

Annual Action Plan

City of El Paso, Texas

2026-2027



CITY OF EL PASO

**Community & Human
Development**

Prepared by The Department of Community &
Human Development

Executive Summary.....	3
AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)	3
PR-05 Lead & Responsible Agencies – 91.200(b).....	7
AP-10 Consultation – 91.100, 91.200(b), 91.215(l).....	8
AP-12 Participation – 91.105, 91.200(c)	15
Expected Resources	19
AP-15 Expected Resources – 91.220(c)(1,2)	19
Annual Goals and Objectives	26
AP-20 Annual Goals and Objectives.....	26
Projects	32
AP-35 Projects – 91.220(d)	32
AP-38 Project Summary	34
AP-50 Geographic Distribution – 91.220(f).....	45
Affordable Housing	46
AP-55 Affordable Housing – 91.220(g)	46
AP-60 Public Housing – 91.220(h).....	47
AP-65 Homeless and Other Special Needs Activities – 91.220(i).....	48
AP-70 HOPWA Goals– 91.220 (l)(3)	50
AP-70 HOPWA Goals - 91.220 (l)(3)	50
AP-75 Barriers to affordable housing – 91.220(j)	51
AP-85 Other Actions – 91.220(k)	52
Program Specific Requirements.....	54
AP-90 Program Specific Requirements – 91.220(l)(1,2,4)	54
Community Development Block Grant Program (CDBG).....	54
HOME Investment Partnership Program (HOME)	55
Emergency Solutions Grant (ESG).....	56

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of El Paso's 2025-2029 Consolidated Plan outlines a five-year strategy to address housing, infrastructure, and service needs for low to moderate-income residents. Developed by the Department of Community and Human Development (DCHD), the Plan supports the administration of five federal entitlement grants, including the Community Development Block Grant (CDBG), Emergency Solutions Grant (ESG), HOME Investment Partnerships Program (HOME), Housing Opportunities for Persons With AIDS (HOPWA), and HOME ARP. This strategy is based on extensive public input, current housing market conditions, and key findings from the 2025 Community Needs Assessment. For purposes of this plan, the City of El Paso may be referred to as "the City." The 2026 Annual Action Plan represents the second year of implementation of the City of El Paso's 2025-2029 Consolidated Plan and identifies the activities and funding priorities to be undertaken during Program Year 2026.

The City of El Paso shall administer its grant in accordance with all applicable immigration restrictions and requirements, including the eligibility and certification requirement that apply under title IV of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, as amended (8 U.S. C. 1601-1646) (PRWORA) and any applicable requirements that HUD, the Attorney General, or the U.S. Citizenship and Immigration Services may establish from time to time to comply with PRWORA, Executive Order 14218 or other Executive Orders or immigration laws. The city will not use funding under this grant in a manner that by design or effect facilitates the subsidization or promotion of illegal immigration or abets policies that seek to shield illegal aliens from deportation. Unless excepted by PRWORA, the city must use SAVE, or an equivalent verification system approved by the Federal government, to prevent any Federal public benefit from being provided to an ineligible alien who entered the United States illegally or is otherwise unlawfully present in the United States.

The City of El Paso agrees that its compliance in all respects with all applicable Federal anti-discrimination laws is material to the U.S. Government's payment decisions for purposes of section 3729(b)(4) of title 31, United States Code.

The City of El Paso will not operate any programs that violate any applicable Federal anti-discrimination laws, including Title VI of the Civil Rights Act of 1964.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The plan identifies five key objectives:

- Expand affordable housing through rehabilitation, housing development, tenant-based rental assistance, and housing stabilization services.
- Strengthen homelessness prevention, street outreach, emergency shelter, rapid rehousing, and supportive housing strategies.
- Increase access to mental health care, supportive services, and programs that promote housing stability and self-sufficiency.
- Support youth, children, and families through shelter, childcare, educational, and family support services.
- Enhance public facilities, community services, and programs serving low-income households and vulnerable populations.

The Community Needs Assessment (CNA) gathered input from over 640 residents through bilingual surveys and public forums, with additional responses from 40 local agencies. Community members identified mental health services, affordable housing, transportation, homelessness services, and family support as top concerns. Residents also prioritized neighborhood improvements such as mental health centers, accessibility improvements, food pantries, and affordable housing. The CNA emphasized unmet needs related to housing affordability, homelessness, mental health support, and access to essential services, especially in central, lower valley, and Northeast neighborhoods. These findings continue to guide the City's priorities and investments under the second year of the 2025-2029 Consolidated Plan.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

Over the past several years, the City has invested federal funds to address housing insecurity, improve neighborhoods, and support nonprofit service delivery. Significant funding was allocated through the Emergency Rental Assistance programs during and following the pandemic, as well as through ESG and ESG-CV, which helped stabilize households at risk of homelessness. The City also expanded outreach, housing navigation, and coordinated service delivery through initiatives such as El Paso Helps.

During the most recent program year, the City continued to invest in affordable housing, homelessness prevention, rapid rehousing, emergency shelter, supportive services, public facilities, and programs serving low- and moderate-income residents. Funding also supported services for youth, families, older adults, persons with disabilities, and individuals living with HIV/AIDS.

While these efforts have contributed to housing stability and increased access to services, ongoing challenges remain related to housing affordability, homelessness, mental health services, and access to essential community resources. Performance data, community input, and identified unmet needs were used to help guide the City's goals and projects for Program Year 2026, the second year of the 2025-2029 Consolidated Plan.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The City's Citizen Participation Plan guided public engagement activities used to develop the 2025-2029 Consolidated Plan and continues to inform priorities for Program Year 2026. The 2025 Community Needs Assessment reached residents in both English and Spanish through online surveys, neighborhood meetings, public forums, and senior center outreach with support from RSVP volunteers. The City also consulted with local service providers, housing organizations, public agencies, the El Paso Continuum of Care (CoC), and other community stakeholders to identify housing, homelessness, and community development needs. In addition, the City convened El Paso Helps meetings, a collaborative effort between the City of El Paso, nonprofit service providers, and community partners to coordinate housing, homelessness, and supportive services throughout the community. These meetings provided an opportunity to discuss community needs, service gaps, program performance, and opportunities for coordination among partner agencies.

