for Non-Homeless Special Needs	Shortages of accessible units or long voucher waitlists. The 2024 Profile of People with Disabilities in Texas notes that people with disabilities have lower employment rates and incomes, suggesting ongoing affordability barriers, especially for non-homeless but vulnerable groups.
New Unit Production	Demand for new sales housing is high, with an estimated need for 8,575 homes between 2022 and 2025, while only 810 were under construction at the time of reporting. Similarly, for rentals, demand is projected at 2,300 new units through 2025, with only 740 under construction. This unmet demand justifies investments in new housing units.
Rehabilitation	Per ACS and CHAS data (MA-20 and Table 37), a substantial number of El Paso units are older and in need of repair. Additionally, the City's emphasis on improving housing quality through rehabilitation aligns with this strategy.
Acquisition, including preservation	Given El Paso's tight housing markets and projected increase in housing needs, acquiring and preserving existing affordable units remains a cost-effective strategy.

**Table 52 – Influence of Market Conditions**

## SP-35 Anticipated Resources - 91.215(a)(4), 91.220(c)(1,2)

### Introduction

The City of El Paso is applying to receive the following five entitlement grants, administered by the U.S. Department of Housing and Urban Development (HUD): Community Development Block Grant (CDBG), Emergency Solutions Grant (ESG), HOME Investment Partnerships Program (HOME), Housing Opportunities for Persons With AIDS (HOPWA), and the HOME-American Rescue Plan (HOME-ARP). These grants, along with leveraged funds from local, private, state, and federal sources, support a wide range of community programs, including public services, housing and homelessness assistance, and public facility improvements.

Leveraged funding sources also include state-supported programs such as the Homeless Housing and Services Program (HHSP) and one-time allocations from the American Rescue Plan Act (ARPA). These resources have been vital in addressing immediate and high-priority needs across the city. However, as several of these funding sources are set to expire by 2026, the City is working on long-term sustainability strategies to continue essential services and protect vulnerable residents.

All funding estimates presented in this should be considered provisional until official notifications are received each year.

## Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	6,441,184	260,000	0	6,701,184	26,804,736	CDBG funds support housing, public facilities, and services, often leveraged with other public and private sources to maximize impact. Priority is given to proposals that combine CDBG with other funding. City departments also use CDBG alongside federal, local, private, and Revolving Loan Funds.
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	2,713,017	1,500,000	0	4,213,016	16,852,067	Supports affordable housing through public-private partnerships and is often paired with other funding sources. Funds are awarded through a competitive process to support multifamily development throughout the Plan period.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOPWA	public - federal	Permanent housing in facilities Permanent housing placement Short term or transitional housing facilities STRMU Supportive services TBRA	1,185,768	0	0	1,185,768	4,743,072	Funds are awarded through a competitive request-for-proposal process to support housing and services for individuals living with HIV/AIDS.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	555,074	0	0	555,074	2,220,296	Funds are awarded through a competitive request-for-proposal process, and selected organizations are required to provide a one-to-one match. Services will include Emergency Shelter operation, Street outreach, RRH and HP.

Table 53 - Anticipated Resources

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

Additional resources that support activities under this Plan come from a variety of sources, including local funds, private investment, state programs, and other federal grants.

ESG subrecipients are required to match grant funds with an equal amount of cash and/or non-cash contributions. These may include donated supplies, the fair market value of buildings, staff salaries, and volunteer time.

HOME funds continue to attract significant private investment for the construction and rehabilitation of affordable housing. Although federal regulations typically require a local match, El Paso qualifies for a match reduction and currently has no active HOME match requirement.

**If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

For every year of the Consolidated Plan, the City plans to accept applications from City departments, non-profit agencies, and non-municipal government entities for public facilities improvements that benefit low-to-moderate income residents and/or individuals. Improvements to publicly owned land will occur when public facilities funding is awarded to either a City department or another government entity. These types of facility improvements will be described in more detail through the corresponding Annual Action Plan(s) that are associated with the Consolidated Plan. City prioritizes improvements to publicly owned land that enhance accessibility for individuals with disabilities. Projects may include ADA-compliant playground upgrades, accessible trail segments, curb ramps, restroom retrofits, and improvements to public facilities to ensure access to all.

These improvements not only meet regulatory requirements but also support broader community goals.

**Discussion**

N/A



## SP-40 Institutional Delivery Structure – 91.215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
CITY OF EL PASO - COMMUNITY & HUMAN DEVELOPMENT	Government	Homelessness Non-homeless special needs Planning	Jurisdiction

Table 54 - Institutional Delivery Structure

### Assess of Strengths and Gaps in the Institutional Delivery System

Activities in the consolidated plan will be primarily carried out by the City of El Paso. Local non-profit organizations and service providers will be identified through an annual RFP process to conduct activities that meet goals identified in the plan, however organizations have not yet been identified and activities will be closely monitored by the City of El Paso.

### Availability of services targeted to homeless persons and persons with HIV and mainstream services

Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV
<b>Homelessness Prevention Services</b>			
Counseling/Advocacy	X	X	X
Legal Assistance	X	X	
Mortgage Assistance	X		
Rental Assistance	X	X	X
Utilities Assistance	X	X	X
<b>Street Outreach Services</b>			
Law Enforcement			
Mobile Clinics			
Other Street Outreach Services	X	X	X
<b>Supportive Services</b>			
Alcohol & Drug Abuse	X	X	X
Child Care	X	X	X
Education	X	X	X
Employment and Employment Training	X	X	X
Healthcare	X	X	X
HIV/AIDS	X	X	X

Life Skills	X	X	X
Mental Health Counseling	X	X	X
Transportation	X		
<b>Other</b>			

**Table 55 - Homeless Prevention Services Summary**

**Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)**

The City of El Paso works in collaboration with El Paso Helps, service providers, and other local partners to implement a coordinated response to homelessness. The service delivery system includes street outreach, emergency shelter, transitional and permanent housing programs, supportive services, and homelessness prevention and diversion activities. These services are designed to support individuals and families at all stages of housing instability, with attention to subpopulations identified as having the highest need.

Chronically homeless individuals, families with children, veterans, unaccompanied youth, and survivors of domestic violence are prioritized through a centralized Coordinated Entry system, informed by real-time outreach data. Services include access to shelter, food, transportation, medical care, case management, behavioral health, and employment supports. Veterans are quickly linked to VA or non-VA housing and benefits depending on eligibility. Prevention programs offer rental and utility assistance with case management to support long-term stability.

Street outreach teams connect directly with unsheltered individuals and families in encampments, transit corridors, and parks, assisting with documentation, assessments, and service navigation. Once engaged, clients are matched to the most appropriate program based on vulnerability and housing readiness, supporting both rapid and sustained transitions into permanent housing.

**Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above**

El Paso's system benefits from strong interagency partnerships, localized data, and an expanding network of coordinated outreach and housing navigation programs. El Paso Helps has strengthened the continuum's ability to connect people with services through digital tools and community access points. The presence of veteran-focused programs, legal clinics, childcare support, and flexible rental assistance adds to the system's strength.

However, key service gaps remain:

There is an insufficient number of shelter beds and transitional housing for unaccompanied youth.

A shortage of behavioral health and substance use services exists, especially for those with co-occurring disorders or without insurance.

Services are limited during evenings and weekends, creating barriers to timely crisis response.

Mobile medical care does not adequately reach individuals in shelters or those living unsheltered, although the Mobile Integrated Unit with the El Paso Fire Department is making great strides on this.

The system lacks widespread access to dental, vision, and disability-focused services.

Eligibility restrictions for some funding streams reduce flexibility in serving all vulnerable populations.

Law enforcement is often called to manage unsheltered homelessness in the absence of a fully funded street-level crisis response system.

**Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs**

The City's strategy focuses on building a more responsive service delivery system by investing in capacity, coordination, and access. CDBG and ESG resources will continue to be used to strengthen the network of outreach, shelter, prevention, and housing services. In partnership with El Paso Helps and other cross-sector collaborators, the City will:

Expand support for mobile outreach, housing navigation, and behavioral health integration into existing programs;

Increase availability of services outside regular business hours and support new programs that extend access to unaccompanied youth and families;

Enhance public access to digital intake and referral tools that simplify the connection between residents and available services;

Identify and reduce institutional barriers within the system, including those related to documentation, language, and accessibility;

Pursue blended funding strategies to support activities not fully covered by federal sources, such as flexible assistance for legal/documented immigrant individuals or post-shelter stabilization.

Support ongoing data-sharing, performance monitoring, and provider training to improve system-wide outcomes.

By reinforcing partnerships, reducing gaps in service hours and populations served, and prioritizing high-need areas identified through the State of Homelessness and CAPER data, the City aims to ensure that no one experiencing homelessness is left without a clear path to housing and stability.

## SP-45 Goals Summary – 91.215(a)(4)

### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	DH 3.1 Rental Assistance	2025	2029	Homeless Non-Homeless Special Needs	Citywide	DH 3.1 Rental Assistance SL 1.1 Homeless Needs ESG Programs	HOPWA: \$4,390,895	Tenant-based rental assistance / Rapid Rehousing: 350 Households Assisted
2	DH 2.1 Housing Rehabilitation Assistance	2025	2029	Affordable Housing	Citywide	DH 2.1 Housing Rehabilitation Assistance	CDBG: \$1,150,000	Homeowner Housing Rehabilitated: 250 Household Housing Unit
3	DH 2.2 Rental Housing by Developers	2025	2029	Affordable Housing	Citywide	DH 2.2 Rental Housing by Developers	CDBG: \$3,672,308 HOME: \$16,923,813	Rental units constructed: 330 Household Housing Unit  Rental units rehabilitated: 330 Household Housing Unit
4	DH 2.3 Rental Housing by CHDOs	2025	2029	Affordable Housing	Citywide	DH 2.3 Rental Housing by CHDOs	HOME: \$2,034,762	Rental units constructed: 10 Household Housing Unit
5	DH 3.3 First Time Homebuyer Assistance	2025	2029	Affordable Housing	Citywide	DH 3.3 First Time Homebuyer Assistance	CDBG: \$800,000	Direct Financial Assistance to Homebuyers: 20 Households Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
6	DH 1.3 HOPWA Support Services	2025	2029	Affordable Housing Non-Homeless Special Needs	Citywide	DH 1.3 HOPWA Support Services	HOPWA: \$1,197,195	Public service activities for Low/Moderate Income Housing Benefit: 390 Households Assisted
7	SL 1.1 Homeless Needs	2025	2029	Homeless	Citywide	DH 3.1 Rental Assistance SL 1.1 Homeless Needs ESG Programs	CDBG: \$2,880,888 ESG: \$2,775,370	Tenant-based rental assistance / Rapid Rehousing: 80 Households Assisted  Homeless Person Overnight Shelter: 16400 Persons Assisted  Homelessness Prevention: 80 Persons Assisted
8	DH 1.4 HOPWA Permanent Housing Placement	2025	2029	Affordable Housing Non-Homeless Special Needs	Citywide	DH 1.4 HOPWA Permanent Housing Placement	HOPWA: \$50,000	Tenant-based rental assistance / Rapid Rehousing: 20 Households Assisted
9	SL 1.3 Mental and Medical Health Services	2025	2029	Non-Housing Community Development Mental and Medical	Citywide	SL 1.3 Mental and Medical Health Services	CDBG: \$1,450,000	Public service activities other than Low/Moderate Income Housing Benefit: 1350 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
<b>10</b>	SL 1.5 Children and Youth Services	2025	2029	Children and Youth Service	Citywide	SL 1.5 Children and Youth Services	CDBG: \$500,000	Public service activities other than Low/Moderate Income Housing Benefit: 1000 Persons Assisted
<b>11</b>	SL 2.1 Public Facilities - Homeless Shelters	2025	2029	Homeless	Citywide	SL 2.1 Public Facilities - Homeless Shelters	CDBG: \$3,322,308	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 500 Persons Assisted
<b>12</b>	SL 2.2 Public Facilities -Mobility Infrastructure	2025	2029	Mobility Infrastructure	Citywide	SL 2.2 Public Facilities -Mobility Infrastructure	CDBG: \$3,322,308	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 500 Persons Assisted
<b>13</b>	SL 2.3 Public Facilities - Neighborhood	2025	2029	Public Facilities	Citywide	SL 2.3 Public Facilities - Neighborhood	CDBG: \$3,322,308	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 250 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
<b>14</b>	SL 2.4 Public Facilities - Healthcare	2025	2029	Public Facilities	Citywide	SL 2.4 Public Facilities - Healthcare	CDBG: \$830,577	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 500 Persons Assisted
<b>15</b>	SL 2.5 Public Facilities - Mental Health	2025	2029	Public Facilities - Mental Health	Citywide	SL 2.5 Public Facilities - Mental Health	CDBG: \$3,322,308	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 500 Persons Assisted
<b>16</b>	SL 2.6 Public Facilities - Parks and Open Space	2025	2029	Public Facilities- Parks and Open Space	Citywide	SL 2.6 Public Facilities - Parks and Open Space	CDBG: \$830,577	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 500 Persons Assisted
<b>17</b>	SL 2.7 Public Facilities for Abused/Neglected Child	2025	2029	Public Facilities for Abused and Neg Children	Citywide	SL 2.7 Public Facilities for Abused/Neglected Child	CDBG: \$830,577	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 500 Persons Assisted



Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
18	SL 2.8 Public Facilities - Senior Centers	2025	2029	Public Facilities - Senior Centers	Citywide	SL 2.8 Public Facilities - Senior Centers	CDBG: \$830,577	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 500 Persons Assisted
19	CDBG Program Administration	2025	2029	Administration	Citywide	CDBG Program Administration	CDBG: \$6,241,184	Other: 0 Other
20	Continuum Planning and Administration	2025	2029	Administration	Citywide	Continuum of Care Planning and Administration	CDBG: \$200,000	Other: 0 Other
22	HOPWA Program Administration	2025	2029	Administration	Citywide	HOPWA Program Administration	HOPWA: \$177,860	Other: 0 Other
23	HOPWA Sponsor Administration	2025	2029	Administration	Citywide	HOPWA Sponsor Administration	HOPWA: \$112,890	Other: 0 Other
24	Housing Program Administration	2025	2029	Administration	Citywide	Housing Program Administration	HOME: \$2,106,508	Other: 0 Other

Table 56 – Goals Summary

## Goal Descriptions

1	Goal Name	DH 3.1 Rental Assistance
	Goal Description	Rental assistance for individuals and families at risk of becoming homeless or experiencing homelessness, including those living with HIV/AIDS.

<b>2</b>	<b>Goal Name</b>	DH 2.1 Housing Rehabilitation Assistance
	<b>Goal Description</b>	Address the need for affordable decent housing through housing rehabilitation assistance for low/moderate-income owner-occupied households.
<b>3</b>	<b>Goal Name</b>	DH 2.2 Rental Housing by Developers
	<b>Goal Description</b>	Address the need for affordable rental housing by offering loans and/or forgivable loans for the acquisition, construction, rehabilitation, or reconstruction of affordable rental housing units by non-profit and for-profit agencies.
<b>4</b>	<b>Goal Name</b>	DH 2.3 Rental Housing by CHDOs
	<b>Goal Description</b>	Address the need for affordable decent rental housing units through the construction, rehabilitation, or reconstruction of multi-family housing units by Community Housing Development Organizations (CHDOs).
<b>5</b>	<b>Goal Name</b>	DH 3.3 First Time Homebuyer Assistance
	<b>Goal Description</b>	Leverage HOME funds to assist families with down payment assistance.
<b>6</b>	<b>Goal Name</b>	DH 1.3 HOPWA Support Services
	<b>Goal Description</b>	To provide support services for persons living with HIV/AIDS in conjunction with tenant-based rental assistance (TBRA).
<b>7</b>	<b>Goal Name</b>	SL 1.1 Homeless Needs
	<b>Goal Description</b>	Service Category to provide safety services, including emergency shelter, transitional housing, special needs housing, and supportive services for basic needs such as food, transportation, health care, and other needs that lead to self-sustainability.
<b>8</b>	<b>Goal Name</b>	DH 1.4 HOPWA Permanent Housing Placement
	<b>Goal Description</b>	To provide security deposits/ utility deposit for persons living with HIV/AIDS in conjunction with tenant-based rental assistance (TBRA).

9	<b>Goal Name</b>	SL 1.3 Mental and Medical Health Services
	<b>Goal Description</b>	Expands access to counseling, crisis care, and psychiatric support for low-income residents. It focuses on early intervention and coordinated care, especially for youth, veterans, and people experiencing homelessness.
10	<b>Goal Name</b>	SL 1.5 Children and Youth Services
	<b>Goal Description</b>	Public Services activities funded under the Children and Youth Collaborative to provide improved access to a suitable living environment by providing a comprehensive range of services for children and youth such as subsidize childcare, after school programs, specialized services for foster children, court advocacy, and physical and mental health programs.
11	<b>Goal Name</b>	SL 2.1 Public Facilities - Homeless Shelters
	<b>Goal Description</b>	Public facilities improvement projects are to provide improved availability/accessibility to a suitable living environment.
12	<b>Goal Name</b>	SL 2.2 Public Facilities -Mobility Infrastructure
	<b>Goal Description</b>	Street and sidewalk improvements, including ADA curb cuts, APS, and streetscape shading projects to provide improved availability/accessibility to a suitable living environment.
13	<b>Goal Name</b>	SL 2.3 Public Facilities - Neighborhood
	<b>Goal Description</b>	This project will provide availability and accessibility for a suitable living environment by improving a neighborhood facility.
14	<b>Goal Name</b>	SL 2.4 Public Facilities - Healthcare
	<b>Goal Description</b>	Health facilities' public facility improvement projects aim to provide improved availability/accessibility to a suitable living environment.
15	<b>Goal Name</b>	SL 2.5 Public Facilities - Mental Health
	<b>Goal Description</b>	Mental health facilities' public facility improvement projects aim to provide improved availability/accessibility to a suitable living environment.

16	<b>Goal Name</b>	SL 2.6 Public Facilities - Parks and Open Space
	<b>Goal Description</b>	Parks and recreational facilities improvement projects to provide improved availability/accessibility to a suitable living environment.
17	<b>Goal Name</b>	SL 2.7 Public Facilities for Abused/Neglected Chil
	<b>Goal Description</b>	Abused/neglected children, domestic violence adults, and public facility improvement projects to provide improved availability/accessibility to a suitable living environment.
18	<b>Goal Name</b>	SL 2.8 Public Facilities - Senior Centers
	<b>Goal Description</b>	Senior center public facility improvement projects to provide improved availability/accessibility to a suitable living environment.
19	<b>Goal Name</b>	CDBG Program Administration
	<b>Goal Description</b>	Planning and management activities for entitlement grants.
20	<b>Goal Name</b>	Continuum Planning and Administration
	<b>Goal Description</b>	Planning and management activities for entitlement grants.
22	<b>Goal Name</b>	HOPWA Program Administration
	<b>Goal Description</b>	Planning and management activities for entitlement grants by grantee
23	<b>Goal Name</b>	HOPWA Sponsor Administration
	<b>Goal Description</b>	Planning and management activities for entitlement grants by Sponsor

24	Goal Name	Housing Program Administration
	Goal Description	Housing Program Administration

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

The City of El Paso expects to serve approximately 359 El Paso extremely low to moderate income households per year with affordable housing assistance. That assistance will be in the form of rental assistance, first-time homebuyer, rehabilitation of single-family owner-occupied units, and construction or rehabilitation of new affordable units.

## **SP-50 Public Housing Accessibility and Involvement – 91.215(c)**

### **Need to Increase the Number of Accessible Units (if Required by a Section 504 Voluntary Compliance Agreement)**

HOME properties meet or exceed the statutorily required Accessible Unit and 2% requirements.

### **Activities to Increase Resident Involvements**

Supportive services are made available to residents at all properties layered with Low-Income Housing Tax Credits.

### **Is the public housing agency designated as troubled under 24 CFR part 902?**

No

### **Plan to remove the ‘troubled’ designation**

Not applicable.

## **SP-55 Barriers to affordable housing – 91.215(h)**

### **Barriers to Affordable Housing**

Public policies in El Paso have inadvertently contributed to challenges in affordable housing and residential investment through various mechanisms:

#### **1. Zoning Regulations and Land Use Policies**

El Paso's zoning laws have historically favored single-family homes and low-density developments, limiting opportunities for higher-density, affordable housing projects. Such exclusionary zoning practices restrict the supply of affordable units and perpetuate economic segregation. Recent efforts to amend these regulations aim to address concerns about potential gentrification and displacement remain among residents.

#### **2. Community Opposition and NIMBYism**

Proposals for affordable housing developments often face resistance from local communities, citing concerns over increased traffic, crime, and potential declines in property values. For instance, residents in West El Paso opposed a project on Mesa Hills Drive and Bluff Canyon Circle, leading to public disputes and recall efforts against city representatives supporting the development.

Certain redevelopment projects in older neighborhoods of El Paso, such as the Chamizal area, have faced opposition when affordable housing is part of the plan. Some residents fear that such projects would lead to displacement of existing residents or changes to the historical character of the neighborhood. Despite the need for more affordable housing, concerns over gentrification and the preservation of community identity have made such redevelopment proposals contentious.

#### **3. State-Level Funding Constraints**

Texas state policies have limited funding mechanisms for affordable housing. Notably, real estate transfer taxes, a common funding source in other states, were deemed unconstitutional in Texas following Proposition 1 in 2015. This restriction hampers the establishment of sustainable housing trust funds essential for financing affordable housing initiatives.

#### **4. Regulatory Barriers and Administrative Processes**

Complex administrative procedures and stringent building codes can delay affordable housing projects and increase development costs. The 2020 Analysis of Impediments to Fair Housing Choice in El Paso highlighted that such regulations might inadvertently impede housing choice for residents based on various demographic factors.

### **Strategy to Remove or Ameliorate the Barriers to Affordable Housing**

To eliminate barriers and provide high-quality affordable housing, the following are positive effects of public action: The El Paso Regional Housing Plan, adopted by the City Council, lays out a strategy to ameliorate the barriers to affordable housing. That strategy includes the following: Housing Trust Fund: Dedicate additional City and County funding sources to affordable housing projects. Public Land Sale Policy: Establish a Request-for-Proposals process to sell infill sites in priority areas at a discount in exchange for affordable housing production or other public benefits. Dedicate local funding to assemble sites for development in priority areas.

9% Low Income Housing Tax Credit Local Support Criteria: Revise local criteria to promote mixed-income housing with deeper affordability in priority areas.

4% Low Income Housing Tax Credit Funding: Invest locally-controlled public funding for projects using 4% LIHTC to increase the production of affordable rental housing in partnership with the Housing Authority

DCHD sets aside funding each year for a Volunteer Housing Rehabilitation program where up to \$4,999 in CDBG funds are used in combination with applicant funding, donations and volunteers to provide housing rehabilitation for the elderly and/or disabled. This has proved to be a great way to increase housing rehabilitation within the City and assist people to remain in their homes longer at no cost to the homeowner.



## **SP-60 Homelessness Strategy – 91.215(d)**

### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The City of El Paso reaches unsheltered individuals through the El Paso Helps initiative, which includes a 24/7 street outreach phone line funded by ARPA and operated in coordination with local partners. This outreach connects individuals to shelter, food, housing, and mental health resources. While the El Paso Helps portal is not 24/7, it supplements outreach by helping users navigate available services online. Annual Point-in-Time (PIT) counts and interviews at shelters further support individualized assessments and care planning.

### **Addressing the emergency and transitional housing needs of homeless persons**

The City of El Paso supports a range of emergency and transitional housing programs through CDBG and ESG funding. Approximately 25.2% of ESG funds and 59% of CDBG Public Services funds are allocated to shelter operations. Key facilities include the Women's Resource Center, Missouri Street Residence, and Safe Haven, which offer emergency shelter, case management, and transitional housing for single adults, individuals with mental illness, and those pursuing stability. Additionally, a no-barrier Welcome Center, funded by ARPA, provides 24/7 walk-in access to immediate shelter, health, and housing resources for individuals in crisis.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.**

To support long-term stability, 34% of ESG funding is allocated to Rapid Rehousing programs. These initiatives are bolstered by non-HUD funding and coordination through El Paso Helps. Clients receive case management, housing navigation, and follow-up to reduce homelessness duration and prevent recurrence.

**Help low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families who are likely to become homeless after being discharged from a publicly funded institution or system of care, or who are receiving assistance from public and private agencies that address housing, health, social services, employment, education or youth needs**

Prevention efforts are reinforced through 13.3% of ESG funding and partnerships with agencies serving those at risk. The City emphasizes discharge planning for individuals exiting institutions, using the

Coordinated Entry system to prioritize and link them to services. The County operates a Re-entry Program offering support and legal assistance for individuals leaving jail.

## **SP-65 Lead based paint Hazards – 91.215(i)**

### **Actions to address LBP hazards and increase access to housing without LBP hazards**

The Department of Community and Human Development will continue to perform Lead-Based Paint Testing on all housing being renovated that was built before 1978. The City of El Paso adopted procedures to comply with the Federal Department of Housing and Urban Development's (HUD) new rule on Lead-Based Paint (LBP) Poisoning Prevention in Certain Residential Structures. This rule is intended to protect young children living in HUD-assisted housing. Built before 1978 with lead-based paint hazards.

### **How are the actions listed above related to the extent of lead poisoning and hazards?**

Although there are no indications of a significant problem with lead poisoning in El Paso, it still does occur. Consequently, the City of El Paso Health Department, other public health agencies, and private sector health care providers have continued to emphasize a "community level intervention" that consists of training and education prevention activities, screening, surveillance, risk management, and primary prevention. Until lead poisoning has been eliminated, the City of El Paso's public health agencies will continue to devote much of their lead-poisoning prevention resources to case management services for poisoned children. In addition, the City of El Paso will continue to utilize its federal funding in the abatement of lead-based paint in houses that were built before 1978.

### **How are the actions listed above integrated into housing policies and procedures?**

The City requires an inspection report from one of the certified testing providers to include the project design describing the appropriate removal measures and required clearances, which will be specified in the plans and construction contract. This cost is an eligible renovation cost.

The City of El Paso's Community and Human Development Department contracts for the construction or rehabilitation of residential structures, requires all contractors and subcontractors to comply with the provisions of the Lead-Based Paint Poisoning Prevention Act and 24 CFR Part 35 to eliminate lead-based paint hazards. Also, the City of El Paso adopted procedures to comply with the Department of Housing and Urban Development's (HUD) new rule on Lead-Based Paint Poisoning Prevention in Certain Residential Structures. This rule is intended to protect young children living in HUD-assisted housing built before 1978 from lead-based paint hazards.

## **SP-70 Anti-Poverty Strategy – 91.215(j)**

### **Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families**

The City of El Paso's efforts to reduce the number of poverty-level families center on addressing urgent housing needs, particularly the shortage of affordable rental units and the risk of homelessness among low-income families. Guided by the 2025 Community Needs Assessment (CNA), the City prioritizes rental assistance, permanent housing for those experiencing homelessness, and the expansion of affordable housing development. The CNA findings also highlight the need for accessible units for people with disabilities, housing support for youth and families, and coordinated housing placement to reduce the risk of displacement. These goals are implemented through HUD-funded programs like ESG, HOME, and CDBG and are designed to stabilize households at risk of falling deeper into poverty.

### **How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan**

The poverty-reduction strategy is fully integrated into El Paso's affordable housing goals. The Consolidated Plan and Annual Action Plan prioritize the development and preservation of affordable rental housing, tenant-based rental assistance, and programs that prevent homelessness, especially for families and individuals with extremely low incomes. These priorities are drawn directly from CNA data, which showed high levels of rent burden and housing instability among respondents. Investments in permanent supportive housing, emergency housing options, and efforts to increase the overall supply of affordable units are coordinated to reduce housing insecurity, a primary driver of poverty in the region.

## **SP-80 Monitoring – 91.230**

**Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements**

The Department of Community and Human Development will use current procedures to monitor all grant-funded project areas of program administration, fiscal compliance, and regulatory compliance to uphold the comprehensive plan's requirements. Areas include: 1) program performance review of national objectives, eligible activities, contract objectives, scope of work, contract schedule, and contract budget; 2) financial management practices and internal controls; 3) record keeping and reporting; 4) general management including facilities; and 5) anti-discrimination compliance.

Contract Compliance guides eligible activities, costs, and guidelines for each grant, and is further outlined in agency agreements, which also provide technical assistance.

The initial phase of monitoring is a risk assessment form sent to all public service programs, typically due January 15. Recommendations based on this assessment determine which programs are monitored that year. Monitoring may occur on-site or via Microsoft Teams and covers compliance with city, state, and federal guidelines. All programs are monitored. An exit interview is held to present preliminary findings, which are finalized in discussion with the program's grant administrator. Final reports are issued within 7 to 30 days.

Monitoring includes a random review of client files, activities, and costs based on the program agreement. Monthly reports submitted by agencies are reviewed by Grant Administrators and include data on expenditures, services, non-duplicated clients, demographics, time reports, and other information. These reports guide reimbursement and performance review.

HUD-funded housing projects are monitored during construction until completion, confirmed by a Certificate of Occupancy. Projects over \$2,000 are reviewed for Davis-Bacon compliance, and those over \$200,000 are reviewed for Section 3 compliance. HOME and Homebuyer Assistance projects undergo HUD Uniform Physical Condition Standard (UPCS) inspections.

CDBG Facilities projects funded through Multiple Task Forgivable Loan agreements are monitored annually during the loan term and reversionary period. Monitoring includes quarterly client utilization reports and an Annual Utilization Report each January. Annual on-site visits are conducted.

Fiscal monitoring includes annual desktop reviews by a Fiscal Monitor. A Subrecipient Risk Assessment Questionnaire evaluates factors like grant experience, staff turnover, past performance, audit findings, reimbursement accuracy, board stability, and funding amounts. Responses determine if an agency is low, medium, or high risk. Monthly reimbursement reviews provide additional oversight.

All grant agreements must comply with Title VI of the Civil Rights Act of 1964. The City's Office of Title VI and ADA ensures grantees and subrecipients also comply, including:

- Ensuring program access for all
- Providing meaningful access for limited English proficient (LEP) individuals
- Preventing disproportionate adverse effects on low-income and minority populations
- Establishing clear procedures for timely complaint resolution

## Expected Resources

### AP-15 Expected Resources – 91.220(c)(1,2)

#### Introduction

The City of El Paso is applying to receive the following five entitlement grants, administered by the U.S. Department of Housing and Urban Development (HUD): Community Development Block Grant (CDBG), Emergency Solutions Grant (ESG), HOME Investment Partnerships Program (HOME), Housing Opportunities for Persons With AIDS (HOPWA), and the HOME-American Rescue Plan (HOME-ARP). These grants, along with leveraged funds from local, private, state, and federal sources, support a wide range of community programs, including public services, housing and homelessness assistance, and public facility improvements.

Leveraged funding sources also include state-supported programs such as the Homeless Housing and Services Program (HHSP) and one-time allocations from the American Rescue Plan Act (ARPA). These resources have been vital in addressing immediate and high-priority needs across the city. However, as several of these funding sources are set to expire by 2026, the City is working on long-term sustainability strategies to

continue essential services and protect vulnerable residents.

All funding estimates presented in this should be considered provisional until official notifications are received each year.

### Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	6,441,184.00	260,000.00	0.00	6,701,184.00	26,804,736.00	CDBG funds support housing, public facilities, and services, often leveraged with other public and private sources to maximize impact. Priority is given to proposals that combine CDBG with other funding. City departments also use CDBG alongside federal, local, private, and Revolving Loan Funds.



Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	2,713,016.63	1,499,999.85	0.00	4,213,016.48	16,852,066.52	Supports affordable housing through public-private partnerships and is often paired with other funding sources. Funds are awarded through a competitive process to support multifamily development throughout the Plan period.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOPWA	public - federal	Permanent housing in facilities Permanent housing placement Short term or transitional housing facilities STRMU Supportive services TBRA	1,185,768.00	0.00	0.00	1,185,768.00	4,743,072.00	Funds are awarded through a competitive request-for-proposal process to support housing and services for individuals living with HIV/AIDS.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	555,074.00	0.00	0.00	555,074.00	2,220,296.00	Funds are awarded through a competitive request-for-proposal process, and selected organizations are required to provide a one-to-one match. Services will include Emergency Shelter operation, Street outreach, RRH and HP.

Table 57 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

Additional resources that support activities under this Plan come from a variety of sources, including local funds, private investment, state programs, and other federal grants.

ESG subrecipients are required to match grant funds with an equal amount of cash and/or non-cash contributions. These may include donated

supplies, the fair market value of buildings, staff salaries, and volunteer time.

HOME funds continue to attract significant private investment for the construction and rehabilitation of affordable housing. Although federal regulations typically require a local match, El Paso qualifies for a match reduction and currently has no active HOME match requirement.

**If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

For every year of the Consolidated Plan, the City plans to accept applications from City departments, non-profit agencies, and non-municipal government entities for public facilities improvements that benefit low-to-moderate income residents and/or individuals. Improvements to publicly owned land will occur when public facilities funding is awarded to either a City department or another government entity. These types of facility improvements will be described in more detail through the corresponding Annual Action Plan(s) that are associated with the Consolidated Plan. City prioritizes improvements to publicly owned land that enhance accessibility for individuals with disabilities. Projects may include ADA-compliant playground upgrades, accessible trail segments, curb ramps, restroom retrofits, and improvements to public facilities to ensure access to all.

These improvements not only meet regulatory requirements but also support broader community goals.

**Discussion**

N/A

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	DH 3.1 Rental Assistance	2025	2029	Homeless Non-Homeless Special Needs	Citywide	DH 3.1 Rental Assistance	HOPWA: \$878,179.00	Tenant-based rental assistance / Rapid Rehousing: 88 Households Assisted
2	DH 2.1 Housing Rehabilitation Assistance	2025	2029	Affordable Housing	Citywide	DH 2.1 Housing Rehabilitation Assistance	CDBG: \$230,000.00	Homeowner Housing Rehabilitated: 50 Household Housing Unit
3	DH 2.2 Rental Housing by Developers	2025	2029	Affordable Housing	Citywide	DH 2.2 Rental Housing by Developers	CDBG: \$1,736,874.00 HOME: \$3,384,762.47	Rental units constructed: 16 Household Housing Unit Rental units rehabilitated: 286 Household Housing Unit
4	DH 2.3 Rental Housing by CHDOs	2025	2029	Affordable Housing	Citywide	DH 2.3 Rental Housing by CHDOs	HOME: \$406,952.49	Rental units constructed: 2 Household Housing Unit
5	DH 3.3 First Time Homebuyer Assistance	2025	2029	Affordable Housing	Citywide	DH 3.3 First Time Homebuyer Assistance	CDBG: \$160,000.00	Direct Financial Assistance to Homebuyers: 4 Households Assisted
6	DH 1.3 HOPWA Support Services	2025	2029	Affordable Housing Non-Homeless Special Needs	Citywide	DH 1.3 HOPWA Support Services	HOPWA: \$237,738.27	Public service activities other than Low/Moderate Income Housing Benefit: 78 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
<b>7</b>	SL 1.1 Homeless Needs	2025	2029	Homeless	Citywide	SL 1.1 Homeless Needs	CDBG: \$576,177.60 ESG: \$514,574.00	Homeless Person Overnight Shelter: 3280 Persons Assisted
<b>8</b>	DH 1.4 HOPWA Permanent Housing Placement	2025	2029	Affordable Housing Non-Homeless Special Needs	Citywide	DH 1.4 HOPWA Permanent Housing Placement	HOPWA: \$10,000.00	Public service activities other than Low/Moderate Income Housing Benefit: 4 Persons Assisted
<b>9</b>	SL 1.3 Mental and Medical Health Services	2025	2029	Non-Housing Community Development Mental and Medical	Citywide	SL 1.3 Mental and Medical Health Services	CDBG: \$290,000.00	Public service activities other than Low/Moderate Income Housing Benefit: 270 Persons Assisted
<b>10</b>	SL 1.5 Children and Youth Services	2025	2029	Children and Youth Service	Citywide	SL 1.5 Children and Youth Services	CDBG: \$100,000.00	Public service activities other than Low/Moderate Income Housing Benefit: 200 Persons Assisted
<b>11</b>	SL 2.1 Public Facilities - Homeless Shelters	2025	2029	Homeless	Citywide	SL 2.1 Public Facilities - Homeless Shelters	CDBG: \$1,911,863.48	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 2000 Persons Assisted
<b>13</b>	SL 2.3 Public Facilities - Neighborhood	2025	2029	Public Facilities	Citywide	SL 2.3 Public Facilities - Neighborhood	CDBG: \$408,032.00	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 50 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
19	CDBG Program Administration	2025	2029	Administration	Citywide	CDBG Program Administration	CDBG: \$1,288,236.80	Other: 0 Other
22	HOPWA Program Administration	2025	2029	Administration	Citywide	HOPWA Program Administration	HOPWA: \$35,572.00	Other: 0 Other
23	HOPWA Sponsor Administration	2025	2029	Administration	Citywide	HOPWA Sponsor Administration	HOPWA: \$22,578.00	Other: 0 Other
24	Housing Program Administration	2025	2029	Administration	Citywide	Housing Program Administration	HOME: \$421,301.66	Other: 0 Other

**Table 58 – Goals Summary**

## Goal Descriptions

1	Goal Name	DH 3.1 Rental Assistance
	Goal Description	
2	Goal Name	DH 2.1 Housing Rehabilitation Assistance
	Goal Description	
3	Goal Name	DH 2.2 Rental Housing by Developers
	Goal Description	
4	Goal Name	DH 2.3 Rental Housing by CHDOs
	Goal Description	
5	Goal Name	DH 3.3 First Time Homebuyer Assistance
	Goal Description	



6	Goal Name	DH 1.3 HOPWA Support Services
	Goal Description	
7	Goal Name	SL 1.1 Homeless Needs
	Goal Description	
8	Goal Name	DH 1.4 HOPWA Permanent Housing Placement
	Goal Description	
9	Goal Name	SL 1.3 Mental and Medical Health Services
	Goal Description	
10	Goal Name	SL 1.5 Children and Youth Services
	Goal Description	
11	Goal Name	SL 2.1 Public Facilities - Homeless Shelters
	Goal Description	
13	Goal Name	SL 2.3 Public Facilities - Neighborhood
	Goal Description	
19	Goal Name	CDBG Program Administration
	Goal Description	
22	Goal Name	HOPWA Program Administration
	Goal Description	
23	Goal Name	HOPWA Sponsor Administration
	Goal Description	
24	Goal Name	Housing Program Administration
	Goal Description	



## Projects

### AP-35 Projects – 91.220(d)

#### Introduction

The 2025–2026 Action Plan includes a comprehensive set of housing and community development projects funded through CDBG, HOME, ESG, and HOPWA. These projects aim to improve housing stability, expand affordable housing, support vulnerable populations, and enhance public facilities and services across El Paso. Funding is targeted toward rental assistance, homeowner rehabilitation, emergency shelter, supportive services, and neighborhood facility improvements. Each project aligns with the City's strategic goals and is designed to meet the needs identified in the Community Needs Assessment and Consolidated Plan. Completion is projected by August 31, 2026.

#### Projects

#	Project Name
1	2025 - 2028 City Of El Paso TXH25F006 (EP)
2	2025 - 2028 Project Amistad TXH25F006 (PA)
3	DH 2.1 Housing Rehabilitation Assistance
4	DH 2.2 Rental Housing by Developers
5	DH 2.3 Rental Housing by CHDO
6	DH 3.3 First Time Homebuyer Program
7	SL 1.1 Homeless, Emergency Shelter
8	SL 1.3 Mental and Medical Health Services
9	SL 1.5 Children and Youth Services
10	SL 2.1 Public Facilities - Homeless Shelter
11	SL 2.3 Public Facilities - Neighborhood
12	CDBG Program Administration
13	Housing Program Administration
14	ESG PROGRAMS

**Table 59 – Project Information**

#### **Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

Allocation priorities for PY 2025 are based on findings from the Community Needs Assessment, which identified affordable rental housing, homelessness services, and support for extremely low-income households as the most pressing needs. Funding is directed to programs that stabilize households and prevent homelessness, including tenant-based rental assistance, shelter operations, and permanent

housing placement.

The main obstacles include limited availability of deeply affordable units, rising construction and rent costs, and constrained entitlement funding. Additionally, service gaps for youth, families, and people with limited access to digital or transportation resources continue to hinder progress in reaching the most underserved residents.