Input received through the Community Needs Assessment, El Paso Helps collaboration meetings, CoC engagement, and the broader consultation process identified affordable housing, homelessness, mental health services, transportation, and family support services as ongoing community priorities. These findings continue to guide the City's funding decisions and planned activities under the second year of the 2025-2029 Consolidated Plan.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

Pending conclusion of public comment period.

6. Summary of comments or views not accepted and the reasons for not accepting them

Pending conclusion of public comment period.

7. Summary

The 2026 Annual Action Plan reflects the City of El Paso's continued commitment to data-informed and community-centered planning. As the second year of the 2025-2029 Consolidated Plan, this Annual Action Plan builds upon the priorities identified through community engagement, stakeholder consultation, and the 2025 Community Needs Assessment. The Plan supports investments in affordable housing, homelessness prevention and housing stability, mental health and supportive services, public facilities, and programs serving low- and moderate-income residents.

Through collaboration with community partners, nonprofit organizations, the Continuum of Care, and the El Paso Helps network, the City will continue to support programs and services that promote housing stability, self-sufficiency, and quality of life for residents. Particular attention will be given to addressing the needs of low-income households, families, older adults, persons with disabilities, and individuals experiencing or at risk of homelessness.

The City recognizes that community needs continue to evolve and that available funding levels may change over time. DCHD will continue to monitor program performance, community priorities, and funding availability to ensure resources are used effectively and in accordance with federal requirements. Any necessary adjustments to priorities or funding allocations will be made in a transparent manner and consistent with the Citizen Participation Plan.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	EL PASO, TX	
CDBG Administrator	EL PASO, TX	Community and Human Development
HOPWA Administrator	EL PASO, TX	Community and Human Development
HOME Administrator	EL PASO, TX	Community and Human Development
ESG Administrator	EL PASO, TX	Community and Human Development

Table 1 – Responsible Agencies

Narrative (optional)

Consolidated Plan Public Contact Information

For information regarding the City of El Paso 2026 Annual Action Plan, please contact the Department of Community + Human Development.

DCHDServices@elpasotexas.gov

(915) 212-1559

801 Texas Avenue, 3rd floor

Annual Action Plan

AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

The City of El Paso has developed an integrated and collaborative approach to addressing the needs of residents experiencing or at risk of homelessness, housing instability, or related challenges. Through the leadership of DCHD, the City coordinates with a broad network of public and assisted housing providers, social service agencies, health and behavioral health systems, and regional coalitions. This section outlines how the City enhances cross-sector coordination; collaborates with the Continuum of Care and partner agencies to meet the needs of people experiencing homelessness including chronically homeless individuals, veterans, families with children, and unaccompanied youth; and engages in meaningful consultation on the use of ESG funds and administration of HMIS to support evidence-based outcomes and strategic service delivery.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The City of El Paso, through DCHD, works year-round to coordinate with public and assisted housing providers, as well as private and governmental health, mental health, and service agencies. The City collaborates extensively with the Housing Authority of the City of El Paso / Housing Opportunity Management Enterprises (HOME), Centro San Vicente, Opportunity Center, Emergence Health Network, Amistad, and United Way of El Paso through the El Paso Helps initiative to ensure a unified approach to serving vulnerable populations.

These collaborative relationships are strengthened through the Community Needs Assessment (CNA) process, which gathered input from over 640 residents citywide and directed priorities for housing, mental health, family stability, and homelessness in 2025. The CNA is also supported by engagement with neighborhood associations, advocacy boards (e.g., Accessibility Advisory Committee, Veterans Affairs Council), and senior volunteer partners, like the RSVP program.

Additionally, the City supports and consults with agencies like Endeavors, Project Vida, and YWCA El Paso del Norte Region to bridge public housing efforts with supportive health and service delivery networks. These partnerships ensure coordination across housing development, homelessness prevention, mental and behavioral health care, and family support services.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The City of El Paso leads the El Paso Helps Collaborative, a citywide initiative that provides immediate, coordinated support to individuals and families experiencing homelessness or housing crises. El Paso Helps operates a real-time response system that includes:

- A centralized online portal and live-agent hotline
- 24/7 mobile street outreach teams
- A low-barrier Welcome Center
- Direct referrals to shelter, housing, food, behavioral health, and other critical services

Under City leadership, El Paso Helps unites regional service providers to ensure rapid, compassionate response to homelessness. The initiative prioritizes those with the highest barriers to housing, including chronically homeless individuals, families with children, unaccompanied youth, and veterans. El Paso Helps also works on prevention, collaborating with partners to assist households at risk of homelessness.

The City also maintains a strong partnership with the El Paso Coalition for the Homeless (EPCH), which serves as the Continuum of Care (CoC) Collaborative Applicant, Coordinated Entry lead, and HMIS administrator. The CoC includes diverse agencies working to prevent and end homelessness.

The CoC emphasizes service to high-priority groups: chronically homeless individuals, families with children, veterans, and unaccompanied youth. Its Strategic Plan focuses on:

- Expanding access to affordable housing
- Strengthening interagency leadership and civic engagement
- Enhancing self-sufficiency
- Reshaping the crisis response system
- Advancing housing and health stability

EPCH also leads the annual Point-in-Time (PIT) Count, providing vital data on local homelessness. Conducted with community volunteers, the PIT Count and Coordinated Entry data help guide performance targets, service priorities, and funding strategies.

Together, El Paso Helps and the CoC form a dual-track approach to homelessness that is collaborative, proactive, data-driven, and outcome-focused. Both align with HUD priorities and address the most urgent needs in the community.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City of El Paso regularly consults with the El Paso Continuum of Care (CoC), which includes the Collaborative Applicant, HMIS Lead Agency, the Coalition for the Homeless, and partner agencies, to guide the effective use of Emergency Solutions Grant (ESG) funds. This consultative process includes collaborative planning sessions to assess local housing and service data and prioritize ESG activities based on community needs. Emphasis is placed on interventions for chronically homeless individuals, families with children, veterans, and unaccompanied youth.

Collaborative Planning:

Stakeholders meet to identify ESG-funded priorities such as rapid rehousing, homelessness prevention, and street outreach. Planning efforts target rapid exits from shelters, access to permanent supportive housing, and outreach programs for high-risk groups, including veterans and youth.

Performance Benchmarks:

The City and CoC partners use data from the annual Point-in-Time Count, coordinated entry systems, and agency-level metrics to guide funding decisions. Programs are expected to meet measurable performance and outcome targets while offering supportive services like mental health care, substance use treatment, and employment assistance to ensure housing stability.