**AP-38 Project Summary**  
**Project Summary Information**

Consolidated Plan

OMB Control No: 2506-0117 (exp. 09/30/2021)

EL PASO

1	<b>Project Name</b>	2025 - 2028 City Of El Paso TXH25F006 (EP)
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 3.1 Rental Assistance DH 1.3 HOPWA Support Services DH 1.4 HOPWA Permanent Housing Placement HOPWA Program Administration
	<b>Needs Addressed</b>	DH 3.1 Rental Assistance DH 1.3 HOPWA Support Services DH 1.4 HOPWA Permanent Housing Placement CDBG Program Administration
	<b>Funding</b>	HOPWA: \$838,933.00
	<b>Description</b>	HOPWA: Enable persons living with HIV/AIDS, and their families, to establish or better maintain a stable living environment in housing that is decent, safe, and sanitary by providing long-term housing assistance through tenant-based rental assistance and permanent housing placement.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	60
	<b>Location Description</b>	City Wide
	<b>Planned Activities</b>	Through the Department of Public Health, the City will provide Tenant-Based Rental Assistance (TBRA), supportive services, and Permanent Housing Placement (PHP). Admin will also be used in support of this project.
2	<b>Project Name</b>	2025 - 2028 Project Amistad TXH25F006 (PA)
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 3.1 Rental Assistance DH 1.3 HOPWA Support Services DH 1.4 HOPWA Permanent Housing Placement HOPWA Sponsor Administration
	<b>Needs Addressed</b>	DH 3.1 Rental Assistance DH 1.3 HOPWA Support Services DH 1.4 HOPWA Permanent Housing Placement HOPWA Sponsor Administration

	<b>Funding</b>	HOPWA: \$346,835.00
	<b>Description</b>	This project will move people experiencing homelessness into safe, decent housing.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	18
	<b>Location Description</b>	City Wide
	<b>Planned Activities</b>	Through the Department of Public Health, the City will provide Tenant-Based Rental Assistance (TBRA), supportive services, and Permanent Housing Placement (PHP). Sponsor will also be awarded Admin cost.
<b>3</b>	<b>Project Name</b>	DH 2.1 Housing Rehabilitation Assistance
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 2.1 Housing Rehabilitation Assistance
	<b>Needs Addressed</b>	DH 2.1 Housing Rehabilitation Assistance
	<b>Funding</b>	CDBG: \$230,000.00
	<b>Description</b>	Projects will provide safe, affordable, and decent housing through the rehabilitation of existing single-family, owner-occupied dwellings.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	50 households will be assisted through single-family owner-occupied rehabilitation.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Projects will provide safe, affordable, and decent housing through the rehabilitation of existing single family, owner-occupied dwellings
<b>4</b>	<b>Project Name</b>	DH 2.2 Rental Housing by Developers
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 2.2 Rental Housing by Developers
	<b>Needs Addressed</b>	DH 2.2 Rental Housing by Developers
	<b>Funding</b>	CDBG: \$1,736,874.00 HOME: \$3,384,762.00

	<b>Description</b>	Address the need for affordable rental housing by offering loans and/or forgivable loans for the acquisition, construction, rehabilitation, or reconstruction of affordable rental housing units by non-profit and for-profit agencies.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	16 households earning under 60% Annual Median Income (AMI) will be supported through this project and a total of 286 rental housing units will be rehabilitated.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Construction of rental units available for low-income households.
5	<b>Project Name</b>	DH 2.3 Rental Housing by CHDO
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 2.3 Rental Housing by CHDOs
	<b>Needs Addressed</b>	DH 2.3 Rental Housing by CHDOs
	<b>Funding</b>	HOME: \$406,953.00
	<b>Description</b>	This project will provide loans to construct safe, affordable, and decent housing to increase and maintain the affordable rental housing stock
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	2 household earning 60% Annual Median Income (AMI) or less will be supported through this program.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	New rental units are to be constructed by Community Housing Development Organizations (CHDOs) for low-income households.
6	<b>Project Name</b>	DH 3.3 First Time Homebuyer Program
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 3.3 First Time Homebuyer Assistance
	<b>Needs Addressed</b>	DH 3.3 First Time Homebuyer Assistance
	<b>Funding</b>	CDBG: \$160,000.00
	<b>Description</b>	This project will provide safe, affordable, and decent housing for first-time homebuyers.



	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	4 households will be assisted through this activity
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Provide first-time homebuyers with loans for down payment and closing cost assistance.
<b>7</b>	<b>Project Name</b>	SL 1.1 Homeless, Emergency Shelter
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	SL 1.1 Homeless Needs
	<b>Needs Addressed</b>	SL 1.1 Homeless Needs
	<b>Funding</b>	CDBG: \$576,177.00
	<b>Description</b>	These projects will increase availability and accessibility to a suitable living environment through shelter operation of emergency or transitional shelter.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	3280
	<b>Location Description</b>	City Wide
<b>8</b>	<b>Planned Activities</b>	Agencies will assist individuals and families who are experiencing homelessness by providing emergency shelter services. Emergency shelter services from these agencies include safe shelter, job readiness training, GED instruction, case management, financial assistance and housing navigation. The ultimate goal of these activities is to help clients achieve stable, permanent housing and/or become economically independent.
	<b>Project Name</b>	SL 1.3 Mental and Medical Health Services
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	SL 1.3 Mental and Medical Health Services
	<b>Needs Addressed</b>	SL 1.3 Mental and Medical Health Services
	<b>Funding</b>	CDBG: \$290,000.00

	<b>Description</b>	This program will provide improved access to a suitable living environment by providing a continuum of care that includes a comprehensive range of services and safety net services for seniors and persons with disabilities.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	This project will address resident empowerment, food security, housing and homelessness, and mental health by assisting 270 persons with medical and/or mental health services.
	<b>Location Description</b>	TBD- City Wide
	<b>Planned Activities</b>	Public Services activities funded under the Mental and Medical Health Services Category to provide improved access to a suitable living environment by the provision of a comprehensive range of mental and medical health services.
<b>9</b>	<b>Project Name</b>	SL 1.5 Children and Youth Services
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	SL 1.5 Children and Youth Services
	<b>Needs Addressed</b>	SL 1.5 Children and Youth Services
	<b>Funding</b>	CDBG: \$100,000.00
	<b>Description</b>	These programs will provide improved access to suitable living environments with a comprehensive range of services for children and youth through educational and personal development opportunities.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	A total of 200 low-to-moderate income children and their families will be assisted with this funding.
	<b>Location Description</b>	City Wide
	<b>Planned Activities</b>	Agencies will provide a comprehensive range of services to children, youth, and their families.
<b>10</b>	<b>Project Name</b>	SL 2.1 Public Facilities - Homeless Shelter
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	SL 2.1 Public Facilities - Homeless Shelters
	<b>Needs Addressed</b>	SL 2.1 Public Facilities - Homeless Shelters

	<b>Funding</b>	CDBG: \$1,911,865.00
	<b>Description</b>	This project will provide availability and accessibility for a suitable living environment by renovating a homeless shelter.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	A total of 2,000 residents will gain access to shelter.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	This project will renovate an existing emergency shelter to provide shelter and supportive services to low- and very-low-income persons.
<b>11</b>	<b>Project Name</b>	SL 2.3 Public Facilities - Neighborhood
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	SL 2.3 Public Facilities - Neighborhood
	<b>Needs Addressed</b>	SL 2.3 Public Facilities - Neighborhood
	<b>Funding</b>	CDBG: \$408,032.00
	<b>Description</b>	This project will provide availability and accessibility for a suitable living environment by improving a neighborhood facility.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	A total of 50 persons will gain access to a suitable living environment by improving a neighborhood facility.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	This project will provide availability and accessibility for a suitable living environment by improving a neighborhood facility.
<b>12</b>	<b>Project Name</b>	CDBG Program Administration
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	CDBG Program Administration
	<b>Needs Addressed</b>	CDBG Program Administration
	<b>Funding</b>	CDBG: \$1,288,236.00
	<b>Description</b>	This project will provide program management and coordination of CDBG funding

	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	n/a
	<b>Location Description</b>	801 TEXAS AVE, 79901
	<b>Planned Activities</b>	This project will provide program management and coordination of CDBG funding.
<b>13</b>	<b>Project Name</b>	Housing Program Administration
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Housing Program Administration
	<b>Needs Addressed</b>	Housing Program Administration
	<b>Funding</b>	HOME: \$421,301.00
	<b>Description</b>	This project will provide program management and coordination activities for housing activities funded through HOME EN and HOME PI.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	801 TEXAS AVE, 79901
<b>14</b>	<b>Planned Activities</b>	This project will provide program management and coordination activities for housing activities funded through HOME EN and HOME PI.
	<b>Project Name</b>	ESG PROGRAMS
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 3.1 Rental Assistance SL 1.1 Homeless Needs
	<b>Needs Addressed</b>	DH 3.1 Rental Assistance SL 1.1 Homeless Needs ESG Programs
	<b>Funding</b>	ESG: \$555,074.00

<b>Description</b>	ESG Project supports five projects across Emergency Shelter, Street Outreach, Homelessness Prevention, Rapid Rehousing, and administration. Street Outreach and Emergency Shelter together account for less than 44 percent of the total ESG allocation, keeping the City in compliance with HUD funding limits. Funding includes \$107,900 for street outreach for approximately 65 individuals and \$136,478 for emergency shelter services benefiting at least 96 clients. Rapid rehousing for 11 individuals will be funded at \$130,101, while a combined prevention and rehousing project will receive \$140,095 to assist 34 individuals. Administrative costs are capped at \$40,500. Match will be provided by each agency at 100%, and the city will match the admin portion of the ESG allocation.
<b>Target Date</b>	8/31/2026
<b>Estimate the number and type of families that will benefit from the proposed activities</b>	205 Families estimated to be assisted
<b>Location Description</b>	City Wide
<b>Planned Activities</b>	The eligible activities include Emergency Shelter, Homeless Prevention, Rapid Re-Housing, Street outreach and administration in the ESG Program. Outcome will be reported in SAGE.

## AP-50 Geographic Distribution – 91.220(f)

### Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Assistance funded through the City of El Paso’s four HUD entitlement grants—CDBG, ESG, HOME, and HOPWA—will continue to be provided throughout the City during Program Year 2025. CDBG and ESG programs, including public services, public infrastructure and shelter support, are available citywide and target extremely low to moderate income residents. HOME-funded activities, affordable housing development, also serve households within city limits.

HOPWA-funded services extend beyond city boundaries to eligible individuals and families living with HIV or AIDS across El Paso County. Clients must reside within the designated service area and meet low-income eligibility requirements or qualify under HUD’s presumed benefit categories.

### Geographic Distribution

Target Area	Percentage of Funds
Citywide	100

Table 60 - Geographic Distribution

### Rationale for the priorities for allocating investments geographically

For Program Year 2025, all HUD-funded programs administered by the City of El Paso will be offered citywide to ensure access for low to moderate income residents regardless of location. This approach allows the City to respond to community needs identified through the Community Needs Assessment and public input, which emphasized widespread housing instability, homelessness, and affordability challenges throughout the city. By offering services and programs citywide, the City ensures flexibility in addressing individual and neighborhood-level needs without limiting assistance to specific geographic boundaries.

### Discussion

## Affordable Housing

### AP-55 Affordable Housing – 91.220(g)

#### Introduction

For Program Year 2025, all HUD entitlement programs administered by the City of El Paso, including CDBG, ESG, HOME, and HOPWA, will continue to be implemented on a citywide basis to ensure broad access. The 2025 Community Needs Assessment confirmed that housing affordability, homelessness, and service gaps affect residents across all areas of the city, not just in historically underserved neighborhoods. Offering programs citywide enables the City to serve extremely low to moderate income households wherever they reside and to direct resources based on need rather than geography. HOPWA services will continue to extend beyond city limits to eligible clients residing within El Paso County. This citywide approach aligns with the City's strategy to reduce barriers, expand reach, and meet the growing demand for affordable housing and supportive services throughout the community.

One Year Goals for the Number of Households to be Supported	
Homeless	284
Non-Homeless	72
Special-Needs	78
Total	434

**Table 61 - One Year Goals for Affordable Housing by Support Requirement**

One Year Goals for the Number of Households Supported Through	
Rental Assistance	362
The Production of New Units	18
Rehab of Existing Units	50
Acquisition of Existing Units	4
Total	434

**Table 62 - One Year Goals for Affordable Housing by Support Type**

#### Discussion

## **AP-60 Public Housing – 91.220(h)**

### **Introduction**

Housing Opportunity Management Enterprises (HOME) is the local public housing authority and the second largest in the state of Texas. Its mission is to provide and increase the supply of safe, decent, sanitary, and affordable housing for families at or below 80% of median income by maintaining the Housing Authority's housing stock and ensuring that private rentals under the Section 8 – Housing Choice Voucher (HCV) Programs meet HUD Housing Quality Standards. A categorical description follows:

HOME administers: Conventional Public Housing units, which include scattered site dwellings, Section 8 New Construction (project-based) dwellings, Non-subsidized dwellings, USDA-subsidized units for migrant workers, Units for the elderly, HOME units for the elderly, Low-income housing tax credit units (LIHTC, including PBRA, Housing Choice Vouchers (HCV) / Section 8 assistance, Project Based Rental Assistance (PBRA)/LIHTC Units, Project-based vouchers.

### **Actions planned during the next year to address the needs to public housing**

The City will continue to support, as appropriate, HOME efforts to obtain funds for housing-related renovations or new construction. The city will continue to review and approve, as appropriate, Consolidated Plan certifications of consistency for HOME projects and proposals and annual plan/five-year plan submissions.

### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

The City encourages qualifying graduates of the HOME Public Housing, Project-Based Rental Assistance, and Housing Choice Voucher Homeownership Assistance program to participate in homeownership by assisting them with Housing Counseling and Homebuyer Assistance through numerous local programs.

### **If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

Housing Opportunity Management Enterprises does not fall under a troubled PHA designation.

### **Discussion**



## **AP-65 Homeless and Other Special Needs Activities – 91.220(i)**

### **Introduction**

**Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including**

**Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

In PY 2025, the City of El Paso will continue to support and expand its coordinated street outreach system. A key component is the 24/7 street outreach phone line operated under the El Paso Helps initiative and funded through ARPA. This outreach effort is designed to identify and engage unsheltered individuals and families and connect them to emergency shelter, healthcare, and housing resources. Outreach teams work closely with the Coordinated Entry System to conduct needs assessments and ensure individuals are prioritized for housing and services based on vulnerability and barriers to housing.

**Addressing the emergency shelter and transitional housing needs of homeless persons**

For PY 2025, the City will continue investing ESG and CDBG funds in the operation of emergency shelters and transitional housing programs. This includes low-barrier shelter options and specialized facilities such as the Women's Resource Center, Safe Haven, and the Missouri Street Residence. The no-barrier Welcome Center, funded by ARPA, will continue to operate as a 24/7 intake and triage hub, allowing individuals in crisis immediate access to safety, shelter, and stabilization services. The City's goal is to maintain or increase shelter capacity while improving access for vulnerable subpopulations.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

In PY 2025, the City will emphasize rapid rehousing and permanent supportive housing as key strategies for ending homelessness. A significant portion of ESG funds will support short- to medium-term rental assistance, housing search and placement, and case management. These programs are designed to reduce the average length of time individuals and families experience homelessness and to improve housing retention. Target populations include chronically homeless individuals, families with children, veterans and their families, and unaccompanied youth. The City will also coordinate with affordable housing developers to increase unit availability and explore local policy tools to facilitate permanent

housing development.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs**

Preventing homelessness remains a core priority in PY 2025, especially for extremely low-income households and those at risk due to institutional discharge. ESG funds will continue to support rental and utility assistance for households in crisis. The City, through its Coordinated Entry system, works with hospitals, jails, mental health facilities, and foster care agencies to identify individuals being discharged and ensure they are connected to housing options before release. The County's Re-entry Program also plays a key role in diverting justice-involved individuals from homelessness. These efforts are coordinated with public and private service agencies that address health, housing, youth services, and economic stability.

These PY 2025 goals are directly informed by the 2025 Community Needs Assessment, which identified urgent gaps in housing access, the need for supportive housing placements, and the importance of targeted prevention efforts for households with limited resources and high vulnerability.

## **Discussion**

**AP-70 HOPWA Goals - 91.220 (I)(3)**

<b>One year goals for the number of households to be provided housing through the use of HOPWA for:</b>	
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family	0
Tenant-based rental assistance	78
Units provided in permanent housing facilities developed, leased, or operated with HOPWA funds	0
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds	0
Total	78

## **AP-75 Barriers to affordable housing – 91.220(j)**

### **Introduction:**

Historically, El Paso's stock of lower-cost, quality housing has been an asset for the region. The lower cost of housing allowed households with modest incomes to afford quality housing and helped to attract businesses to the region. In recent years, housing has shifted from an asset to a challenge for the region. Housing affordability is an increasing burden on residents as they struggle to afford rent or access homeownership. At the same time, development along the edges of the City, coupled with disinvestment in existing neighborhoods, is undermining the economic strength of the region. El Paso faces a rapidly growing shortage of affordable rental housing for households earning less than \$30,000 a year. Currently, the El Paso region faces a shortage of approximately 2,300 rental housing units. That number is projected to expand by 2025.

### **Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

Eliminate barriers and provide high-quality, affordable housing, the following are the positive effects of public action:

The El Paso Regional Housing Plan, adopted by the City Council, lays out a strategy to ameliorate the barriers to affordable housing. That strategy includes the following:

Housing Trust Fund: Dedicate additional City and County funding sources to affordable housing projects.

Public Land Sale Policy: Establish a Request-for-Proposals process to sell infill sites in priority areas at a discount in exchange for affordable housing production or other public benefits. Dedicate local funding to assemble sites for development in priority areas.

9% Low Income Housing Tax Credit Local Support Criteria: Revise local criteria to promote mixed-income housing with deeper affordability in priority areas.

4% Low Income Housing Tax Credit Funding: Invest locally-controlled public funding for projects using 4% LIHTC to increase the production of affordable rental housing in partnership with the Housing Authority

DCHD sets aside funding each year for a Volunteer Housing Rehabilitation program where up to \$4,999 in CDBG funds are used in combination with applicant funding, donations and volunteers to provide housing rehabilitation for the elderly and/or disabled. This has proved to be a great way to increase housing rehabilitation within the City and assist people to remain in their homes longer at no cost to the

homeowner.

**Discussion:**

## **AP-85 Other Actions – 91.220(k)**

### **Introduction:**

#### **Actions planned to address obstacles to meeting underserved needs**

In PY 2025, the City of El Paso will address underserved needs by expanding affordable housing, maintaining low-barrier shelter access, and improving outreach to families and youth. The City will strengthen partnerships with local agencies, prioritize deeply affordable rental units, and continue operating the Welcome Center and El Paso Helps outreach system. Efforts will also focus on increasing awareness of available services, reducing navigation barriers, and advocating for fair housing protections.

#### **Actions planned to foster and maintain affordable housing**

The City of El Paso plans to foster and maintain affordable housing for its residents by providing a variety of affordable housing programs to assist with the preservation, construction, and purchase of affordable housing that has been discussed elsewhere in this Plan (AP-55 Affordable Housing). In addition, the City will take advantage of appropriate opportunities to support the development or rehabilitation of multi-family, mixed-income income and mixed-use housing projects that have an affordable component.

Actions planned to reduce lead-based paint hazards

#### **Actions planned to reduce lead-based paint hazards**

Although there are no indications of a significant problem with lead poisoning in El Paso, it still does occur. Consequently, the City of El Paso Public Health Department, other public health agencies, and private sector health care providers have continued to emphasize a “community level intervention” that consists of training and education prevention activities, screening, surveillance, risk management, and primary prevention. Until lead poisoning has been eliminated, the City of El Paso’s public health agencies will continue to devote much of their lead-poisoning prevention resources to case management services for poisoned children. In addition, the City of El Paso will continue to utilize its federal funding in the abatement of lead-based paint in houses that were built before 1978.

Lead-based paint hazard inspections and mitigation are a standard practice for the renovation of residential structures. Contractors and subcontractors are required to comply with all provisions on the detection and elimination of lead-based paint hazards set forth by HUD Regulation 24 CFR Part 35 – Lead-Based Paint Poisoning Prevention in Single-Family Owner-Occupied dwellings. The City of El Paso maintains and updates procedures in its federally funded housing renovation programs to ensure it

follows all regulations.

### **Actions planned to reduce the number of poverty-level families**

The City will focus on housing stability as a core poverty-reduction strategy by investing in tenant-based rental assistance, permanent housing placements, and public services that meet basic needs. Programs target extremely low-income families, aiming to reduce cost burdens and prevent displacement.

### **Actions planned to develop institutional structure**

To strengthen internal capacity, the City will continue aligning Consolidated Plan goals with departmental operations, improve data collection through CNA and public engagement, and provide technical assistance to partners to increase project readiness and impact.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

The City will maintain active coordination with the Continuum of Care, housing developers, and nonprofits through regular meetings and joint planning. Collaborative efforts focus on housing access, resource alignment, and system-level improvements that support vulnerable populations across sectors.

### **Discussion:**

## Program Specific Requirements

### AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

#### Introduction:

#### Community Development Block Grant Program (CDBG)

##### Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	260,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
<b>Total Program Income:</b>	<b>260,000</b>

#### Other CDBG Requirements

1. The amount of urgent need activities	0
<TYPE=[text] REPORT_GUID=[A698417B4C924AE0218B42865313DACF] DELETE_TABLE_IF_EMPTY=[YES]>	
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100.00%

#### HOME Investment Partnership Program (HOME)

##### Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City seeks to leverage significant public and private funding for the development of affordable



rental units by making available HOME funds to support approximately 50% of per-unit funding, requiring developers to find other funding sources for the remainder of the per-unit costs. Developers are encouraged to explore all possible outside funding sources, including LIHTCs, Housing Trust Fund grants, project-based vouchers, project-based rental assistance, operating cost reserves, state or local sources, or a combination of these and other resources before submitting an application to the City for gap financing.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

Subrecipients shall comply with all guidelines for the resale and recapture of HOME funds as indicated in CFR 92.254. The recaptured funds will be treated by the City as program income, which is income that is required to be utilized to assist other HOME eligible activities.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The recaptured funds will be treated by the City as program income, which is income that is required to be utilized to assist other HOME-eligible activities serving any of the City's housing programs. The City's recapture policy is noted in Unique Grantee Appendices.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

For single-family owner-occupied housing, when lending HOME funds to rehabilitate housing, refinancing is allowed only if it excludes a lien created as a result of an extension of the property value under Section 50, Article XVI, Texas Constitution; and refinancing is necessary to reduce the overall housing costs to the borrower and make the housing more affordable and if the rehabilitation costs are greater than the amount of debt that is refinanced. The City must have a first lien after refinancing. The amount being refinanced is in the form of a loan at the owner-occupant's qualifying interest rate for the rehabilitation loan.

5. If applicable to a planned HOME TBRA activity, a description of the preference for persons with special needs or disabilities. (See 24 CFR 92.209(c)(2)(i) and CFR 91.220(l)(2)(vii)). <TYPE=[text] REPORT\_GUID=[A0BBB986408D8C25582AC4BE59FA99C5]>

Not applicable.

6. If applicable to a planned HOME TBRA activity, a description of how the preference for a specific category of individuals with disabilities (e.g. persons with HIV/AIDS or chronic mental illness) will narrow the gap in benefits and the preference is needed to narrow the gap in benefits and services received by such persons. (See 24 CFR 92.209(c)(2)(ii) and 91.220(l)(2)(vii)).

Not applicable.

7. If applicable, a description of any preference or limitation for rental housing projects. (See 24 CFR 92.253(d)(3) and CFR 91.220(l)(2)(vii)). Note: Preferences cannot be administered in a manner that limits the opportunities of persons on any basis prohibited by the laws listed under 24 CFR 5.105(a).

Not applicable.

**Emergency Solutions Grant (ESG)  
Reference 91.220(l)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

Included as an attachment

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The Continuum of Care (CoC) has established a Coordinated Entry System (CES) that fully aligns with HUD requirements to ensure that individuals and families experiencing homelessness have fair access to housing and services. The CES operates with the following key features:

**Standardized Access and Assessment:** All access points use the same assessment tools and protocols to evaluate the needs and vulnerability of participants. This ensures consistent data collection and evaluation of service needs across populations (e.g., single adults, families, youth).

**Participant-Centered Approach:** The system emphasizes low-barrier, voluntary participation and

client choice, enabling participants to engage without preconditions and to select from available housing options that best suit their preferences and needs.

**Housing-Focused Assessment:** The CES is designed to prioritize those with the greatest needs for housing interventions, not merely service connections. Assessments focus on housing barriers, vulnerabilities, and history of homelessness to support effective prioritization.

**Prioritization and Referral:** Using objective criteria and a community-approved prioritization policy, the CES matches participants to appropriate housing and services based on need and availability. The process is transparent, consistent, and continuously refined through data analysis and community feedback.

**Prevention and Diversion Integration:** Front-door screening includes steps to identify opportunities for homelessness prevention or diversion, allowing households to remain stably housed, when possible, without entering the homeless system.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

For the allocation of Emergency Solutions Grant (ESG) funds to private nonprofit organizations, the City of El Paso employs a thorough process. Through a Notice of Funding Availability (NOFA), private nonprofit entities are invited to submit proposals. The applications undergo rigorous review by the Department of Community and Human Development (DCHD) staff and a Technical Advisory Review Panel (TARP), comprising community members with relevant expertise. Final funding decisions are made based on the agency's past performance (if applicable), completeness of proposals, community impact, and program eligibility. Recommendations are then reviewed by the Community Needs Advisory Committee (CNAC) and ultimately presented to the City Council for approval.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

To ensure that policies and decisions regarding homelessness are informed by the firsthand experiences and perspectives of those affected, the City of El Paso mandates that subrecipients include homeless or formerly homeless individuals in their policy-making processes. This requirement underscores the City's commitment to quality of life, acknowledging the valuable insights that individuals with lived experiences can offer in shaping effective strategies.

5. Describe performance standards for evaluating ESG.



## Attachments

## Citizen Participation Comments

### Citizen Participation Comments

The City of El Paso conducted a broad and sustained public engagement process to develop its 2025–2029 Consolidated Plan and Community Needs Assessment (CNA). Engagement began in February 2025 and included a bilingual community survey with over 640 responses, outreach at neighborhood and senior centers, and targeted stakeholder input. A key effort was the State of Homelessness Roundtable, which brought together 85 agency representatives to discuss housing barriers and service gaps affecting people experiencing homelessness.

The draft Consolidated Plan was publicly noticed on May 16, 2025, with a 30-day comment period ending June 16, 2025. The plan was posted online on May 16, 2025.

At the June 10, 2025, City Council meeting, staff presented a full overview of the CNA and the Con/AAP Plan. Council members expressed strong support for maintaining flat federal allocations and commended the plan's clarity. The Plan was approved unanimously. The Plan reflects extensive community participation, council input, and a coordinated strategy to meet El Paso's most pressing housing and service needs. After the public hearing but before the close of the comment period, Representative Nino raised concern that housing instability in the East Side was underrepresented in the CNA. This feedback was formally noted for future planning efforts.

#### Attached

1. Community Needs Assessment
2. State of Homelessness
3. Newspaper ads

# Community Needs Assessment

2025



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## Overview

The **Community Needs Assessment (CNA)** is a public participation process to gather and identify opinions from El Paso residents on their perceived social service and infrastructure needs. The **Community Needs and Fair Housing Choice Survey**, an online questionnaire designed for the assessment, consists of a series of questions covering various topics, including community service programs, public facility improvements, housing accessibility, and homelessness. The data collected through the evaluation will directly inform the allocation of resources to priority areas that support the most vulnerable populations within the community.

More specifically, the CNA will guide the City's **2025-2029 Consolidated Plan** which is submitted to the **U.S. Department of Housing and Urban Development (HUD)** as part of the City of El Paso's annual requests for federal grant funding. Before submitting the findings and plan to HUD, they will be presented to the City of El Paso's Mayor and Council. This presentation will include public hearings, allowing both the Council and residents to provide additional input before finalizing the plan.

With over 645 respondents, the CNA generated a vast number of participants who collectively determined these key priorities for El Paso:

- Most needed community services - mental health services, transportation, youth program, and childcare services.
- Most needed public improvements - mental health centers, walkability/accessibility, and food pantries.
- Affordable housing needs - more rental units for low-income families and single-family homes.
- Strong support for - affordable rental locations across all El Paso, housing rehabilitation, and homebuyer down payment assistance.
- Identified gap - lack of accessible housing for people with disabilities.
- High priority - addressing homelessness through supportive services, shelters, permanent housing, and independent living support.
- Fair housing barriers - limited awareness on fair housing and widespread experiences of housing discrimination.

The public input sessions echoed these findings, emphasizing gaps in housing resources, particularly for homeless youth and individuals transitioning to permanent housing, along with a need for clearer communication on available support services.

## Background

### **The Department of Community and Human Development**

The Department of Community and Human Development's (DCHD) central role is ensuring that the City of El Paso effectively meets the social service and housing needs of its residents. It manages a wide range of programs and services to assist the city's most vulnerable residents which are made possible by federal grant funding that DCHD is responsible for administering. These programs range from managing annual funds designated towards mitigating

homelessness, supporting family and household stability, providing aid to low-income residents seeking their first home, and organizing senior volunteer initiatives, all with the mission to enhance sustainability and resilience across the city.

This structure makes DCHD particularly well-equipped to craft a needs assessment that is both relevant and effective in addressing the key social service, public facility, and housing needs of the community. The department operates on three core pillars—Civic Empowerment, Human Services, and Neighborhood Development. Human Service and Neighborhood Development are directly served by federal funding, and through its Civic Empowerment pillar of civic engagement and empowering residents, it makes the department ideal for gathering input that captures perspectives from different demographics and neighborhoods. By utilizing the CNA outcomes, the department confirms the funding allocated to the community is used in a way that aligns with the priorities of El Paso residents, HUD requirements, and the city's strategic goals, and in turn, DCHD displays its capacity to turn assessment findings into actionable, community-focused plans.

### **Planning for Federal Grant Funding**

The City of El Paso's ability to apply for and receive federal funding from HUD is a cornerstone of its community development efforts. The Consolidated Plan is a strategic framework developed by DCHD to guide the City of El Paso in its use of federal resources over a five-year period (2026-2031). The plan outlines the goals, and specific actions that the City plans to take to improve living conditions, expand housing opportunities, and support underserved populations, including low-to moderate-income residents. The four primary federal grants that the City applies for annually are:

1. **Community Development Block Grant (CDBG):** CDBG funds support a wide range of community development activities, including the improvement of public infrastructure, housing, and services for low- and moderate-income residents. This grant helps fund essential programs that contribute to neighborhood revitalization and improved living conditions.
2. **Emergency Solutions Grant (ESG):** ESG funds are used to support homelessness prevention and rapid re-housing programs. The goal is to help individuals and families who are experiencing or at risk of homelessness by providing emergency services, transitional housing, and other resources necessary to help them stabilize and obtain permanent housing.
3. **Housing Opportunities for Persons with AIDS (HOPWA):** The HOPWA program provides funding for housing assistance and supportive services for individuals living with HIV/AIDS. This program addresses housing instability and provides critical support for those who face challenges in accessing stable housing due to their health status.
4. **HOME Investment Partnership Program (HOME):** HOME funds are used to create affordable housing opportunities, including homebuyer assistance, home repairs, and the construction of rental housing. This program is critical for developing and preserving affordable housing options for low-income individuals and families.



Together, these four grants significantly impact the City of El Paso's ability to address a range of community needs and improve the quality of life for vulnerable populations and the Consolidated Plan helps ensure that the City effectively secures and uses these funds to address local needs.

## Methodology

### Community Engagement Methods

To gather valuable input for the 2025-2029 Consolidated Plan, an online survey was designed as the primary tool to collect input from residents regarding their perceived community needs with the intent to be accessible to a broad audience. In addition to the survey, public information sessions were held as an additional or alternative way to engage residents. These sessions provided opportunities for residents to learn more about the purpose of the Community Needs Assessment and share their thoughts in person.

To ensure a diverse range of feedback, DCHD leveraged its extensive network of stakeholders, including subrecipients, neighborhood associations, the City of El Paso's Neighborhood Leadership Academy, City employees, and City boards and commissions. These stakeholders, who represent various segments of the community, were instrumental in facilitating outreach and encouraging participation in the survey and public information sessions.

### Survey Design

The CNA survey consisted of 18 core questions, designed to gather community input on key areas that align with the Consolidated Plan. It was available in both **English** and **Spanish** to ensure accessibility for El Paso's significant Spanish-speaking demographic due to its location on the U.S.-Mexico border.

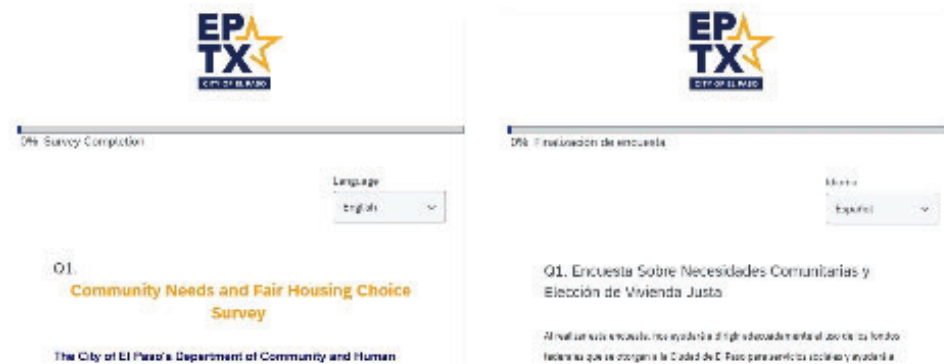


Image: Screenshots of the Community Needs Assessment shows they survey was offered in both English and Spanish.

The questions covered essential topics, including:

- **Social service programs**
- **Public facilities improvements**
- **Homelessness and housing-related issues**
- **Accessibility for persons with disabilities**
- **Fair housing issues**

Additionally, 12 demographic questions were included to better understand the socio-economic background of the respondents. These questions gathered information such as:

- **Area of residence**
- **Income and employment status**
- **Familial status and household size**
- **Homeownership**
- **If respondents had a disability**

### Survey Distribution



Image: Flyer promoting the Community Needs Assessment survey and public sessions

The survey was officially launched in February 2025, and its distribution strategy was designed to reach a widespread audience across the city. DCHD employed several methods to distribute the survey, ensuring ample participation:

1. **Email Distribution:** The survey was initially sent to a contact list maintained by the DCHD, which includes key community partners, social service providers, non-profits, and stakeholders. This initial outreach helped ensure that individuals and organizations with direct knowledge of community needs were among the first to participate in the survey.

2. **Citywide Outreach: The City's Strategic Communications Office** played a key role in promoting the survey city-wide and encouraging participation. They sent a mass email to all City employees, inviting them to take the survey and share it with their networks. Additionally, the communications team used the City's official social media channels to promote the survey and public information sessions, sharing posts multiple times throughout the month.
3. **Public Information Sessions:** To complement the online survey, the DCHD hosted two public information sessions to engage community members in person. These sessions were held at the following locations and times:
  - a. Thursday, February 20, 2025 from 5:30 p.m. – 7:00 p.m. at the Sylvia Carreon Community Center (709 Lomita Dr, El Paso, TX 79907)
  - b. Tuesday, February 25, 2025 from 5:30 p.m. – 7:00 p.m. at the Wayne Thornton Community Center (Grandview) (3134 Jefferson Ave, El Paso, TX 79930)
4. **Stakeholder and Community Group Engagement:** To ensure feedback from those actively involved in their community or dedicated to serving underrepresented groups was gathered, the DCHD invited the following key stakeholders to participate in the survey:
  - a. Federal grant subrecipients
  - b. City-registered neighborhood associations (approximately 100)
  - c. Participants of the Neighborhood Leadership Academy (annual city program designed to educate residents about City government operations), including both current participants and past graduates
  - d. City boards and commissions, specifically those that represent vulnerable populations, such as:
    - i. **Accessibility Advisory Committee**
    - ii. **AmeriCorps Seniors Advisory**
    - iii. **Fair Housing Task Force**
    - iv. **Veterans Affairs Advisory Council**
    - v. **Women's Rights Commission**
5. **Senior Center Outreach:** Understanding the importance of engaging senior residents, the Retired Seniors Volunteer Program (RSVP), a DCHD program, contributed by assisting seniors with completing the online survey. These outreach events were held at:
  - e. Pavo Real Senior Center on February 25, 2025
  - f. Wayne Thornton Community Center (Grandview) on February 27, 2025

In total 35 surveys were completed at the two senior centers. RSVP also helped to distribute the survey to their 34 partnered non-profit agencies that participate in the volunteer program to expand the reach even further.

### Key Findings & Analysis

The DCHD designed survey questions to gather information relevant to the Comprehensive Plan. A total of 641 participants responded to the survey, with an average of 447 respondents per question. The survey focused on identifying critical service and facility needs, especially those affecting vulnerable groups like low-to-moderate income individuals, people with disabilities, and those experiencing housing instability. To strengthen the findings of the CNA, the DCHD also



analyzed additional supporting data from credible sources, such as the U.S. Census Bureau's 2022 American Community Survey, the 2025 State of Homelessness Roundtable for El Paso, and HUD's 2022 Comprehensive Housing Market Analysis for El Paso. The goal was to ensure that local priorities align with the measurable needs of the community.

Analysis is key because it identifies where disparities exist between public perceptions and actual service gaps, helping the city prioritize initiatives. It also underscores the interconnected nature of the identified needs and how housing affordability, mental health services, and transportation access are often intertwined.

### **El Paso Services Needs Analysis: 2025 Community Priorities and Gaps**

The Services Needs Analysis summarizes the most urgent community service needs in the City of El Paso based on findings from the CNA and supported by demographic data from the U.S. Census Bureau's 2022 American Community Survey such as poverty rates, housing cost burden, and access to transportation. Results of the 2025 State of Homelessness Roundtable session are also incorporated. The focus is on service-based initiatives such as mental health care, emergency shelter support, housing navigation, family services, and transportation access.

Five core service areas were consistently identified by residents and providers including mental health services, homelessness services, family services (including childcare), youth services, and transportation. Each of these priorities is discussed below with supporting data and references to the survey questions that informed their ranking.

**Mental health services** were ranked as the highest priority among survey participants with 18% of individuals selecting it as one of their top three community service needs. These responses are consistent with El Paso County's status as a federal "Mental Health Professional Shortage Area," and is underscored by the census data ranking El Paso as one of the highest uninsured cities in the state with 22.1% of residents lacking health insurance. The combination of under-resourced systems and economic barriers significantly limits access to ongoing care and places mental health services at the top of the city's service priorities.

**Family services** emerged as a significant concern, with 10% of respondents selecting childcare services as a top community need and 6% selecting domestic violence prevention. Local data reinforces these concerns, particularly for individuals caring for children or fleeing domestic violence situations. In El Paso, approximately 36% of households have children under 18, with nearly 29% of those children living in poverty. The findings were further corroborated during the State of Homelessness Roundtable, where agencies highlighted the urgent need for family stabilization services, parenting support, trauma recovery, and legal advocacy.

### What are the top three community services that are most needed in El Paso?

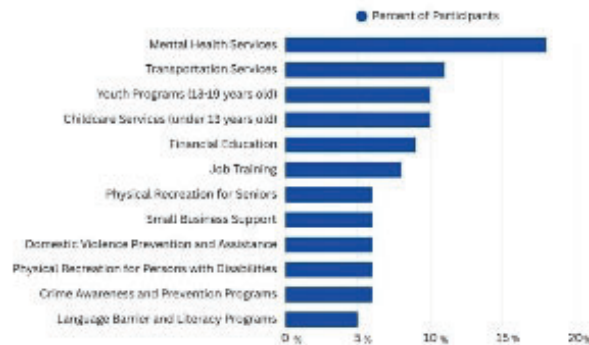


Figure 1: A bar graph shows the percentage of participants identifying the top three needed community services in El Paso.

**Youth services**, defined as programs aimed at individuals aged 13 to 19, were highly prioritized by residents. Youth programs were identified as one of the top three most-needed community services receiving 10% of responses. This is particularly relevant in a city where 26% of the population is under the age of 18. During the State of Homelessness Roundtable, agencies reaffirmed these concerns by reporting that youth encounter barriers to housing, education, and mental health care. This concern is prominently seen in youth aging out of foster care or experiencing homelessness.

**Transportation services** were a top selection with 11% of residents identifying transportation as one of the most pressing needs in the city. According to U.S Census data, 7.4% of households in El Paso do not have access to a vehicle. This percentage is even higher in low-income neighborhoods and disproportionately affects the elderly, people with disabilities, and individuals experiencing homelessness. Providers echoed this concern during the State of Homelessness Roundtable, noting that limited public transit, long travel times, and inaccessible routes hinder residents' ability to reach medical appointments, shelters, schools, and job opportunities.

**Homelessness services** followed as a critical area of concern. When asked how important it is for the City to address homelessness, 59.4% of respondents rated it as a high priority, which prompts a comparison to how many low-income households remain at risk of eviction or long-term housing instability. In a large group discussion on homelessness during the State of Homelessness Roundtable, local service providers also emphasized the need for homelessness outreach, case management, and system navigation.

How important is it for the City of El Paso to address homelessness in the community?

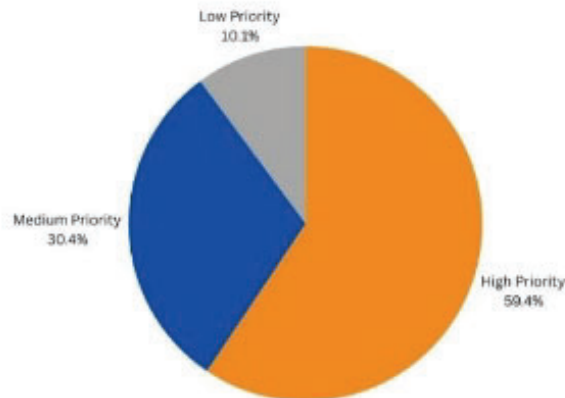


Figure 2: Pie chart showing the percentage of participants identifying the need for the City of El Paso to address homelessness.

Together, these findings provide a strong foundation for setting service program priorities in the City's Consolidated Plan and Annual Action Plan. Areas of mental health, homelessness, family support, youth services, and transportation are deeply interconnected needs that reflect both resident perceptions and measurable service gaps. Addressing them strategically will improve outcomes across the city and strengthen El Paso's social infrastructure.

#### **El Paso Infrastructure Analysis: 2025 Community Priorities and Gaps**

The priority infrastructure needs and gaps in the City of El Paso are based on the data from the 2025 Community Needs and Fair Housing Choice Survey and HUD's 2022 Comprehensive Housing Market Analysis for El Paso. The infrastructure priorities that were identified include affordable housing, mental health centers, walkability and accessibility improvements, and homeless facilities.

HUD's 2022 Comprehensive Housing Market Analysis for El Paso predicted the demand for 2,300 rental units between 2022 and 2025. Emphasizing this gap, was the 67% of CNA survey respondents who highlighted the need for **affordable housing for low-to-moderate income families and elderly** individuals throughout El Paso. Additionally, 44% of respondents agreed the City should prioritize **rehabilitation and new construction of affordable rental housing units**.

In addition to the need for affordable housing rental units, 26% of respondents indicated that the City should prioritize the development of **affordable single-family homes for first-time**



**homebuyers.** Furthermore, 23% of participants expressed support for **homebuyer down payment assistance.** Only 11% of respondents felt that El Paso has adequate affordable rental housing units, which underscores a broader consensus that affordable housing is needed throughout the city. The two regions most identified as in need are East (19% of responses) and Central (18% of responses). Despite this identified need, several factors, including HUD incentivized homeownership regulations, El Paso's median sales prices, and challenges related to post-purchase sustainability, inhibit the effectiveness of homebuyer assistance funded by federal resources.

What type of affordable housing do you think is most needed in EL Paso?

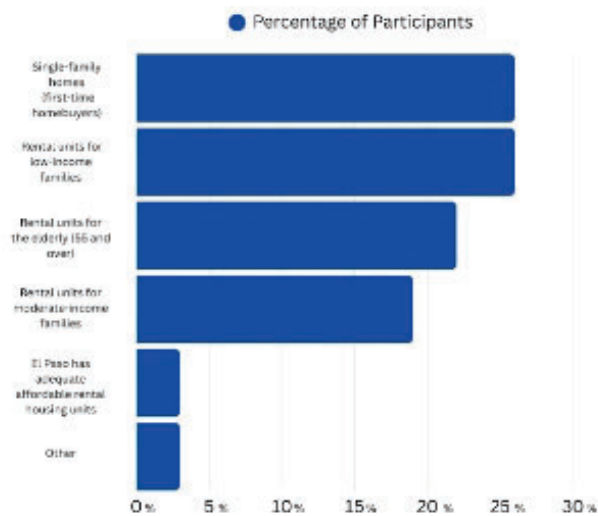


Figure 3: Bar graph showing respondent selections on the types of affordable housing most needed in El Paso

In addressing housing affordability within our community, the CNA indicates that 64% of respondents strongly agree that local tax dollars should supplement federal funding for homeowner assistance programs. This support reflects the community's willingness to invest locally in efforts to close the housing affordability gap.

Furthermore, the CNA identified infrastructure focused on equity and health as critical priorities. The most commonly reported service need was mental health services. Consequently, mental health centers emerged as one of the top three choice public improvements, alongside enhancements in walkability and accessibility. Additionally, respondents consistently prioritized accessibility for persons with disabilities in rental housing infrastructure. This reinforces the necessity for comprehensive infrastructure design that addresses both public spaces and housing developments.

#### What are the top three public improvements that are most needed in El Paso?

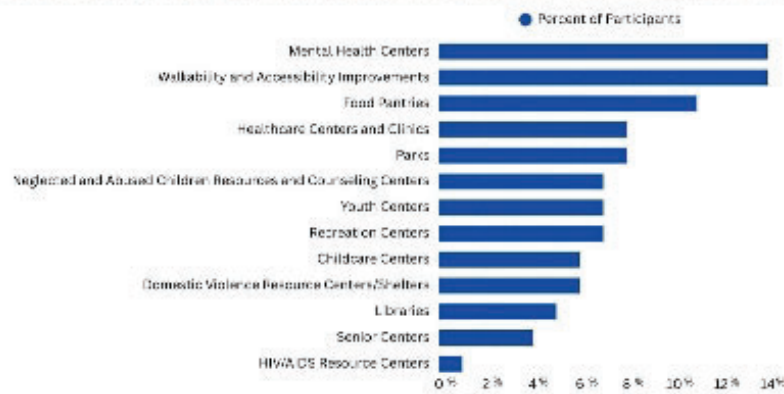


Figure 4: A bar graph showing the percentage of participants identifying the top three most needed public improvements in El Paso.

**Food pantries** were the second most identified public improvement area of need in the CNA survey. With the housing cost burden in El Paso, it highlights the intersection of housing and basic living needs. HUD's 2022 Comprehensive Housing Market Analysis for El Paso data shows that more than 55,000 households pay over 30% of their income on housing, including nearly 27,000 that are severely cost burdened, paying a significant portion of their income toward rent or a mortgage. These families are more likely to struggle with basic necessities.

Lastly, in alignment with homelessness services being identified as one of the top community service needs - facilities designed to mitigate homelessness received comparable levels of support. Each of these facilities offers various services to support individuals without homes:

- **Emergency shelters** – offer immediate, short-term housing for individuals experiencing homelessness.
- **Supportive housing** – combines affordable housing with services that promote independent living.
- **Transitional housing** – provides structured, temporary housing (up to two years) to help individuals prepare for permanent housing.
- **Permanent housing** – offers long-term, community-based living options that support self-sufficiency.

In summary, this data highlights the urgent need for a **multi-faceted** approach, along with both federal and local investment, to address the gaps within our community that disproportionately affect low-to-moderate-income residents, a situation exacerbated by cost burdens and limited federal support.

### Select the top homeless facility types that are most needed in El Paso?

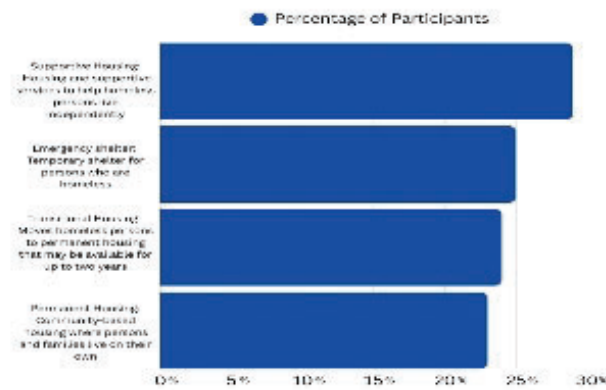


Figure 5: A bar graph showing the percentage of participants identifying the top homeless facility types most needed in El Paso.

### Equal Opportunity

The accessibility of housing for individuals with disabilities and the issue of fair housing are closely interconnected, as both involve ensuring equal opportunities and rights for all individuals, regardless of disability, race, or other protected characteristics. Survey results reveal a significant gap in accessible housing options and public awareness regarding accessibility and fair housing issues.

#### **Accessibility for Persons with Disabilities:**

Do you believe enough information on accessibility and the Americans with Disabilities Act (ADA) is available to the public?

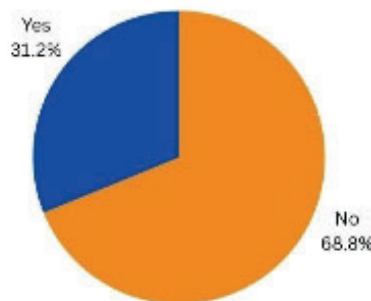


Figure 6: A pie chart showing the percentage of participants identifying if there is enough information on accessibility and the Americans with Disabilities Act made available to the public.



Of the participants that took the survey, 100 individuals identified as having a disability. Nearly 70% of all survey respondents expressed the belief that there is a lack of accessible public information relating to the Americans with Disabilities Act (ADA) and overall accessibility issues. When participants were prompted to evaluate the necessity of rental housing units specifically designed for individuals with disabilities, 47% of the respondents identified this issue as a high priority. In addition to the pressing need for specialized rental units, many participants also indicated high to medium priority for accessible amenities and ADA-compliant parking. Furthermore, the need for accessibility enhancements was not limited to renters; 47% of participants also identified a high need for accessibility improvements to ensure homes are accessible to homeowners as well.

The overall findings of the accessibility portion of the survey indicated that there is insufficient accessible public information about the Americans with Disabilities Act and its related accessibility issues. Participants highlighted the need for rental housing units designed for individuals with disabilities, while also highlighting the importance of accessible improvements for homeowners.

### **Fair Housing**

Concerning the availability of information on fair housing and housing discrimination accessible to the public in El Paso, nearly half of respondents believed there was not enough information available. In addition, 37% of the 210 respondents acknowledged that they had been unable to find an accessible home or apartment and 132 survey contributors stated they had at some point experienced a form of discrimination, such as being discouraged and/or denied because of their race, disability, or sexual orientation, when renting or buying a home.

**Is there enough information on fair housing and housing discrimination available to the public in El Paso?**

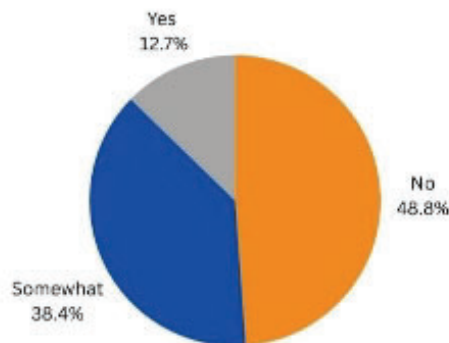


Figure 7: A pie chart showing the percentage of participants identifying if there is enough information on fair housing and housing discrimination available to the public.

In response to questions regarding potential actions in the event of encountering housing discrimination, a significant 32% of respondents indicated their intent to report the incident to

local government or housing authorities. The responses reflected a notable distribution of support for alternative courses of action, with an even proportion of participants expressing a willingness to report the matter to state or federal government entities, as well as to confront the offending individual or housing organization directly. Additionally, 19 respondents chose to provide a more detailed response by explaining their answer in the "Other" answer choice. This revealed a choice to utilize digital platforms, such as social media and review sites, as a means of confronting discrimination.

Both accessibility and fair housing issues are crucial in ensuring equal living opportunities for all, particularly individuals with disabilities. The lack of accessible rental units, inadequate public information on ADA compliance, and the prevalence of housing discrimination point to systemic barriers that prevent full participation in housing markets. Addressing these challenges requires not only improving the availability of accessible housing and amenities but also increasing public awareness of fair housing rights and the steps individuals can take to address discrimination.

### **Demographic Breakdown of Survey Respondents**

A total of 641 individuals participated in the CNA survey, of which 415 respondents provided detailed demographic information. The survey was offered to participants in both English and Spanish. Of the 641 initial survey respondents, a prominent 609 individuals responded to the questions in English. Hispanics accounted for 71% of the 412 individuals who answered the question about which race they identified as. The majority, 60% of individuals, who participated in the survey were female. Additionally, a large number of participants reported that they resided in the Eastside area of the city in zip codes: 79936, 79938, 79925, and 79928. When asked which District they resided in, many respondents were not sure. Districts 1, 2, 4, and 7 resulted to have a similar number of respondents; however, it is important to note that there were respondents from all eight El Paso city Districts.

Questions regarding familial composition revealed that of 411 respondents, 186 identified as married and 150 as single, meanwhile 76 have children and 37 do not have children. A majority, 67% (280) of the individuals surveyed, reported to have full-time employment status. The second highest segment of participants providing information about their employment status self-identified as being retired and accounted for 25% of responses.

Regarding where participants reside, 64%, of the 414 respondents, indicated they were homeowners, 27% renters, and 9% other. Of the participants who answered other, 13 responded that they lived with a family member and five self-identified as homeless. Concerning household income, the two income brackets that received the most answers were \$50,000-\$74,999 and \$100,000-\$149,999, with 74 and 71 responses respectively. Additionally, there were 60 respondents who indicated having household incomes under \$25,000 and 65 indicating \$35,000-\$49,999.

Overall, the demographical information provided by CNA survey respondents is representative of El Paso city's general population demographics. According to data from the U.S. Census Bureau (2023) 81% of El Paso residents identify as Hispanic. Married-couple family households comprise 43% of the city's population. In addition, 79936 is one of the most populated zip codes in the



state of Texas. The only outlier in the demographical data collected was the number of surveys that were taken in Spanish. Data from the U.S. Census Bureau (2023) shows that 63% the city's population speaks Spanish as their primary language at home while only 35% speak English as their primary language at home.

### **Public Input Sessions**

The Department of Community and Human Development hosted two Community Needs Public Input Sessions alongside the CNA survey. These sessions provided an opportunity for the public to offer feedback on what community resources, especially regarding social services, access to housing, homelessness, and accessibility, should be prioritized when the City of El Paso allocates federal funds from the U.S. Department of Housing and Urban Development. The first session occurred on February 20, 2025, at the Sylvia Carreon Community Center, and the second took place on February 25, 2025, at the Wayne Thornton Community Center. Before the session began, department staff explained the Community Needs Assessment and the Consolidated Plan to participants.

During the input sessions, participants were asked the following four questions:

1. What do you feel are the biggest gaps in services or resources in our city, and are there areas that are underserved or have greater needs than others?
2. How do you think HUD federal entitlement dollars should be prioritized in the next five years to address community needs?
3. What do you see as the most pressing issue facing our community right now, and are there specific groups (e.g., seniors, youth,) facing unique challenges?
4. What is your vision for the future of El Paso, and how can the Department of Community and Human Development contribute to achieving that vision?

Attendees were divided into two groups and asked to answer/discussion two questions before switching groups and answering the other two. DCHD employees wrote each question on a larger poster board and provided participants sticky notes and markers so that they could write responses and add them to the pertaining board. The poster boards with the corresponding participant responses attached were collected, documented, and summarized by DCHD Research Assistants. The questions were used to identify pressing issues, gaps in service/resources, and how the Department of Community and Human Development could contribute to the solution.

Participants voiced concerns about the city's communication regarding available resources, particularly among youth who are often unaware of existing programs. The discussions revealed a prominent housing crisis, highlighting the lack of affordable housing and quick-access temporary solutions for those experiencing homelessness. One critical point raised was the gap in support during the transition from temporary to permanent housing, where individuals often lose access to resources that could help them maintain stability. Many participants also emphasized the lack of job opportunities with adequate pay, which affects various demographics striving for financial independence.

The sessions also identified substantial gaps in services for homeless youth with criminal records, as minor offenses hinder their future housing opportunities. Attendees expressed that fundamentally improving El Paso's core issues could catalyze broader positive changes in the community. Furthermore, there was a shared concern that some individuals may avoid city resources due to misconceptions about potential stipulations, underscoring the need for clear communication regarding how these resources operate to encourage better community engagement.

## **Conclusion**

The Community Needs Assessment (CNA) has provided invaluable insights into the critical needs and service gaps within El Paso, particularly in the areas of mental health services, along with improved public facilities that support overall health, affordable housing, varied sheltering of the homeless, and disability access. With a wealth of respondents, the survey brought forward the community's consensus for enhanced mental health services with complementary facilities, as well as a significant lack of quality affordable rental units and single-family homes. Additionally, there is a clear demand for accessible housing for individuals with disabilities, alongside a growing concern for homelessness, with support for a variety of homeless facilities, including emergency shelters and permanent housing. The CNA also identified barriers to fair housing, including a lack of public information and a notable level of housing discrimination.

The community's prioritization of mental health and transportation services and separately, of improvements to mental health centers and increasing walkability not only reflects a broader concern for the well-being of residents, but shows a congruence between the identified needs in public services and public facilities, suggesting a perceived connection between the services that are most critical to residents and the physical infrastructure necessary to support those services. Additionally, the equal support for multiple forms of homeless facilities indicates that homelessness is a complex issue in need of diverse, integrated solutions. The overwhelming consensus on the insufficient availability of affordable housing highlights the need for enhanced strategic allocation of resources to meet the growing demand for housing in the city. The survey reveals significant communication challenges regarding the availability of education concerning fair housing and disability access.

Further engaging and informing the community as a whole, will be imperative to improving awareness and participation in the available services. As these findings are incorporated into the Consolidated Plan, the DCHD will play a pivotal role in ensuring that these exigencies are met by strategically funneling the federal grant funds toward essential programs aimed at filling these gaps and supporting those most in need.

## **Next Steps and Future Engagement**

The data and insights gathered through the CNA will directly inform the City of El Paso's 2025-2029 Consolidated Plan. This document will guide the strategic use of federal funding and establish the City's priorities for the next five years. Public hearings and presentations will allow for further discussion with the City's Mayor and Council, ensuring that community input continues to shape the final plan.



The City will also continue engaging with stakeholders throughout the process to ensure that the needs of El Paso's residents are not only being heard but, most importantly their perspectives are incorporated in addressing the complex challenges identified in this assessment.

### **Closing**

The City of El Paso remains steadfast in its commitment to addressing the community's needs. By prioritizing the findings outlined in this assessment, federal resources will be strategically allocated to support the most vulnerable populations. By actively listening to the voices of El Paso residents, the DCHD aims to mitigate homelessness, promote family stability, support affordable housing initiatives, enhance accessibility and create a fairer, more accessible housing environment for all residents, particularly those who face systemic barriers and discrimination.

In the spirit of community development and empowerment, DCHD will continue to leverage its programs and partnerships to implement the goals of the Consolidated Plan. With the support of the community, the City of El Paso is dedicated to advancing these initiatives and ensuring a more equitable and resilient community.



## Appendices

### Survey Questions:

**1. Select the top 3 community services that are most needed in El Paso:**

- physical recreation for seniors
- physical recreation for persons with disabilities
- Youth Programs (13-18 years of age)
- Child Care Services (under 13 years of age)
- Transportation Services
- Online Awareness and Prevention Programs
- Mental Health Services
- Domestic Violence Prevention and Assistance
- Small Business Support
- Job Training
- Financial Education
- Language, Bilingual and Literacy Programs

**2. Select the top 3 public improvements that are most needed in El Paso:**

- Walkability and Accessibility Improvements
- Domestic Violence Resource Centers/Shelters
- Mental Health Centers
- Senior Centers
- Youth Centers
- Libraries
- Recreation Centers
- Parks
- Childcare Centers
- Healthcare Centers and Clinics
- HIV/AIDS Resource Centers
- Neglected and Abused Children Resource and Counseling Centers
- Food Pantries

**3. How important is it for the City of El Paso to address homelessness in the community?**

- Low priority
- Medium Priority
- High Priority

**4. Select the top homeless facility types that are most needed in El Paso:**

- Emergency shelter temporary shelter for persons who are homeless
- Transitional housing: moves homeless persons to permanent housing that may be available for up to two years
- Supportive housing: housing and supportive services to help homeless persons live independently
- Permanent housing: community-based housing where persons and families live on their own

**5. Are you from a social service agency that provide services to the unhoused population?**

- Yes
- No

**6. Please enter the social service agency you are from:**

**7. Briefly describe the services your agency provides to assist families and individuals who are experiencing homelessness or are at risk of becoming homeless.**

**8. What populations are in the most need of additional services and/or resources?**

- Individuals and families at risk of experiencing homelessness
- Individuals experiencing homelessness
- Families experiencing homelessness
- Youth experiencing, or at risk of experiencing, homelessness
- Veterans/Individuals experiencing homelessness

**9. What do you consider to be the top gaps in our community's homeless service system?**

**10. Where do you think resources should be allocated to address gaps in the homeless service system?**

**11. What do you consider to be the top strengths in our community's homeless service system?**

**12. Where do you think resources should be allocated to leverage the strengths of the homeless service system?**

\*\*\*Social Service Agencies Only\*\*\*

13. During COVID-19, what would you consider to be the most successful initiatives that safeguarded families and individuals experiencing homelessness, or at risk of experiencing homelessness?

14. Do you have any other thoughts on homeless service provision in El Paso?

**\*\*Social Service Agencies Only\*\***

15. Do you believe enough information on accessibility and the Americans with Disabilities Act (ADA) is available to the public?

- Yes
- No

16. Rate the level of need for rental housing units for persons with disabilities.

- Low priority
- Medium Priority
- High priority

17. Rate the level of need for accessibility to amenities (e.g., laundry, picnic areas, etc.) at rental housing units

- Low priority
- Medium Priority
- High priority

18. Rate the level of need for availability to ADA parking spaces in a rental or housing complex.

- Low priority
- Medium Priority
- High priority

19. Rate the level of need for accessibility improvements for homeowners

- Low priority
- Medium Priority
- High priority

20. What type of housing do you think is most needed in El Paso?

- Affordable rental units for low-income families
- Affordable rental units for middle-income families
- Affordable rental units for the elderly (55 and over)
- Affordable single family homes for first time homebuyers
- El Paso has adequate affordable rental housing units
- Other (open ended response)

21. In what area do you think affordable rental housing units are most needed in El Paso?

- Downtown
- West
- Northwest
- Central
- East
- Far East
- Affordable rental housing units are not needed in any area of El Paso
- Other (open ended response)

22. Do you think that all families in El Paso have equal access to safe and adequate housing?

- Yes
- No

23. Which of the following rental or home-owner assistance programs for low-income families should the City of El Paso prioritize?

- New construction of affordable rental housing units
- Rehabilitation of affordable rental housing units
- Single family owner-occupied rehabilitation
- Single family owner-occupied emergency repair
- Multiunit owner-occupied rehabilitation
- Other (open ended response)

24. Do you think local tax dollars should supplement federal funding for homeowner assistance programs?

- Yes
- No

25. There is enough information on Fair Housing and housing discrimination available to the El Paso public?

- Yes
- No
- Somewhat

26. Have you experienced any of the following when renting or buying a home?

- Discriminated based on race, ethnicity, national origin, sex, marital status or disability
- Discouraged from buying or renting a dwelling based on your sexual orientation or gender identity
- Denied, or charged more for home-owner's insurance, on a home or equity loan based on your race, color, religion, national origin, sex, ethnicity, gender identity and sexual orientation, marital status or disability
- Denied reasonable accommodation or modification to an apartment or house accessible to someone with a disability
- Denied, or charged to have a service or emotional support animal in a rental property
- Unable to find an accessible home or apartment

27. What would you do if you encountered housing discrimination? Mark which applies.

- Confront the person or housing entity directly
- File a lawsuit
- Do nothing
- Report it to local government or housing authority
- Report it to state government
- Report it to federal government
- Other (open ended response)

28. What district do you reside in?

- District 1
- District 2
- District 3
- District 4
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- District 100

29. What is your zip code?

30. What is your gender?

- Male
- Female
- Non-binary / Third gender
- Prefer not to say
- Other

31. What is your race? Select all that apply

- Asian or Pacific Islander
- Black
- Hispanic or Latino
- Native Hawaiian or Other Pacific Islander
- White
- Multi-racial or other

32. What is your marital status? Select all that apply.

- Single
- Married
- Separated
- Divorced
- Widowed
- Have children
- No children

33. Do you have a disability?

- Yes
- No

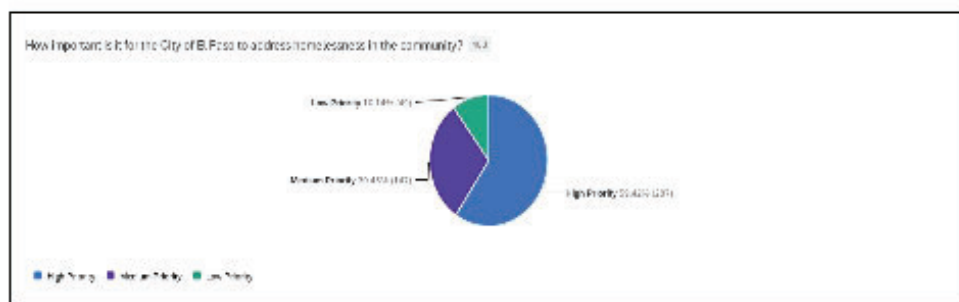
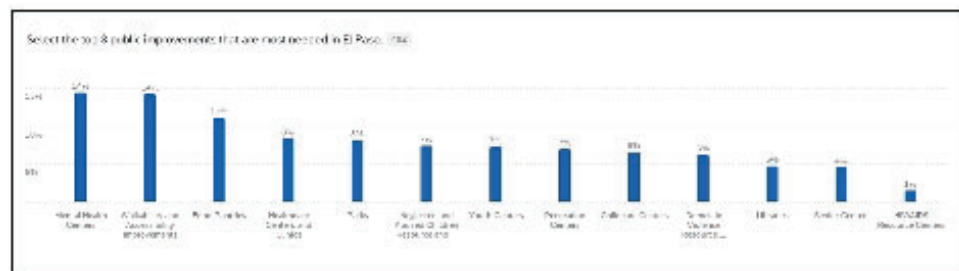
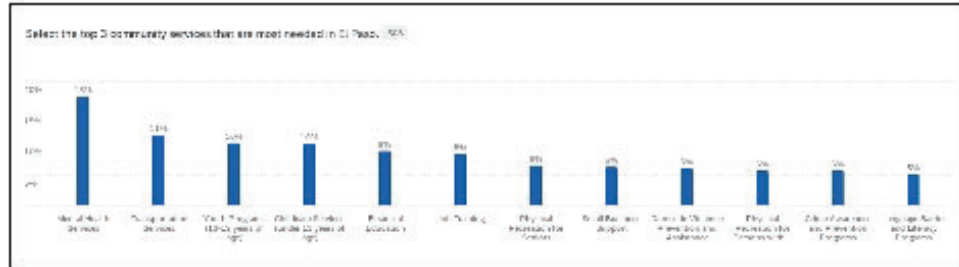
34. Please select all that apply.

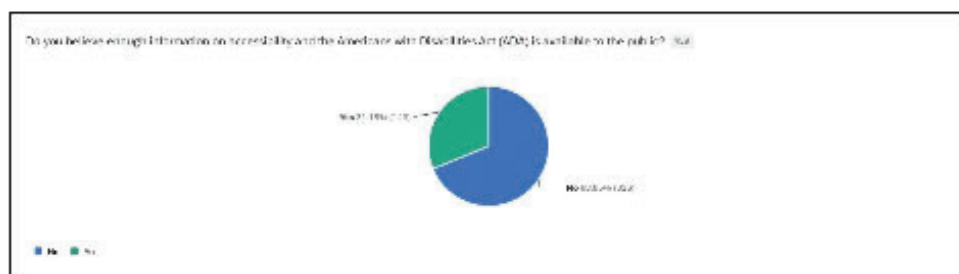
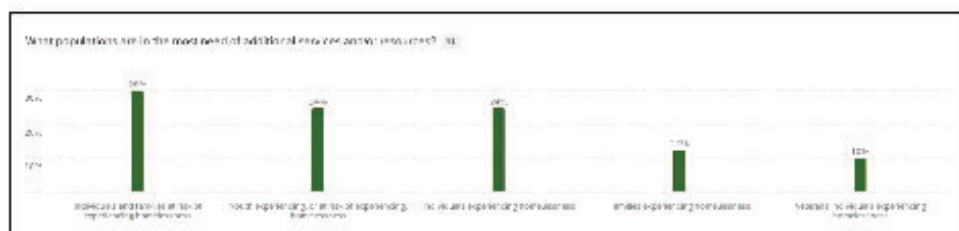
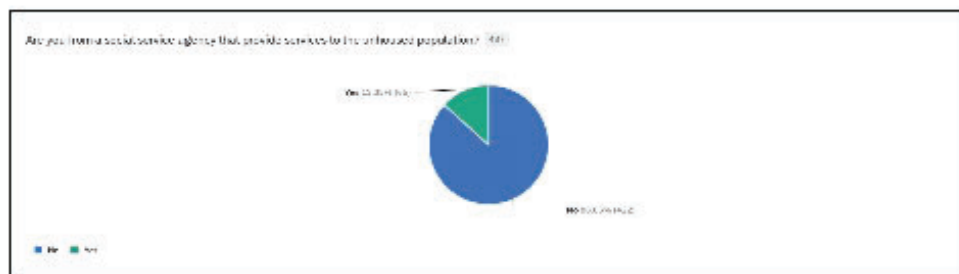
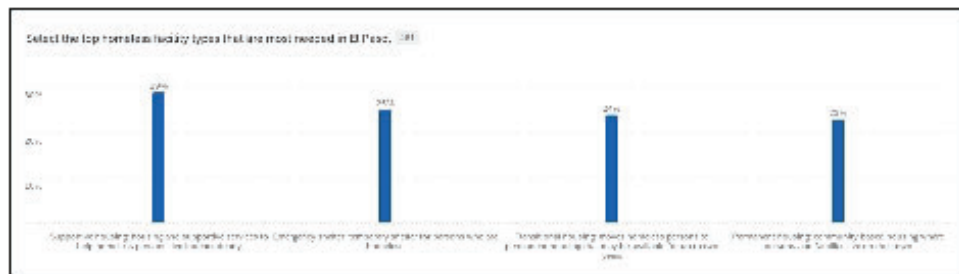
- Do you have serious difficulty walking or climbing stairs? (5 years old or older)
- Are you deaf or do you have serious difficulty hearing?
- Because of a physical, mental, or emotional condition, do you have difficulty doing errands such as visiting a doctor's office or shopping? (15 years old or older)
- Do you have difficulty dressing or bathing? (5 years old or older)
- Are you blind, or do you have serious difficulty seeing even when wearing glasses?
- Because of a physical, mental, or emotional condition, do you have serious difficulty concentrating, remembering, or making decisions? (5 years old or older)

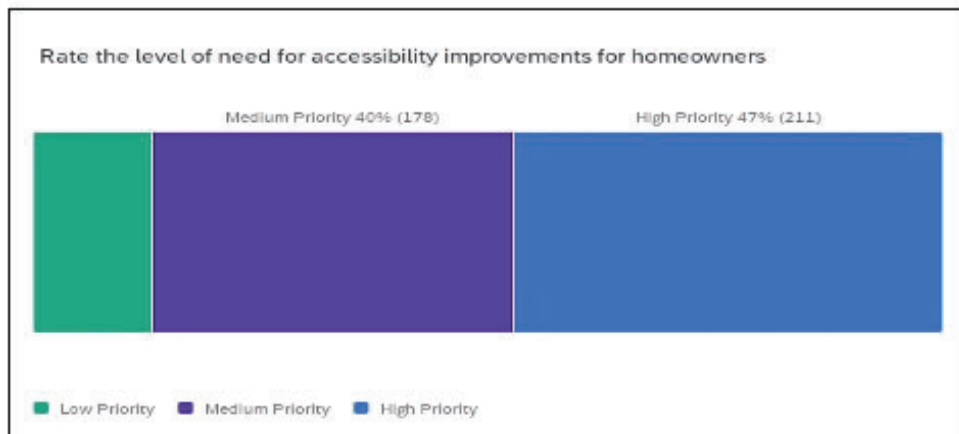
35. What is your employment status?

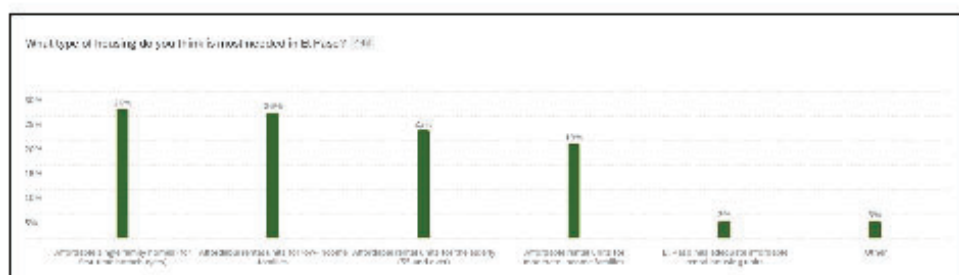
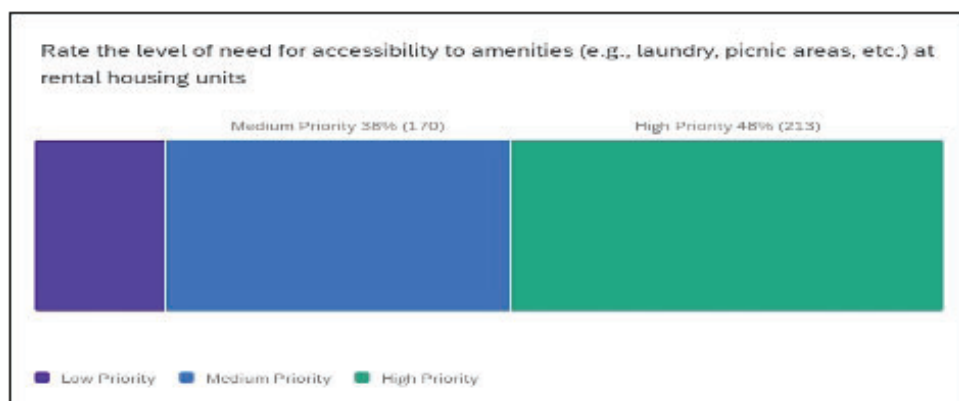
- Full-time
- Part-time
- Retired
- Self-employed
- Household member
- Temporarily disabled
- Unemployed
- Unemployed and Seeking Employment
- Volunteer

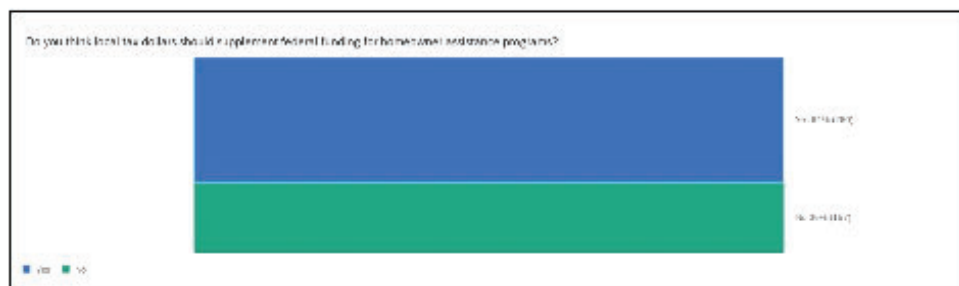
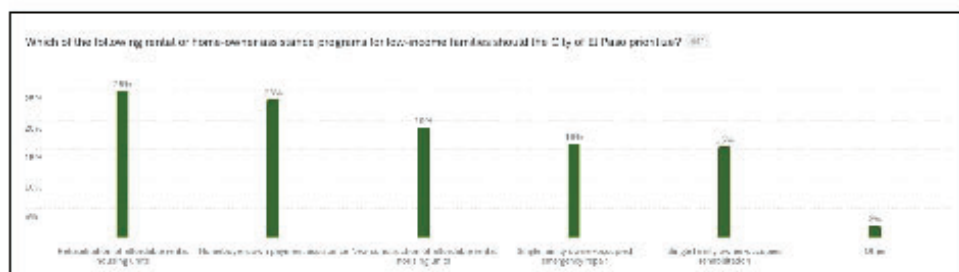
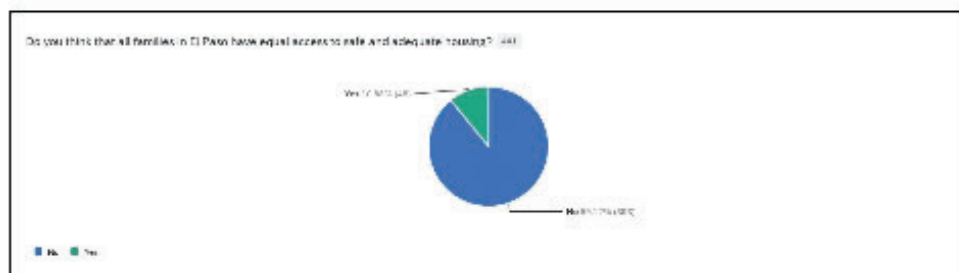
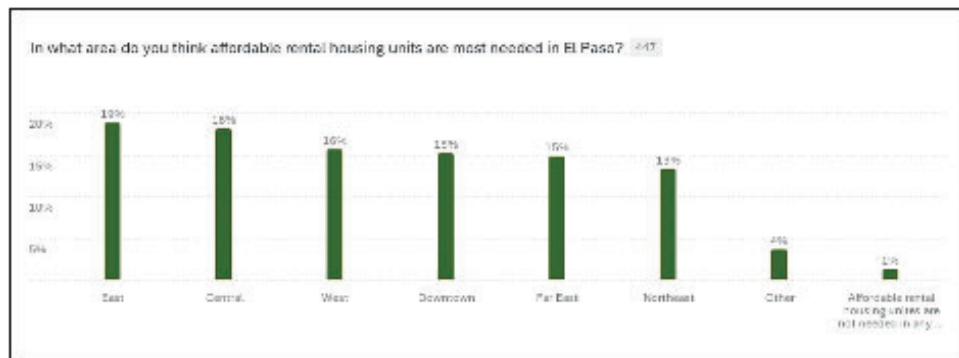
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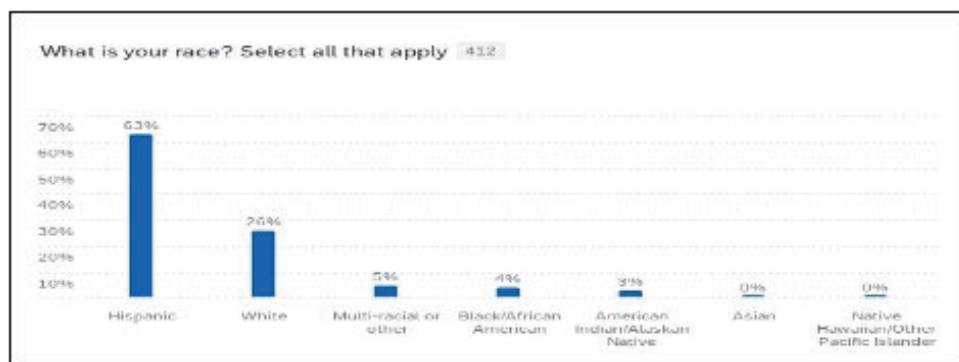
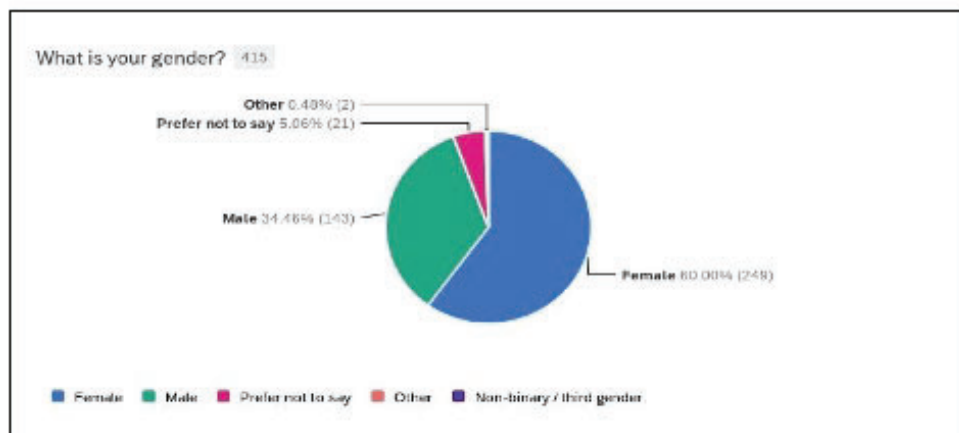
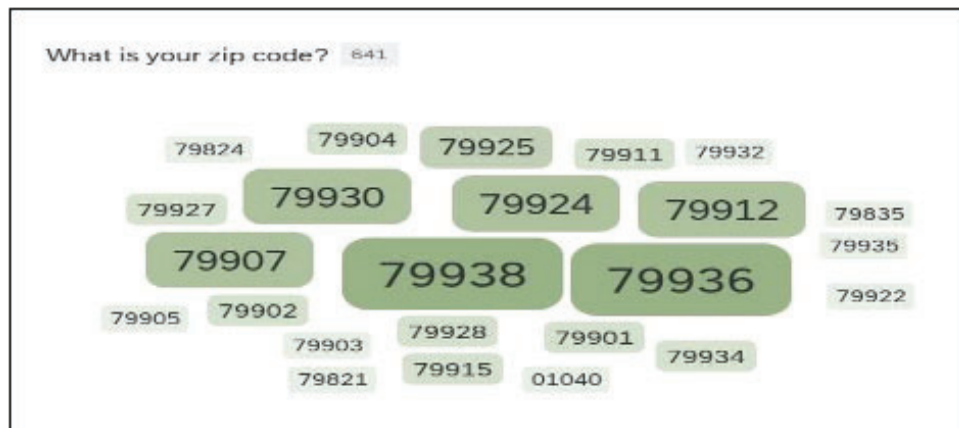