Committee Engagement and Policy Development:

The City participates in CoC committees that oversee ESG program implementation, help refine performance standards, and shape service delivery policies. The City also uses general funds and other sources to meet ESG match requirements, enhancing the reach of federal investments.

Evidence-Based Policies and System Improvement:

CoC-wide coordination allows for the integration of real-time data and community input to improve ESG programs. The City is also part of a task force revising the CoC 603 Charter to streamline governance and improve responsiveness to populations in need.

Through these coordinated efforts, the City of El Paso ensures ESG resources are directed effectively, helping build a resilient, targeted response to homelessness in the community.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction’s consultations with housing, social service agencies and other entities

The City of El Paso continued its outreach and consultation efforts during the development of the 2026 Annual Action Plan, engaging a broad range of stakeholders across housing, social services, healthcare, behavioral health, and government sectors.

Throughout the planning process, the City consulted with public housing providers, nonprofit organizations, homeless service providers, healthcare organizations, behavioral health agencies, advocacy groups, and public entities to identify community needs and funding priorities. Input from the 2025 Community Needs Assessment (CNA), which included responses from residents and community organizations, continued to inform planning and investment decisions during the second year of the 2025-2029 Consolidated Plan.

The City maintained regular engagement with community partners through standing interagency collaborations and coordination meetings. This included monthly Jail Re-Entry Task Force meetings, HOPWA Coordination Meetings, El Paso Helps Partner Meetings, Continuum of Care (CoC) meetings and committees, and other collaborative discussions involving housing, homelessness, healthcare, and supportive service providers. These meetings provided opportunities to discuss community needs, service gaps, system coordination, housing stability, and resource alignment.

The City also consulted with agencies and organizations including the Housing Authority of the City of El Paso (HACEP), Opportunity Center for the Homeless, Project Amistad, United Way of El Paso County, Emergence Health Network, Centro San Vicente, Endeavors, Project Vida, YWCA El Paso del Norte Region, El Paso Coalition for the Homeless, and other community partners serving low-income residents, persons experiencing homelessness, veterans, youth, older adults, persons with disabilities, and individuals living with HIV/AIDS.

Public participation opportunities included public hearings, community meetings, stakeholder consultations, and public comment periods related to the Annual Action Plan. Notices and invitations were distributed through the City's website, email distribution lists, and public notice requirements, including outreach to Spanish-speaking residents.

Collectively, these outreach and consultation efforts reflect the City's commitment to coordination, collaboration, and community engagement. Input from housing providers, social service agencies, healthcare organizations, public entities, community stakeholders, and residents helped inform the priorities, goals, and activities included in the 2026 Annual Action Plan.

Date	Mode of Outreach	Target of Outreach	Mode of Outreach Details (can put on "Other" under Target Outreach)
Monthly	Other	Other: City Department, Non-Profit Agencies, and Non-Municipal Government Entities	Jail Re-Entry Task Force Meetings (monthly)
Monthly	Other	Other: City Department, Non-Profit Agencies, and Non-Municipal Government Entities	HOPWA Coordination Meetings (monthly)
Weekly	Other	Other: City Department, Non-Profit Agencies, and Non-Municipal Government Entities	El Paso Helps Partner Meetings (weekly)
July 2025	Other	Call to the	
April -26	Other	Other: City Department, Non-Profit Agencies and Non-Municipal Government Entities	Humanitarian CFT - Campsite Visit/Call to Action Meetings/Homeless Response Approach Meeting/Humanitarian Operations Meeting
May 2026	Public Hearing	Non-targeted/broad community	El Paso Helps Update to council and the public
Jun-26	Public Hearing	Non-targeted/broad community	Policies and Procedures presented to City Council (tentative)
Jun-26	Newspaper Ad	Non-targeted/broad community Non-English Speaking Other: City Department, Non-Profit Agencies and Non-Municipal Government Entities	Annual Action Plan Presented to Council (tentative)
Jun-26	Public Hearing	Non-targeted/broad community Other: City Department, Non-Profit Agencies and Non-Municipal Government Entities	Newspaper Ad Consolidated Plan (tentative)

Table 2 – Agencies, groups, organizations who participated

Identify any Agency Types not consulted and provide rationale for not consulting

The City of El Paso did not intentionally exclude any agency type from the consultation process. Outreach during the planning cycle was comprehensive and inclusive. The Community Needs Assessment (CNA) survey and public input opportunities were promoted citywide through the City’s website, social media platforms, partner networks, and community meetings, with materials available in both English and Spanish.

Despite these efforts, some agencies and organizations did not respond to or participate in the process. Their absence was not due to exclusion or oversight but rather to non-response despite broad and accessible opportunities for input. The City remains committed to engaging all sectors in future planning efforts and will continue to build and strengthen relationships to ensure even broader participation moving forward. Other local/regional/state/federal planning efforts are considered when preparing the Plan.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
City of El Paso 24 in 2025 Strategic Plan	City of El Paso	Goals and objectives in this Consolidated Plan are intentionally aligned with the goals of the City’s Strategic Plan.
Comprehensive Housing Market Analysis; El Paso, Texas	U.S. Department of Housing and Urban Development,	The goals align with the CHMA by addressing the city’s shortage of affordable housing, high-cost burdens, and the need for targeted support to vulnerable populations.

PHA Plan for the Housing Authority of the City of El Paso, Texas 5-Year Plan for Fiscal Years 2025 - 2029. o	Housing Authority of the City of El Paso	Expand affordable housing through new construction and rehabilitation, enhancing housing quality and accessibility, and promoting self-sufficiency and homeownership opportunities for low-income residents
Community Needs Assessment Current State Report	Project Bravo	Addressing critical gaps in affordable housing, utility assistance, and access to supportive services for low-income families across El Paso County.
PEOPLE WITH DISABILITIES: A TEXAS PROFILE	Texas Workforce Investment Council	Prioritizing accessible, affordable housing and supportive services that address the elevated cost burdens, lower incomes, and service needs experienced by individuals with disabilities.
State of Texas Low Income Housing Plan	Texas Department of Housing and Community Affairs	Prioritizing the development and preservation of affordable rental housing, expanding housing choice, and targeting resources to extremely low-income households and underserved communities.
El Paso Coalition for the Homeless Strategic Plan	El Paso Coalition for the Homeless	The EPCH Homeless Strategic Plan is incorporated throughout the homeless sections of this Consolidated Plan.
State of Homelessness	Department of Community + Human Development	Focuses on strategies to reduce unsheltered homelessness, expand permanent supportive housing, and improve coordination across systems to make homelessness rare, brief, and non-recurring.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation

Summarize citizen participation process and how it impacted goal-setting

The City of El Paso utilized a comprehensive public engagement process to inform the 2026 Annual Action Plan, guided by its adopted Citizen Participation Plan (CPP). The CPP outlines procedures to encourage participation from all residents, with a focus on those living in low- and moderate-income areas, individuals with disabilities, non-English speakers, and other underserved populations.

The 2026 Annual Action Plan builds upon the extensive public participation conducted during the development of the 2025-2029 Consolidated Plan, including the Community Needs Assessment (CNA), public meetings, stakeholder consultations, and agency engagement activities. The City also continued to gather input through public hearings, ongoing consultation with housing and service providers, Continuum of Care (CoC) meetings, El Paso Helps partner meetings, and other community engagement efforts.

The CNA included a bilingual survey, public information sessions, and targeted outreach to residents and community stakeholders. In total, 641 residents participated in the survey or attended a public input session. Additionally, 40 nonprofit and governmental agencies, including homeless service providers and community-based organizations, completed the agency survey and provided feedback regarding housing, homelessness, public services, and community development needs.

Public and agency feedback identified affordable housing, homelessness, mental health services, transportation, family and youth services, and access to community resources as ongoing priorities. Participants also identified infrastructure and neighborhood improvement needs, including mental health centers accessibility improvements, food pantries, housing, and community facilities.

The information collected through the CNA, public participation activities, stakeholder consultation, and ongoing engagement with community partners directly influenced the priorities reflected in the 2025-2029 Consolidated Plan and continues to guide funding decisions in the 2026 Annual Action Plan. As a result, the City continues to prioritize affordable housing, homelessness prevention and housing stability, supportive services, public facilities, and programs that serve low- and moderate-income residents.

By incorporating resident input, agency expertise, and ongoing consultation with community stakeholders, the City seeks to ensure that its housing and community development investments remain responsive to local needs and aligned with the goals of the 2025-2029 Consolidated Plan.

Citizen Participation Outreach

DATE	NAME OF EVENT	EVENT SUMMARY
Monthly	Jail Re-Entry Task Force Meetings (monthly)	The purpose of these meetings was to facilitate collaboration between the City of El Paso’s Department of Community and Human Development (DCHD) and key stakeholders to support and improve the reentry process for individuals returning to the community following incarceration.
Monthly	HOPWA Coordination Meetings (monthly)	The purpose of these meetings was to foster collaboration between the City’s Department of Community and Human Development, the Department of Public Health, and Amistad to ensure a smooth and coordinated transition of HOPWA clients between agencies.
Weekly	El Paso Helps Partner Meetings (weekly)	The purpose of these meetings was to foster collaboration between the City’s Department of Community and Human Development, the Department of Public Health key community stakeholders servicing individuals who are unhoused or at risk of becoming unhoused.
Periodically	Humanitarian Cross Functioning Team Meetings	The purpose of the Humanitarian Cross Functional Team (CFT) is to coordinate a unified, collaborative response to homelessness and related humanitarian needs in the community. Through activities such as campsite visits, Call to Action meetings, the Homeless Response Approach meeting, and ongoing Humanitarian Operations meetings, the CFT brings together key stakeholders to assess conditions on the ground, align strategies, and implement compassionate, solutions-focused approaches to support individuals experiencing homelessness.

Sep-24	HUD Affordable Housing Summit	The event aimed to connect housing organizations and developers with financial institutions and community organizations to discuss affordable housing needs, challenges, and opportunities. Participants will learn how to leverage resources and strategies to increase affordable housing in El Paso and surrounding areas.
Feb-25	Community Needs Assessment Public Information Session I	The Department of Community and Human Development hosted two Community Needs Public Input Sessions alongside the CNA survey. These sessions provided an opportunity for the public to offer feedback on what community resources, especially regarding social services, access to housing, homelessness, and accessibility, should be prioritized when the City of El Paso allocates federal funds from the U.S. Department of Housing and Urban Development. Held at the Sylvia Carreon Community Center (709 Lomita Dr, El Paso, TX 79907)
Jun-26	Policies and Procedures presented to City Council (tentative)	Item to be presented to City Council in order to inform the community of the Department of Community and Human Development's updated Policies and Procedures.
Jun-25	Community Needs Assessment Presented to Council (tentative)	The purpose of presenting this item to City Council is to inform the community of the Department of Community and Human Development's Community Needs Assessment.
Jun-26	Newspaper Ad Consolidated Plan (tentative)	Item will be published to inform the community of the Department of Community and Human Development's upcoming plans related to the Consolidated Plan.

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)

Table 4 – Citizen Participation Outreach

DRAFT

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The City of El Paso is applying to receive the following five entitlement grants administered by the U.S. Department of Housing and Urban Development (HUD): Community Development Block Grant (CDBG), Emergency Solutions Grant (ESG), HOME Investment Partnerships Program (HOME), Housing Opportunities for Persons With AIDS (HOPWA), and the HOME-American Rescue Plan (HOME-ARP). These grants, along with leveraged funds from local, private, state, and federal sources, support a wide range of community programs, including public services, housing and homelessness assistance, and public facility improvements.

Leveraged funding sources also include state-supported programs such as the Homeless Housing and Services Program (HHSP). These resources continue to play an important role in addressing housing, homelessness, and community development needs throughout the city.

The 2026 Annual Action Plan represents the second year of implementation of the City’s 2025-2029 Consolidated Plan. While federal resources remain critical to addressing community needs, funding levels may fluctuate from year to year. In addition, inflation and rising costs continue to affect the delivery of housing, public services, and community development activities. The City will continue to prioritize available resources to address identified community needs and maximize the impact of federal investments.

All funding estimates presented in this plan should be considered provisional until official grant award notifications are received.