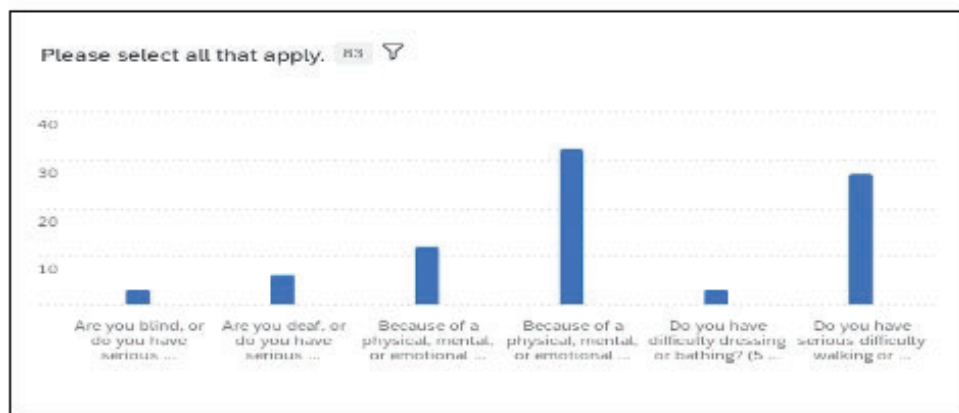
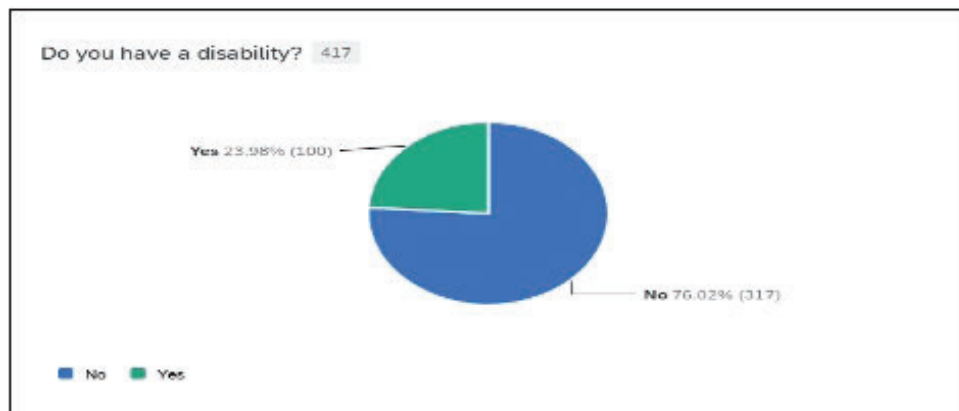
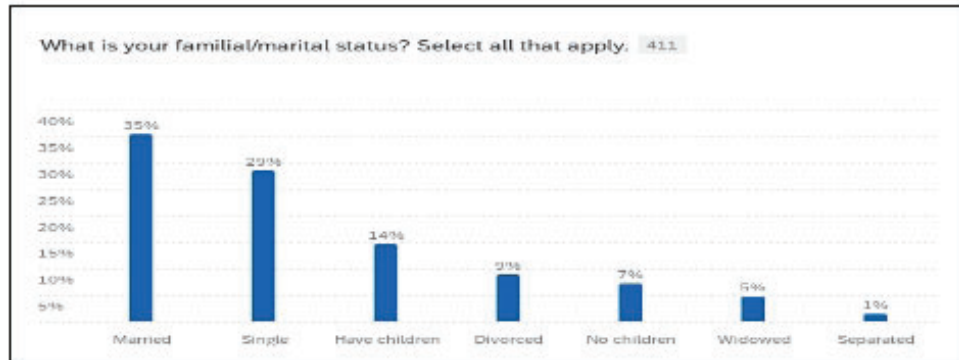


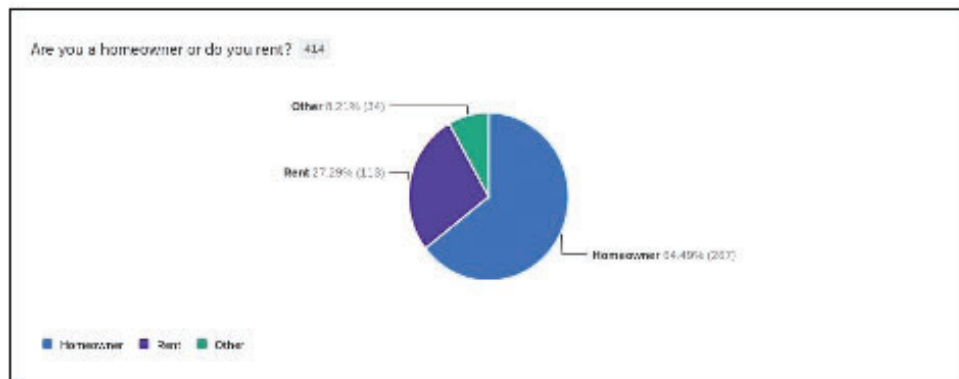
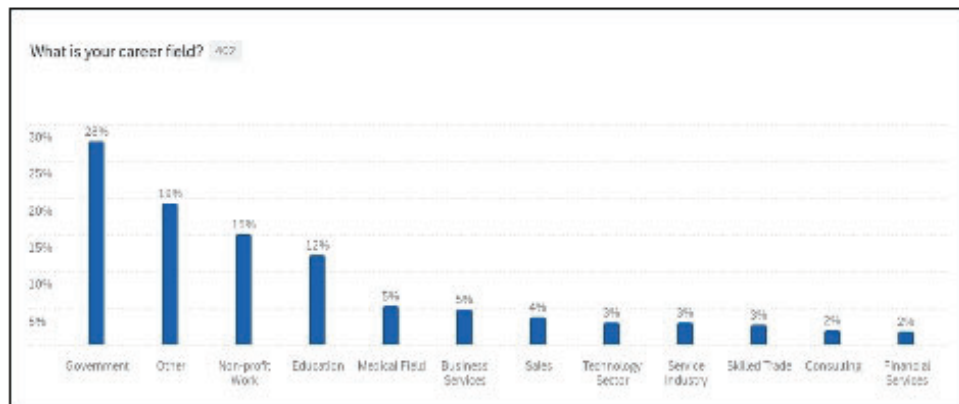
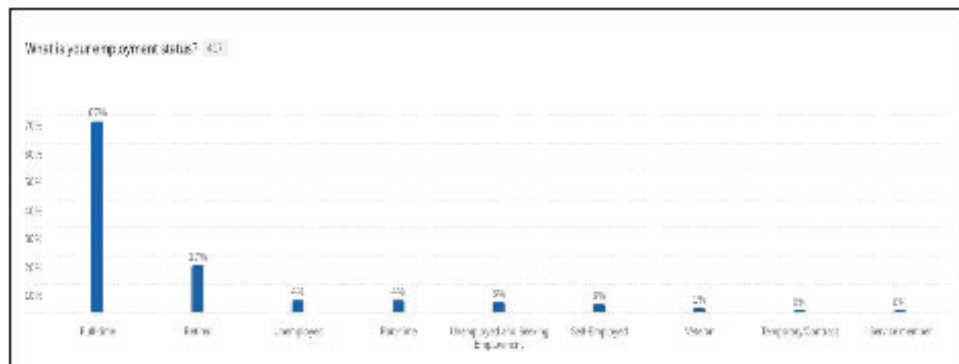


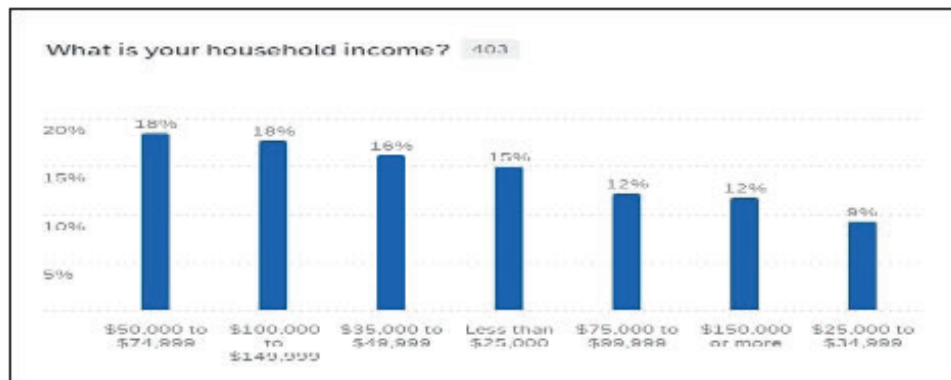












## Resources

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Office of Policy Development and Research. (2022). Comprehensive Housing Market Analysis. U.S. Department of Housing and Urban Development.  
<https://www.huduser.gov/portal/publications/pdf/ElPasoTX-CHMA-22.pdf>

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[https://data.census.gov/profile/El\\_Paso\\_County,\\_Texas?g=050XX00US48141](https://data.census.gov/profile/El_Paso_County,_Texas?g=050XX00US48141)

## 2025 State of Homelessness Round-Table Summary

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### Overview

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On March 26, 2025, the City of El Paso's Department of Community and Human Development (DCHD) hosted a State of Homelessness Round-Table event at Amistad (3210 Dyer). Facilitated by Enrique Mata and Josue Lachica of the Paso del Norte Center (Meadows Mental Health Institute), the session aimed to gather key stakeholders to share insights, align on values, assess needs, and strengthen collaboration among homelessness support agencies across El Paso. The day-long event followed a structured agenda including discussion topics such as organizational values, common goals, community needs, and cross-agency expectations.

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### Agency Participation

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The following agencies attended the State of Homelessness Round-Table session on March 26, 2025:

- |   |                                       |
|---|---------------------------------------|
| • American GI-Forum                           | • Endeavors                           |
| • Amistad                                     | • ERA Realty Group                    |
| • Braden Aboud Foundation                     | • House of Representatives            |
| • Center Against Sexual and Family Violence   | • La Posada                           |
| • Centro San Vicente                          | • Opportunity Center for the Homeless |
| • City of El Paso Department of Public Health | • Paso del Norte Center of Hope       |
| • Dan & Tutwiler                              | • Project Vida                        |
| • Emergence Health Network                    | • Recovery Alliance                   |
| • El Paso Coalition for the Homeless          | • Rescue Mission of El Paso           |
| • El Paso Center for Children                 | • Reynolds Home                       |
| • El Paso County                              | • Underserved Communities Foundation  |
| • El Paso Fire Department                     | • United Way                          |
| • El Paso Police Department                   | • Veterans Affairs                    |
|   | • Villa Maria                         |
|   | • Young Women's Christian Association |

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## Community Needs Assessment Survey

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As part of the City of El Paso's efforts to develop its **2025-2029 Consolidated Plan and Analysis of Impediments to Fair Housing Choice (AI)**, a **Community Needs and Fair Housing Choice Survey** was distributed ahead of this year's planning sessions. This survey aimed to gather robust input from residents and service providers on local priorities and needs to help inform the City's HUD-required five-year strategic plan.

Survey questions covered a range of topics, including:

- Homelessness and housing instability
- Social service program needs
- Accessibility for persons with disabilities
- Public facility improvements
- Fair housing barriers and opportunities

The feedback collected through this survey helps shape the City's application for the four key federal grants administered by the U.S. Department of Housing and Urban Development (HUD), which support essential programs and services in our community:

- **Community Development Block Grant (CDBG)**
- **Emergency Solutions Grant (ESG)**
- **Housing Opportunities for Persons with AIDS (HOPWA)**
- **HOME Investment Partnership Program (HOME)**

### Survey Participation Highlights:

- The survey contained **39 questions total** and received responses from a total of **641 participants**.
- There were **9 questions** within the survey that were specifically **addressed to organizations providing assistance to families and individuals experiencing homelessness, or at risk of homelessness**.
- Responses were received from **27 organizations**, representing **38 individuals** actively working with individuals and families who are experiencing or at risk of homelessness.
- Participants provided valuable insights that will directly contribute to the prioritization of funding and strategic decision-making.

The survey was open in both **English and Spanish**, allowing broader community engagement. It remained open from **February 13 to March 7, 2025**, encouraging participants to share it within their networks to increase community representation. *Survey results were presented during the round-table session (presentation attached).*



Survey results were as follows:

**Question: Briefly describe the services your agency provides to assist families and individuals who are experiencing homelessness or are at risk of becoming homeless.**

A total of **38 respondents** from various agencies shared the types of support they provide. These services address both immediate needs and long-term stability for individuals and families facing or at risk of homelessness.

Commonly mentioned services included:

- **Emergency assistance** such as street outreach, shelters, food pantries, and transportation
- **Housing support**, including rapid rehousing, rental assistance, transitional living, and permanent supportive housing
- **Supportive services** like mental health care, recovery services, preventative programs, and childcare
- **Navigation and access** tools such as application help, document restoration, and resource coordination
- **Stability and empowerment** through GED classes, money management, legal services, and HIV/AIDS support

**Question: What populations are in the most need of additional services and/or resources?**

Participants identified the following populations as being most in need of support:

- **Individuals and families at risk of experiencing homelessness** – 12 responses (31.6%)
- **Youth experiencing, or at risk of experiencing, homelessness** – 10 responses (26.3%)
- **Individuals experiencing homelessness** – 9 responses (23.7%)
- **Families experiencing homelessness** – 5 responses (13.2%)
- **Veterans experiencing homelessness** – 2 responses (5.3%)

**Question: What do you consider to be the top gaps in our community's homeless service system?**

Participants identified the following key service gaps:

- **Access to services/resources** – 10 responses (26.3%)
- **Transitional housing** – 8 responses (21.1%)
- **Shelter availability** – 7 responses (18.4%)
- **Affordable housing options** – 5 responses (13.2%)
- **Various unique responses** – 8 responses (21.1%)



**Question: Where do you think resources should be allocated to address gaps in the homeless services system?**

Respondents prioritized the following areas for resource allocation:

- **Access to services/resources** – 11 responses (28.9%)
- **Affordable housing options** – 9 responses (23.7%)
- **Shelter availability** – 7 responses (18.4%)
- **Transitional housing** – 3 responses (7.9%)
- **Various unique responses** – 8 responses (21.1%)

**Question: What do you consider to be the top strengths in our community's homeless service system?**

Participants identified the following as the system's strongest assets:

- **Ease of collaboration** – 15 responses (39.5%)
- **Community resources** – 10 responses (26.3%)
- **Community outreach** – 6 responses (15.8%)
- **Various unique responses** – 7 responses (18.4%)

**Question: Where do you think resources should be allocated to leverage the strengths of the homeless service system?**

Participants suggested the following priority areas for resource allocation:

- **Community resources** – 12 responses (31.6%)
- **Collaboration** – 9 responses (23.7%)
- **Housing** – 8 responses (21.1%)
- **Shelter capacity** – 5 responses (13.2%)
- **N/A or various unique responses** – 3 responses (7.9%)

**Question: During COVID-19, what would you consider to be the most successful initiatives that safeguarded families and individuals experiencing homelessness, or at risk of experiencing homelessness?**

Respondents highlighted the following:

- **Supportive services/initiatives** (e.g., El Paso Helps, Inspira Hotel, Delta Center) – 22 responses (57.9%)
- **Additional funding** as a critical need – 12 responses (31.6%)
- **No answer or N/A** – 4 responses (10.5%)

**Question: Do you have any other thoughts on homeless service provision in El Paso?**

Participants shared the following:

- **Need for better collaboration** among local governments, agencies, and partners – 11 responses (28.9%)
- **Additional funding** was identified as a key need – 9 responses (23.7%)
- **No response or answered N/A/No** – 18 responses (47.4%)

The differences and similarities identified in this survey provide critical information about how community partners perceive the homeless community needs.

#### Community Needs Assessment Feedback

Participants acknowledged that while the survey highlighted important themes, it missed key gaps such as the need for more emergency shelter access, childcare, and services tailored to youth and the LGBTQIA+ community. Attendees expressed a desire for meaningful input from both frontline staff and those with lived experience. They emphasized the need for diversified funding streams and stronger alignment between executive leadership and direct care providers.

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### Round-Table Discussion Questions

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#### Round-Table Overview

The event was structured around **four facilitated round-table discussions**, each designed to foster collaboration, surface insights, and strengthen cross-sector dialogue. Each of the eight tables engaged in the same sequence of discussions. Participants first conversed within their table groups, then selected key points to be **shared out with the larger room**, ensuring a broader exchange of perspectives across all tables.

To support this process, each table was assigned a **City of El Paso DCHD Staffer**, who acted as a table **moderator**. Their role was to guide the discussion flow and take detailed notes for documentation purposes. The Grant Administrators did **not participate in the content of the discussions**, allowing space for the participants—those working directly in the field—to lead the conversations and express their insights freely.

This structure promoted thoughtful engagement, encouraged peer learning, and provided an opportunity for agencies and stakeholders to contribute meaningfully to the collective planning process.

### Round-Table Discussion #1: People & Roles

#### *What is your name and title, and what is your superpower?*

Participants who participated in the round-table discussions came from a diverse array of agencies and organizations, all dedicated to addressing issues related to homelessness, housing insecurity, and social services. Represented roles ranged from case managers, directors, researchers, city employees, and nonprofit leaders, to outreach workers and mental health professionals. This breadth of experience brought together perspectives from grassroots service provision to strategic planning and leadership.

Notable titles included:

- Case Managers
- Executive Directors
- Healthcare Navigators
- Outreach Coordinators
- Mental Health Professionals
- Policy Researchers
- Veterans Affairs Representatives
- Program Directors
- Police Department Liaisons
- Grant Administrators

This wide-ranging group underscored the collaborative nature of the event, ensuring that every level of service delivery—from direct care to system-level coordination—was included in the conversation.

#### *Superpowers: Traits that Drive Impact*

As part of the round-table discussion, each participant was invited to share their unique “superpower”—a personal trait or strength that enhances their contribution to this work. These responses revealed the human-centered, values-driven motivations behind both frontline and administrative roles, highlighting a blend of soft skills, operational expertise, and personal conviction.

Common themes included empathy, compassion, and a strong commitment to service. Many participants emphasized their ability to connect with others, build bridges across sectors, and advocate for those whose voices often go unheard. Traits like patience, creativity, and problem-solving were also highlighted, alongside internal drivers such as passion, purpose, and resilience. Several participants noted specialized skills in areas like veteran services, research, and housing, demonstrating the diverse and complementary strengths within the group.

#### Round-Table Discussion: Purpose & Values

*What core values guide your organization, and how do they shape your work? Do you offer wraparound services or a single service? Do you think this approach achieves your organization's purpose?*

Organizations across the board expressed shared values of compassion, service, dignity, resilience, and collaboration. Most provide wraparound services, recognizing the complex and overlapping needs of unhoused populations. Several noted that while wraparound models are effective, success often depends on an individual's readiness to receive help. Agencies emphasized culturally competent care, long-term support, and transparency in service delivery.

As part of the second facilitated round-table discussion, participants explored the values and structures that guide their organizations' missions and services. This portion focused on the foundational principles behind their work, the ways in which those principles shape day-to-day practices, and how effectively current approaches meet organizational goals.

#### 1. What Core Values Guide Your Organization?

Participants named a wide variety of values that reflect both organizational missions and personal convictions. Commonly mentioned values included:

- **Compassion, Empathy & Respect:** These appeared consistently across responses, underscoring a commitment to meeting clients where they are and treating them with dignity. Respect for veterans, clients, and underserved populations was specifically noted.
- **Integrity & Accountability:** Several participants emphasized honesty, transparency, and trustworthiness in service delivery and internal operations.
- **Equity, Inclusion, and Empowerment:** Many groups cited efforts to amplify marginalized voices, empower individuals through services, and actively address social and economic disparities.
- **Collaboration & Community:** A strong theme emerged around partnership—both internally across departments and externally with other providers. Community engagement and shared responsibility were also mentioned as central values.
- **Service & Excellence:** Words like “quality,” “service,” “dedication,” and “professionalism” highlighted the importance of delivering high-quality support with consistency and care.
- **Adaptability & Innovation:** Some organizations noted a value in being flexible and evolving with the needs of the community, especially given the changing dynamics of homelessness and housing instability.



## 2. How Do These Values Shape Your Work?

Participants shared how their values translate into action. Key points included:

- **Client-Centered Approaches:** Many described how values lead them to prioritize listening, compassion, and individualized care, especially for vulnerable groups like veterans, women, and children.
- **Trauma-Informed Practices:** Some organizations emphasized that their values help shape safe, supportive spaces that are grounded in understanding trauma and reducing harm.
- **Systemic Advocacy:** Several comments showed how values guide advocacy efforts, policy decisions, and community organizing—ensuring organizations are not just service providers but also agents of change.
- **Program Design & Delivery:** Responses indicated that values influence how programs are structured—pushing agencies to offer services that are both responsive and proactive, based on real community needs.
- **Data-Informed Improvement:** Some noted that values like excellence and accountability motivate them to collect and use data to constantly improve services and measure impact.

## 3. Do You Offer Wraparound Services or a Single Service?

The vast majority of respondents reported offering **wraparound services**—a holistic model designed to meet multiple needs through a continuum of care. Key observations included:

- Wraparound services often include **housing, mental health, employment, benefits navigation, and case management**.
- Some agencies offer both **wraparound and single-service programs**, depending on client eligibility or program design.
- A few providers noted that while they aim to provide comprehensive support, resource limitations sometimes result in a more targeted approach.

A small number of participants acknowledged that they only provide a **single service**, often due to their agency's specific focus (e.g., legal services, shelter, etc.) but expressed strong interest in collaborating with wraparound providers.

## 4. Do You Think This Approach Achieves Your Organization's Purpose?

Responses to this question were overwhelmingly positive:

- Many participants simply wrote **“Yes”** on their post-its, while others elaborated that wraparound and values-driven approaches enable them to address root causes and create sustainable solutions.
- Organizations serving **veterans**, for example, emphasized that wraparound approaches are essential to meeting their mission of holistic support and long-term stability.
- Some noted that these approaches help build relationships and trust, which are critical to their success.
- A few expressed **cautious optimism**s, noting that while the approach is effective, challenges remain—such as fragmented systems or limited resources.

#### Round-Table Discussion: Common Goals

##### *What is a positive program exit with your organization for homeless programs?*

A 'positive program exit' was broadly defined as achieving stable housing, sustained case management, and client empowerment. Many participants recognized that success looks different for everyone—ranging from reuniting with family, obtaining permanent housing, achieving sobriety, or simply maintaining consistent engagement. Emphasis was also placed on follow-up services, graduated levels of care, and long-term self-sufficiency.

During this discussion, participants reflected on what success looks like when a client exits their program. While definitions varied by agency and program type, the shared responses reflected a commitment to client-centered outcomes and long-term wellbeing.

#### *Key Themes from the Discussion:*

##### **1. Housing Stability & Permanent Solutions**

The most frequently cited definition of a positive exit involved clients obtaining and maintaining **stable or permanent housing**. This included:

- Permanent supportive housing
- Transition to affordable or subsidized housing
- Reunification with family when appropriate
- Housing paired with ongoing case management

Some organizations also referenced **Housing First** principles and approaches that reduce barriers to entry, including immediate placement even before full readiness.

##### **2. Self-Sufficiency & Empowerment**

Participants emphasized exits that empower individuals to regain control of their lives. Examples included:

- Achieving **self-sustainability** and independence
- Gaining **employment**, vocational training, or financial literacy

- Developing **life skills** and long-term stability beyond just housing
- When a client **feels hopeful**, not just housed

Several notes highlighted that positive exits may not look identical for everyone, and **outcomes can be different** based on needs and goals.

### 3. Holistic & Wraparound Services

Many groups referenced the importance of **wraparound care**, even post-exit. Key insights included:

- Continued engagement through **follow-up or aftercare**
- Support in addressing **behavioral health, addiction, or trauma**
- Services that reflect **client voice** and adapt to individual readiness

Some mentioned "graduated exit" models that gradually reduce support while building capacity for independence.

### 4. Dignity, Respect & Choice

Equally important was the **quality of the exit**, not just the outcome. A client should:

- Be treated with **dignity and respect**, regardless of the path taken
- Exit voluntarily or when **ready**, not simply because a program ended
- Feel connected to a supportive network or system
- Leave having gained something of value, whether shelter, services, or a sense of hope

As one note put it, "a person is treated with respect regardless of how or why they exit."

### 5. Reducing Recidivism & Community Impact

A few responses framed success through a **broader systems lens**, including:

- Reduction in emergency calls, complaints, or police interactions
- Breaking the cycle of homelessness and systemic barriers
- Client stability leading to less strain on public systems (e.g. emergency departments, jails)

### 6. Meeting Individual Needs

Finally, many acknowledged that **a successful exit is not one-size-fits-all**. Whether it's reuniting with children, getting connected to benefits, or stabilizing mental health, programs define success as helping individuals achieve the goals, they identify for themselves.

#### Round-Table Discussion: Needs & Expectations

*How do your agency's goals align with the survey results, and what support, collaboration, and resources are needed to further achieve the goals discussed in the morning session for better serving the unhoused and those at risk?*

Several gaps and barriers were identified. Chief among them were the **lack of affordable housing, limited access to mental health and addiction services, and a need for childcare to enable employment**. Participants discussed how current service delivery is hindered by agency silos, insufficient funding, data-sharing challenges, and a lack of system-wide collaboration. Calls were made for increased transparency, shared goals, and a centralized database to improve coordination.

Participants reflected on their agency missions and how they align with community-identified priorities such as housing, supportive services, and reducing barriers to access. Overall, there was a strong sense of alignment, with many agencies emphasizing shared goals around housing stability, equitable service access, and wraparound care. Several noted that they already target high-need populations and prioritize placing clients into long-term housing with supportive services.

However, they also acknowledged that **alignment alone is not enough** without the necessary infrastructure and support. Many cited persistent **gaps between intention and implementation**, often due to limited resources, restrictive eligibility criteria, and service silos.

---

#### Summary of Key Needs Identified During Round-Table Discussions

---

##### **Affordable and Supportive Housing Access**

A lack of affordable housing was repeatedly flagged as a barrier. Agencies noted long waitlists, insufficient local housing programs, and difficulty placing clients due to criminal history, income level, or disability. Calls were made for:

- Local housing bonds or city-driven housing investments
- Expanded landlord engagement programs and risk mitigation tools
- Improved housing access for those with the greatest need
- Need for a set-aside of public housing units for those chronically homeless

##### **Behavioral and Mental Health Services**

Participants emphasized that **mental health and addiction services remain inadequate** relative to the need. Suggestions included:

- Co-located behavioral health services within housing programs



- Increased trauma-informed care options
- Streamlined access to psychiatric and counseling services

#### **Funding Flexibility and Innovation**

Funding was a major theme, particularly the need for **diversified and flexible funding streams** that reflect real-time client needs. Agencies expressed the need for:

- Less restrictive categorical funding
- Better alignment between program outcomes and funding models
- Support for creative funding solutions and private-public partnerships

#### **System Coordination and Data Sharing**

Lack of **inter-agency collaboration** and **limited data sharing** were cited as significant obstacles. Participants want to move beyond fragmented systems and toward:

- A centralized database to track client progress across agencies
- Shared performance measures and evaluation tools
- Stronger regional coordination and co-location of services

#### **Outreach, Staffing & Training Support**

Agencies reported needing more support in **direct outreach**, especially for street-based populations. Other suggestions included:

- Increased staffing capacity, especially for case management and peer support
- Expanded after-hours services
- Training on cultural humility, landlord navigation, and complex case management

#### **Access and Opportunity**

Participants called for systems that **elevate lived experience**, hold providers accountable, and reduce systemic barriers. This included:

- Inclusive decision-making spaces
- Clear roles for peer navigators and community advocates
- Accountability mechanisms for both providers and funding entities

#### **Ancillary Support Services**

Finally, services that **support long-term stability** were frequently mentioned, including:

- Reliable access to childcare
- Transportation solutions
- Employment readiness and life skills training
- This discussion revealed that while agencies share many goals and values, their ability to achieve them is often constrained by structural and systemic challenges. The need for

greater coordination, flexible funding, and targeted service expansion was a recurring message throughout the session.

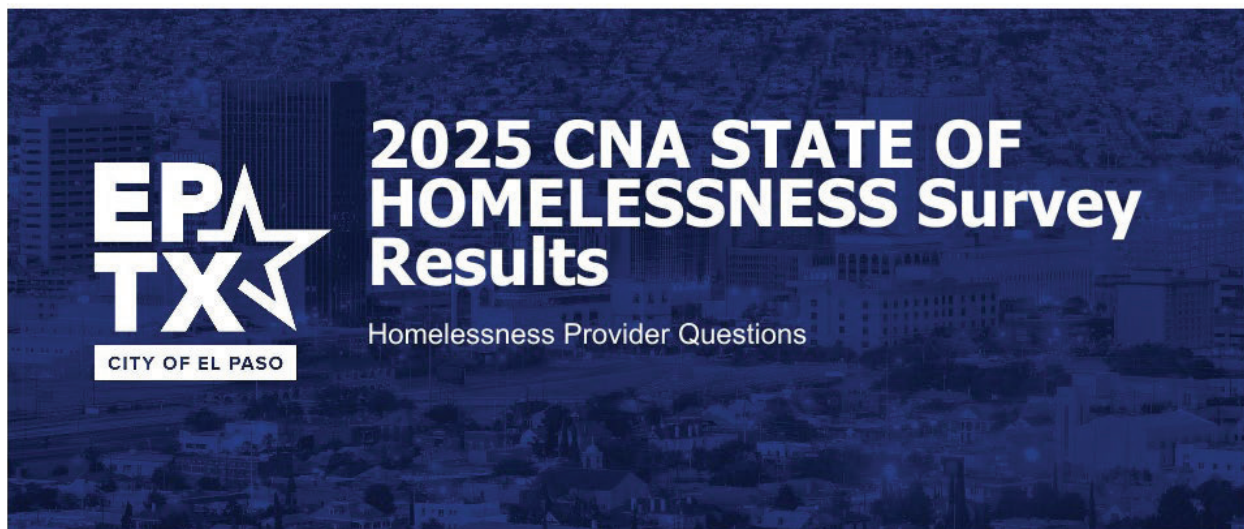
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### Conclusion

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The March 2025 State of Homelessness Round-Table demonstrated the strength, compassion, and commitment of El Paso's homelessness response community. The most repeated takeaway throughout the event was the importance of genuine collaboration. Many agencies began coordinating before the event ended. Suggestions included forming recurring working groups, lobbying for changes in procurement legislation, creating centralized service directories, and increasing cross-agency mentorship. Participants stressed that shared data systems and trust-based partnerships are essential to moving forward.

By fostering dialogue, defining common goals, and addressing real-time barriers, this session laid a foundation for meaningful change. Future sessions should prioritize continued cross-agency collaboration, data integration, diversified funding, and direct inclusion of unhoused voices. Together, the community affirmed that collaboration, transparency, and shared purpose are key to creating lasting solutions.



## About the survey

- There were a total of 9 questions of which 1 was informational, 1 was multiple choice and **7 were open-ended**

- **About the Respondents**

- Respondents provide assistance to families and individuals experiencing homelessness, or at risk of homelessness

- **38** Individuals responded

- **27** organizations

- 5 individuals from El Paso Center for Children
- 3 individuals from Emergence Health Network
- 3 individuals from the Opportunity Center for the Homeless
- 2 individuals from El Paso Human Services Inc.
- 2 individuals from Amistad
- 2 individuals from the Department of Public Health
- 2 individuals from La Posada Home
- 19 unique organizations



## Question 39

Briefly describe the services your agency provides to assist families and individuals who are experiencing homelessness or are at risk of becoming homeless. (38 responses)

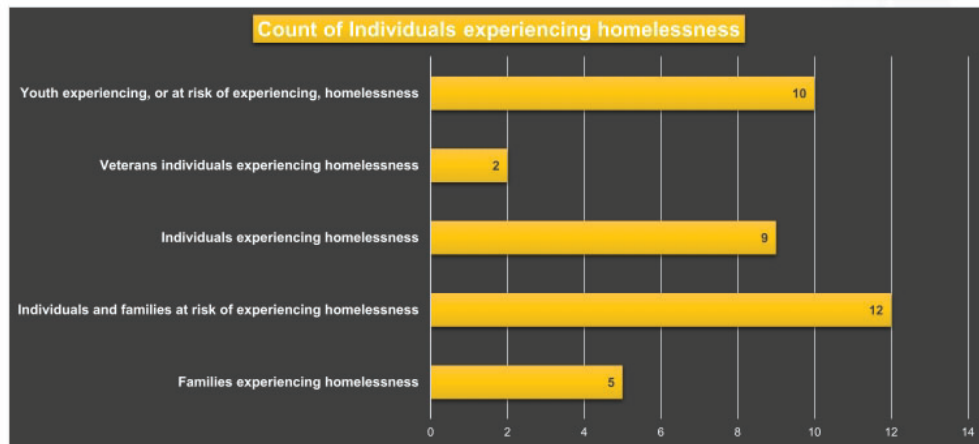
- 38 respondents from various agencies all provide some form of support to individuals/families experiencing homelessness or being at risk of becoming homeless. Services provided include things such as:

- Street Outreach
- Rapid Rehousing
- Homeless Prevention
- Transportation
- Money Management
- Resource Navigation
- Application Assistance
- Emergency Shelter
- Mental Health Services
- Food Pantries
- Recovery Services
- Preventative Services
- Document Restoration
- Permanent Supportive Housing
- GED classes
- Child Care
- Rental Assistance
- Legal Services
- Assistance for persons with HIV/AIDS
- Transitional Living



## Question 42

What populations are in the most need of additional services and/or resources? (38 responses)



4



## Question 43

▪ **What do you consider to be the top gaps in our community's homeless service system? (38 responses)**

- 10 respondents said access to **services/resources**
- 8 respondents said **transitional housing**
- 7 respondents said **shelter availability** was an issue
- 5 respondents said lack of **affordable housing options**
- 8 respondents could be classified as **"various unique responses"**



5

## Question 44

▪ **Where do you think resources should be allocated to address gaps in the homeless service system? (38 responses)**

- 11 respondents said access to **services/resources**
- 9 respondents said lack of **affordable housing options**
- 7 respondents said **shelter availability** was an issue
- 3 respondents said more **transitional housing** was needed
- 8 respondents provided answers that could be classified as **"various unique responses"**



6

## Question 45

- **What do you consider to be the top strengths in our community's homeless service system? (38 responses)**

- 15 respondents answered **ease of collaboration**
- 10 respondents answered **community resources**
- 6 respondents answered **community outreach**
- 7 respondents gave answers that could be classified as “**various unique responses**”



7

## Question 46

- **Where do you think resources should be allocated to leverage the strengths of the homeless service system? (38 responses)**

- 12 respondents answered **community resources**
- 9 respondents answered that resources should go towards **collaboration**
- 8 respondents answered **housing**
- 5 respondents answered increased **shelter capacity**
- 3 respondents answered either N/A or “**various unique responses**”



8

## Question 47

- **During COVID-19, what would you consider to be the most successful initiatives that safeguarded families and individuals experiencing homelessness, or at risk of experiencing homelessness? (38 responses)**

- 22 respondents answered **supportive services/initiatives** such as El Paso Helps, Inspira Hotel and Delta Center
- 12 respondents noted that **additional funding** is needed
- 4 didn't have an answer or wrote in N/A



9

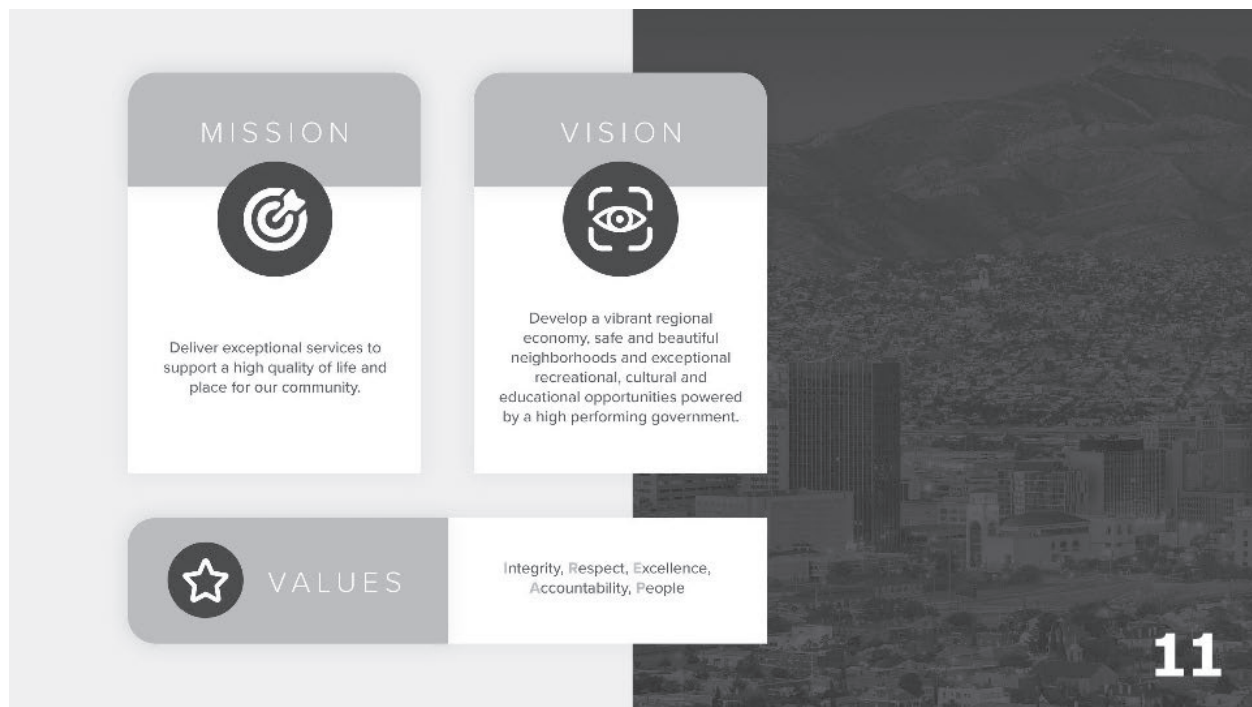
## Question 48

- **Do you have any other thoughts on homeless service provision in El Paso? (38 responses)**

- 11 expressed the need for better **collaboration** amongst local governments, agencies, etc.
- 9 said **additional funding** was necessary
- 18 didn't give an answer or wrote in **N/A** or **No**



10





WEDNESDAY, MARCH 26, 2025

# STATE OF HOMELESSNESS ROUND-TABLE

DEPARTMENT OF COMMUNITY + HUMAN DEVELOPMENT NEWSLETTER



The purpose of this round-table discussion was to engage local organizations that provide direct services to individuals experiencing or at risk of homelessness, and to gather their insights on the most pressing community needs. Their input served as a valuable resource in shaping the Department of Community and Human Development's (DCHD) 5-Year Consolidated Plan, which guides funding priorities and is submitted to the U.S. Department of Housing and Urban Development (HUD). While the feedback collected was instrumental, final funding decisions will ultimately be determined by HUD and the El Paso City Council. We extend our sincere thanks to the decision-makers and frontline service providers who contributed their expertise and firsthand perspectives to this important conversation.



**NOTICE OF AVAILABILITY FOR PUBLIC REVIEW AND COMMENT  
FOR THE CITY'S 2025-2029 CONSOLIDATED PLAN  
PRESENTED BY THE DEPARTMENT OF COMMUNITY AND HUMAN  
DEVELOPMENT**

The City of El Paso receives the following entitlement grants that are the funding sources for the Consolidated Plan: Community Development Block Grant; Emergency Solutions Grant; HOME Investment Partnerships Program; and Housing Opportunities for Persons with AIDS Grant. These grants fund numerous programs and neighborhood improvements that improve the quality of life of low-to-moderate income families in El Paso. City Council will use this five-year Consolidated Plan to help decide how to best use grant funding received from HUD during the next five years.