Anticipated Resources

DRAFT

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 2				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	Public Federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	\$6,313,249	\$65,000	\$0	\$6,378,249	\$20,426,487	CDBG funds support housing, public facilities, and services, often leveraged with other public and private sources to maximize impact. Priority is given to proposals that combine CDBG with other funding.
ESG	Public Federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	\$566,112	\$0	\$0	\$566,112	\$1,654,184	Funds are awarded through a competitive request-for-proposal process, and selected organizations are required to provide a one-to-one match. Due to the current political climate, funding reductions are projected.

HOME	Public – Federal	Acquisition, Homebuyer assistance, Homeowner rehab, Multifamily rental new construction, Multifamily rental rehab, New construction for ownership, TBRA	\$2,704,302.63	\$1,500,000.00	\$0	\$4,204,302.63	\$12,647,765.37	Supports affordable housing through public-private partnerships and is often paired with other funding sources. Funds are awarded through a competitive process to support multifamily development throughout the Plan period.
HOPWA	public - federal	Permanent housing in facilities Permanent housing placement Short-term or transitional housing facilities STRMU Supportive services TBRA	\$1,275,258	\$0	\$0	\$1,275,258	\$9,576,808.50	Funds are awarded through a competitive request-for-proposal process to support housing and services for individuals living with HIV/AIDS. While funding has increased in past years, reductions are anticipated due to the current political climate.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

For Program Year 2026, the City of El Paso will continue to use federal funds to leverage private, state, and local resources to maximize the impact of its housing and community development investments. This is especially critical for the Emergency Solutions Grant (ESG) program, which requires a one-to-one match under federal regulations.

To meet ESG matching requirements, the City and its subrecipient agencies will use a combination of funding sources, including:

- State-funded programs such as the Homeless Housing and Services Program (HHSP)
- Local general funds and private grants
- In-kind contributions such as staff time, donated goods, volunteer hours, and use of facilities
- Other federal sources used in coordination, such as Continuum of Care and HOME funds (where eligible)

By blending ESG with other funding streams, the City can sustain key services such as rapid rehousing, homelessness prevention, street outreach, and emergency shelter operations. This coordination helps stretch limited federal dollars and supports a more integrated service delivery system. In addition, leveraging supports long-term planning efforts by reinforcing partnerships with local agencies, nonprofit providers, and philanthropic partners committed to addressing housing insecurity and homelessness in El Paso.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

DRAFT

For every year of the 2025-2029 Consolidated Plan, the City plans to accept applications from City departments, non-profit agencies, and non-municipal government entities for public facilities improvements that benefit low-to-moderate income residents and/or individuals. Improvements to publicly owned land will occur when public facilities funding is awarded to either a City department or another government entity. These types of facility improvements will be described in more detail through the corresponding Annual Action Plan(s) that are associated with the 2025-2029 Consolidated Plan.

DRAFT

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	DH 3.1 Tenant-Based Rental Assistance/ Homeless Prevention	2026	2027	Homeless	Citywide	DH 3.1 Tenant-Based Rental Assistance/ Homeless Prevention	HOPWA: \$918,076.66 ESG (Amistad HP): \$100,000 TOTAL: \$1,018,076.66	Tenant-based rental assistance / Rapid Rehousing: Households Assisted: 92
2	DH 3.2 Rapid Rehousing	2026	2027	Homeless	Citywide	DH 3.2 Rapid Rehousing	ESG: \$100,000	Tenant-based rental assistance / Rapid Rehousing: Households Assisted: 11 Persons: 16
3	DH 2.1 Housing Rehabilitation Assistance	2026	2027	Affordable Housing	Citywide	DH 2.1 Housing Rehabilitation Assistance	CDBG: \$200,000.00 CDBG RLF: \$15,000.00	Homeowner Housing Rehabilitated: Household Housing Unit 50

4	DH 2.2 Rental Housing by Developers	2026	2027	Affordable Housing	Citywide	DH 2.2 Rental Housing by Developers	HOME: \$2,028,226.98 HOME PI: \$1,350,000.00 CDBG RLF: \$50,000.00	Rental units constructed: 16
5	DH 2.3 Rental Housing by CHDOs	2026	2027	Affordable Housing	Citywide	DH 2.3 Rental Housing by CHDOs	HOME: \$405,645.39	Rental units constructed: Rehabilitated: 2
6	DH 1.3 HOPWA Support Services	2026	2027	Affordable Housing Public Housing Non-Homeless Special Needs	Citywide	DH 1.3 HOPWA Support Services	HOPWA: \$301,591.34	Public service activities other than the Low/Moderate Income Housing Benefit: 92
7	DH 1.4 HOPWA Permanent Housing Placement	2026	2027		Citywide	DH 1.4 HOPWA Permanent Housing Placement	HOPWA: \$8,365	Persons/households: 92
8	SL 1.1 Homeless, Emergency Shelter, and Housing	2026	2027	Homeless	Citywide	SL 1.1 Homeless, Emergency Shelter, and Housing	CDBG: \$500,000 ESG: \$225,000 TOTAL: \$725,000	Homeless Person Overnight Shelter: 1235 Persons Assisted
9	SL 1.2 Street Outreach	2026	2027	Homeless	Citywide	SL 1.2 Street Outreach	ESG: \$100,000	Public service activities other than Low/Moderate Income Housing Benefit: 96 Persons Assisted

10	SL 1.3 Mental and Medical Health Services	2025	2026	Mental and Medical	Citywide	SL 1.3 Mental and Medical Health Services	CDBG: \$246,987	Public service activities other than Low/Moderate Income Housing Benefit: 400 Persons Assisted
11	SL 1.5 Children and Youth Services	2026	20267	Children and Youth	Citywide	SL 1.5 Children and Youth Services	CDBG: \$200,000	Public service activities other than Low/Moderate Income Housing Benefit: 360 Persons Assisted
12	SL 2.1 Public Facilities - Homeless Shelters	2026	2027	Homeless	Citywide	SL 2.1 Public Facilities - Homeless Shelters	CDBG: \$3,073,000.00	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 350 Persons Assisted
13	SL 2.5 Public Facilities - Mental Health	2026	2027	Mental Health	Citywide	SL 2.1 Public Facilities - Mental Health	CDBG: \$830,613.00	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 400 Persons Assisted
14	CDBG Program Administration	2025	2026	Administration	Citywide	CDBG Program Administration	CDBG: \$1,262,649	Other: 0 Other
15	ESG Program Administration	2025	2026	Administration	Citywide	ESG Program Administration	ESG: \$41,112	Other: 0 Other
16	HOPWA Program Administration	2025	2026	Administration	Citywide	HOPWA Program Administration	HOPWA: \$38,257	Other: 0 Other
17	HOPWA Sponsor Administration	2025	2026	Administration	Citywide	HOPWA Sponsor Administration	HOPWA: \$38,257	Other: 0 Other

18	Housing Program Administration	2026	2027	Administration	Citywide	Housing Program Administration	HOME EN: \$270,430.26 HOME PI: \$150,000.00	Other: 0 Other
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Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	DH 3.1 Tenant-Based Rental Assistance/ Homeless Prevention
	Goal Description	Rental assistance for individuals and families at-risk of becoming homeless and rapidly re-housing individuals and families experiencing homelessness.
2	Goal Name	DH 3.2 Rapid Rehousing
	Goal Description	For El Pasoans experiencing homelessness, rapid rehousing in conjunction with case management will ensure that the experience of homelessness is brief and non-recurring.
3	Goal Name	DH 2.1 Housing Rehabilitation Assistance
	Goal Description	Address the need for affordable housing by offering housing rehabilitation assistance for low-income households.
4	Goal Name	DH 2.2 Rental Housing by Developers
	Goal Description	Address the need for affordable housing by providing loans or loan/forgivable deferred payment loans to housing developers for the acquisition with construction, rehabilitation, and reconstruction of affordable rental housing units for low-income tenants.
5	Goal Name	DH 2.3 Rental Housing by CHDOs
	Goal Description	Address the need for affordable housing by providing loans or loans/forgivable deferred payment loans to Community Housing Development Organizations (CHDOs) for acquisition with construction, rehabilitation, and reconstruction of affordable housing units for low-income tenants.
6	Goal Name	DH 1.3 HOPWA Support Services
	Goal Description	To provide support services for persons living with HIV/AIDS in conjunction with tenant-based rental assistance.
7	Goal Name	DH 1.4 HOPWA Permanent Housing Placement

	Goal Description	Assist low-income persons with HIV/AIDS to access decent and affordable housing through permanent housing placement assistance, including security deposits, which is not allowed on TBRA or Supportive Services.
8	Goal Name	SL 1.1 Homeless, Emergency Shelter, and Housing
	Goal Description	Providing emergency shelter, housing assistance, and supportive services to individuals and families experiencing homelessness, helping them address immediate housing crises, achieve stability, and transition to safe, stable, and permanent housing while improving long-term self-sufficiency and quality of life.
9	Goal Name	SL 1.2 Street Outreach
	Goal Description	Providing essential services necessary to reach out to unsheltered homeless people, connect them with emergency shelter, housing, or critical services, and provide urgent, non-facility-based care to unsheltered homeless people who are unwilling or unable to access emergency shelter, housing, or an appropriate health facility.
10	Goal Name	SL 1.3 Mental and Medical Health Services
	Goal Description	Public Services activities funded under the Mental and Medical Health Services Category to provide improved access to a suitable living environment by the provision of a comprehensive range of mental and medical health services.
11	Goal Name	SL 1.5 Children and Youth Services
	Goal Description	Public Services activities funded under the Children and Youth Category are to provide improved access to a suitable living environment by providing a comprehensive range of services for children and youth.
12	Goal Name	SL 2.1 Public Facilities - Homeless Shelters
	Goal Description	These projects will provide availability and accessibility to a suitable living environment by improving facilities that mitigate homelessness.
13	Goal Name	SL 2.5 Public Facilities - Mental Health
	Goal Description	These projects will provide availability and accessibility to a suitable living environment by improving facilities that provide mental health.
14	Goal Name	CDBG Program Administration
	Goal Description	Planning and management activities for entitlement grants.
15	Goal Name	ESG Program Administration
	Goal Description	Planning and management activities for entitlement grants.
16	Goal Name	HOPWA Program Administration

	Goal Description	Planning and management activities for entitlement grants.
17	Goal Name	HOPWA Sponsor Administration
	Goal Description	Planning and management activities for entitlement grants.
18	Goal Name	Housing Program Administration
	Goal Description	Planning and management activities for entitlement grants.

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Projects

AP-35 Projects – 91.220(d)

Introduction

Projects

1	DH 3.1 Tenant-Based Rental Assistance/ Homeless Prevention
2	DH 3.2 Rapid Rehousing
3	DH 2.1 Housing Rehabilitation Assistance
4	DH 2.2 Rental Housing by Developers
5	DH 2.3 Rental Housing by CHDOs
6	DH 1.3 HOPWA Support Services
7	DH 1.4 HOPWA Permanent Housing Placement
8	SL 1.1 Homeless, Emergency Shelter, and Housing
9	SL 1.2 Street Outreach
10	SL 1.3 Medical and Mental Health Services
11	SL 1.5 Children and Youth Services
12	SL 2.1 Public Facilities - Homeless Shelters
13	SL 2.5 Public Facilities – Mental Health
14	CDBG Program Administration
15	ESG Program Administration
16	HOPWA Program Administration
17	HOPWA Sponsor Administration
18	Housing Program Administration

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Allocation priorities for Program Year 2026 are based on findings from the 2025 Community Needs Assessment, ongoing consultation with community stakeholders, and the goals established in the 2025-2029 Consolidated Plan. Affordable housing, homelessness services, mental health services, family stability, and support for low- and moderate-income households continue to be among the community's highest priorities. Funding is directed toward activities that promote housing stability, prevent and reduce homelessness, expand access to supportive services, improve public facilities, and address identified community needs.

The main obstacles include a limited supply of affordable housing, rising housing and construction costs, increasing demand for services, and constrained federal resources. In addition, inflation continues to affect the cost of delivering housing, public services, and community development activities. Service gaps related to behavioral health, transportation, and access to housing and supportive services also continue to present challenges for some of the City's most vulnerable residents.