All interested citizens of El Paso are invited to attend city council on Tuesday, June 10<sup>th</sup> for public comment. This community input will be used by the City of El Paso to assist with the development of the **2025-2029 Consolidated Plan**, which must be submitted to the Department of Housing and Urban Development (HUD) in July of 2025.

A copy of the 2025-2029 Consolidated Plan is being made available for review at [www.elpasotexas.gov/community-and-human-development/forms-and-notice](http://www.elpasotexas.gov/community-and-human-development/forms-and-notice) or upon request at the Department of Community and Human Development located at 801 Texas Ave., El Paso, TX 79901. Comments on the five-year Consolidated Plan should be submitted to DCHD by email at [DCHDServices@elpasotexas.gov](mailto:DCHDServices@elpasotexas.gov), no later than **5:00 p.m. on Monday, June 16, 2025**.

**For more information, please contact DCHD by phone at (915) 212-1559 or by email at [DCHDServices@elpasotexas.gov](mailto:DCHDServices@elpasotexas.gov). We are available Monday-Friday from 8:00 a.m. to 5:00 p.m.**

**AVISO DE DISPONIBILIDAD PARA REVISIÓN Y COMENTARIOS PÚBLICOS**  
**PARA EL PLAN CONSOLIDADO 2025-2029 DE LA CIUDAD**  
**PRESENTADO POR COMUNIDAD + DEPARTAMENTO DE DESARROLLO**  
**HUMANO**

La Ciudad de El Paso recibe las siguientes subvenciones de derechos que son las fuentes de financiamiento para el Plan Consolidado: Subvención en Bloque para el Desarrollo Comunitario; Subvención para Soluciones de Emergencia; Programa de Asociaciones de Inversión HOME; y el Subsidio de Oportunidades de Vivienda para Personas con SIDA. Estas subvenciones financian numerosos programas y mejoras en los vecindarios que mejoran la calidad de vida de las familias de ingresos bajos a moderados en El Paso. El Concejo Municipal utilizará este Plan Consolidado de cinco años para ayudar a decidir cómo utilizar mejor los fondos de subvención recibidos de HUD durante los próximos cinco años.

Todos los ciudadanos interesados de El Paso están invitados a asistir al Concejo Municipal el martes 10 de junio para recibir comentarios públicos. Este aporte de la comunidad será utilizado por la Ciudad de El Paso para ayudar con el desarrollo del **Plan Consolidado 2025-2029**, que debe ser presentado al Departamento de Vivienda y Desarrollo Urbano (HUD) en julio de 2025.

Una copia del Plan Consolidado 2025-2029 está disponible para su revisión en [www.elpasotexas.gov/community-and-human-development/forms-and-notice](http://www.elpasotexas.gov/community-and-human-development/forms-and-notice) o si se solicita en el Departamento de Desarrollo Comunitario y Humano ubicado en 801 Texas Ave., El Paso, TX 79901. Los comentarios sobre el Plan Consolidado de cinco años deben enviarse al DCHD por correo electrónico a [DCHDServices@elpasotexas.gov](mailto:DCHDServices@elpasotexas.gov), a más tardar a las **5:00 p.m. del lunes 16 de junio de 2025**.

**Para obtener más información, comuníquese con DCHD por teléfono al (915) 212-1559 o por correo electrónico al [DCHDServices@elpasotexas.gov](mailto:DCHDServices@elpasotexas.gov). Estamos disponibles de lunes a viernes de 8:00 a.m. a 5:00 p.m.**





Texas/New Mexico

PO Box 631667 Cincinnati, OH 45263-1667

GANNETT

# AFFIDAVIT OF PUBLICATION

Rebecca Cordellaria  
City Of El Paso - Community Development  
491 Texas AVE  
El Paso TX 79901-1503

STATE OF WISCONSIN, COUNTY OF BROWN

The El Paso Times, a newspaper published in the city of El Paso, El Paso County, State of Texas, and personal knowledge of the facts herein state and that the publication annexed was published in said newspapers in the issue.

05/16/2025

and that the fees charged are legal.  
Sworn to and subscribed before on 06/16/2025

Legal Clerk

Notary, State of WI, County of Brown

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State of Wisconsin

## NOTICE OF AVAILABILITY FOR PUBLIC REVIEW AND COMMENT FOR THE CITY'S 2025-2029 CONSOLIDATED PLAN PRESENTED BY THE DEPARTMENT OF COMMUNITY AND HUMAN DEVELOPMENT

The City of El Paso receives the following entitlement grants that are the funding sources for the Consolidated Plan: Community Development Block Grant; Emergency Solutions Grants; HOME Investment Partnerships Program; and Housing Opportunities for Persons with AIDS Grant. These grants fund numerous programs and neighborhood improvements that improve the quality of life of low-to-moderate income residents in El Paso. City Council will use the five-year Consolidated Plan to help decide how to best use grant funding received from HUD during the next five years. All interested citizens of El Paso are invited to attend city council on Tuesday, June 16 for public comment. This community input will be used by the City of El Paso to assist with the development of the 2025-2029 Consolidated Plan, which must be submitted to the Department of Housing and Urban Development (HUD) in July of 2025. A copy of the 2025-2029 Consolidated Plan is being made available for review at [www.elpasotexas.gov/city/city-human-development](http://www.elpasotexas.gov/city/city-human-development) and notices of such review at the Department of Community and Human Development located at 401 Texas Ave., El Paso, TX 79901. Comments on the five-year Consolidated Plan should be submitted to DCHD by email at [DCHDservices@elpaso.gov](mailto:DCHDservices@elpaso.gov), no later than 5:00 p.m. on Monday, June 16, 2025.

For more information, please contact DCHD by phone at (915) 215-1539 or by email at [DCHDservices@elpaso.gov](mailto:DCHDservices@elpaso.gov). We are available Monday-Friday from 8:00 a.m. to 5:00 p.m.  
May 16, 2025 11305960

Page 1 of 1

## ALTERNATIVE LANGUAGE AFFIDAVIT OF PUBLICATION

STATE OF TEXAS     §

COUNTY OF EL PASO     §

Before me, the undersigned authority, on this day personally appeared

Karla Garcia, who being by me duly sworn,  
(name of newspaper or publication representative)

deposes and says that (s)he is the Account Executive  
(title of newspaper or publication representative)

of the El Diario de El Paso; that said newspaper or publication is generally  
(name of newspaper or publication)

circulated in El Paso, Texas; that the attached notice  
(city or same county as the location of the facility or the proposed facility)

was published in said newspaper or publication on the following date(s):

Friday, May 16, 2025

[Signature]  
(Newspaper or publication representative's signature)

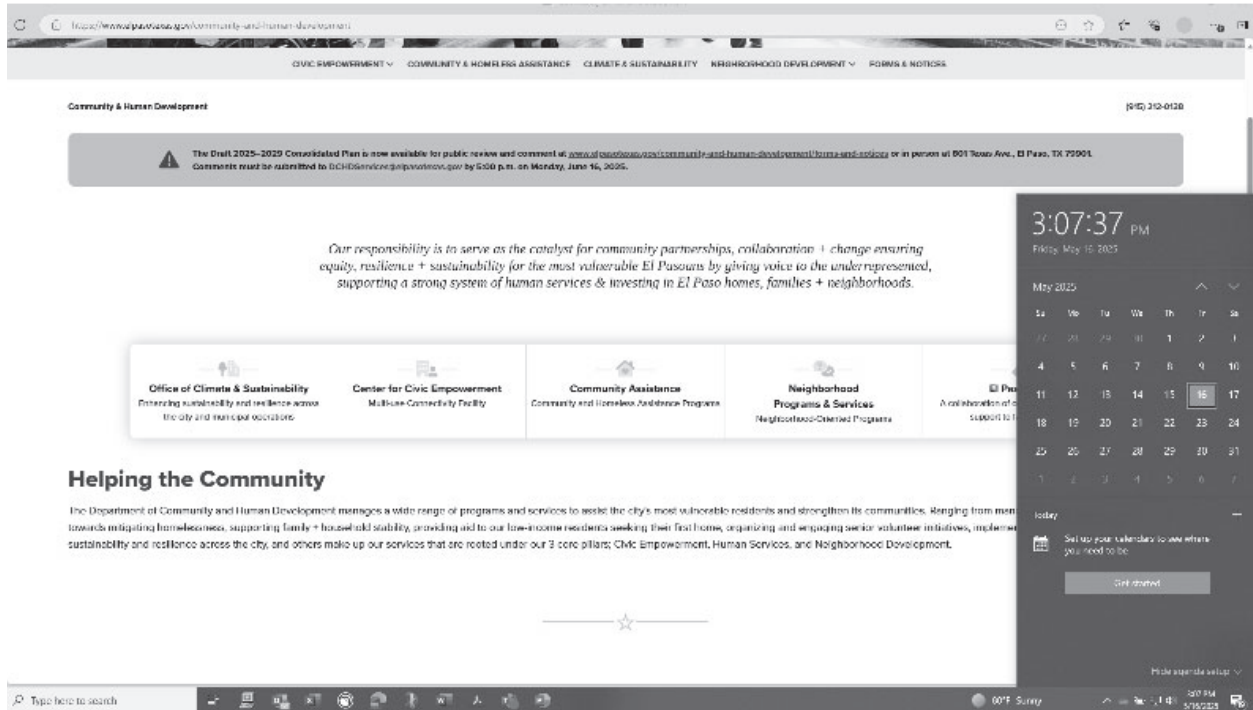
Subscribed and sworn to before me this the 16 day of May, 2025.  
to certify which witness my hand and seal of office.

Notary Public in and for the  
State of Texas  
(Seal)



[Signature]  
Elida Martinez  
Print or Type Name of Notary Public

08-10-2028  
My Commission Expires



## Grantee Unique Appendices

### Grantee Unique Appendices

- HUD Letter of Fiscal Year allocation
- Geographical distribution
- Emergency Solution Grant (ESG) written Standards
- Home Resale and Recapture Guidelines.



OFFICE OF COMMUNITY PLANNING  
AND DEVELOPMENT

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT  
WASHINGTON, DC 20410-7000

May 14, 2025

The Honorable Renard Johnson  
Mayor of El Paso  
300 N. Campbell St.  
El Paso, TX 79901

Dear Mayor Johnson,

Secretary Scott Turner is committed to improving housing opportunities, reducing regulations to lower housing cost, and expanding housing supply for hardworking Americans. The nationwide shortage of rental and owner-occupied properties and the current rate of construction has not kept pace with the demand. This lack of adequate housing supply leads to higher prices for renters and homebuyers alike, forcing some into homelessness and preventing countless Americans from becoming homeowners. Across the country, partnerships between public and private sectors are providing millions of Americans an opportunity to get ahead. HUD is determined to continue its collaboration with you so programs are responsibly utilized and can spark additional leveraging and partnerships to address the nation's housing crisis.

As authorized by the Consolidated Appropriations Act (Public Law 119-4) on March 15, 2025, I am honored and excited to announce that your jurisdiction is receiving the following Fiscal Year 2025 allocations for the identified programs:

Community Development Block Grant (CDBG) - \$6,441,184.00

HOME Investment Partnerships (HOME) - \$2,713,016.63

Emergency Solutions Grants (ESG) - \$555,074.00

Housing Opportunities for Persons W/ HIV/AIDS (HOPWA) - \$1,185,768.00

Housing Trust Fund (HTF) - \$0.00

Recovery Housing Program (RHP) - \$0.00

In addition, your jurisdiction's CDBG allocation for this year provides you with \$32,205,920.00 in available Section 108 loan guarantee borrowing authority. Section 108 permits you to borrow up to five times of your current CDBG allocation. This loan allows jurisdictions to maximize access to low-interest capital, and provide long-term financing to invest in Opportunity Zones, or further address gap financing for big projects that you envision for your community.



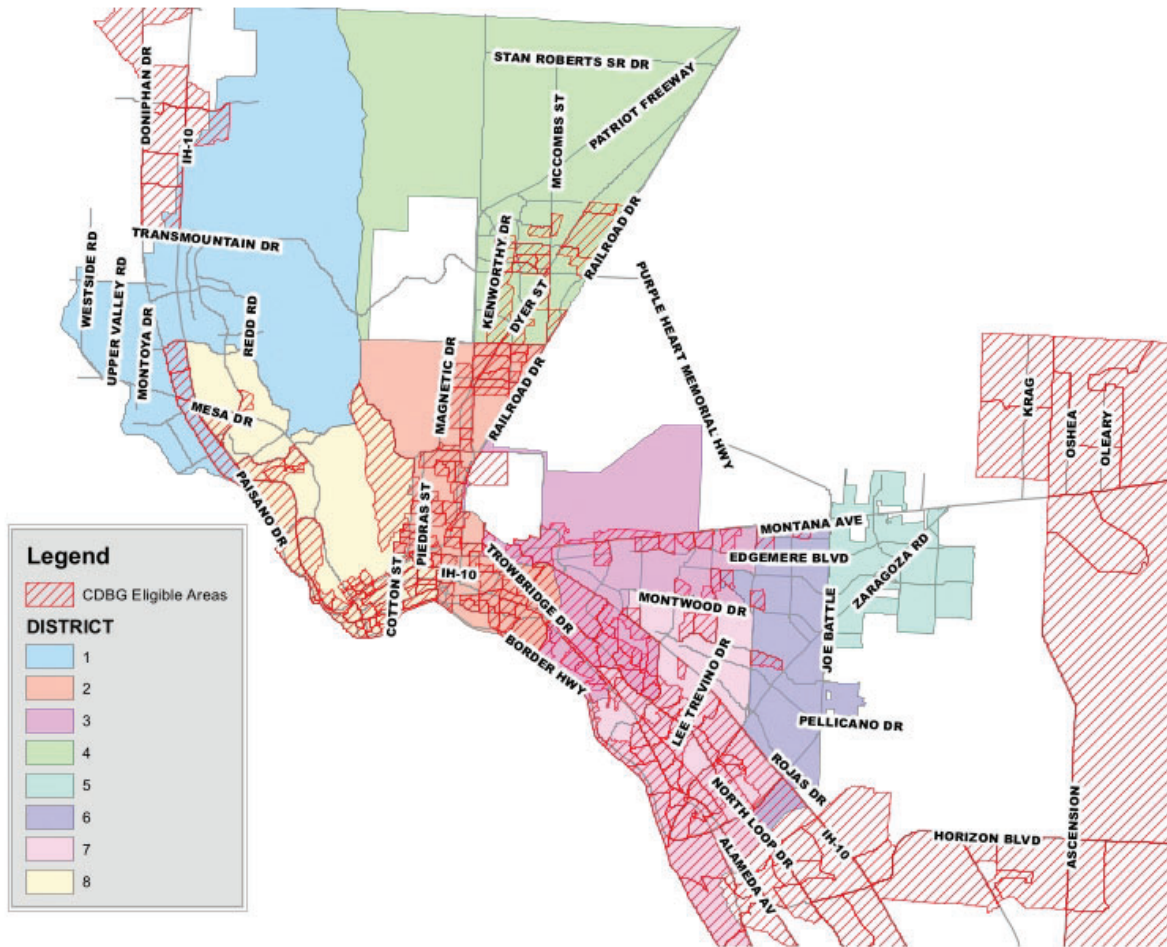
As you are finalizing your Annual Action Plans or Consolidated Plans that are due for submission to our office by August 16, 2025, please be reminded that it is important to align with executive orders and applicable laws. If you or any member of your staff have questions, please do not hesitate to contact your local HUD Field Office in Fort Worth or CPDGDAS@hud.gov.

Thank you for your interest in CPD programs and for ensuring that these dollars are responsibly achieving outcomes as intended by law. When people have a safe and stable place to call home, they can focus on contributing to the economy and be productive members of their respective communities.

Sincerely,

A handwritten signature in black ink, appearing to read "M. Fernandez", with a stylized flourish at the end.

Claudette Fernandez  
General Deputy Assistant Secretary  
for Community Planning and Development



## **2025-2026 Emergency Solutions Grants (ESG) Program Written Standards Certification**

I, [Elda Rodriguez-Hefner, Grants Administrator](#) (Name, Title) am authorized to act on behalf of the ESG Applicant and certify that the ESG Applicant has written standards that comply with the requirements of 24 CFR §576.400 and including, but not limited to the following as applicable for the services provided and will provide a copy within 30 days:

**1. Evaluation (24 CFR §576.400(e)(3)(i))**

- a. Definitions of homeless or at-risk of homelessness are included in the evaluation.
- b. Standard policies and procedures for evaluating individual and household eligibility for ESG are present.
- c. Priority populations are listed, and priority populations listed are the same as the Continuum of Care priority populations.

**2. Targeting - 24 CFR §576.400(e)(3)(ii),(iv)**

- a. Standards for targeting and providing essential services related to street outreach are present.
- b. Standards determining how providers will assess, prioritize, and reassess participant's needs for essential services related to emergency shelter are present.

**3. Evaluation for Emergency Shelter - 24 CFR §576.400(e)(3)(iii)**

- d. There a description of:
  - Clients that will be admitted?
  - Clients that will be diverted?
  - Clients that will be referred?
  - Clients will be discharged?
- e. There are safeguards to secure safety (if applicable).
- f. There are reasonable accommodations for persons with disabilities included.

**4. Coordination - 24 CFR §576.400(e)(3)(v)**

- a. There are policies and procedures for coordination among:
  - Emergency shelter providers;
  - Essential service providers;
  - Homelessness prevention providers;
  - Rapid re-housing assistance providers;
  - Other homeless assistance providers; and
  - Mainstream services and housing providers.

**5. Assistance Levels - 24 CFR §576.400(e)(3)(vi)**

- a. The following descriptions are included:
  - Clients will receive rapid re-housing or homelessness prevention;
  - Whether a percentage or amount of rent will be paid by client;
  - Whether a percentage or amount of utilities will be paid by client;
  - Term of rental assistance;
  - How or if rental assistance be adjusted over time;
  - Amount of assistance will be provided;
  - How the duration of assistance be determined;
  - What happens after a break in service (i.e., Program participant stops receiving assistance one month);
  - What unit sizes are appropriate for rapid re-housing? (Any occupancy standard set by the ESG Applicant in its written standards does not conflict with local regulations or Texas Property Code §92.010 that states, with certain exceptions as outlined in the Texas Property Code, the maximum number of adults that a landlord may allow to occupy a dwelling is three times the number of bedrooms in the dwelling.); and
  - What data sources/formats are used for rent reasonableness.

**6. Housing Stability Case Management/Relocation Services – 24 CFR §576.400(e)(3)(ix)**

- a. The following descriptions are included:
  - Types of services offered and not offered;
  - Amounts offered for the services;
  - Term of provision of case management/relocation services;
  - Inclusion of monthly meetings to assist with housing stability? (n/a for Domestic Violence providers);
  - Inclusion of planning for the client to retain permanent housing once ESG assistance ends? (n/a for Domestic Violence providers); and
  - Inclusion of assistance for program participants' access supportive services for which they may be eligible? (n/a for Domestic Violence providers).

**7. Relocation Services: Financial – 24 CFR §576.105(a)**

- a. Written standards specify when the following financial assistance is offered or not offered:
  - Rental application fees;
  - Security deposits/Last month's rent;
  - Utility deposits/payments;
  - Moving costs; and
  - Storage fees (3 months maximum).

**8. Service Costs (Include if services are offered and which community organizations can act as a referral source, if applicable) – 24 CFR §576.105(b)(3)-(5)**

- a. Written standards specify when the following services are offered or not offered, and which community resources can be used:
  - Mediation;

- Legal Services; and
- Credit Repair.

**9. Termination/Denial - 24 CFR §576.402**

1. The ESG Applicant has a termination policy that complies with the requirements of 24 CFR §576.40, including, but not limited to:
  - a. Establishing a formal process that recognizes the rights of the individuals affected;
  - b. Examining all extenuating circumstances in determining when violations warrant termination so that a program participant's assistance is terminated only in the most severe cases;
  - c. The appeal process includes notification of denial, the household's process to appeal the decision, and the appeal process includes the record keeping process for denial requests.
  - d. In the case of rental assistance, providing:
    - i. Written notice to the program participant containing a clear statement of the reasons for termination;
    - ii. A review of the decision, in which the program participant is given the opportunity to present written or oral objections before a person other than the person (or a subordinate of that person) who made or approved the termination decision; and
    - iii. Prompt written notice of the final decision to the program participant.
  - e. Allowing the ESG Applicant to provide the program participant(s) assistance at a later date.

Elda Rodriguez-Hefner

Name of Authorized Person

Elda R. Hefner

Authorized Signature

06/24/2025

Date

Grants Administrator

Title



**HOME Investment Partnership Program (HOME)  
Resale/Recapture Guidelines**

**The City of El Paso Recapture Policy 24 CFR 92.254**

The City of El Paso First Time Homebuyers (FTHBs) that receive loans for direct down payment, closing cost, principal buy down assistance and/or a reduction of the sales price to below the market value to make the unit(s) affordable will meet the affordability period if they remain in the home for the full required period of affordability as determined by the amount of assistance received (five to 15 years). The actual required period of affordability will be based on the total amount of the direct HOME assistance provided as noted below. The effective date of the beginning of the required period of affordability is the date all completion data is entered into IDIS (See: 92.2 Definitions, "Project Completion") and as documented by a fully executed Closing Disclosure (CD), a copy of which has been placed in each individual homebuyer's and/or homeowner's file. Should there be instances where a CD is not executed (e.g. the first mortgage loan is carried by the City or another entity) substitute the name of the document(s) replacing the CD.

<b>HOME Program Assistance Amount Per-Unit</b>	<b>Minimum Required Affordability Period in Years</b>
Under \$25,000	5 Years
\$25,000 to \$50,000	10 Years
Over \$50,000	15 Years

The federal assistance may be provided in the form of an amortized loan, deferred payment loan (DPL) and/or a forgivable deferred payment loan (FDPL) over a period up to 30 years. If applicable, loans are amortized at 3% interest. Non-interest bearing, second-lien deferred loans in the amount of the HOME subsidy may be made due upon sale, transfer, or lease. The assistance will be secured by a fully executed HOME Written Agreement and a Deed of Trust, both of which will be recorded in the land records of El Paso County. Under "Recapture", if the home is sold prior to the end of the required affordability period (the homebuyer or the homeowner may sell to any willing buyer at any price) a portion of the net sales proceeds from the sale, may be returned to the City to be used for other HOME-eligible activities. If applicable, the recaptured funds may be treated by the City as program income and may be used for another HOME- eligible activity. The portion of the net sales proceeds that may be returned to the City is equal to the amount of HOME funds invested in the property less the amount for each full year that the residence was occupied by the homebuyer or homeowner as their principal residence. Any funds remaining after the distribution of the net sales proceeds to all lien holders, including the City, may be returned to the homebuyer or homeowner. In the event of a sale, short sale or foreclosure, the amount recaptured may be limited to the amount of "net sales proceeds" available at the time of such occurrence. Additional information pertaining to Recapture Provisions is detailed in the written policies and procedures of the City.

*Note: Program requirements are subject to change. For the most current information, visit [HUD.gov](http://HUD.gov) or consult the Electronic Code of Federal Regulations (eCFR) [eCFR :: 24 CFR Part 92 -- Home Investment Partnerships Program](https://www.ecfr.gov/current/title-24/chapter-II/part-92/subpart-B/section-92.254).*

If there are insufficient funds remaining from the sale of the property and the City recaptures less than or none of the recapture amount due, the City may maintain data in each individual file that provides the amount of the sale and the distribution of the funds:

1. There were no net sales proceeds; or
2. The amount of the net sales proceeds was insufficient to cover the full amount due; and that
3. No proceeds were distributed to the homebuyer/homeowner.

Other than the actual sale of the property, if the homebuyer or homeowner breaches the terms and conditions for any other reason, (e.g. no longer occupies the property as their principal residence) the full amount of the subsidy cannot be prorated and is immediately due and payable. If applicable, the City will immediately repay its HOME Treasury Account from non-federal funds for the full amount of the assistance provided, whether or not it can recoup any or all of the funds from the homebuyer or homeowner.

Although the City of El Paso's primary method of enforcement is Recapture, we are also including, as recommended by HUD, the Resale Provisions as well. Should a situation occur where only Resale can be used, our documents may contain the required provisions, as follows:

**City of El Paso Resale Policy** 24 CFR 92.254

The resale deed restriction or covenant may be utilized for HOME-assisted units which: 1) the homebuyer does not receive direct down payment, closing cost, principal buy down assistance, or a reduction of the sales price to make the unit(s) affordable from the City or other entity; or 2) the City has elected to use the Resale Provisions instead of the Recapture Provisions.

The Resale Provision ensures that a HOME-assisted property remains affordable during the entire affordability period. The affordability period is based on the amount of HOME funds invested as a development subsidy that is either left in the deal at closing or is repaid to the City, CHDO, Subrecipient, State and/or State Recipient, as applicable, by the first mortgage lender at closing, or the City has elected to use the Resale rather than Recapture to assure the unit is affordable to a household at or below 80% AMI for the El Paso metropolitan statistical area. The effective date of the beginning of the required period of affordability is the date all completion data is entered into IDIS. (See: 92.2, Definitions, "Project Completion") and as documented by the fully executed CD, a copy of which has been placed in each homebuyer's or homeowner's file. If there are instances where a CD is not executed (e.g. the first mortgage loan is being carried by the City or another entity) substitute the name of the document(s) replacing the CD.

The homebuyer or homeowner may sell the property after the expiration of the required affordability period without any restrictions.

*Note: Program requirements are subject to change. For the most current information, visit [HUD.gov](https://www.hud.gov) or consult the Electronic Code of Federal Regulations (eCFR) [eCFR :: 24 CFR Part 92 -- Home Investment Partnerships Program](https://www.ecfr.gov/current/title-24/chapter-II/part-92/subpart-B/section-92.254).*



The Resale provision goes into effect when the home is sold during the affordability period. At the time of sale, the following provisions may be in effect:

1. In instances where the home has been rented, leased, refinanced, or the initial homebuyer or homeowner is no longer physically occupying the Property as their principal residence, the entire amount of the HOME Assistance provided may be immediately due and payable to the City.
2. If the property does not meet the affordability requirements for the compliance period, the entire amount of the HOME investment must be repaid to the City's HOME Treasury Account. 24 CFR 92.504(c)(1)(ii); and HOME Fires – Vol. 5 No. 2, June 2003; Section 219(b) of the HOME statute; and 92.503(b)(1)

If applicable, Resale requires the initial homebuyer or homeowner, and/or subsequent homebuyers if home was previously sold during the required period of affordability, to sell the home to a low-income family at an affordable price as defined below:

1. A low-income family is defined as a family whose total income from all sources at the time of purchase from the initial or subsequent homebuyer or homeowner does not exceed 80% of the area median income, adjusted for household size as defined by HUD, under the Part V income definition that is applicable for each program activity at the time of closing.

If applicable, the contract for sale of the home may include a provision requiring the family acquiring the home to be income-eligible as qualified by the City prior to acquiring the property.

2. If applicable, the initial homebuyer or homeowner, sellers or a subsequent homebuyer or homeowner, may list the property at or below the City's determined affordable sales price.

**Fair Return and Appreciated Value** 24 CFR 92.254

The determination of Fair Return is calculated through either one of the methods below:

1. Itemized Formula
2. Appraisal Formula
3. Index Formula
4. Fixed-rate Formula

Fair Return is paid to the initial homebuyer(s) at sale once the first mortgage debt is paid and all other conditions to the initial written agreement are met. In the event there are no funds for Fair Return, then Fair Return does not exist. In the event there are partial funds for Fair Return, then Fair Return shall remain in force to the extent funds are available.

Appreciated Value is:

1. The Affordable Sales Price
2. Less the First Mortgage Debt
3. Less Fair Return
4. Equals Appreciated Value

*Note: Program requirements are subject to change. For the most current information, visit [HUD.gov](http://HUD.gov) or consult the Electronic Code of Federal Regulations (eCFR) [eCFR :: 24 CFR Part 92 -- Home Investment Partnerships Program](https://www.ecfr.gov/current/title-24/chapter-II/part-92/subpart-B/section-92.254).*



If Appreciated Value is zero or less than zero, then no Appreciated Value exists. Appreciated Value is shared with the initial homebuyer(s) based on the City of El Paso's initial investment of HOME funds as follows:

1. The initial homebuyer's out of pocket investment of down payment and closing costs divided by the City's HOME investment equal the percentage of Appreciated Value that may be paid to the initial homebuyer or homeowner;
2. The balance of Appreciated Value remaining may be paid to the City.

All of the above requirements may be included and described in the subordinate Deed of Trust filed in the El Paso County Recorder's Office by the City, housing developer, subrecipient, state recipient, contractor or consortium, as applicable.

The City reserves the right to end the affordability period upon the occurrence of, but not limited to, any of the following events: foreclosure, transfer in lieu of foreclosure or assignment of an FHA incurred mortgage to the U. S. Department of Housing and Urban Development (HUD).

The original housing developer, CHDO, subrecipient, contractor, state recipient, consortium or the City may use purchase options, rights of first refusal or other preemptive rights to purchase the housing before foreclosure to preserve affordability. If any of the aforementioned actions are taken, subsequent sale to a HOME income- eligible low- income homebuyer may be required. If applicable, all of the City's original HOME terms and conditions may be reinstated in writing and the remaining term of the required period of affordability remains in effect. If applicable, a new Written Agreement, Promissory Note and Deed of Trust may be executed by all applicable parties and recorded in the records of El Paso County. A copy of all documents, including evidence that they have been properly recorded may be maintained in the file.

However, if the City provides additional HOME assistance to the new homebuyer such as a direct subsidy (as defined above) the City may reinstate the remaining term of the initial required period of affordability and add to that term the new required period of affordability based on the amount of the direct subsidy provided to the new homebuyer. If applicable, the additional HOME investment may be treated as an amendment to the original project. Consequently, the additional HOME investment may result in an extension of the original period of affordability.

Example:

1. Initial Resale required period of affordability = 10 years
2. Property sold in year two (2)
3. Based on the amount of direct assistance provided to the new homebuyer(s) the required period of affordability is five (5) years
4. New required period of affordability equals 13 years (8 years remaining on initial resale required affordability period plus 5 years for new period of affordability)
5. This project now becomes subject to the Recapture provisions and the City would list the Recapture terms as noted above under the Recapture Policy in its Written Agreement with the new homebuyer or homeowner, as applicable.

*Note: Program requirements are subject to change. For the most current information, visit [HUD.gov](http://HUD.gov) or consult the Electronic Code of Federal Regulations (eCFR) [eCFR :: 24 CFR Part 92 -- Home Investment Partnerships Program](http://eCFR::24CFRPart92--HomeInvestmentPartnershipsProgram).*


## Grantee SF-424's and Certification(s)

HOME

OMB Number: 4040-0004  
Expiration Date: 11/30/2025

Application for Federal Assistance SF-424		
* 1. Type of Submission: <input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application	* 2. Type of Application: <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision	* If Revision, select appropriate letter(s): <input type="text"/> * Other (Specify): <input type="text"/>
* 3. Date Received: 06/18/2025	4. Applicant Identifier: TX481680	
5a. Federal Entity Identifier: <input type="text"/>		5b. Federal Award Identifier: M-25-MC-480213
State Use Only:		
6. Date Received by State: <input type="text"/>	7. State Application Identifier: <input type="text"/>	
8. APPLICANT INFORMATION:		
* a. Legal Name: City of El Paso, Texas		
* b. Employer/Taxpayer Identification Number (EIN/TIN): 74-6000749		* c. UEI: KL2GKXNFVT14
d. Address:		
* Street1: 300 N. Campbell Street		
Street2: <input type="text"/>		
* City: El Paso		
County/Parish: <input type="text"/>		
* State: TX: Texas		
Province: <input type="text"/>		
* Country: USA: UNITED STATES		
* Zip / Postal Code: 79901-1402		
e. Organizational Unit:		
Department Name: Community & Human Development		Division Name: Administrative Services
f. Name and contact information of person to be contacted on matters involving this application:		
Prefix: Mrs.	* First Name: Nickole	
Middle Name: <input type="text"/>		
* Last Name: Rodriguez		
Suffix: <input type="text"/>		
Title: Director		
Organizational Affiliation: City of El Paso, Texas		
* Telephone Number: 915-216-1676	Fax Number: <input type="text"/>	
* Email: RodriguezNH@elpasotexas.gov		

Application for Federal Assistance SF-424	
<p><b>* 9. Type of Applicant 1: Select Applicant Type:</b></p> <p>C: City or Township Government</p> <p>Type of Applicant 2: Select Applicant Type:</p> <p>Type of Applicant 3: Select Applicant Type:</p> <p>* Other (specify):</p>	
<p><b>* 10. Name of Federal Agency:</b></p> <p>Department of Housing and Urban Development</p>	
<p><b>11. Assistance Listing Number:</b></p> <p>14.239</p> <p>Assistance Listing Title:</p> <p>Home Investment Partnership Program</p>	
<p><b>* 12. Funding Opportunity Number:</b></p> <p>N/A</p> <p>* Title:</p> <p>N/A</p>	
<p><b>13. Competition Identification Number:</b></p> <p>N/A</p> <p>Title:</p>	
<p><b>14. Areas Affected by Project (Cities, Counties, States, etc.):</b></p> <p> <input type="text"/> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/> </p>	
<p><b>* 15. Descriptive Title of Applicant's Project:</b></p> <p>New construction and rehabilitation of multi-family affordable rental housing by Community Housing Development Organizations (CHDOs) and investors; single-family owner-occupied housing, rehabilitation.</p>	
<p>Attach supporting documents as specified in agency instructions.</p> <p> <input type="button" value="Add Attachments"/> <input type="button" value="Delete Attachments"/> <input type="button" value="View Attachments"/> </p>	

Application for Federal Assistance SF-424	
16. Congressional Districts Of: <input type="text"/>	
* a. Applicant: <input type="text"/>	* b. Program/Project: <input type="text"/>
Attach an additional list of Program/Project Congressional Districts if needed. <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/>	
17. Proposed Project: * a. Start Date: <input type="text"/>	
* b. End Date: <input type="text"/>	
18. Estimated Funding (\$): * a. Federal: <input type="text"/>	
* b. Applicant:	<input type="text"/>
* c. State:	<input type="text"/>
* d. Local:	<input type="text"/>
* e. Other:	<input type="text"/>
* f. Program Income:	<input type="text"/>
* g. TOTAL:	<input type="text"/>
* 19. Is Application Subject to Review By State Under Executive Order 12372 Process? <input type="checkbox"/> a. This application was made available to the State under the Executive Order 12372 Process for review on: <input type="text"/> <input type="checkbox"/> b. Program is subject to E.O. 12372 but has not been selected by the State for review. <input checked="" type="checkbox"/> c. Program is not covered by E.O. 12372.	
* 20. Is the Applicant Delinquent On Any Federal Debt? If "Yes," provide explanation in attachment. <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No If "Yes," provide explanation and attach: <input type="text"/>	
<input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/>	
21. "By signing this application, I certify (1) to the statements contained in the list of certifications" and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances" and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 18, Section 1001) <input checked="" type="checkbox"/> I AGREE <small>** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.</small>	
Authorized Representative: Prefix: <input type="text"/> * First Name: <input type="text"/> Middle Name: <input type="text"/> Last Name: <input type="text"/> Suffix: <input type="text"/> Title: <input type="text"/> Telephone Number: <input type="text"/> Fax Number: <input type="text"/> Email: <input type="text"/> Signature of Authorized Representative:  Date Signed: <input type="text"/>	

Application for Federal Assistance SF-424		
* 1. Type of Submission: <input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application	* 2. Type of Application: <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision	* If Revision, select appropriate letter(s): <input type="text"/> * Other (Specify): <input type="text"/>
* 3. Date Received: 06/18/2025	4. Applicant Identifier: TX481680	
5a. Federal Entity Identifier: <input type="text"/>		5b. Federal Award Identifier: E-25-MC-48-0015
State Use Only:		
6. Date Received by State: <input type="text"/>	7. State Application Identifier: <input type="text"/>	
8. APPLICANT INFORMATION:		
* a. Legal Name: City of El Paso, Texas		
* b. Employer/Taxpayer Identification Number (EIN/TIN): 74-6000749		* c. UEL: ELEGKXNEVTL4
d. Address:		
* Street1: 300 N. Campbell Street Street2: <input type="text"/> * City: El Paso County/Parish: <input type="text"/> * State: TX: Texas Province: <input type="text"/> * Country: USA: UNITED STATES * Zip / Postal Code: 79901-1402		
e. Organizational Unit:		
Department Name: Community & Human Development		Division Name: Administrative Services
f. Name and contact information of person to be contacted on matters involving this application:		
Prefix: Mrs. Middle Name: <input type="text"/> * First Name: Nickole * Last Name: Rodriguez Suffix: <input type="text"/> Title: Director Organizational Affiliation: City of El Paso, Texas * Telephone Number: 915-216-1676 Fax Number: <input type="text"/> * Email: RodriguezNH@elpasotexas.gov		

Application for Federal Assistance SF-424	
<p><b>* 9. Type of Applicant 1: Select Applicant Type:</b></p> <p>C: City or Township Government</p> <p>Type of Applicant 2: Select Applicant Type:</p> <p>Type of Applicant 3: Select Applicant Type:</p> <p>* Other (specify):</p>	
<p><b>* 10. Name of Federal Agency:</b></p> <p>Department of Housing and Urban Development</p>	
<p><b>11. Assistance Listing Number:</b></p> <p>14.231</p> <p>Assistance Listing Title:</p> <p>Emergency Solutions Grant Program</p>	
<p><b>* 12. Funding Opportunity Number:</b></p> <p>N/A</p> <p>* Title:</p> <p>N/A</p>	
<p><b>13. Competition Identification Number:</b></p> <p>N/A</p> <p>Title:</p>	
<p><b>14. Areas Affected by Project (Cities, Counties, States, etc.):</b></p> <p> <input type="text"/> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/> </p>	
<p><b>* 15. Descriptive Title of Applicant's Project:</b></p> <p>Emergency Shelter, street outreach, homeless prevention, and rapid rehousing for persons experiencing, or at risk of, experiencing homelessness.</p>	
<p>Attach supporting documents as specified in agency instructions.</p> <p> <input type="button" value="Add Attachments"/> <input type="button" value="Delete Attachments"/> <input type="button" value="View Attachments"/> </p>	



Application for Federal Assistance SF-424	
<b>16. Congressional Districts Of:</b>	
* a. Applicant <input style="width: 100px;" type="text" value="16"/>	* b. Program/Project <input style="width: 100px;" type="text" value="16"/>
Attach an additional list of Program/Project Congressional Districts if needed. <div style="display: flex; justify-content: space-between; align-items: center;"> <input style="width: 200px;" type="text"/> <div> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/> </div> </div>	
<b>17. Proposed Project:</b>	
* a. Start Date: <input style="width: 100px;" type="text" value="09/01/2025"/>	* b. End Date: <input style="width: 100px;" type="text" value="08/31/2026"/>
<b>18. Estimated Funding (\$):</b>	
* a. Federal	555,074.00
* b. Applicant	
* c. State	536,574.00
* d. Local	40,500.00
* e. Other	
* f. Program Income	
* g. TOTAL	1,132,148.00
<b>* 19. Is Application Subject to Review By State Under Executive Order 12372 Process?</b> <input type="checkbox"/> a. This application was made available to the State under the Executive Order 12372 Process for review on <input style="width: 100px;" type="text"/> . <input type="checkbox"/> b. Program is subject to E.O. 12372 but has not been selected by the State for review. <input checked="" type="checkbox"/> c. Program is not covered by E.O. 12372.	
<b>* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)</b> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No If "Yes", provide explanation and attach <div style="display: flex; justify-content: space-between; align-items: center;"> <input style="width: 200px;" type="text"/> <div> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/> </div> </div>	
<b>21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 18, Section 1001)</b>  <input checked="" type="checkbox"/> ** I AGREE  <small>** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.</small>	
<b>Authorized Representative:</b>	
Prefix: <input style="width: 100px;" type="text" value="Mrs."/>	* First Name: <input style="width: 150px;" type="text" value="Elda"/>
Middle Name: <input style="width: 200px;" type="text"/>	
* Last Name: <input style="width: 250px;" type="text" value="Rodriguez-Hefner"/>	
Suffix: <input style="width: 100px;" type="text"/>	
* Title: <input style="width: 200px;" type="text" value="Grants Administrator"/>	
* Telephone Number: <input style="width: 150px;" type="text" value="915-212-1795"/>	Fax Number: <input style="width: 150px;" type="text"/>
* Email: <input style="width: 300px;" type="text" value="Rodriguez-HefnerE@elpasotexas.gov"/>	
* Signature of Authorized Representative:	<div style="border: 1px solid black; padding: 5px; display: inline-block;"> </div> <div style="margin-left: 20px;">           * Date Signed: <span style="border: 1px solid black; padding: 2px;">06/24/2025</span> </div>

Application for Federal Assistance SF-424		
* 1. Type of Submission: <input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application		* 2. Type of Application: <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision
* If Revision, select appropriate letter(s): <input type="text"/>		
* Other (Specify): <input type="text"/>		
* 3. Date Received: 06/18/2025		4. Applicant Identifier: TX481680
5a. Federal Entity Identifier: <input type="text"/>		5b. Federal Award Identifier: B-25-MC-48-0015
State Use Only:		
6. Date Received by State: <input type="text"/>		7. State Application Identifier: <input type="text"/>
8. APPLICANT INFORMATION:		
* a. Legal Name: City of El Paso, Texas		
* b. Employer/Taxpayer Identification Number (EIN/TIN): 74-6000749		* c. UEI: KLEGGKNEFTL4
d. Address:		
* Street1: 300 N. Campbell Street Street2: <input type="text"/> * City: El Paso County/Parish: <input type="text"/> * State: TX: Texas Province: <input type="text"/> * Country: USA: UNITED STATES * Zip / Postal Code: 79901-1402		
e. Organizational Unit:		
Department Name: Community & Human Development		Division Name: Administrative Services
f. Name and contact information of person to be contacted on matters involving this application:		
Prefix: Mrs. * First Name: Nickole Middle Name: <input type="text"/> * Last Name: Rodriguez Suffix: <input type="text"/> Title: Director Organizational Affiliation: City of El Paso, Texas * Telephone Number: 915-216-1676 Fax Number: <input type="text"/> * Email: RodriguezNH@elpasotexas.gov		



Application for Federal Assistance SF-424	
<p><b>* 9. Type of Applicant 1: Select Applicant Type:</b></p> <p>C: City or Township Government</p> <p>Type of Applicant 2: Select Applicant Type:</p> <p>Type of Applicant 3: Select Applicant Type:</p> <p>* Other (specify):</p>	
<p><b>* 10. Name of Federal Agency:</b></p> <p>Deaprtment of Housing an dUrban Development</p>	
<p><b>11. Assistance Listing Number:</b></p> <p>14.218</p> <p>Assistance Listing Title:</p> <p>Community Development Block Grants/Entitlement Grants</p>	
<p><b>* 12. Funding Opportunity Number:</b></p> <p>N/A</p> <p>* Title:</p> <p>N/A</p>	
<p><b>13. Competition Identification Number:</b></p> <p>N/A</p> <p>Title:</p>	
<p><b>14. Areas Affected by Project (Cities, Counties, States, etc.):</b></p> <p> <input type="text"/> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/> </p>	
<p><b>* 15. Descriptive Title of Applicant's Project:</b></p> <p>A program of public services and public facility improvements to benefit low and moderate income El Pasoans.</p>	
<p>Attach supporting documents as specified in agency instructions.</p> <p> <input type="button" value="Add Attachments"/> <input type="button" value="Delete Attachments"/> <input type="button" value="View Attachments"/> </p>	

Application for Federal Assistance SF-424	
<b>16. Congressional Districts Of:</b>	
* a. Applicant <input style="width: 100px;" type="text" value="16"/>	* b. Program/Project <input style="width: 100px;" type="text" value="16"/>
Attach an additional list of Program/Project Congressional Districts if needed. <div style="display: flex; justify-content: space-between; align-items: center;"> <input style="width: 200px;" type="text"/> <div> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/> </div> </div>	
<b>17. Proposed Project:</b>	
* a. Start Date: <input style="width: 100px;" type="text" value="09/01/2025"/>	* b. End Date: <input style="width: 100px;" type="text" value="08/31/2026"/>
<b>18. Estimated Funding (\$):</b>	
* a. Federal	6,441,184.00
* b. Applicant	
* c. State	
* d. Local	
* e. Other	
* f. Program Income	260,000.00
* g. TOTAL	6,701,184.00
<b>* 19. Is Application Subject to Review By State Under Executive Order 12372 Process?</b> <input type="checkbox"/> a. This application was made available to the State under the Executive Order 12372 Process for review on <input style="width: 100px;" type="text"/> . <input type="checkbox"/> b. Program is subject to E.O. 12372 but has not been selected by the State for review. <input checked="" type="checkbox"/> c. Program is not covered by E.O. 12372.	
<b>* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)</b> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No If "Yes", provide explanation and attach <div style="display: flex; justify-content: space-between; align-items: center;"> <input style="width: 200px;" type="text"/> <div> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/> </div> </div>	
<b>21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 18, Section 1001)</b>  <input checked="" type="checkbox"/> ** I AGREE  <small>** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.</small>	
<b>Authorized Representative:</b>	
Prefix: <input style="width: 100px;" type="text" value="Mrs."/>	* First Name: <input style="width: 150px;" type="text" value="Elda"/>
Middle Name: <input style="width: 200px;" type="text"/>	
* Last Name: <input style="width: 250px;" type="text" value="Rodriguez-Hefner"/>	
Suffix: <input style="width: 100px;" type="text"/>	
* Title: <input style="width: 200px;" type="text" value="Grants Administrator"/>	
* Telephone Number: <input style="width: 150px;" type="text" value="915-212-1795"/>	Fax Number: <input style="width: 150px;" type="text"/>
* Email: <input style="width: 250px;" type="text" value="Rodriguez-HefnerE@elpasotexas.gov"/>	
* Signature of Authorized Representative:	<div style="border: 1px solid black; padding: 5px; display: inline-block;"> </div> <div style="margin-left: 20px;">           * Date Signed: <span style="border: 1px solid black; padding: 2px;">06/24/2025</span> </div>

Application for Federal Assistance SF-424		
* 1. Type of Submission: <input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application	* 2. Type of Application: <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision	* If Revision, select appropriate letter(s): <input type="text"/> * Other (Specify): <input type="text"/>
* 3. Date Received: 06/18/2025	4. Applicant Identifier: TX481680	
5a. Federal Entity Identifier: <input type="text"/>	5b. Federal Award Identifier: TXH-25-F006	
<b>State Use Only:</b>		
6. Date Received by State: <input type="text"/>	7. State Application Identifier: <input type="text"/>	
<b>8. APPLICANT INFORMATION:</b>		
* a. Legal Name: City of El Paso, Texas		
* b. Employer/Taxpayer Identification Number (EIN/TIN): 74-6000749		* c. UEL: KLEGGKNEFTL4
<b>d. Address:</b>		
* Street1: 300 N. Campbell Street Street2: <input type="text"/> * City: El Paso County/Parish: <input type="text"/> * State: TX: Texas Province: <input type="text"/> * Country: USA: UNITED STATES * Zip / Postal Code: 79901-1402		
<b>e. Organizational Unit:</b>		
Department Name: Community & Human Development		Division Name: Administrative Services
<b>f. Name and contact information of person to be contacted on matters involving this application:</b>		
Prefix: Mrs. Middle Name: <input type="text"/> * Last Name: Rodriguez Suffix: <input type="text"/> * First Name: Nickole Title: Director Organizational Affiliation: City of El Paso, Texas * Telephone Number: 915-216-1676 Fax Number: <input type="text"/> * Email: RodriguezNH@elpasotexas.gov		

Application for Federal Assistance SF-424	
<b>* 9. Type of Applicant 1: Select Applicant Type:</b> <input type="text" value="C: City or Township Government"/>	
<b>Type of Applicant 2: Select Applicant Type:</b> <input type="text"/>	
<b>Type of Applicant 3: Select Applicant Type:</b> <input type="text"/>	
<b>* Other (specify):</b> <input type="text"/>	
<b>* 10. Name of Federal Agency:</b> <input type="text" value="Department of Housing and Urban Development"/>	
<b>11. Assistance Listing Number:</b> <input type="text" value="14.241"/>	
<b>Assistance Listing Title:</b> <input type="text" value="Housing Opportunities for Persons with AIDS"/>	
<b>* 12. Funding Opportunity Number:</b> <input type="text" value="N/A"/>	
<b>* Title:</b> <input type="text" value="N/A"/>	
<b>13. Competition Identification Number:</b> <input type="text" value="N/A"/>	
<b>Title:</b> <input type="text"/>	
<b>14. Areas Affected by Project (Cities, Counties, States, etc.):</b> <div> <input type="text"/> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/> </div>	
<b>* 15. Descriptive Title of Applicant's Project:</b> <input type="text" value="Provision of tenant-based rental assistance and supportive services that include but are not limited to case management, job development, housing/resource information for persons living with HIV/AIDS."/>	
Attach supporting documents as specified in agency instructions. <div> <input type="button" value="Add Attachments"/> <input type="button" value="Delete Attachments"/> <input type="button" value="View Attachments"/> </div>	

Application for Federal Assistance SF-424	
<b>16. Congressional Districts Of:</b>	
* a. Applicant <input style="width: 100px;" type="text" value="16"/>	* b. Program/Project <input style="width: 100px;" type="text" value="16"/>
Attach an additional list of Program/Project Congressional Districts if needed. <div style="display: flex; justify-content: space-between; align-items: center;"> <input style="width: 200px;" type="text"/> <div> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/> </div> </div>	
<b>17. Proposed Project:</b>	
* a. Start Date: <input style="width: 100px;" type="text" value="09/01/2025"/>	* b. End Date: <input style="width: 100px;" type="text" value="08/31/2026"/>
<b>18. Estimated Funding (\$):</b>	
* a. Federal	1,185,768.00
* b. Applicant	
* c. State	
* d. Local	
* e. Other	
* f. Program Income	
* g. TOTAL	1,185,768.00
<b>* 19. Is Application Subject to Review By State Under Executive Order 12372 Process?</b> <input type="checkbox"/> a. This application was made available to the State under the Executive Order 12372 Process for review on <input style="width: 100px;" type="text"/> . <input type="checkbox"/> b. Program is subject to E.O. 12372 but has not been selected by the State for review. <input checked="" type="checkbox"/> c. Program is not covered by E.O. 12372.	
<b>* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)</b> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No If "Yes", provide explanation and attach <div style="display: flex; justify-content: space-between; align-items: center;"> <input style="width: 200px;" type="text"/> <div> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/> </div> </div>	
<b>21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 18, Section 1001)</b>  <input checked="" type="checkbox"/> ** I AGREE  <small>** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.</small>	
<b>Authorized Representative:</b>	
Prefix: <input style="width: 100px;" type="text" value="Mrs."/>	* First Name: <input style="width: 150px;" type="text" value="Elda"/>
Middle Name: <input style="width: 200px;" type="text"/>	
* Last Name: <input style="width: 250px;" type="text" value="Rodriguez-Hefner"/>	
Suffix: <input style="width: 100px;" type="text"/>	
* Title: <input style="width: 200px;" type="text" value="Grants Administrator"/>	
* Telephone Number: <input style="width: 150px;" type="text" value="915-212-1795"/>	Fax Number: <input style="width: 150px;" type="text"/>
* Email: <input style="width: 250px;" type="text" value="Rodriguez-HefnerE@elpasotexas.gov"/>	
* Signature of Authorized Representative:	<div style="border: 1px solid black; padding: 5px; display: inline-block;"> </div> <div style="margin-left: 20px;">           * Date Signed: <span style="border: 1px solid black; padding: 2px;">06/24/2025</span> </div>



**Applicant and Recipient  
Assurances and Certifications**
**U.S. Department of Housing  
and Urban Development**

 OMB Number: 2501-0044  
Expiration Date: 2/28/2027

**Instructions for the HUD 424-B Assurances and Certifications**

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By submitting this form, you are stating that all assertions made in this form are true, accurate, and correct.

As the duly representative of the applicant, I certify that the applicant: [Insert below the Name and title of the Authorized Representative, name of Organization and the date of signature]:

\*Authorized Representative Name:

Elda Rodriguez-Hefner

\*Title: Grants Administration

\*Applicant/Recipient Organization:

City of El Paso

1. Has the legal authority to apply for Federal assistance, has the institutional, managerial and financial capability (including funds to pay the non-Federal share of program costs) to plan, manage and complete the program as described in the application and the governing body has duly authorized the submission of the application, including these assurances and certifications, and authorized me as the official representative of the application to act in connection with the application and to provide any additional information as may be required.

2. Will administer the grant in compliance with Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000(d)) and implementing regulations (24 CFR part 1), which provide that no person in the United States shall, on the grounds of race, color or national origin, be excluded from participation in, be denied the benefits of, or otherwise be subject to discrimination under any program or activity that receives Federal financial assistance OR if the applicant is a Federally recognized Indian tribe or its tribally designated housing entity, is subject to the Indian Civil Rights Act (25 U.S.C. 1301-1303).

3. Will administer the grant in compliance with Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794), as amended, and implementing regulations at 24 CFR part 8, the American Disabilities Act (42 U.S.C. §§ 12101 et seq.), and implementing regulations at 28 CFR part 35 or 36, as applicable, and the Age Discrimination Act of 1975 (42 U.S.C. 6101-07) as amended, and implementing regulations at 24 CFR part 146 which together provide that no person in the United States shall, on the grounds of disability or age, be excluded from participation in, be denied the benefits of, or otherwise be subjected to discrimination under any program or activity that receives Federal financial assistance; except if the grant program authorizes or limits participation to designated populations, then the applicant will comply with the nondiscrimination requirements within the designated population.

4. Will comply with the Fair Housing Act (42 U.S.C. 3601-19), as amended, and the implementing regulations at 24 CFR part 100, which prohibit discrimination in housing on the basis of race, color, religion, sex, disability, familial status, or national origin and will affirmatively further fair housing; except an applicant which is an Indian tribe or its instrumentality which is excluded by statute from coverage does not make this certification; and further except if the grant program authorizes or limits participation to designated populations, then the applicant

will comply with the nondiscrimination requirements within the designated population.

5. Will comply with all applicable Federal nondiscrimination requirements, including those listed at 24 CFR §§ 5.105(a) and 5.106 as applicable.

6. Will not use Federal funding to promote diversity, equity, and inclusion (DEI) mandates, policies, programs, or activities that violate any applicable Federal anti-discrimination laws.

7. Will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended (42 U.S.C. 4601) and implementing regulations at 49 CFR part 24 and, as applicable, Section 104(d) of the Housing and Community Development Act of 1974 (42 U.S.C. 5304(d)) and implementing regulations at 24 CFR part 42, subpart A.

8. Will comply with the environmental requirements of the National Environmental Policy Act (42 U.S.C. 4321 et seq.) and related Federal authorities prior to the commitment or expenditure of funds for property.

9. That no Federal appropriated funds have been paid, or will be paid, by or on behalf of the applicant, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, and officer or employee of Congress, or an employee of a Member of Congress, in connection with the awarding of this Federal grant or its extension, renewal, amendment or modification. If funds other than Federal appropriated funds have or will be paid for influencing or attempting to influence the persons listed above, I shall complete and submit Standard Form-LLL, Disclosure Form to Report Lobbying. I certify that I shall require all subawards at all tiers (including sub-grants and contracts) to similarly certify and disclose accordingly. Federally recognized Indian Tribes and tribally designated housing entities (TDHEs) established by Federally-recognized Indian tribes as a result of the exercise of the tribe's sovereign power are excluded from coverage by the Byrd Amendment, but State-recognized Indian tribes and TDHEs established under State law are not excluded from the statute's coverage.

**I/We, the undersigned, certify under penalty of perjury that the information provided above is true, accurate, and correct. WARNING: Anyone who knowingly submits a false claim or makes a false statement is subject to criminal and/or civil penalties, including confinement for up to 5 years, fines, and civil and administrative penalties. (18 U.S.C. §§287, 1001, 1010, 1012, 1014; 31 U.S.C. §3729, 3802; 24 CFR §28.10(b)(1)(iii)).**

\* Signature:

Elda R. Hefner

Digitally signed by Elda R. Hefner  
Date: 2025.07.08 10:47:41 -0600

\* Date: (mm/dd/yyyy): 07/08/2025

Form HUD 424-B (1/27/2023)

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**Public Reporting Burden Statement:** The public reporting burden for this collection of information is estimated to average 0.5 hours per response, including the time for reviewing instructions, searching existing data sources, gathering, and maintaining the data needed, and completing and reviewing the collection of information. Comments regarding the accuracy of this burden estimate and any suggestions for reducing this burden can be sent to: U.S. Department of Housing and Urban Development, Office of the Chief Data Officer, R, 451 7<sup>th</sup> St SW, Room 4176, Washington, DC 20410-5000. **Do not send completed HUD 424-B forms to this address.** This agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection displays a valid OMB control number. The Department of Housing and Urban Development is authorized to collect this information under the authority cited in the Notice of Funding Opportunity for this grant program. The information collected provides assurances and certifications for legal requirements related to the administration of this grant program. HUD will use this information to ensure compliance of its grantees. This information is required to obtain the benefit sought in the grant program. This information will not be held confidential and may be made available to the public in accordance with the Freedom of Information Act (5 U.S.C. §552).

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Form HUD 424-B (1/27/2023)



**Applicant and Recipient  
Assurances and Certifications**
**U.S. Department of Housing  
and Urban Development**

 OMB Number: 2501-0044  
Expiration Date: 2/28/2027

**Instructions for the HUD 424-B Assurances and Certifications**

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By submitting this form, you are stating that all assertions made in this form are true, accurate, and correct.

As the duly representative of the applicant, I certify that the applicant: [Insert below the Name and title of the Authorized Representative, name of Organization and the date of signature]:

\*Authorized Representative Name:

Elda Rodriguez-Hefner

\*Title: Grants Administration

\*Applicant/Recipient Organization:

City of El Paso

1. Has the legal authority to apply for Federal assistance, has the institutional, managerial and financial capability (including funds to pay the non-Federal share of program costs) to plan, manage and complete the program as described in the application and the governing body has duly authorized the submission of the application, including these assurances and certifications, and authorized me as the official representative of the application to act in connection with the application and to provide any additional information as may be required.

2. Will administer the grant in compliance with Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000(d)) and implementing regulations (24 CFR part 1), which provide that no person in the United States shall, on the grounds of race, color or national origin, be excluded from participation in, be denied the benefits of, or otherwise be subject to discrimination under any program or activity that receives Federal financial assistance OR if the applicant is a Federally recognized Indian tribe or its tribally designated housing entity, is subject to the Indian Civil Rights Act (25 U.S.C. 1301-1303).

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4. Will comply with the Fair Housing Act (42 U.S.C. 3601-19), as amended, and the implementing regulations at 24 CFR part 100, which prohibit discrimination in housing on the basis of race, color, religion, sex, disability, familial status, or national origin and will affirmatively further fair housing; except an applicant which is an Indian tribe or its instrumentality which is excluded by statute from coverage does not make this certification; and further except if the grant program authorizes or limits participation to designated populations, then the applicant

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6. Will not use Federal funding to promote diversity, equity, and inclusion (DEI) mandates, policies, programs, or activities that violate any applicable Federal anti-discrimination laws.

7. Will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended (42 U.S.C. 4601) and implementing regulations at 49 CFR part 24 and, as applicable, Section 104(d) of the Housing and Community Development Act of 1974 (42 U.S.C. 5304(d)) and implementing regulations at 24 CFR part 42, subpart A.

8. Will comply with the environmental requirements of the National Environmental Policy Act (42 U.S.C. 4321 et seq.) and related Federal authorities prior to the commitment or expenditure of funds for property.

9. That no Federal appropriated funds have been paid, or will be paid, by or on behalf of the applicant, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, and officer or employee of Congress, or an employee of a Member of Congress, in connection with the awarding of this Federal grant or its extension, renewal, amendment or modification. If funds other than Federal appropriated funds have or will be paid for influencing or attempting to influence the persons listed above, I shall complete and submit Standard Form-LLL, Disclosure Form to Report Lobbying. I certify that I shall require all subawards at all tiers (including sub-grants and contracts) to similarly certify and disclose accordingly. Federally recognized Indian Tribes and tribally designated housing entities (TDHEs) established by Federally-recognized Indian tribes as a result of the exercise of the tribe's sovereign power are excluded from coverage by the Byrd Amendment, but State-recognized Indian tribes and TDHEs established under State law are not excluded from the statute's coverage.

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\* Signature:

Elda R. Hefner

Digitally signed by Elda R. Hefner  
Date: 2025.07.08 10:47:41 -0600

\* Date: (mm/dd/yyyy): 07/08/2025

Form HUD 424-B (1/27/2023)



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Form HUD 424-B (1/27/2023)

# Applicant and Recipient Assurances and Certifications

U.S. Department of Housing  
and Urban Development

OMB Number: 2501-0044  
Expiration Date: 2/28/2027

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Elda Rodriguez-Hefner

\*Title: Grants Administration

\*Applicant/Recipient Organization:

City of El Paso

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2. Will administer the grant in compliance with Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000(d)) and implementing regulations (24 CFR part 1), which provide that no person in the United States shall, on the grounds of race, color or national origin, be excluded from participation in, be denied the benefits of, or otherwise be subject to discrimination under any program or activity that receives Federal financial assistance OR if the applicant is a Federally recognized Indian tribe or its tribally designated housing entity, is subject to the Indian Civil Rights Act (25 U.S.C. 1301-1303).

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Form HUD 424-B (1/27/2023)

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Form HUD 424-B (1/27/2023)



# Applicant and Recipient Assurances and Certifications

U.S. Department of Housing  
and Urban Development

OMB Number: 2501-0044  
Expiration Date: 2/28/2027

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will comply with the nondiscrimination requirements within the designated population.

5. Will comply with all applicable Federal nondiscrimination requirements, including those listed at 24 CFR §§ 5.105(a) and 5.106 as applicable.

6. Will not use Federal funding to promote diversity, equity, and inclusion (DEI) mandates, policies, programs, or activities that violate any applicable Federal anti-discrimination laws.

7. Will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended (42 U.S.C. 4601) and implementing regulations at 49 CFR part 24 and, as applicable, Section 104(d) of the Housing and Community Development Act of 1974 (42 U.S.C. 5304(d)) and implementing regulations at 24 CFR part 42, subpart A.

8. Will comply with the environmental requirements of the National Environmental Policy Act (42 U.S.C. 4321 et seq.) and related Federal authorities prior to the commitment or expenditure of funds for property.

9. That no Federal appropriated funds have been paid, or will be paid, by or on behalf of the applicant, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, and officer or employee of Congress, or an employee of a Member of Congress, in connection with the awarding of this Federal grant or its extension, renewal, amendment or modification. If funds other than Federal appropriated funds have or will be paid for influencing or attempting to influence the persons listed above, I shall complete and submit Standard Form-LLL, Disclosure Form to Report Lobbying. I certify that I shall require all subawards at all tiers (including sub-grants and contracts) to similarly certify and disclose accordingly. Federally recognized Indian Tribes and tribally designated housing entities (TDHEs) established by Federally-recognized Indian tribes as a result of the exercise of the tribe's sovereign power are excluded from coverage by the Byrd Amendment, but State-recognized Indian tribes and TDHEs established under State law are not excluded from the statute's coverage.

I/We, the undersigned, certify under penalty of perjury that the information provided above is true, accurate, and correct. **WARNING: Anyone who knowingly submits a false claim or makes a false statement is subject to criminal and/or civil penalties, including confinement for up to 5 years, fines, and civil and administrative penalties. (18 U.S.C. §§287, 1001, 1010, 1012, 1014; 31 U.S.C. §3729, 3802; 24 CFR §28.10(b)(1)(iii)).**

\* Signature:

Elda R. Hefner

Digitally signed by Elda R. Hefner  
Date: 2025.07.08 10:47:41 -0600

\* Date: (mm/dd/yyyy): 07/08/2025

Form HUD 424-B (1/27/2023)

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**Public Reporting Burden Statement:** The public reporting burden for this collection of information is estimated to average 0.5 hours per response, including the time for reviewing instructions, searching existing data sources, gathering, and maintaining the data needed, and completing and reviewing the collection of information. Comments regarding the accuracy of this burden estimate and any suggestions for reducing this burden can be sent to: U.S. Department of Housing and Urban Development, Office of the Chief Data Officer, R, 451 7<sup>th</sup> St SW, Room 4176, Washington, DC 20410-5000. **Do not send completed HUD 424-B forms to this address.** This agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection displays a valid OMB control number. The Department of Housing and Urban Development is authorized to collect this information under the authority cited in the Notice of Funding Opportunity for this grant program. The information collected provides assurances and certifications for legal requirements related to the administration of this grant program. HUD will use this information to ensure compliance of its grantees. This information is required to obtain the benefit sought in the grant program. This information will not be held confidential and may be made available to the public in accordance with the Freedom of Information Act (5 U.S.C. §552).

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Form HUD 424-B (1/27/2023)

## CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

**Affirmatively Further Fair Housing** --The jurisdiction will affirmatively further fair housing.

**Uniform Relocation Act and Anti-displacement and Relocation Plan** -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42 in connection with any activity assisted with funding under the Community Development Block Grant or HOME programs.

**Anti-Lobbying** --To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

**Authority of Jurisdiction** --The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

**Consistency with plan** --The housing activities to be undertaken with Community Development Block Grant, HOME, Emergency Solutions Grant, and Housing Opportunities for Persons With AIDS funds are consistent with the strategic plan in the jurisdiction's consolidated plan.

**Section 3** -- It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 75.

  
Signature of Authorized Official

07/08/2025  
Date

Grants Administrator  
Title



## Specific Community Development Block Grant Certifications

The Entitlement Community certifies that:

**Citizen Participation** -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

**Community Development Plan** -- Its consolidated plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that have been developed in accordance with the primary objective of the CDBG program (i.e., the development of viable urban communities, by providing decent housing and expanding economic opportunities, primarily for persons of low and moderate income) and requirements of 24 CFR Parts 91 and 570.

**Following a Plan** -- It is following a current consolidated plan that has been approved by HUD.

**Use of Funds** -- It has complied with the following criteria:

1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low- and moderate-income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include CDBG-assisted activities which the grantee certifies are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available (see Optional CDBG Certification).

2. Overall Benefit. The aggregate use of CDBG funds, including Section 108 guaranteed loans, during program year(s) FY 2025 [a period specified by the grantee of one, two, or three specific consecutive program years], shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period.

3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108 loan guaranteed funds, by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

In addition, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

**Excessive Force** -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction.

**Compliance with Anti-discrimination laws** -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) and the Fair Housing Act (42 U.S.C. 3601-3619) and implementing regulations.

**Lead-Based Paint** -- Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, Subparts A, B, J, K and R.

**Compliance with Laws** -- It will comply with applicable laws.

Elda R. Hefner  
Signature of Authorized Official

07/08/2025  
Date

Grants Administrator  
Title



**OPTIONAL Community Development Block Grant Certification**

Submit the following certification only when one or more of the activities in the action plan are designed to meet other community development needs having particular urgency as specified in 24 CFR 570.208(c):

The grantee hereby certifies that the Annual Plan includes one or more specifically identified CDBG-assisted activities which are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.

*Eda R. Hefner*  
Signature of Authorized Official

07/08/2025  
Date

Grants Administrator  
Title

**Specific HOME Certifications**

The HOME participating jurisdiction certifies that:

**Tenant Based Rental Assistance** -- If it plans to provide tenant-based rental assistance, the tenant-based rental assistance is an essential element of its consolidated plan.

**Eligible Activities and Costs** -- It is using and will use HOME funds for eligible activities and costs, as described in 24 CFR §§92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in §92.214.

**Subsidy layering** -- Before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;

*Chela R. Hefner*  
Signature of Authorized Official

07/08/2025  
Date

Grants Administrator  
Title

## Emergency Solutions Grants Certifications

The Emergency Solutions Grants Program recipient certifies that:

**Major rehabilitation/conversion/renovation** – If an emergency shelter’s rehabilitation costs exceed 75 percent of the value of the building before rehabilitation, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed rehabilitation.

If the cost to convert a building into an emergency shelter exceeds 75 percent of the value of the building after conversion, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed conversion.

In all other cases where ESG funds are used for renovation, the recipient will maintain the building as a shelter for homeless individuals and families for a minimum of 3 years after the date the building is first occupied by a homeless individual or family after the completed renovation.

**Essential Services and Operating Costs** – In the case of assistance involving shelter operations or essential services related to street outreach or emergency shelter, the recipient will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure, so long the recipient serves the same type of persons (e.g., families with children, unaccompanied youth, disabled individuals, or victims of domestic violence) or persons in the same geographic area.

**Renovation** – Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

**Supportive Services** – The recipient will assist homeless individuals in obtaining permanent housing, appropriate supportive services (including medical and mental health treatment, victim services, counseling, supervision, and other services essential for achieving independent living), and other Federal, State, local, and private assistance available for these individuals.

**Matching Funds** – The recipient will obtain matching amounts required under 24 CFR 576.201.

**Confidentiality** – The recipient has established and is implementing procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project, except with the written authorization of the person responsible for the operation of that shelter.

**Homeless Persons Involvement** – To the maximum extent practicable, the recipient will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under the ESG program, in providing services assisted under the ESG program, and in providing services for occupants of facilities assisted under the program.

**Consolidated Plan** – All activities the recipient undertakes with assistance under ESG are consistent with its consolidated plan.

**Discharge Policy** – The recipient will establish and implement, to the maximum extent practicable and where appropriate, policies and protocols for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, mental health facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent this discharge from immediately resulting in homelessness for these persons.

*Eda R. Hepler*  
Signature of Authorized Official

07/08/2025  
Date

Grants Administrator  
Title

### Housing Opportunities for Persons With AIDS Certifications

The HOPWA grantee certifies that:

**Activities** -- Activities funded under the program will meet urgent needs that are not being met by available public and private sources.

**Building** -- Any building or structure assisted under that program shall be operated for the purpose specified in the consolidated plan:

1. For a period of not less than 10 years in the case of assistance involving new construction, substantial rehabilitation, or acquisition of a facility,
2. For a period of not less than 3 years in the case of assistance involving non-substantial rehabilitation or repair of a building or structure.



Signature of Authorized Official

07/08/2025

Date

Grants Administrator

Title

## **APPENDIX TO CERTIFICATIONS**

### **INSTRUCTIONS CONCERNING LOBBYING CERTIFICATION:**

#### **Lobbying Certification**

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

## Appendix - Alternate/Local Data Sources

1	<b>Data Source Name</b> Consolidated Plan-Community Needs Survey
	<b>List the name of the organization or individual who originated the data set.</b> The Administrative staff of Department of Community and Human Development of El Paso uploaded the data (questions) into survey planet for public input in English and Spanish.
	<b>Provide a brief summary of the data set.</b> The data utilized for the survey consisted of the most common HUD approved activities but not limited to these activities. Participants were also given an opportunity to comment on other topics or specify any other community needs that were not mentioned in the body of the survey. Please see the Survey attached.
	<b>What was the purpose for developing this data set?</b> The City of El Paso must develop a Consolidated Plan that identifies priorities and objectives for addressing the communities needs over the next five years.
	<b>Provide the year (and optionally month, or month and day) for when the data was collected.</b> The outreach started in October of 2014 utilizing the City of El Paso Website, Community meetings and Media. The final results of the Consolidate Plan Survey were tabulated on January 2015.
	<b>Briefly describe the methodology for the data collection.</b> The Survey was developed using Survey Planet and then made available to the public through the city's website. responses were collected randomly from public citizens from October 2014 to December 18, 2014.
	<b>Describe the total population from which the sample was taken.</b> The population for the City of El Paso is approximately 700,000 and a total of 824 surveys were collected by using the City of El Paso website and public contact through community meetings.
	<b>Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.</b> The age of the respondents ranged from ages 18-65, but the majority of respondents that were over the age of 65. Also, most of the respondents owned a home. Finally, and the income was approximately over \$44,000.
2	<b>Data Source Name</b> Community Needs Survey

	<p><b>List the name of the organization or individual who originated the data set.</b></p> <p>Please delete this entry</p>
	<p><b>Provide a brief summary of the data set.</b></p> <p>Please delete this entry</p>
	<p><b>What was the purpose for developing this data set?</b></p> <p>Please delete this entry</p>
	<p><b>Provide the year (and optionally month, or month and day) for when the data was collected.</b></p> <p>Please delete this entry</p>
	<p><b>Briefly describe the methodology for the data collection.</b></p> <p>Please delete this entry</p>
	<p><b>Describe the total population from which the sample was taken.</b></p> <p>Please delete this entry</p>
	<p><b>Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.</b></p> <p>Please delete this entry</p>
<b>3</b>	<p><b>Data Source Name</b></p> <p>Point In Time Survey</p>
	<p><b>List the name of the organization or individual who originated the data set.</b></p> <p>El Paso Coalition for the Homeless-Continuum of Care Lead Agency for City of El Paso</p>
	<p><b>Provide a brief summary of the data set.</b></p> <p>This point in time survey provides one day snapshot of unduplicated numbers of homeless families and individuals in shelter and unsheltered locations in El Paso City and County.</p>
	<p><b>What was the purpose for developing this data set?</b></p> <ul style="list-style-type: none"> <li>• To gain person-specific information to prioritize vulnerable homeless persons for process of housing placement</li> <li>• To establish a baseline for our homeless population and to track City's progress towards ending homelessness</li> <li>• To increase awareness of homelessness throughout El Paso City/County</li> <li>• To improve ability of City and service providers to plan and implement effective services for the homeless</li> <li>• To preserve current level of federal funding for homeless services and enhance ability of City and providers to raise new funds in the future</li> </ul>



	<p><b>Provide the year (and optionally month, or month and day) for when the data was collected.</b></p> <p>January 2014</p> <p><b>Briefly describe the methodology for the data collection.</b></p> <p>The Point-In-Time shelter-only count took place on January 23, 2014 at all pre-identified shelters. Shelters were encouraged to use HMIS to respond to survey questions for clients who spent the night on the Wednesday night/Thursday morning of the count. Paper surveys were used by some and responses were compiled with those submitted electronically and analyzed.</p> <p><b>Describe the total population from which the sample was taken.</b></p> <p>Not a sample, but total shelter count.</p> <p><b>Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.</b></p> <ul style="list-style-type: none"> <li>• Total Homeless families- 151</li> <li>• Number of persons in families- 544</li> <li>• Total number of homeless individuals- 850</li> <li>• Total number of homeless veterans 154</li> <li>• Total number of Chronic Homeless Individuals- 104</li> <li>• Total number of Chronic Homeless Families- 14</li> </ul>
4	<p><b>Data Source Name</b></p> <p>Point-In-Time Survey</p> <p><b>List the name of the organization or individual who originated the data set.</b></p> <p>El Paso Coalition for the Homeless- Lead agency for Continuum of Care, El Paso City and County.</p> <p><b>Provide a brief summary of the data set.</b></p> <p>This point in time survey provides one day snapshot of unduplicated numbers of homeless families and individuals in shelter and unsheltered locations in El Paso City and County.</p>

	<p><b>What was the purpose for developing this data set?</b></p> <ul style="list-style-type: none"> <li>• To gain person-specific information to prioritize vulnerable homeless persons for process of housing placement</li> <li>• To establish a baseline for our homeless population and to track City's progress towards ending homelessness</li> <li>• To increase awareness of homelessness throughout El Paso City/County</li> <li>• To improve ability of City and service providers to plan and implement effective services for the homeless</li> <li>• To preserve current level of federal funding for homeless services and enhance ability of City and providers to raise new funds in the future</li> </ul> <p><b>Provide the year (and optionally month, or month and day) for when the data was collected.</b></p> <p>January 2014</p> <p><b>Briefly describe the methodology for the data collection.</b></p> <p>The Point-In-Time shelter-only count took place on January 23, 2014 at all pre-identified shelters. Shelters were encouraged to use HMIS to respond to survey questions for clients who spent the night on the Wednesday night/Thursday morning of the count. Paper surveys were used by some and responses were compiled with those submitted electronically and analyzed.</p> <p><b>Describe the total population from which the sample was taken.</b></p> <p>Not a sample, but total shelter count.</p> <p><b>Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.</b></p> <ul style="list-style-type: none"> <li>• Total Homeless families- 151</li> <li>• Number of persons in families- 544</li> <li>• Total number of homeless individuals- 850</li> <li>• Total number of homeless veterans 154</li> <li>• Total number of Chronic Homeless Individuals- 104</li> <li>• Total number of Chronic Homeless Families- 14</li> </ul>
5	<p><b>Data Source Name</b></p> <p>Alteryx, El Paso County Business Industry Report</p> <p><b>List the name of the organization or individual who originated the data set.</b></p> <p>City of El Paso</p>

	<b>Provide a brief summary of the data set.</b> Third Quarter 2014, County of El Paso Business Major Industry Summary Report, accessed February 2015.
	<b>What was the purpose for developing this data set?</b> Data responses for section MA-45 Consolidated Plan, City of El Paso.
	<b>How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?</b> Business major industry summary report of workforce distribution description for County of El Paso.
	<b>What time period (provide the year, and optionally month, or month and day) is covered by this data set?</b> Third quarter, 2014
	<b>What is the status of the data set (complete, in progress, or planned)?</b> Complete
6	<b>Data Source Name</b> 2011-2013 American Community Survey
	<b>List the name of the organization or individual who originated the data set.</b> U S Census Bureau
	<b>Provide a brief summary of the data set.</b> The survey includes information not included in the 2010 Census reporting - specifically income and ethnicity.
	<b>What was the purpose for developing this data set?</b> Other federal agencies require the use of this information in their reporting requirements.
	<b>How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?</b> The data was collected nationwide, but can be accessed to a local level Census Tract.
	<b>What time period (provide the year, and optionally month, or month and day) is covered by this data set?</b> 2011-2013
	<b>What is the status of the data set (complete, in progress, or planned)?</b> The data set is complete.
7	<b>Data Source Name</b> 2017 ACS 1-Year Estimates

	<p><b>List the name of the organization or individual who originated the data set.</b></p> <p>U.S. Census Bureau</p>
	<p><b>Provide a brief summary of the data set.</b></p> <p>Household vacancy and occupancy data</p>
	<p><b>What was the purpose for developing this data set?</b></p> <p>Not Applicable</p>
	<p><b>Provide the year (and optionally month, or month and day) for when the data was collected.</b></p> <p>Not Applicable</p>
	<p><b>Briefly describe the methodology for the data collection.</b></p> <p>Not Applicable</p>
	<p><b>Describe the total population from which the sample was taken.</b></p> <p>Not Applicable</p>
	<p><b>Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.</b></p> <p>Not Applicable</p>
8	<p><b>Data Source Name</b></p> <p>2017 ACS-5-Year Estimates</p>
	<p><b>List the name of the organization or individual who originated the data set.</b></p> <p>U.S. Census Bureau</p>
	<p><b>Provide a brief summary of the data set.</b></p> <p>Not Applicable</p>
	<p><b>What was the purpose for developing this data set?</b></p> <p>Not Applicable</p>
	<p><b>Provide the year (and optionally month, or month and day) for when the data was collected.</b></p> <p>Not Applicable</p>
	<p><b>Briefly describe the methodology for the data collection.</b></p> <p>Not Applicable</p>
	<p><b>Describe the total population from which the sample was taken.</b></p> <p>Not Applicable</p>
	<p><b>Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.</b></p> <p>Not Applicable</p>

9	<b>Data Source Name</b> Department of Public Health
	<b>List the name of the organization or individual who originated the data set.</b> Department of Public Health
	<b>Provide a brief summary of the data set.</b> Data is provided by individuals receiving services for HIV this information is gathered at the time of intake.
	<b>What was the purpose for developing this data set?</b> Provide affordable housing and wrap around case management service
	<b>How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?</b> This data is only representative of individuals receiving services for HIV.
	<b>What time period (provide the year, and optionally month, or month and day) is covered by this data set?</b> 2019-2020
	<b>What is the status of the data set (complete, in progress, or planned)?</b> In progress
	10
<b>List the name of the organization or individual who originated the data set.</b> Not Applicable	
<b>Provide a brief summary of the data set.</b> Not Applicable	
<b>What was the purpose for developing this data set?</b> Not Applicable	
<b>Provide the year (and optionally month, or month and day) for when the data was collected.</b> Not Applicable	
<b>Briefly describe the methodology for the data collection.</b> Not Applicable	
<b>Describe the total population from which the sample was taken.</b> Not Applicable	

	<p><b>Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.</b></p> <p>Not Applicable</p>
<b>11</b>	<p><b>Data Source Name</b></p> <p>Texas Health and Human services</p>
	<p><b>List the name of the organization or individual who originated the data set.</b></p> <p>Not Applicable</p>
	<p><b>Provide a brief summary of the data set.</b></p> <p>Not Applicable</p>
	<p><b>What was the purpose for developing this data set?</b></p> <p>Not Applicable</p>
	<p><b>Provide the year (and optionally month, or month and day) for when the data was collected.</b></p> <p>Not Applicable</p>
	<p><b>Briefly describe the methodology for the data collection.</b></p> <p>Not Applicable</p>
	<p><b>Describe the total population from which the sample was taken.</b></p> <p>Not Applicable</p>
	<p><b>Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.</b></p> <p>Not Applicable</p>



**CITY OF EL PASO**

# **Annual Action Plan**

## **2025-2026**

Annual Action Plan  
2025

1

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# Expected Resources

## AP-15 Expected Resources – 91.220(c)(1,2)

### Introduction

The City of El Paso is applying to receive the following five entitlement grants, administered by the U.S. Department of Housing and Urban Development (HUD): Community Development Block Grant (CDBG), Emergency Solutions Grant (ESG), HOME Investment Partnerships Program (HOME), Housing Opportunities for Persons With AIDS (HOPWA), and the HOME-American Rescue Plan (HOME-ARP). These grants, along with leveraged funds from local, private, state, and federal sources, support a wide range of community programs, including public services, housing and homelessness assistance, and public facility improvements.