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AP-38 Project Summary

Project Summary Information

1.	Project Name	DH 3.1 Tenant-Based Rental Assistance & Homelessness Prevention
	Target Area	Countywide (HOPWA) and Citywide (ESG)
	Goals Supported	DH 3.1 Tenant-Based Rental Assistance & Homelessness Prevention
	Needs Addressed	DH 3.1 Tenant-Based Rental Assistance & Homeless Prevention
	Funding	HOPWA: \$918,076.66
		ESG: \$100,000 (plus match)
	Description	This project will provide affordable decent housing for people at risk of experiencing homelessness.
	Target Date	8/31/2027
	Estimate the number and type of families that will benefit from the proposed activities	92
	Location Description	TBD
Planned Activities	HOPWA: Enable persons living with HIV/AIDS, and their families, to establish or better maintain a stable living environment in housing that is decent, safe, and sanitary by providing long-term housing assistance through tenant-based rental assistance and permanent housing placement.	
2.	Project Name	DH 3.2 Rapid Rehousing
	Target Area	Citywide
	Goals Supported	DH 3.2 Rapid Rehousing
	Needs Addressed	DH 3.2 Rapid Rehousing
	Funding	ESG: \$100,000 (Plus Match)
	Description	This project will move people experiencing homelessness into safe, decent housing.
	Target Date	8/31/27
	Estimate the number and type of families that will benefit from the proposed activities	16 persons/11 households
	Location Description	TBD

3	Planned Activities	This project will provide rapid rehousing services to people experiencing homelessness.
	Project Name	DH 2.1 Housing Rehabilitation Assistance
	Target Area	Citywide
	Goals Supported	DH 2.1 Housing Rehabilitation Assistance
	Needs Addressed	DH 2.1 Housing Rehabilitation Assistance
	Funding	CDBG: \$200,000
		CDBG RLF: \$15,000
	Description	Projects will provide safe, affordable, and decent housing through the rehabilitation of existing low-income households.
	Target Date	8/31/27
	Estimate the number and type of families that will benefit from the proposed activities	50 households will be assisted through rehabilitation.
	Location Description	Citywide
Planned Activities	Housing rehabilitation for homeowners at 60% AMI or below.	
4	Project Name	DH 2.2 Rental Housing by Developers
	Target Area	Citywide
	Goals Supported	DH 2.2 Rental Housing by Developers
	Needs Addressed	DH 2.2 Rental Housing by Developers
	Funding	HOME: \$2,028,226.98
		HOME PI: \$1,350,000
		CDBG RLF: \$50,000
	Description	This project will provide loans to construct safe, affordable, and decent housing to increase and maintain the affordable rental housing stock.
	Target Date	8/31/27
	Estimate the number and type of families that will benefit from the proposed activities	16 households earning under 60% Annual Median Income (AMI) will be supported through this project.
Location Description	Citywide	

5	Planned Activities	Construction of rental units available for low-income households.
	Project Name	DH 2.3 Rental Housing by CHDOs
	Target Area	Citywide
	Goals Supported	DH 2.3 Rental Housing by CHDOs
	Needs Addressed	DH 2.3 Rental Housing by CHDOs
	Funding	HOME: \$405,645.39
	Description	This project will provide loans to construct safe, affordable, and decent housing to increase and maintain the affordable rental housing stock.
	Target Date	8/31/27
	Estimate the number and type of families that will benefit from the proposed activities	2 household earning 60% Annual Median Income (AMI) or less will be supported through this program.
	Location Description	Citywide
	Planned Activities	New rental units are to be constructed by Community Housing Development Organizations (CHDOs) for low-income households.
6	Project Name	DH 1.3 HOPWA Support Services
	Target Area	Countywide
	Goals Supported	DH 1.3 HOPWA Support Services
	Needs Addressed	DH 1.3 HOPWA Support Services
	Funding	HOPWA: \$301,591.34

	Description	Provision of supportive services, including, but not limited to, case management, counseling, referral services, and resource identification for housing, health, and mental health services.
	Target Date	8/31/27
	Estimate the number and type of families that will benefit from the proposed activities	92 low-to-moderate income families will receive supportive services.
	Location Description	TBD
	Planned Activities	Enable low- and moderate-income persons living with HIV/AIDS, and their families, to establish or better maintain a stable living environment in housing that is decent, safe, and sanitary by providing supportive services, such as case management, counseling, and resources identification for housing, health, and mental health services.
7	Project Name	SL 1.1 Homeless, Emergency Shelter, and Housing
	Target Area	Citywide
	Goals Supported	SL 1.1 Homeless, Emergency Shelter, and Housing
	Needs Addressed	SL 1.1 Homeless, Emergency Shelter, and Housing
	Funding	ESG: \$225,000
		CDBG: \$500,000
	Description	These projects will increase availability and accessibility to a suitable living environment through homeless, emergency shelter, and housing activities.
	Target Date	8/31/2027
	Estimate the number and type of families that will benefit from the proposed activities.	CDBG & ESG: 1235
	Location Description	TBD

	Planned Activities	Agencies will assist individuals and families who are experiencing homelessness by providing emergency shelter services. Emergency shelter services from these agencies include safe shelter, job readiness training, GED instruction, case management, financial assistance and housing navigation. The ultimate goal of these activities is to help clients achieve stable, permanent housing and/or become economically independent.
8	Project Name	DH 1.4 HOPWA Permanent Housing Placement
	Target Area	Countywide
	Goals Supported	DH 1.4 HOPWA Permanent Housing Placement
	Needs Addressed	DH 1.4 HOPWA Permanent Housing Placement
	Funding	HOPWA: \$8,365
	Description	Provision of supportive services, including, but not limited to, case management, counseling, referral services, and resource identification for housing, health, and mental health services.
	Target Date	8/31/27
	Estimate the number and type of families that will benefit from the proposed activities	78 low-to-moderate income families will receive supportive services.
	Location Description	TBD
	Planned Activities	Enable low- and moderate-income persons living with HIV/AIDS, and their families, to establish or better maintain a stable living environment in housing that is decent, safe, and sanitary by providing supportive services, such as case management, counseling, and resources identification for housing, health, and mental health services.
9	Project Name	SL 1.2 Street Outreach
	Target Area	Citywide
	Goals Supported	SL 1.2 Street Outreach
	Needs Addressed	SL 1.2 Street Outreach
	Funding	ESG: \$100,000
	Description	This project will address housing and homelessness, and mental health by providing street outreach services to individuals experiencing homelessness.
	Target Date	8/31/27
	Estimate the number and type of families that will benefit from the proposed activities.	A total of 96 individuals will be assisted through this program.