Leveraged funding sources also include state-supported programs such as the Homeless Housing and Services Program (HHSP) and one-time allocations from the American Rescue Plan Act (ARPA). These resources have been vital in addressing immediate and high-priority needs across the city. However, as several of these funding sources are set to expire by 2026, the City is working on long-term sustainability strategies to

continue essential services and protect vulnerable residents.

All funding estimates presented in this should be considered provisional until official notifications are received each year.

### Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	6,441,184.00	260,000.00	0.00	6,701,184.00	26,804,736.00	CDBG funds support housing, public facilities, and services, often leveraged with other public and private sources to maximize impact. Priority is given to proposals that combine CDBG with other funding. City departments also use CDBG alongside federal, local, private, and Revolving Loan Funds.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	2,713,016.63	1,499,999.85	0.00	4,213,016.48	16,852,066.52	Supports affordable housing through public-private partnerships and is often paired with other funding sources. Funds are awarded through a competitive process to support multifamily development throughout the Plan period.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOPWA	public - federal	Permanent housing in facilities Permanent housing placement Short term or transitional housing facilities STRMU Supportive services TBRA	1,185,768.00	0.00	0.00	1,185,768.00	4,743,072.00	Funds are awarded through a competitive request-for-proposal process to support housing and services for individuals living with HIV/AIDS.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	555,074.00	0.00	0.00	555,074.00	2,220,296.00	Funds are awarded through a competitive request-for-proposal process, and selected organizations are required to provide a one-to-one match. Services will include Emergency Shelter operation, Street outreach, RRH and HP.

Table 1 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

Additional resources that support activities under this Plan come from a variety of sources, including local funds, private investment, state programs, and other federal grants.

ESG subrecipients are required to match grant funds with an equal amount of cash and/or non-cash contributions. These may include donated

supplies, the fair market value of buildings, staff salaries, and volunteer time.

HOME funds continue to attract significant private investment for the construction and rehabilitation of affordable housing. Although federal regulations typically require a local match, El Paso qualifies for a match reduction and currently has no active HOME match requirement.

**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

For every year of the Consolidated Plan, the City plans to accept applications from City departments, non-profit agencies, and non-municipal government entities for public facilities improvements that benefit low-to-moderate income residents and/or individuals. Improvements to publicly owned land will occur when public facilities funding is awarded to either a City department or another government entity. These types of facility improvements will be described in more detail through the corresponding Annual Action Plan(s) that are associated with the Consolidated Plan. City prioritizes improvements to publicly owned land that enhance accessibility for individuals with disabilities. Projects may include ADA-compliant playground upgrades, accessible trail segments, curb ramps, restroom retrofits, and improvements to public facilities to ensure access to all.

These improvements not only meet regulatory requirements but also support broader community goals.

**Discussion**

N/A

# Annual Goals and Objectives

## AP-20 Annual Goals and Objectives

### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	DH 3.1 Rental Assistance	2025	2029	Homeless Non-Homeless Special Needs	Citywide	DH 3.1 Rental Assistance	HOPWA: \$878,179.00	Tenant-based rental assistance / Rapid Rehousing: 88 Households Assisted
2	DH 2.1 Housing Rehabilitation Assistance	2025	2029	Affordable Housing	Citywide	DH 2.1 Housing Rehabilitation Assistance	CDBG: \$230,000.00	Homeowner Housing Rehabilitated: 50 Household Housing Unit
3	DH 2.2 Rental Housing by Developers	2025	2029	Affordable Housing	Citywide	DH 2.2 Rental Housing by Developers	CDBG: \$1,736,874.00 HOME: \$3,384,762.47	Rental units constructed: 16 Household Housing Unit Rental units rehabilitated: 286 Household Housing Unit
4	DH 2.3 Rental Housing by CHDOs	2025	2029	Affordable Housing	Citywide	DH 2.3 Rental Housing by CHDOs	HOME: \$406,952.49	Rental units constructed: 2 Household Housing Unit
5	DH 3.3 First Time Homebuyer Assistance	2025	2029	Affordable Housing	Citywide	DH 3.3 First Time Homebuyer Assistance	CDBG: \$160,000.00	Direct Financial Assistance to Homebuyers: 4 Households Assisted



Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
6	DH 1.3 HOPWA Support Services	2025	2029	Affordable Housing Non-Homeless Special Needs	Citywide	DH 1.3 HOPWA Support Services	HOPWA: \$237,738.27	Public service activities other than Low/Moderate Income Housing Benefit: 78 Persons Assisted
7	SL 1.1 Homeless Needs	2025	2029	Homeless	Citywide	SL 1.1 Homeless Needs	CDBG: \$576,177.60 ESG: \$514,574.00	Homeless Person Overnight Shelter: 3280 Persons Assisted
8	DH 1.4 HOPWA Permanent Housing Placement	2025	2029	Affordable Housing Non-Homeless Special Needs	Citywide	DH 1.4 HOPWA Permanent Housing Placement	HOPWA: \$10,000.00	Public service activities other than Low/Moderate Income Housing Benefit: 4 Persons Assisted
9	SL 1.3 Mental and Medical Health Services	2025	2029	Non-Housing Community Development Mental and Medical	Citywide	SL 1.3 Mental and Medical Health Services	CDBG: \$290,000.00	Public service activities other than Low/Moderate Income Housing Benefit: 270 Persons Assisted
10	SL 1.5 Children and Youth Services	2025	2029	Children and Youth Service	Citywide	SL 1.5 Children and Youth Services	CDBG: \$100,000.00	Public service activities other than Low/Moderate Income Housing Benefit: 200 Persons Assisted
11	SL 2.1 Public Facilities - Homeless Shelters	2025	2029	Homeless	Citywide	SL 2.1 Public Facilities - Homeless Shelters	CDBG: \$1,911,863.48	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 2000 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
<b>13</b>	SL 2.3 Public Facilities - Neighborhood	2025	2029	Public Facilities	Citywide	SL 2.3 Public Facilities - Neighborhood	CDBG: \$408,032.00	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 50 Persons Assisted
<b>19</b>	CDBG Program Administration	2025	2029	Administration	Citywide	CDBG Program Administration	CDBG: \$1,288,236.80	Other: 0 Other
<b>22</b>	HOPWA Program Administration	2025	2029	Administration	Citywide	HOPWA Program Administration	HOPWA: \$35,572.00	Other: 0 Other
<b>23</b>	HOPWA Sponsor Administration	2025	2029	Administration	Citywide	HOPWA Sponsor Administration	HOPWA: \$22,578.00	Other: 0 Other
<b>24</b>	Housing Program Administration	2025	2029	Administration	Citywide	Housing Program Administration	HOME: \$421,301.66	Other: 0 Other

**Table 2 – Goals Summary**

## Goal Descriptions

<b>1</b>	<b>Goal Name</b>	DH 3.1 Rental Assistance
	<b>Goal Description</b>	
<b>2</b>	<b>Goal Name</b>	DH 2.1 Housing Rehabilitation Assistance
	<b>Goal Description</b>	
<b>3</b>	<b>Goal Name</b>	DH 2.2 Rental Housing by Developers
	<b>Goal Description</b>	

4	Goal Name	DH 2.3 Rental Housing by CHDOs
	Goal Description	
5	Goal Name	DH 3.3 First Time Homebuyer Assistance
	Goal Description	
6	Goal Name	DH 1.3 HOPWA Support Services
	Goal Description	
7	Goal Name	SL 1.1 Homeless Needs
	Goal Description	
8	Goal Name	DH 1.4 HOPWA Permanent Housing Placement
	Goal Description	
9	Goal Name	SL 1.3 Mental and Medical Health Services
	Goal Description	
10	Goal Name	SL 1.5 Children and Youth Services
	Goal Description	
11	Goal Name	SL 2.1 Public Facilities - Homeless Shelters
	Goal Description	
13	Goal Name	SL 2.3 Public Facilities - Neighborhood
	Goal Description	
19	Goal Name	CDBG Program Administration
	Goal Description	

22	Goal Name	HOPWA Program Administration
	Goal Description	
23	Goal Name	HOPWA Sponsor Administration
	Goal Description	
24	Goal Name	Housing Program Administration
	Goal Description	

## Projects

### AP-35 Projects – 91.220(d)

#### Introduction

The 2025–2026 Action Plan includes a comprehensive set of housing and community development projects funded through CDBG, HOME, ESG, and HOPWA. These projects aim to improve housing stability, expand affordable housing, support vulnerable populations, and enhance public facilities and services across El Paso. Funding is targeted toward rental assistance, homeowner rehabilitation, emergency shelter, supportive services, and neighborhood facility improvements. Each project aligns with the City's strategic goals and is designed to meet the needs identified in the Community Needs Assessment and Consolidated Plan. Completion is projected by August 31, 2026.

#### Projects

#	Project Name
1	2025 - 2028 City Of El Paso TXH25F006 (EP)
2	2025 - 2028 Project Amistad TXH25F006 (PA)
3	DH 2.1 Housing Rehabilitation Assistance
4	DH 2.2 Rental Housing by Developers
5	DH 2.3 Rental Housing by CHDO
6	DH 3.3 First Time Homebuyer Program
7	SL 1.1 Homeless, Emergency Shelter
8	SL 1.3 Mental and Medical Health Services
9	SL 1.5 Children and Youth Services
10	SL 2.1 Public Facilities - Homeless Shelter
11	SL 2.3 Public Facilities - Neighborhood
12	CDBG Program Administration
13	Housing Program Administration
14	ESG PROGRAMS

**Table 3 - Project Information**

#### **Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

Allocation priorities for PY 2025 are based on findings from the Community Needs Assessment, which identified affordable rental housing, homelessness services, and support for extremely low-income households as the most pressing needs. Funding is directed to programs that stabilize households and prevent homelessness, including tenant-based rental assistance, shelter operations, and permanent

housing placement.

The main obstacles include limited availability of deeply affordable units, rising construction and rent costs, and constrained entitlement funding. Additionally, service gaps for youth, families, and people with limited access to digital or transportation resources continue to hinder progress in reaching the most underserved residents.

**AP-38 Project Summary**  
**Project Summary Information**

Annual Action Plan  
2025

1	<b>Project Name</b>	2025 - 2028 City Of El Paso TXH25F006 (EP)
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 3.1 Rental Assistance DH 1.3 HOPWA Support Services DH 1.4 HOPWA Permanent Housing Placement HOPWA Program Administration
	<b>Needs Addressed</b>	DH 3.1 Rental Assistance DH 1.3 HOPWA Support Services DH 1.4 HOPWA Permanent Housing Placement CDBG Program Administration
	<b>Funding</b>	HOPWA: \$838,933.00
	<b>Description</b>	HOPWA: Enable persons living with HIV/AIDS, and their families, to establish or better maintain a stable living environment in housing that is decent, safe, and sanitary by providing long-term housing assistance through tenant-based rental assistance and permanent housing placement.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	60
	<b>Location Description</b>	City Wide
	<b>Planned Activities</b>	Through the Department of Public Health, the City will provide Tenant-Based Rental Assistance (TBRA), supportive services, and Permanent Housing Placement (PHP). Admin will also be used in support of this project.
2	<b>Project Name</b>	2025 - 2028 Project Amistad TXH25F006 (PA)
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 3.1 Rental Assistance DH 1.3 HOPWA Support Services DH 1.4 HOPWA Permanent Housing Placement HOPWA Sponsor Administration
	<b>Needs Addressed</b>	DH 3.1 Rental Assistance DH 1.3 HOPWA Support Services DH 1.4 HOPWA Permanent Housing Placement HOPWA Sponsor Administration



	<b>Funding</b>	HOPWA: \$346,835.00
	<b>Description</b>	This project will move people experiencing homelessness into safe, decent housing.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	18
	<b>Location Description</b>	City Wide
	<b>Planned Activities</b>	Through the Department of Public Health, the City will provide Tenant-Based Rental Assistance (TBRA), supportive services, and Permanent Housing Placement (PHP). Sponsor will also be awarded Admin cost.
<b>3</b>	<b>Project Name</b>	DH 2.1 Housing Rehabilitation Assistance
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 2.1 Housing Rehabilitation Assistance
	<b>Needs Addressed</b>	DH 2.1 Housing Rehabilitation Assistance
	<b>Funding</b>	CDBG: \$230,000.00
	<b>Description</b>	Projects will provide safe, affordable, and decent housing through the rehabilitation of existing single-family, owner-occupied dwellings.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	50 households will be assisted through single-family owner-occupied rehabilitation.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Projects will provide safe, affordable, and decent housing through the rehabilitation of existing singlefamily, owner-occupied dwellings
<b>4</b>	<b>Project Name</b>	DH 2.2 Rental Housing by Developers
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 2.2 Rental Housing by Developers
	<b>Needs Addressed</b>	DH 2.2 Rental Housing by Developers

	<b>Funding</b>	CDBG: \$1,736,874.00 HOME: \$3,384,762.00
	<b>Description</b>	Address the need for affordable rental housing by offering loans and/or forgivable loans for the acquisition, construction, rehabilitation, or reconstruction of affordable rental housing units by non-profit and for-profit agencies.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	16 households earning under 60% Annual Median Income (AMI) will be supported through this project and a total of 286 rental housing units will be rehabilitated.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Construction of rental units available for low-income households.
5	<b>Project Name</b>	DH 2.3 Rental Housing by CHDO
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 2.3 Rental Housing by CHDOs
	<b>Needs Addressed</b>	DH 2.3 Rental Housing by CHDOs
	<b>Funding</b>	HOME: \$406,953.00
	<b>Description</b>	This project will provide loans to construct safe, affordable, and decent housing to increase and maintain the affordable rental housing stock
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	2 household earning 60% Annual Median Income (AMI) or less will be supported through this program.
	<b>Location Description</b>	Citywide
6	<b>Planned Activities</b>	New rental units are to be constructed by Community Housing Development Organizations (CHDOs) for low-income households.
	<b>Project Name</b>	DH 3.3 First Time Homebuyer Program
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 3.3 First Time Homebuyer Assistance
	<b>Needs Addressed</b>	DH 3.3 First Time Homebuyer Assistance

	<b>Funding</b>	CDBG: \$160,000.00
	<b>Description</b>	This project will provide safe, affordable, and decent housing for first-time homebuyers.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	4 households will be assisted through this activity
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Provide first-time homebuyers with loans for down payment and closing cost assistance.
7	<b>Project Name</b>	SL 1.1 Homeless, Emergency Shelter
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	SL 1.1 Homeless Needs
	<b>Needs Addressed</b>	SL 1.1 Homeless Needs
	<b>Funding</b>	CDBG: \$576,177.00
	<b>Description</b>	These projects will increase availability and accessibility to a suitable living environment through shelter operation of emergency or transitional shelter.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	3280
	<b>Location Description</b>	City Wide
8	<b>Planned Activities</b>	Agencies will assist individuals and families who are experiencing homelessness by providing emergency shelter services. Emergency shelter services from these agencies include safe shelter, job readiness training, GED instruction, case management, financial assistance and housing navigation. The ultimate goal of these activities is to help clients achieve stable, permanent housing and/or become economically independent.
	<b>Project Name</b>	SL 1.3 Mental and Medical Health Services
	<b>Target Area</b>	Citywide

	<b>Goals Supported</b>	SL 1.3 Mental and Medical Health Services
	<b>Needs Addressed</b>	SL 1.3 Mental and Medical Health Services
	<b>Funding</b>	CDBG: \$290,000.00
	<b>Description</b>	This program will provide improved access to a suitable living environment by providing a continuum of care that includes a comprehensive range of services and safety net services for seniors and persons with disabilities.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	This project will address resident empowerment, food security, housing and homelessness, and mental health by assisting 270 persons with medical and/or mental health services.
	<b>Location Description</b>	TBD- City Wide
	<b>Planned Activities</b>	Public Services activities funded under the Mental and Medical Health Services Category to provide improved access to a suitable living environment by the provision of a comprehensive range of mental and medical health services.
9	<b>Project Name</b>	SL 1.5 Children and Youth Services
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	SL 1.5 Children and Youth Services
	<b>Needs Addressed</b>	SL 1.5 Children and Youth Services
	<b>Funding</b>	CDBG: \$100,000.00
	<b>Description</b>	These programs will provide improved access to suitable living environments with a comprehensive range of services for children and youth through educational and personal development opportunities.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	A total of 200 low-to-moderate income children and their families will be assisted with this funding.
	<b>Location Description</b>	City Wide
	<b>Planned Activities</b>	Agencies will provide a comprehensive range of services to children, youth, and their families.
	<b>Project Name</b>	SL 2.1 Public Facilities - Homeless Shelter

10	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	SL 2.1 Public Facilities - Homeless Shelters
	<b>Needs Addressed</b>	SL 2.1 Public Facilities - Homeless Shelters
	<b>Funding</b>	CDBG: \$1,911,865.00
	<b>Description</b>	This project will provide availability and accessibility for a suitable living environment by renovating a homeless shelter.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	A total of 2,000 residents will gain access to shelter.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	This project will renovate an existing emergency shelter to provide shelter and supportive services to low- and very-low-income persons.
11	<b>Project Name</b>	SL 2.3 Public Facilities - Neighborhood
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	SL 2.3 Public Facilities - Neighborhood
	<b>Needs Addressed</b>	SL 2.3 Public Facilities - Neighborhood
	<b>Funding</b>	CDBG: \$408,032.00
	<b>Description</b>	This project will provide availability and accessibility for a suitable living environment by improving a neighborhood facility.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	A total of 50 persons will gain access to a suitable living environment by improving a neighborhood facility.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	This project will provide availability and accessibility for a suitable living environment by improving a neighborhood facility.
12	<b>Project Name</b>	CDBG Program Administration
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	CDBG Program Administration
	<b>Needs Addressed</b>	CDBG Program Administration

	<b>Funding</b>	CDBG: \$1,288,236.00
	<b>Description</b>	This project will provide program management and coordination of CDBG funding
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	n/a
	<b>Location Description</b>	801 TEXAS AVE, 79901
	<b>Planned Activities</b>	This project will provide program management and coordination of CDBG funding.
<b>13</b>	<b>Project Name</b>	Housing Program Administration
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Housing Program Administration
	<b>Needs Addressed</b>	Housing Program Administration
	<b>Funding</b>	HOME: \$421,301.00
	<b>Description</b>	This project will provide program management and coordination activities for housing activities funded through HOME EN and HOME PI.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	801 TEXAS AVE, 79901
	<b>Planned Activities</b>	This project will provide program management and coordination activities for housing activities funded through HOME EN and HOME PI.
<b>14</b>	<b>Project Name</b>	ESG PROGRAMS
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 3.1 Rental Assistance SL 1.1 Homeless Needs

	<b>Needs Addressed</b>	DH 3.1 Rental Assistance SL 1.1 Homeless Needs ESG Programs
	<b>Funding</b>	ESG: \$555,074.00
	<b>Description</b>	ESG Project supports five projects across Emergency Shelter, Street Outreach, Homelessness Prevention, Rapid Rehousing, and administration. Street Outreach and Emergency Shelter together account for less than 44 percent of the total ESG allocation, keeping the City in compliance with HUD funding limits. Funding includes \$107,900 for street outreach for approximately 65 individuals and \$136,478 for emergency shelter services benefiting at least 96 clients. Rapid rehousing for 11 individuals will be funded at \$130,101, while a combined prevention and rehousing project will receive \$140,095 to assist 34 individuals. Administrative costs are capped at \$40,500. MATCH will be provided by each agency at 100%, and the city will match the admin portion of the ESG allocation.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	205 Families estimated to be assisted
	<b>Location Description</b>	City Wide
	<b>Planned Activities</b>	The eligible activities include Emergency Shelter, Homeless Prevention, Rapid Re-Housing, Street outreach and administration in the ESG Program. Outcome will be reported in SAGE.

## AP-50 Geographic Distribution – 91.220(f)

### Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Assistance funded through the City of El Paso’s four HUD entitlement grants—CDBG, ESG, HOME, and HOPWA—will continue to be provided throughout the City during Program Year 2025. CDBG and ESG programs, including public services, public infrastructure and shelter support, are available citywide and target extremely low to moderate income residents. HOME-funded activities, affordable housing development, also serve households within city limits.

HOPWA-funded services extend beyond city boundaries to eligible individuals and families living with HIV or AIDS across El Paso County. Clients must reside within the designated service area and meet low-income eligibility requirements or qualify under HUD’s presumed benefit categories.

### Geographic Distribution

Target Area	Percentage of Funds
Citywide	100

Table 4 - Geographic Distribution

### Rationale for the priorities for allocating investments geographically

For Program Year 2025, all HUD-funded programs administered by the City of El Paso will be offered citywide to ensure access for low to moderate income residents regardless of location. This approach allows the City to respond to community needs identified through the Community Needs Assessment and public input, which emphasized widespread housing instability, homelessness, and affordability challenges throughout the city. By offering services and programs citywide, the City ensures flexibility in addressing individual and neighborhood-level needs without limiting assistance to specific geographic boundaries.

### Discussion



# Affordable Housing

## AP-55 Affordable Housing – 91.220(g)

### Introduction

For Program Year 2025, all HUD entitlement programs administered by the City of El Paso, including CDBG, ESG, HOME, and HOPWA, will continue to be implemented on a citywide basis to ensure broad access. The 2025 Community Needs Assessment confirmed that housing affordability, homelessness, and service gaps affect residents across all areas of the city, not just in historically underserved neighborhoods. Offering programs citywide enables the City to serve extremely low to moderate income households wherever they reside and to direct resources based on need rather than geography. HOPWA services will continue to extend beyond city limits to eligible clients residing within El Paso County. This citywide approach aligns with the City's strategy to reduce barriers, expand reach, and meet the growing demand for affordable housing and supportive services throughout the community.

One Year Goals for the Number of Households to be Supported	
Homeless	284
Non-Homeless	72
Special-Needs	78
Total	434

**Table 5 - One Year Goals for Affordable Housing by Support Requirement**

One Year Goals for the Number of Households Supported Through	
Rental Assistance	362
The Production of New Units	18
Rehab of Existing Units	50
Acquisition of Existing Units	4
Total	434

**Table 6 - One Year Goals for Affordable Housing by Support Type**

### Discussion

## AP-60 Public Housing – 91.220(h)

### Introduction

Housing Opportunity Management Enterprises (HOME) is the local public housing authority and the second largest in the state of Texas. Its mission is to provide and increase the supply of safe, decent, sanitary, and affordable housing for families at or below 80% of median income by maintaining the Housing Authority's housing stock and ensuring that private rentals under the Section 8 – Housing Choice Voucher (HCV) Programs meet HUD Housing Quality Standards. A categorical description follows:

HOME administers: Conventional Public Housing units, which include scattered site dwellings, Section 8 New Construction (project-based) dwellings, Non-subsidized dwellings, USDA-subsidized units for migrant workers, Units for the elderly, HOME units for the elderly, Low-income housing tax credit units (LIHTC, including PBRA, Housing Choice Vouchers (HCV) / Section 8 assistance, Project Based Rental Assistance (PBRA)/LIHTC Units, Project-based vouchers.

### Actions planned during the next year to address the needs to public housing

The City will continue to support, as appropriate, HOME efforts to obtain funds for housing-related renovations or new construction. The city will continue to review and approve, as appropriate, Consolidated Plan certifications of consistency for HOME projects and proposals and annual plan/five-year plan submissions.

### Actions to encourage public housing residents to become more involved in management and participate in homeownership

The City encourages qualifying graduates of the HOME Public Housing, Project-Based Rental Assistance, and Housing Choice Voucher Homeownership Assistance program to participate in homeownership by assisting them with Housing Counseling and Homebuyer Assistance through numerous local programs.

### If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

ousing Opportunity Management Enterprises does not fall under a troubled PHA designation.

### Discussion

## AP-65 Homeless and Other Special Needs Activities – 91.220(i)

### Introduction

**Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including**

**Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

In PY 2025, the City of El Paso will continue to support and expand its coordinated street outreach system. A key component is the 24/7 street outreach phone line operated under the El Paso Helps initiative and funded through ARPA. This outreach effort is designed to identify and engage unsheltered individuals and families and connect them to emergency shelter, healthcare, and housing resources. Outreach teams work closely with the Coordinated Entry System to conduct needs assessments and ensure individuals are prioritized for housing and services based on vulnerability and barriers to housing.

**Addressing the emergency shelter and transitional housing needs of homeless persons**

For PY 2025, the City will continue investing ESG and CDBG funds in the operation of emergency shelters and transitional housing programs. This includes low-barrier shelter options and specialized facilities such as the Women's Resource Center, Safe Haven, and the Missouri Street Residence. The no-barrier Welcome Center, funded by ARPA, will continue to operate as a 24/7 intake and triage hub, allowing individuals in crisis immediate access to safety, shelter, and stabilization services. The City's goal is to maintain or increase shelter capacity while improving access for vulnerable subpopulations.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

In PY 2025, the City will emphasize rapid rehousing and permanent supportive housing as key strategies for ending homelessness. A significant portion of ESG funds will support short- to medium-term rental assistance, housing search and placement, and case management. These programs are designed to reduce the average length of time individuals and families experience homelessness and to improve housing retention. Target populations include chronically homeless individuals, families with children, veterans and their families, and unaccompanied youth. The City will also coordinate with affordable housing developers to increase unit availability and explore local policy tools to facilitate permanent

housing development.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

Preventing homelessness remains a core priority in PY 2025, especially for extremely low-income households and those at risk due to institutional discharge. ESG funds will continue to support rental and utility assistance for households in crisis. The City, through its Coordinated Entry system, works with hospitals, jails, mental health facilities, and foster care agencies to identify individuals being discharged and ensure they are connected to housing options before release. The County's Re-entry Program also plays a key role in diverting justice-involved individuals from homelessness. These efforts are coordinated with public and private service agencies that address health, housing, youth services, and economic stability.

These PY 2025 goals are directly informed by the 2025 Community Needs Assessment, which identified urgent gaps in housing access, the need for supportive housing placements, and the importance of targeted prevention efforts for households with limited resources and high vulnerability.

## **Discussion**

AP-70 HOPWA Goals– 91.220 (I)(3)

One year goals for the number of households to be provided housing through the use of HOPWA for:	
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family	0
Tenant-based rental assistance	78
Units provided in permanent housing facilities developed, leased, or operated with HOPWA funds	0
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds	0
Total	78

## AP-75 Barriers to affordable housing – 91.220(j)

### Introduction:

Historically, El Paso's stock of lower-cost, quality housing has been an asset for the region. The lower cost of housing allowed households with modest incomes to afford quality housing and helped to attract businesses to the region. In recent years, housing has shifted from an asset to a challenge for the region. Housing affordability is an increasing burden on residents as they struggle to afford rent or access homeownership. At the same time, development along the edges of the City, coupled with disinvestment in existing neighborhoods, is undermining the economic strength of the region. El Paso faces a rapidly growing shortage of affordable rental housing for households earning less than \$30,000 a year. Currently, the El Paso region faces a shortage of approximately 2,300 rental housing units. That number is projected to expand by 2025.

### **Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

Eliminate barriers and provide high-quality, affordable housing, the following are the positive effects of public action:

The El Paso Regional Housing Plan, adopted by the City Council, lays out a strategy to ameliorate the barriers to affordable housing. That strategy includes the following:

Housing Trust Fund: Dedicate additional City and County funding sources to affordable housing projects.

Public Land Sale Policy: Establish a Request-for-Proposals process to sell infill sites in priority areas at a discount in exchange for affordable housing production or other public benefits. Dedicate local funding to assemble sites for development in priority areas.

9% Low Income Housing Tax Credit Local Support Criteria: Revise local criteria to promote mixed-income housing with deeper affordability in priority areas.

4% Low Income Housing Tax Credit Funding: Invest locally-controlled public funding for projects using 4% LIHTC to increase the production of affordable rental housing in partnership with the Housing Authority

DCHD sets aside funding each year for a Volunteer Housing Rehabilitation program where up to \$4,999 in CDBG funds are used in combination with applicant funding, donations and volunteers to provide housing rehabilitation for the elderly and/or disabled. This has proved to be a great way to increase housing rehabilitation within the City and assist people to remain in their homes longer at no cost to the

homeowner.

**Discussion:**

## AP-85 Other Actions – 91.220(k)

### Introduction:

#### **Actions planned to address obstacles to meeting underserved needs**

In PY 2025, the City of El Paso will address underserved needs by expanding affordable housing, maintaining low-barrier shelter access, and improving outreach to families and youth. The City will strengthen partnerships with local agencies, prioritize deeply affordable rental units, and continue operating the Welcome Center and El Paso Helps outreach system. Efforts will also focus on increasing awareness of available services, reducing navigation barriers, and advocating for fair housing protections.

#### **Actions planned to foster and maintain affordable housing**

The City of El Paso plans to foster and maintain affordable housing for its residents by providing a variety of affordable housing programs to assist with the preservation, construction, and purchase of affordable housing that has been discussed elsewhere in this Plan (AP-55 Affordable Housing). In addition, the City will take advantage of appropriate opportunities to support the development or rehabilitation of multi-family, mixed-income income and mixed-use housing projects that have an affordable component.

Actions planned to reduce lead-based paint hazards

#### **Actions planned to reduce lead-based paint hazards**

Although there are no indications of a significant problem with lead poisoning in El Paso, it still does occur. Consequently, the City of El Paso Public Health Department, other public health agencies, and private sector health care providers have continued to emphasize a “community level intervention” that consists of training and education prevention activities, screening, surveillance, risk management, and primary prevention. Until lead poisoning has been eliminated, the City of El Paso’s public health agencies will continue to devote much of their lead-poisoning prevention resources to case management services for poisoned children. In addition, the City of El Paso will continue to utilize its federal funding in the abatement of lead-based paint in houses that were built before 1978.

Lead-based paint hazard inspections and mitigation are a standard practice for the renovation of residential structures. Contractors and subcontractors are required to comply with all provisions on the detection and elimination of lead-based paint hazards set forth by HUD Regulation 24 CFR Part 35 – Lead-Based Paint Poisoning Prevention in Single-Family Owner-Occupied dwellings. The City of El Paso maintains and updates procedures in its federally funded housing renovation programs to ensure it



follows all regulations.

### **Actions planned to reduce the number of poverty-level families**

The City will focus on housing stability as a core poverty-reduction strategy by investing in tenant-based rental assistance, permanent housing placements, and public services that meet basic needs. Programs target extremely low-income families, aiming to reduce cost burdens and prevent displacement.

### **Actions planned to develop institutional structure**

To strengthen internal capacity, the City will continue aligning Consolidated Plan goals with departmental operations, improve data collection through CNA and public engagement, and provide technical assistance to partners to increase project readiness and impact.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

The City will maintain active coordination with the Continuum of Care, housing developers, and nonprofits through regular meetings and joint planning. Collaborative efforts focus on housing access, resource alignment, and system-level improvements that support vulnerable populations across sectors.

### **Discussion:**

## **Program Specific Requirements**

### **AP-90 Program Specific Requirements – 91.220(l)(1,2,4)**

#### **Introduction:**

#### **Community Development Block Grant Program (CDBG)**

##### **Reference 24 CFR 91.220(l)(1)**

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

- |   |         |
|---|---------|
| 1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed | 260,000 |
|---|---------|

2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
<b>Total Program Income:</b>	<b>260,000</b>

### **Other CDBG Requirements**

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100.00%

### **HOME Investment Partnership Program (HOME) Reference 24 CFR 91.220(I)(2)**

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:  
  

The City seeks to leverage significant public and private funding for the development of affordable rental units by making available HOME funds to support approximately 50% of per-unit funding, requiring developers to find other funding sources for the remainder of the per-unit costs. Developers are encouraged to explore all possible outside funding sources, including LIHTCs, Housing Trust Fund grants, project-based vouchers, project-based rental assistance, operating cost reserves, state or local sources, or a combination of these and other resources before submitting an application to the City for gap financing.
2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:  
  

Subrecipients shall comply with all guidelines for the resale and recapture of HOME funds as indicated in CFR 92.254. The recaptured funds will be treated by the City as program income, which is income that is required to be utilized to assist other HOME eligible activities.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The recaptured funds will be treated by the City as program income, which is income that is required to be utilized to assist other HOME-eligible activities serving any of the City's housing programs. The City's recapture policy is noted in Unique Grantee Appendices.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

For single-family owner-occupied housing, when lending HOME funds to rehabilitate housing, refinancing is allowed only if it excludes a lien created as a result of an extension of the property value under Section 50, Article XVI, Texas Constitution; and refinancing is necessary to reduce the overall housing costs to the borrower and make the housing more affordable and if the rehabilitation costs are greater than the amount of debt that is refinanced. The City must have a first lien after refinancing. The amount being refinanced is in the form of a loan at the owner-occupant's qualifying interest rate for the rehabilitation loan.

5. If applicable to a planned HOME TBRA activity, a description of the preference for persons with special needs or disabilities. (See 24 CFR 92.209(c)(2)(i) and CFR 91.220(l)(2)(vii)).

Not applicable.

6. If applicable to a planned HOME TBRA activity, a description of how the preference for a specific category of individuals with disabilities (e.g. persons with HIV/AIDS or chronic mental illness) will narrow the gap in benefits and the preference is needed to narrow the gap in benefits and services received by such persons. (See 24 CFR 92.209(c)(2)(ii) and 91.220(l)(2)(vii)).

Not applicable.

7. If applicable, a description of any preference or limitation for rental housing projects. (See 24 CFR 92.253(d)(3) and CFR 91.220(l)(2)(vii)). Note: Preferences cannot be administered in a manner that limits the opportunities of persons on any basis prohibited by the laws listed under 24 CFR 5.105(a).

Not applicable.

**Emergency Solutions Grant (ESG)  
Reference 91.220(l)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

Included as an attachment

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The Continuum of Care (CoC) has established a Coordinated Entry System (CES) that fully aligns with HUD requirements to ensure that individuals and families experiencing homelessness have fair access to housing and services. The CES operates with the following key features:

**Standardized Access and Assessment:** All access points use the same assessment tools and protocols to evaluate the needs and vulnerability of participants. This ensures consistent data collection and evaluation of service needs across populations (e.g., single adults, families, youth).

**Participant-Centered Approach:** The system emphasizes low-barrier, voluntary participation and client choice, enabling participants to engage without preconditions and to select from available housing options that best suit their preferences and needs.

**Housing-Focused Assessment:** The CES is designed to prioritize those with the greatest needs for housing interventions, not merely service connections. Assessments focus on housing barriers, vulnerabilities, and history of homelessness to support effective prioritization.

**Prioritization and Referral:** Using objective criteria and a community-approved prioritization policy, the CES matches participants to appropriate housing and services based on need and availability. The process is transparent, consistent, and continuously refined through data analysis and community feedback.

**Prevention and Diversion Integration:** Front-door screening includes steps to identify opportunities for homelessness prevention or diversion, allowing households to remain stably housed, when possible, without entering the homeless system.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

For the allocation of Emergency Solutions Grant (ESG) funds to private nonprofit organizations, the City of El Paso employs a thorough process. Through a Notice of Funding Availability (NOFA), private nonprofit entities are invited to submit proposals. The applications undergo rigorous review by the

Department of Community and Human Development (DCHD) staff and a Technical Advisory Review Panel (TARP), comprising community members with relevant expertise. Final funding decisions are made based on the agency's past performance (if applicable), completeness of proposals, community impact, and program eligibility. Recommendations are then reviewed by the Community Needs Advisory Committee (CNAC) and ultimately presented to the City Council for approval.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

To ensure that policies and decisions regarding homelessness are informed by the firsthand experiences and perspectives of those affected, the City of El Paso mandates that subrecipients include homeless or formerly homeless individuals in their policy-making processes. This requirement underscores the City's commitment to quality of life, acknowledging the valuable insights that individuals with lived experiences can offer in shaping effective strategies.

5. Describe performance standards for evaluating ESG.

**Housing Trust Fund (HTF)**  
**Reference 24 CFR 91.220(I)(5)**

1. Distribution of Funds

- a. Describe the eligibility requirements for recipients of HTF funds (as defined in 24 CFR § 93.2).
- b. Describe the jurisdiction's application requirements for eligible recipients to apply for HTF funds.
- c. Describe the selection criteria that the jurisdiction will use to select applications submitted by eligible recipients.
- d. Describe the jurisdiction's required priority for funding based on geographic distribution, which is a description of the geographic areas of the State (including areas of low-income and minority

concentration) in which it will direct assistance during the ensuing program year.

e. Describe the jurisdiction's required priority for funding based on the applicant's ability to obligate HTF funds and undertake eligible activities in a timely manner.

f. Describe the jurisdiction's required priority for funding based on the extent to which rents for units in the rental project are affordable to extremely low-income families.

g. Describe the jurisdiction's required priority for funding based on the financial feasibility of the project beyond the required 30-year period.

h. Describe the jurisdiction's required priority for funding based on the merits of the application in meeting the priority housing needs of the jurisdiction (such as housing that is accessible to transit or employment centers, housing that includes green building and sustainable development features, or housing that serves special needs populations).

i. Describe the jurisdiction's required priority for funding based on the location of existing affordable housing.

j. Describe the jurisdiction's required priority for funding based on the extent to which the application makes use of non-federal funding sources.

2. Does the jurisdiction's application require the applicant to include a description of the eligible activities to be conducted with HTF funds?

3. Does the jurisdiction's application require that each eligible recipient certify that housing units assisted with HTF funds will comply with HTF requirements?

4. **Performance Goals and Benchmarks.** The jurisdiction has met the requirement to provide for

performance goals, consistent with the jurisdiction's goals established under 24 CFR 91.215(b)(2), by including HTF in its housing goals in the housing table on the SP-45 Goals and AP-20 Annual Goals and Objectives screens.

**5. Rehabilitation Standards.** The jurisdiction must establish rehabilitation standards for all HTF-assisted housing rehabilitation activities that set forth the requirements that the housing must meet upon project completion. The jurisdiction's description of its standards must be in sufficient detail to determine the required rehabilitation work including methods and materials. The standards may refer to applicable codes or they may establish requirements that exceed the minimum requirements of the codes. The jurisdiction must attach its rehabilitation standards below. If the jurisdiction will not use HTF funds for the rehabilitation of housing, enter "N/A".

In addition, the rehabilitation standards must address each of the following: health and safety; major systems; lead-based paint; accessibility; disaster mitigation (where relevant); state and local codes, ordinances, and zoning requirements; Uniform Physical Condition Standards; Capital Needs Assessments (if applicable); and broadband infrastructure (if applicable).

**6. Resale or Recapture Guidelines.** Below, the jurisdiction must enter (or attach) a description of the guidelines that will be used for resale or recapture of HTF funds when used to assist first-time homebuyers. If the jurisdiction will not use HTF funds to assist first-time homebuyers, enter "N/A".

**7. HTF Affordable Homeownership Limits.** If the jurisdiction intends to use HTF funds for homebuyer assistance and does not use the HTF affordable homeownership limits for the area provided by HUD, it must determine 95 percent of the median area purchase price and set forth the information in accordance with §93.305. If the jurisdiction will not use HTF funds to assist first-time homebuyers, enter "N/A".

**8. Limited Beneficiaries or Preferences.** Describe how the jurisdiction will limit the beneficiaries or give preferences to a particular segment of the extremely low- or very low-income population to serve unmet needs identified in its consolidated plan or annual action plan. If the jurisdiction will not limit the beneficiaries or give preferences to a particular segment of the extremely low- or very low-income population, enter "N/A."

Any limitation or preference must not violate nondiscrimination requirements in § 93.350, and the

jurisdiction must not limit or give preferences to students. The jurisdiction may permit rental housing owners to limit tenants or give a preference in accordance with § 93.303 only if such limitation or preference is described in the action plan.

**9. Refinancing of Existing Debt.** Enter or attach the jurisdiction's refinancing guidelines below. The guidelines describe the conditions under which the jurisdiction will refinance existing rental housing project debt. The jurisdiction's refinancing guidelines must, at minimum, demonstrate that rehabilitation is the primary eligible activity and ensure that this requirement is met by establishing a minimum level of rehabilitation per unit or a required ratio between rehabilitation and refinancing. If the jurisdiction will not refinance existing debt, enter "N/A."

<TYPE=[section 9 end]>

**Discussion:**





**CITY OF EL PASO**

# **Annual Action Plan**

## **2025-2026**

Annual Action Plan  
2025

1

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# Expected Resources

## AP-15 Expected Resources – 91.220(c)(1,2)

### Introduction

The City of El Paso is applying to receive the following five entitlement grants, administered by the U.S. Department of Housing and Urban Development (HUD): Community Development Block Grant (CDBG), Emergency Solutions Grant (ESG), HOME Investment Partnerships Program (HOME), Housing Opportunities for Persons With AIDS (HOPWA), and the HOME-American Rescue Plan (HOME-ARP). These grants, along with leveraged funds from local, private, state, and federal sources, support a wide range of community programs, including public services, housing and homelessness assistance, and public facility improvements.

Leveraged funding sources also include state-supported programs such as the Homeless Housing and Services Program (HHSP) and one-time allocations from the American Rescue Plan Act (ARPA). These resources have been vital in addressing immediate and high-priority needs across the city. However, as several of these funding sources are set to expire by 2026, the City is working on long-term sustainability strategies to

continue essential services and protect vulnerable residents.

All funding estimates presented in this should be considered provisional until official notifications are received each year.

### Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	6,441,184.00	260,000.00	0.00	6,701,184.00	26,804,736.00	CDBG funds support housing, public facilities, and services, often leveraged with other public and private sources to maximize impact. Priority is given to proposals that combine CDBG with other funding. City departments also use CDBG alongside federal, local, private, and Revolving Loan Funds.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	2,713,016.63	1,499,999.85	0.00	4,213,016.48	16,852,066.52	Supports affordable housing through public-private partnerships and is often paired with other funding sources. Funds are awarded through a competitive process to support multifamily development throughout the Plan period.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOPWA	public - federal	Permanent housing in facilities Permanent housing placement Short term or transitional housing facilities STRMU Supportive services TBRA	1,185,768.00	0.00	0.00	1,185,768.00	4,743,072.00	Funds are awarded through a competitive request-for-proposal process to support housing and services for individuals living with HIV/AIDS.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	555,074.00	0.00	0.00	555,074.00	2,220,296.00	Funds are awarded through a competitive request-for-proposal process, and selected organizations are required to provide a one-to-one match. Services will include Emergency Shelter operation, Street outreach, RRH and HP.

Table 1 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

Additional resources that support activities under this Plan come from a variety of sources, including local funds, private investment, state programs, and other federal grants.

ESG subrecipients are required to match grant funds with an equal amount of cash and/or non-cash contributions. These may include donated

supplies, the fair market value of buildings, staff salaries, and volunteer time.

HOME funds continue to attract significant private investment for the construction and rehabilitation of affordable housing. Although federal regulations typically require a local match, El Paso qualifies for a match reduction and currently has no active HOME match requirement.



**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

For every year of the Consolidated Plan, the City plans to accept applications from City departments, non-profit agencies, and non-municipal government entities for public facilities improvements that benefit low-to-moderate income residents and/or individuals. Improvements to publicly owned land will occur when public facilities funding is awarded to either a City department or another government entity. These types of facility improvements will be described in more detail through the corresponding Annual Action Plan(s) that are associated with the Consolidated Plan. City prioritizes improvements to publicly owned land that enhance accessibility for individuals with disabilities. Projects may include ADA-compliant playground upgrades, accessible trail segments, curb ramps, restroom retrofits, and improvements to public facilities to ensure access to all.

These improvements not only meet regulatory requirements but also support broader community goals.

**Discussion**

N/A

# Annual Goals and Objectives

## AP-20 Annual Goals and Objectives

### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	DH 3.1 Rental Assistance	2025	2029	Homeless Non-Homeless Special Needs	Citywide	DH 3.1 Rental Assistance	HOPWA: \$878,179.00	Tenant-based rental assistance / Rapid Rehousing: 88 Households Assisted
2	DH 2.1 Housing Rehabilitation Assistance	2025	2029	Affordable Housing	Citywide	DH 2.1 Housing Rehabilitation Assistance	CDBG: \$230,000.00	Homeowner Housing Rehabilitated: 50 Household Housing Unit
3	DH 2.2 Rental Housing by Developers	2025	2029	Affordable Housing	Citywide	DH 2.2 Rental Housing by Developers	CDBG: \$1,736,874.00 HOME: \$3,384,762.47	Rental units constructed: 16 Household Housing Unit Rental units rehabilitated: 286 Household Housing Unit
4	DH 2.3 Rental Housing by CHDOs	2025	2029	Affordable Housing	Citywide	DH 2.3 Rental Housing by CHDOs	HOME: \$406,952.49	Rental units constructed: 2 Household Housing Unit
5	DH 3.3 First Time Homebuyer Assistance	2025	2029	Affordable Housing	Citywide	DH 3.3 First Time Homebuyer Assistance	CDBG: \$160,000.00	Direct Financial Assistance to Homebuyers: 4 Households Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
6	DH 1.3 HOPWA Support Services	2025	2029	Affordable Housing Non-Homeless Special Needs	Citywide	DH 1.3 HOPWA Support Services	HOPWA: \$237,738.27	Public service activities other than Low/Moderate Income Housing Benefit: 78 Persons Assisted
7	SL 1.1 Homeless Needs	2025	2029	Homeless	Citywide	SL 1.1 Homeless Needs	CDBG: \$576,177.60 ESG: \$514,574.00	Homeless Person Overnight Shelter: 3280 Persons Assisted
8	DH 1.4 HOPWA Permanent Housing Placement	2025	2029	Affordable Housing Non-Homeless Special Needs	Citywide	DH 1.4 HOPWA Permanent Housing Placement	HOPWA: \$10,000.00	Public service activities other than Low/Moderate Income Housing Benefit: 4 Persons Assisted
9	SL 1.3 Mental and Medical Health Services	2025	2029	Non-Housing Community Development Mental and Medical	Citywide	SL 1.3 Mental and Medical Health Services	CDBG: \$290,000.00	Public service activities other than Low/Moderate Income Housing Benefit: 270 Persons Assisted
10	SL 1.5 Children and Youth Services	2025	2029	Children and Youth Service	Citywide	SL 1.5 Children and Youth Services	CDBG: \$100,000.00	Public service activities other than Low/Moderate Income Housing Benefit: 200 Persons Assisted
11	SL 2.1 Public Facilities - Homeless Shelters	2025	2029	Homeless	Citywide	SL 2.1 Public Facilities - Homeless Shelters	CDBG: \$1,911,863.48	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 2000 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
<b>13</b>	SL 2.3 Public Facilities - Neighborhood	2025	2029	Public Facilities	Citywide	SL 2.3 Public Facilities - Neighborhood	CDBG: \$408,032.00	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 50 Persons Assisted
<b>19</b>	CDBG Program Administration	2025	2029	Administration	Citywide	CDBG Program Administration	CDBG: \$1,288,236.80	Other: 0 Other
<b>22</b>	HOPWA Program Administration	2025	2029	Administration	Citywide	HOPWA Program Administration	HOPWA: \$35,572.00	Other: 0 Other
<b>23</b>	HOPWA Sponsor Administration	2025	2029	Administration	Citywide	HOPWA Sponsor Administration	HOPWA: \$22,578.00	Other: 0 Other
<b>24</b>	Housing Program Administration	2025	2029	Administration	Citywide	Housing Program Administration	HOME: \$421,301.66	Other: 0 Other

**Table 2 – Goals Summary**

## Goal Descriptions

<b>1</b>	<b>Goal Name</b>	DH 3.1 Rental Assistance
	<b>Goal Description</b>	
<b>2</b>	<b>Goal Name</b>	DH 2.1 Housing Rehabilitation Assistance
	<b>Goal Description</b>	
<b>3</b>	<b>Goal Name</b>	DH 2.2 Rental Housing by Developers
	<b>Goal Description</b>	

4	Goal Name	DH 2.3 Rental Housing by CHDOs
	Goal Description	
5	Goal Name	DH 3.3 First Time Homebuyer Assistance
	Goal Description	
6	Goal Name	DH 1.3 HOPWA Support Services
	Goal Description	
7	Goal Name	SL 1.1 Homeless Needs
	Goal Description	
8	Goal Name	DH 1.4 HOPWA Permanent Housing Placement
	Goal Description	
9	Goal Name	SL 1.3 Mental and Medical Health Services
	Goal Description	
10	Goal Name	SL 1.5 Children and Youth Services
	Goal Description	
11	Goal Name	SL 2.1 Public Facilities - Homeless Shelters
	Goal Description	
13	Goal Name	SL 2.3 Public Facilities - Neighborhood
	Goal Description	
19	Goal Name	CDBG Program Administration
	Goal Description	

22	Goal Name	HOPWA Program Administration
	Goal Description	
23	Goal Name	HOPWA Sponsor Administration
	Goal Description	
24	Goal Name	Housing Program Administration
	Goal Description	

## Projects

### AP-35 Projects – 91.220(d)

#### Introduction

The 2025–2026 Action Plan includes a comprehensive set of housing and community development projects funded through CDBG, HOME, ESG, and HOPWA. These projects aim to improve housing stability, expand affordable housing, support vulnerable populations, and enhance public facilities and services across El Paso. Funding is targeted toward rental assistance, homeowner rehabilitation, emergency shelter, supportive services, and neighborhood facility improvements. Each project aligns with the City's strategic goals and is designed to meet the needs identified in the Community Needs Assessment and Consolidated Plan. Completion is projected by August 31, 2026.

#### Projects

#	Project Name
1	2025 - 2028 City Of El Paso TXH25F006 (EP)
2	2025 - 2028 Project Amistad TXH25F006 (PA)
3	DH 2.1 Housing Rehabilitation Assistance
4	DH 2.2 Rental Housing by Developers
5	DH 2.3 Rental Housing by CHDO
6	DH 3.3 First Time Homebuyer Program
7	SL 1.1 Homeless, Emergency Shelter
8	SL 1.3 Mental and Medical Health Services
9	SL 1.5 Children and Youth Services
10	SL 2.1 Public Facilities - Homeless Shelter
11	SL 2.3 Public Facilities - Neighborhood
12	CDBG Program Administration
13	Housing Program Administration
14	ESG PROGRAMS

**Table 3 - Project Information**

#### **Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

Allocation priorities for PY 2025 are based on findings from the Community Needs Assessment, which identified affordable rental housing, homelessness services, and support for extremely low-income households as the most pressing needs. Funding is directed to programs that stabilize households and prevent homelessness, including tenant-based rental assistance, shelter operations, and permanent

housing placement.

The main obstacles include limited availability of deeply affordable units, rising construction and rent costs, and constrained entitlement funding. Additionally, service gaps for youth, families, and people with limited access to digital or transportation resources continue to hinder progress in reaching the most underserved residents.



**AP-38 Project Summary**  
**Project Summary Information**

Annual Action Plan  
2025

1	<b>Project Name</b>	2025 - 2028 City Of El Paso TXH25F006 (EP)
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 3.1 Rental Assistance DH 1.3 HOPWA Support Services DH 1.4 HOPWA Permanent Housing Placement HOPWA Program Administration
	<b>Needs Addressed</b>	DH 3.1 Rental Assistance DH 1.3 HOPWA Support Services DH 1.4 HOPWA Permanent Housing Placement CDBG Program Administration
	<b>Funding</b>	HOPWA: \$838,933.00
	<b>Description</b>	HOPWA: Enable persons living with HIV/AIDS, and their families, to establish or better maintain a stable living environment in housing that is decent, safe, and sanitary by providing long-term housing assistance through tenant-based rental assistance and permanent housing placement.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	60
	<b>Location Description</b>	City Wide
	<b>Planned Activities</b>	Through the Department of Public Health, the City will provide Tenant-Based Rental Assistance (TBRA), supportive services, and Permanent Housing Placement (PHP). Admin will also be used in support of this project.
2	<b>Project Name</b>	2025 - 2028 Project Amistad TXH25F006 (PA)
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 3.1 Rental Assistance DH 1.3 HOPWA Support Services DH 1.4 HOPWA Permanent Housing Placement HOPWA Sponsor Administration
	<b>Needs Addressed</b>	DH 3.1 Rental Assistance DH 1.3 HOPWA Support Services DH 1.4 HOPWA Permanent Housing Placement HOPWA Sponsor Administration

	<b>Funding</b>	HOPWA: \$346,835.00
	<b>Description</b>	This project will move people experiencing homelessness into safe, decent housing.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	18
	<b>Location Description</b>	City Wide
	<b>Planned Activities</b>	Through the Department of Public Health, the City will provide Tenant-Based Rental Assistance (TBRA), supportive services, and Permanent Housing Placement (PHP). Sponsor will also be awarded Admin cost.
<b>3</b>	<b>Project Name</b>	DH 2.1 Housing Rehabilitation Assistance
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 2.1 Housing Rehabilitation Assistance
	<b>Needs Addressed</b>	DH 2.1 Housing Rehabilitation Assistance
	<b>Funding</b>	CDBG: \$230,000.00
	<b>Description</b>	Projects will provide safe, affordable, and decent housing through the rehabilitation of existing single-family, owner-occupied dwellings.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	50 households will be assisted through single-family owner-occupied rehabilitation.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Projects will provide safe, affordable, and decent housing through the rehabilitation of existing singlefamily, owner-occupied dwellings
<b>4</b>	<b>Project Name</b>	DH 2.2 Rental Housing by Developers
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 2.2 Rental Housing by Developers
	<b>Needs Addressed</b>	DH 2.2 Rental Housing by Developers

	<b>Funding</b>	CDBG: \$1,736,874.00 HOME: \$3,384,762.00
	<b>Description</b>	Address the need for affordable rental housing by offering loans and/or forgivable loans for the acquisition, construction, rehabilitation, or reconstruction of affordable rental housing units by non-profit and for-profit agencies.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	16 households earning under 60% Annual Median Income (AMI) will be supported through this project and a total of 286 rental housing units will be rehabilitated.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Construction of rental units available for low-income households.
5	<b>Project Name</b>	DH 2.3 Rental Housing by CHDO
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 2.3 Rental Housing by CHDOs
	<b>Needs Addressed</b>	DH 2.3 Rental Housing by CHDOs
	<b>Funding</b>	HOME: \$406,953.00
	<b>Description</b>	This project will provide loans to construct safe, affordable, and decent housing to increase and maintain the affordable rental housing stock
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	2 household earning 60% Annual Median Income (AMI) or less will be supported through this program.
	<b>Location Description</b>	Citywide
6	<b>Planned Activities</b>	New rental units are to be constructed by Community Housing Development Organizations (CHDOs) for low-income households.
	<b>Project Name</b>	DH 3.3 First Time Homebuyer Program
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 3.3 First Time Homebuyer Assistance
	<b>Needs Addressed</b>	DH 3.3 First Time Homebuyer Assistance

	<b>Funding</b>	CDBG: \$160,000.00
	<b>Description</b>	This project will provide safe, affordable, and decent housing for first-time homebuyers.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	4 households will be assisted through this activity
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Provide first-time homebuyers with loans for down payment and closing cost assistance.
7	<b>Project Name</b>	SL 1.1 Homeless, Emergency Shelter
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	SL 1.1 Homeless Needs
	<b>Needs Addressed</b>	SL 1.1 Homeless Needs
	<b>Funding</b>	CDBG: \$576,177.00
	<b>Description</b>	These projects will increase availability and accessibility to a suitable living environment through shelter operation of emergency or transitional shelter.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	3280
	<b>Location Description</b>	City Wide
8	<b>Planned Activities</b>	Agencies will assist individuals and families who are experiencing homelessness by providing emergency shelter services. Emergency shelter services from these agencies include safe shelter, job readiness training, GED instruction, case management, financial assistance and housing navigation. The ultimate goal of these activities is to help clients achieve stable, permanent housing and/or become economically independent.
	<b>Project Name</b>	SL 1.3 Mental and Medical Health Services
	<b>Target Area</b>	Citywide

	<b>Goals Supported</b>	SL 1.3 Mental and Medical Health Services
	<b>Needs Addressed</b>	SL 1.3 Mental and Medical Health Services
	<b>Funding</b>	CDBG: \$290,000.00
	<b>Description</b>	This program will provide improved access to a suitable living environment by providing a continuum of care that includes a comprehensive range of services and safety net services for seniors and persons with disabilities.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	This project will address resident empowerment, food security, housing and homelessness, and mental health by assisting 270 persons with medical and/or mental health services.
	<b>Location Description</b>	TBD- City Wide
	<b>Planned Activities</b>	Public Services activities funded under the Mental and Medical Health Services Category to provide improved access to a suitable living environment by the provision of a comprehensive range of mental and medical health services.
9	<b>Project Name</b>	SL 1.5 Children and Youth Services
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	SL 1.5 Children and Youth Services
	<b>Needs Addressed</b>	SL 1.5 Children and Youth Services
	<b>Funding</b>	CDBG: \$100,000.00
	<b>Description</b>	These programs will provide improved access to suitable living environments with a comprehensive range of services for children and youth through educational and personal development opportunities.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	A total of 200 low-to-moderate income children and their families will be assisted with this funding.
	<b>Location Description</b>	City Wide
	<b>Planned Activities</b>	Agencies will provide a comprehensive range of services to children, youth, and their families.
	<b>Project Name</b>	SL 2.1 Public Facilities - Homeless Shelter

10	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	SL 2.1 Public Facilities - Homeless Shelters
	<b>Needs Addressed</b>	SL 2.1 Public Facilities - Homeless Shelters
	<b>Funding</b>	CDBG: \$1,911,865.00
	<b>Description</b>	This project will provide availability and accessibility for a suitable living environment by renovating a homeless shelter.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	A total of 2,000 residents will gain access to shelter.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	This project will renovate an existing emergency shelter to provide shelter and supportive services to low- and very-low-income persons.
11	<b>Project Name</b>	SL 2.3 Public Facilities - Neighborhood
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	SL 2.3 Public Facilities - Neighborhood
	<b>Needs Addressed</b>	SL 2.3 Public Facilities - Neighborhood
	<b>Funding</b>	CDBG: \$408,032.00
	<b>Description</b>	This project will provide availability and accessibility for a suitable living environment by improving a neighborhood facility.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	A total of 50 persons will gain access to a suitable living environment by improving a neighborhood facility.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	This project will provide availability and accessibility for a suitable living environment by improving a neighborhood facility.
12	<b>Project Name</b>	CDBG Program Administration
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	CDBG Program Administration
	<b>Needs Addressed</b>	CDBG Program Administration

	<b>Funding</b>	CDBG: \$1,288,236.00
	<b>Description</b>	This project will provide program management and coordination of CDBG funding
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	n/a
	<b>Location Description</b>	801 TEXAS AVE, 79901
	<b>Planned Activities</b>	This project will provide program management and coordination of CDBG funding.
<b>13</b>	<b>Project Name</b>	Housing Program Administration
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Housing Program Administration
	<b>Needs Addressed</b>	Housing Program Administration
	<b>Funding</b>	HOME: \$421,301.00
	<b>Description</b>	This project will provide program management and coordination activities for housing activities funded through HOME EN and HOME PI.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	801 TEXAS AVE, 79901
	<b>Planned Activities</b>	This project will provide program management and coordination activities for housing activities funded through HOME EN and HOME PI.
<b>14</b>	<b>Project Name</b>	ESG PROGRAMS
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	DH 3.1 Rental Assistance SL 1.1 Homeless Needs



	<b>Needs Addressed</b>	DH 3.1 Rental Assistance SL 1.1 Homeless Needs ESG Programs
	<b>Funding</b>	ESG: \$555,074.00
	<b>Description</b>	ESG Project supports five projects across Emergency Shelter, Street Outreach, Homelessness Prevention, Rapid Rehousing, and administration. Street Outreach and Emergency Shelter together account for less than 44 percent of the total ESG allocation, keeping the City in compliance with HUD funding limits. Funding includes \$107,900 for street outreach for approximately 65 individuals and \$136,478 for emergency shelter services benefiting at least 96 clients. Rapid rehousing for 11 individuals will be funded at \$130,101, while a combined prevention and rehousing project will receive \$140,095 to assist 34 individuals. Administrative costs are capped at \$40,500. MATCH will be provided by each agency at 100%, and the city will match the admin portion of the ESG allocation.
	<b>Target Date</b>	8/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	205 Families estimated to be assisted
	<b>Location Description</b>	City Wide
	<b>Planned Activities</b>	The eligible activities include Emergency Shelter, Homeless Prevention, Rapid Re-Housing, Street outreach and administration in the ESG Program. Outcome will be reported in SAGE.

## AP-50 Geographic Distribution – 91.220(f)

### Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Assistance funded through the City of El Paso’s four HUD entitlement grants—CDBG, ESG, HOME, and HOPWA—will continue to be provided throughout the City during Program Year 2025. CDBG and ESG programs, including public services, public infrastructure and shelter support, are available citywide and target extremely low to moderate income residents. HOME-funded activities, affordable housing development, also serve households within city limits.

HOPWA-funded services extend beyond city boundaries to eligible individuals and families living with HIV or AIDS across El Paso County. Clients must reside within the designated service area and meet low-income eligibility requirements or qualify under HUD’s presumed benefit categories.

### Geographic Distribution

Target Area	Percentage of Funds
Citywide	100

Table 4 - Geographic Distribution

### Rationale for the priorities for allocating investments geographically

For Program Year 2025, all HUD-funded programs administered by the City of El Paso will be offered citywide to ensure access for low to moderate income residents regardless of location. This approach allows the City to respond to community needs identified through the Community Needs Assessment and public input, which emphasized widespread housing instability, homelessness, and affordability challenges throughout the city. By offering services and programs citywide, the City ensures flexibility in addressing individual and neighborhood-level needs without limiting assistance to specific geographic boundaries.

### Discussion

# Affordable Housing

## AP-55 Affordable Housing – 91.220(g)

### Introduction

For Program Year 2025, all HUD entitlement programs administered by the City of El Paso, including CDBG, ESG, HOME, and HOPWA, will continue to be implemented on a citywide basis to ensure broad access. The 2025 Community Needs Assessment confirmed that housing affordability, homelessness, and service gaps affect residents across all areas of the city, not just in historically underserved neighborhoods. Offering programs citywide enables the City to serve extremely low to moderate income households wherever they reside and to direct resources based on need rather than geography. HOPWA services will continue to extend beyond city limits to eligible clients residing within El Paso County. This citywide approach aligns with the City's strategy to reduce barriers, expand reach, and meet the growing demand for affordable housing and supportive services throughout the community.

One Year Goals for the Number of Households to be Supported	
Homeless	284
Non-Homeless	72
Special-Needs	78
Total	434

**Table 5 - One Year Goals for Affordable Housing by Support Requirement**

One Year Goals for the Number of Households Supported Through	
Rental Assistance	362
The Production of New Units	18
Rehab of Existing Units	50
Acquisition of Existing Units	4
Total	434

**Table 6 - One Year Goals for Affordable Housing by Support Type**

### Discussion

## AP-60 Public Housing – 91.220(h)

### Introduction

Housing Opportunity Management Enterprises (HOME) is the local public housing authority and the second largest in the state of Texas. Its mission is to provide and increase the supply of safe, decent, sanitary, and affordable housing for families at or below 80% of median income by maintaining the Housing Authority's housing stock and ensuring that private rentals under the Section 8 – Housing Choice Voucher (HCV) Programs meet HUD Housing Quality Standards. A categorical description follows:

HOME administers: Conventional Public Housing units, which include scattered site dwellings, Section 8 New Construction (project-based) dwellings, Non-subsidized dwellings, USDA-subsidized units for migrant workers, Units for the elderly, HOME units for the elderly, Low-income housing tax credit units (LIHTC, including PBRA, Housing Choice Vouchers (HCV) / Section 8 assistance, Project Based Rental Assistance (PBRA)/LIHTC Units, Project-based vouchers.

### Actions planned during the next year to address the needs to public housing

The City will continue to support, as appropriate, HOME efforts to obtain funds for housing-related renovations or new construction. The city will continue to review and approve, as appropriate, Consolidated Plan certifications of consistency for HOME projects and proposals and annual plan/five-year plan submissions.

### Actions to encourage public housing residents to become more involved in management and participate in homeownership

The City encourages qualifying graduates of the HOME Public Housing, Project-Based Rental Assistance, and Housing Choice Voucher Homeownership Assistance program to participate in homeownership by assisting them with Housing Counseling and Homebuyer Assistance through numerous local programs.

### If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

ousing Opportunity Management Enterprises does not fall under a troubled PHA designation.

### Discussion

## AP-65 Homeless and Other Special Needs Activities – 91.220(i)

### Introduction

**Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including**

**Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

In PY 2025, the City of El Paso will continue to support and expand its coordinated street outreach system. A key component is the 24/7 street outreach phone line operated under the El Paso Helps initiative and funded through ARPA. This outreach effort is designed to identify and engage unsheltered individuals and families and connect them to emergency shelter, healthcare, and housing resources. Outreach teams work closely with the Coordinated Entry System to conduct needs assessments and ensure individuals are prioritized for housing and services based on vulnerability and barriers to housing.

**Addressing the emergency shelter and transitional housing needs of homeless persons**

For PY 2025, the City will continue investing ESG and CDBG funds in the operation of emergency shelters and transitional housing programs. This includes low-barrier shelter options and specialized facilities such as the Women's Resource Center, Safe Haven, and the Missouri Street Residence. The no-barrier Welcome Center, funded by ARPA, will continue to operate as a 24/7 intake and triage hub, allowing individuals in crisis immediate access to safety, shelter, and stabilization services. The City's goal is to maintain or increase shelter capacity while improving access for vulnerable subpopulations.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

In PY 2025, the City will emphasize rapid rehousing and permanent supportive housing as key strategies for ending homelessness. A significant portion of ESG funds will support short- to medium-term rental assistance, housing search and placement, and case management. These programs are designed to reduce the average length of time individuals and families experience homelessness and to improve housing retention. Target populations include chronically homeless individuals, families with children, veterans and their families, and unaccompanied youth. The City will also coordinate with affordable housing developers to increase unit availability and explore local policy tools to facilitate permanent

housing development.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

Preventing homelessness remains a core priority in PY 2025, especially for extremely low-income households and those at risk due to institutional discharge. ESG funds will continue to support rental and utility assistance for households in crisis. The City, through its Coordinated Entry system, works with hospitals, jails, mental health facilities, and foster care agencies to identify individuals being discharged and ensure they are connected to housing options before release. The County's Re-entry Program also plays a key role in diverting justice-involved individuals from homelessness. These efforts are coordinated with public and private service agencies that address health, housing, youth services, and economic stability.

These PY 2025 goals are directly informed by the 2025 Community Needs Assessment, which identified urgent gaps in housing access, the need for supportive housing placements, and the importance of targeted prevention efforts for households with limited resources and high vulnerability.

## **Discussion**

AP-70 HOPWA Goals– 91.220 (I)(3)

One year goals for the number of households to be provided housing through the use of HOPWA for:	
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family	0
Tenant-based rental assistance	78
Units provided in permanent housing facilities developed, leased, or operated with HOPWA funds	0
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds	0
Total	78

## AP-75 Barriers to affordable housing – 91.220(j)

### Introduction:

Historically, El Paso's stock of lower-cost, quality housing has been an asset for the region. The lower cost of housing allowed households with modest incomes to afford quality housing and helped to attract businesses to the region. In recent years, housing has shifted from an asset to a challenge for the region. Housing affordability is an increasing burden on residents as they struggle to afford rent or access homeownership. At the same time, development along the edges of the City, coupled with disinvestment in existing neighborhoods, is undermining the economic strength of the region. El Paso faces a rapidly growing shortage of affordable rental housing for households earning less than \$30,000 a year. Currently, the El Paso region faces a shortage of approximately 2,300 rental housing units. That number is projected to expand by 2025.

### **Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

Eliminate barriers and provide high-quality, affordable housing, the following are the positive effects of public action:

The El Paso Regional Housing Plan, adopted by the City Council, lays out a strategy to ameliorate the barriers to affordable housing. That strategy includes the following:

Housing Trust Fund: Dedicate additional City and County funding sources to affordable housing projects.

Public Land Sale Policy: Establish a Request-for-Proposals process to sell infill sites in priority areas at a discount in exchange for affordable housing production or other public benefits. Dedicate local funding to assemble sites for development in priority areas.

9% Low Income Housing Tax Credit Local Support Criteria: Revise local criteria to promote mixed-income housing with deeper affordability in priority areas.

4% Low Income Housing Tax Credit Funding: Invest locally-controlled public funding for projects using 4% LIHTC to increase the production of affordable rental housing in partnership with the Housing Authority

DCHD sets aside funding each year for a Volunteer Housing Rehabilitation program where up to \$4,999 in CDBG funds are used in combination with applicant funding, donations and volunteers to provide housing rehabilitation for the elderly and/or disabled. This has proved to be a great way to increase housing rehabilitation within the City and assist people to remain in their homes longer at no cost to the



homeowner.

**Discussion:**

## AP-85 Other Actions – 91.220(k)

### Introduction:

#### **Actions planned to address obstacles to meeting underserved needs**

In PY 2025, the City of El Paso will address underserved needs by expanding affordable housing, maintaining low-barrier shelter access, and improving outreach to families and youth. The City will strengthen partnerships with local agencies, prioritize deeply affordable rental units, and continue operating the Welcome Center and El Paso Helps outreach system. Efforts will also focus on increasing awareness of available services, reducing navigation barriers, and advocating for fair housing protections.

#### **Actions planned to foster and maintain affordable housing**

The City of El Paso plans to foster and maintain affordable housing for its residents by providing a variety of affordable housing programs to assist with the preservation, construction, and purchase of affordable housing that has been discussed elsewhere in this Plan (AP-55 Affordable Housing). In addition, the City will take advantage of appropriate opportunities to support the development or rehabilitation of multi-family, mixed-income income and mixed-use housing projects that have an affordable component.

Actions planned to reduce lead-based paint hazards

#### **Actions planned to reduce lead-based paint hazards**

Although there are no indications of a significant problem with lead poisoning in El Paso, it still does occur. Consequently, the City of El Paso Public Health Department, other public health agencies, and private sector health care providers have continued to emphasize a “community level intervention” that consists of training and education prevention activities, screening, surveillance, risk management, and primary prevention. Until lead poisoning has been eliminated, the City of El Paso’s public health agencies will continue to devote much of their lead-poisoning prevention resources to case management services for poisoned children. In addition, the City of El Paso will continue to utilize its federal funding in the abatement of lead-based paint in houses that were built before 1978.

Lead-based paint hazard inspections and mitigation are a standard practice for the renovation of residential structures. Contractors and subcontractors are required to comply with all provisions on the detection and elimination of lead-based paint hazards set forth by HUD Regulation 24 CFR Part 35 – Lead-Based Paint Poisoning Prevention in Single-Family Owner-Occupied dwellings. The City of El Paso maintains and updates procedures in its federally funded housing renovation programs to ensure it

follows all regulations.

### **Actions planned to reduce the number of poverty-level families**

The City will focus on housing stability as a core poverty-reduction strategy by investing in tenant-based rental assistance, permanent housing placements, and public services that meet basic needs. Programs target extremely low-income families, aiming to reduce cost burdens and prevent displacement.

### **Actions planned to develop institutional structure**

To strengthen internal capacity, the City will continue aligning Consolidated Plan goals with departmental operations, improve data collection through CNA and public engagement, and provide technical assistance to partners to increase project readiness and impact.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

The City will maintain active coordination with the Continuum of Care, housing developers, and nonprofits through regular meetings and joint planning. Collaborative efforts focus on housing access, resource alignment, and system-level improvements that support vulnerable populations across sectors.

### **Discussion:**

## **Program Specific Requirements**

### **AP-90 Program Specific Requirements – 91.220(l)(1,2,4)**

#### **Introduction:**

#### **Community Development Block Grant Program (CDBG)**

##### **Reference 24 CFR 91.220(l)(1)**

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

- |   |         |
|---|---------|
| 1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed | 260,000 |
|---|---------|

2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
<b>Total Program Income:</b>	<b>260,000</b>

### **Other CDBG Requirements**

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100.00%

### **HOME Investment Partnership Program (HOME) Reference 24 CFR 91.220(I)(2)**

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:  
  

The City seeks to leverage significant public and private funding for the development of affordable rental units by making available HOME funds to support approximately 50% of per-unit funding, requiring developers to find other funding sources for the remainder of the per-unit costs. Developers are encouraged to explore all possible outside funding sources, including LIHTCs, Housing Trust Fund grants, project-based vouchers, project-based rental assistance, operating cost reserves, state or local sources, or a combination of these and other resources before submitting an application to the City for gap financing.
2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:  
  

Subrecipients shall comply with all guidelines for the resale and recapture of HOME funds as indicated in CFR 92.254. The recaptured funds will be treated by the City as program income, which is income that is required to be utilized to assist other HOME eligible activities.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The recaptured funds will be treated by the City as program income, which is income that is required to be utilized to assist other HOME-eligible activities serving any of the City's housing programs. The City's recapture policy is noted in Unique Grantee Appendices.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

For single-family owner-occupied housing, when lending HOME funds to rehabilitate housing, refinancing is allowed only if it excludes a lien created as a result of an extension of the property value under Section 50, Article XVI, Texas Constitution; and refinancing is necessary to reduce the overall housing costs to the borrower and make the housing more affordable and if the rehabilitation costs are greater than the amount of debt that is refinanced. The City must have a first lien after refinancing. The amount being refinanced is in the form of a loan at the owner-occupant's qualifying interest rate for the rehabilitation loan.

5. If applicable to a planned HOME TBRA activity, a description of the preference for persons with special needs or disabilities. (See 24 CFR 92.209(c)(2)(i) and CFR 91.220(l)(2)(vii)).

Not applicable.

6. If applicable to a planned HOME TBRA activity, a description of how the preference for a specific category of individuals with disabilities (e.g. persons with HIV/AIDS or chronic mental illness) will narrow the gap in benefits and the preference is needed to narrow the gap in benefits and services received by such persons. (See 24 CFR 92.209(c)(2)(ii) and 91.220(l)(2)(vii)).

Not applicable.

7. If applicable, a description of any preference or limitation for rental housing projects. (See 24 CFR 92.253(d)(3) and CFR 91.220(l)(2)(vii)). Note: Preferences cannot be administered in a manner that limits the opportunities of persons on any basis prohibited by the laws listed under 24 CFR 5.105(a).

Not applicable.

**Emergency Solutions Grant (ESG)  
Reference 91.220(l)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

Included as an attachment

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The Continuum of Care (CoC) has established a Coordinated Entry System (CES) that fully aligns with HUD requirements to ensure that individuals and families experiencing homelessness have fair access to housing and services. The CES operates with the following key features:

**Standardized Access and Assessment:** All access points use the same assessment tools and protocols to evaluate the needs and vulnerability of participants. This ensures consistent data collection and evaluation of service needs across populations (e.g., single adults, families, youth).

**Participant-Centered Approach:** The system emphasizes low-barrier, voluntary participation and client choice, enabling participants to engage without preconditions and to select from available housing options that best suit their preferences and needs.

**Housing-Focused Assessment:** The CES is designed to prioritize those with the greatest needs for housing interventions, not merely service connections. Assessments focus on housing barriers, vulnerabilities, and history of homelessness to support effective prioritization.

**Prioritization and Referral:** Using objective criteria and a community-approved prioritization policy, the CES matches participants to appropriate housing and services based on need and availability. The process is transparent, consistent, and continuously refined through data analysis and community feedback.

**Prevention and Diversion Integration:** Front-door screening includes steps to identify opportunities for homelessness prevention or diversion, allowing households to remain stably housed, when possible, without entering the homeless system.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

For the allocation of Emergency Solutions Grant (ESG) funds to private nonprofit organizations, the City of El Paso employs a thorough process. Through a Notice of Funding Availability (NOFA), private nonprofit entities are invited to submit proposals. The applications undergo rigorous review by the

Department of Community and Human Development (DCHD) staff and a Technical Advisory Review Panel (TARP), comprising community members with relevant expertise. Final funding decisions are made based on the agency's past performance (if applicable), completeness of proposals, community impact, and program eligibility. Recommendations are then reviewed by the Community Needs Advisory Committee (CNAC) and ultimately presented to the City Council for approval.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

To ensure that policies and decisions regarding homelessness are informed by the firsthand experiences and perspectives of those affected, the City of El Paso mandates that subrecipients include homeless or formerly homeless individuals in their policy-making processes. This requirement underscores the City's commitment to quality of life, acknowledging the valuable insights that individuals with lived experiences can offer in shaping effective strategies.

5. Describe performance standards for evaluating ESG.

**Housing Trust Fund (HTF)**  
**Reference 24 CFR 91.220(I)(5)**

1. Distribution of Funds

- a. Describe the eligibility requirements for recipients of HTF funds (as defined in 24 CFR § 93.2).
- b. Describe the jurisdiction's application requirements for eligible recipients to apply for HTF funds.
- c. Describe the selection criteria that the jurisdiction will use to select applications submitted by eligible recipients.
- d. Describe the jurisdiction's required priority for funding based on geographic distribution, which is a description of the geographic areas of the State (including areas of low-income and minority

concentration) in which it will direct assistance during the ensuing program year.

e. Describe the jurisdiction's required priority for funding based on the applicant's ability to obligate HTF funds and undertake eligible activities in a timely manner.

f. Describe the jurisdiction's required priority for funding based on the extent to which rents for units in the rental project are affordable to extremely low-income families.

g. Describe the jurisdiction's required priority for funding based on the financial feasibility of the project beyond the required 30-year period.

h. Describe the jurisdiction's required priority for funding based on the merits of the application in meeting the priority housing needs of the jurisdiction (such as housing that is accessible to transit or employment centers, housing that includes green building and sustainable development features, or housing that serves special needs populations).

i. Describe the jurisdiction's required priority for funding based on the location of existing affordable housing.

j. Describe the jurisdiction's required priority for funding based on the extent to which the application makes use of non-federal funding sources.

2. Does the jurisdiction's application require the applicant to include a description of the eligible activities to be conducted with HTF funds?

3. Does the jurisdiction's application require that each eligible recipient certify that housing units assisted with HTF funds will comply with HTF requirements?

4. **Performance Goals and Benchmarks.** The jurisdiction has met the requirement to provide for



performance goals, consistent with the jurisdiction's goals established under 24 CFR 91.215(b)(2), by including HTF in its housing goals in the housing table on the SP-45 Goals and AP-20 Annual Goals and Objectives screens.

**5. Rehabilitation Standards.** The jurisdiction must establish rehabilitation standards for all HTF-assisted housing rehabilitation activities that set forth the requirements that the housing must meet upon project completion. The jurisdiction's description of its standards must be in sufficient detail to determine the required rehabilitation work including methods and materials. The standards may refer to applicable codes or they may establish requirements that exceed the minimum requirements of the codes. The jurisdiction must attach its rehabilitation standards below. If the jurisdiction will not use HTF funds for the rehabilitation of housing, enter "N/A".

In addition, the rehabilitation standards must address each of the following: health and safety; major systems; lead-based paint; accessibility; disaster mitigation (where relevant); state and local codes, ordinances, and zoning requirements; Uniform Physical Condition Standards; Capital Needs Assessments (if applicable); and broadband infrastructure (if applicable).

**6. Resale or Recapture Guidelines.** Below, the jurisdiction must enter (or attach) a description of the guidelines that will be used for resale or recapture of HTF funds when used to assist first-time homebuyers. If the jurisdiction will not use HTF funds to assist first-time homebuyers, enter "N/A".

**7. HTF Affordable Homeownership Limits.** If the jurisdiction intends to use HTF funds for homebuyer assistance and does not use the HTF affordable homeownership limits for the area provided by HUD, it must determine 95 percent of the median area purchase price and set forth the information in accordance with §93.305. If the jurisdiction will not use HTF funds to assist first-time homebuyers, enter "N/A".

**8. Limited Beneficiaries or Preferences.** Describe how the jurisdiction will limit the beneficiaries or give preferences to a particular segment of the extremely low- or very low-income population to serve unmet needs identified in its consolidated plan or annual action plan. If the jurisdiction will not limit the beneficiaries or give preferences to a particular segment of the extremely low- or very low-income population, enter "N/A."

Any limitation or preference must not violate nondiscrimination requirements in § 93.350, and the

jurisdiction must not limit or give preferences to students. The jurisdiction may permit rental housing owners to limit tenants or give a preference in accordance with § 93.303 only if such limitation or preference is described in the action plan.

**9. Refinancing of Existing Debt.** Enter or attach the jurisdiction's refinancing guidelines below. The guidelines describe the conditions under which the jurisdiction will refinance existing rental housing project debt. The jurisdiction's refinancing guidelines must, at minimum, demonstrate that rehabilitation is the primary eligible activity and ensure that this requirement is met by establishing a minimum level of rehabilitation per unit or a required ratio between rehabilitation and refinancing. If the jurisdiction will not refinance existing debt, enter "N/A."

<TYPE=[section 9 end]>

**Discussion:**