	Location Description	TBD
	Planned Activities	Street Outreach is intended to link individuals on the streets to services that will help them become self-sufficient and find permanent housing.
10	Project Name	SL 1.3 Mental and Medical Health Services
	Target Area	Citywide
	Goals Supported	SL 1.3 Mental and Medical Health Services
	Needs Addressed	SL 1.3 Mental and Medical Health Services
	Funding	CDBG: \$246,987
	Description	This program will provide improved access to a suitable living environment by providing a continuum of care that includes a comprehensive range of services and safety net services for seniors and persons with disabilities.
	Target Date	8/31/27
	Estimate the number and type of families that will benefit from the proposed activities.	This project will address resident empowerment, food security, housing and homelessness, and mental health by assisting 400 persons with medical and/or mental health services.
	Location Description	TBD
	Planned Activities	Public Services activities funded under the Mental and Medical Health Services Category to provide improved access to a suitable living environment by the provision of a comprehensive range of mental and medical health services.
11	Project Name	SL 1.5 Children and Youth Services
	Target Area	Citywide
	Goals Supported	SL 1.5 Children and Youth Services
	Needs Addressed	SL 1.5 Children and Youth Services
	Funding	CDBG: \$200,000.00
	Description	These programs will provide improved access to suitable living environments with a comprehensive range of services for children and youth through educational and personal development opportunities.
	Target Date	8/31/27
	Estimate the number and type of families that will	A total of 360 low-to-moderate income children and their families will be assisted with this funding.

	benefit from the proposed activities.	
	Location Description	TBD
	Planned Activities	Agencies will provide a comprehensive range of services to children, youth, and their families.
12	Project Name	SL 2.1 Public Facilities – Homeless Shelter
	Target Area	Citywide
	Goals Supported	SL 2.1 Public Facilities – Homeless Shelter
	Needs Addressed	SL 2.1 Public Facilities – Homeless Shelter
	Funding	CDBG: \$3,073,000
	Description	These projects will provide availability and accessibility for a suitable living environment by renovating facilities that mitigate homelessness.
	Target Date	8/31/27
	Estimate the number and type of families that will benefit from the proposed activities.	A total of 350 residents will gain access to shelter.
	Location Description	TBD
	Planned Activities	These projects will renovate facilities that mitigate homelessness to provide shelter and supportive services to low- and very-low-income persons.
13	Project Name	SL 2.5 Public Facilities – Mental Health
	Target Area	Citywide
	Goals Supported	SL 2.5 Public Facilities – Mental Health
	Needs Addressed	SL 2.5 Public Facilities – Mental Health
	Funding	CDBG: \$830,613.00
	Description	This project will provide availability and accessibility for a suitable living environment by improving a facility that provides mental health services.
	Target Date	8/31/27
	Estimate the number and type of families that will benefit from the proposed activities.	A total of 400 low-income persons will receive mental health services.
Location Description	TBD	

	Planned Activities	This project will provide availability and accessibility for a suitable living environment by improving a facility that provides mental health services.
14	Project Name	CDBG Program Administration
	Target Area	Citywide
	Goals Supported	CDBG Program Administration
	Needs Addressed	CDBG Program Administration
	Funding	\$1,262,649
	Description	This project will provide program management and coordination of CDBG funding.
	Target Date	8/31/26
	Estimate the number and type of families that will benefit from the proposed activities.	Not applicable
	Location Description	801 Texas Ave., 3 rd floor, El Paso, TX, 79901
	Planned Activities	This project will provide program management and coordination of CDBG funding.
15	Project Name	ESG Program Administration
	Target Area	Citywide
	Goals Supported	ESG Program Administration
	Needs Addressed	ESG Program Administration
	Funding	\$41,112
	Description	This project will provide program management and coordination of ESG funding.
	Target Date	8/31/26
	Estimate the number and type of families that will benefit from the proposed activities.	Not applicable
	Location Description	801 Texas Ave., 3 rd floor, El Paso, TX, 79901
	Planned Activities	This project will provide program management and coordination of ESG funding.
16	Project Name	HOPWA Program Administration
	Target Area	Citywide

	Goals Supported	HOPWA Program Administration
	Needs Addressed	HOPWA Program Administration
	Funding	HOPWA: \$19,129
	Description	This project will provide program management and coordination of HOPWA funding.
	Target Date	8/31/26
	Estimate the number and type of families that will benefit from the proposed activities.	Not applicable
	Location Description	801 Texas Ave., 3 rd floor, El Paso, TX, 79901
	Planned Activities	This project will provide program management and coordination of HOPWA funding.
17	Project Name	HOPWA Sponsor Administration
	Target Area	Citywide
	Goals Supported	HOPWA Sponsor Administration
	Needs Addressed	HOPWA Sponsor Administration
	Funding	HOPWA: \$19,129
	Description	This project will fund management and coordination HOPWA Program for the sponsor.
	Target Date	8/31/26
	Estimate the number and type of families that will benefit from the proposed activities.	Not applicable
	Location Description	TBD
Planned Activities	This project will fund management and coordination of the City of El Paso Department of Public Health's HOPWA-funded activities.	
18	Project Name	Housing Program Administration
	Target Area	Citywide
	Goals Supported	Housing Program Administration
	Needs Addressed	Housing Program Administration
	Funding	HOME EN: \$270,430.26 HOME PI: \$150,000

	Description	This project will provide program management and coordination activities for housing activities funded through HOME EN and HOME PI.
	Target Date	8/31/27
	Estimate the number and type of families that will benefit from the proposed activities.	Not Applicable
	Location Description	Community and Human Development, 801 Texas Avenue (City 3), El Paso, TX 79901
	Planned Activities	This project will provide program management and coordination activities for housing activities funded through HOME EN and HOME PI.

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AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Assistance funded through the City of El Paso’s HUD entitlement grants, including CDBG, ESG, HOME, HOPWA, and HOME-ARP, will continue to be provided throughout the City during Program Year 2026. CDBG and ESG programs, including public services and facilities, homelessness assistance, and shelter support, are available citywide and target low- and moderate-income residents. HOME-funded activities, such as tenant-based rental assistance, homeowner rehabilitation, and affordable housing development, also serve eligible households within City limits.

HOPWA-funded services extend beyond city boundaries to eligible individuals and families living with HIV or AIDS throughout the El Paso Eligible Metropolitan Statistical Area (EMSA). Clients must reside within the designated service area and meet applicable eligibility requirements.

In addition, several public service and facilities programs provide assistance citywide and determine eligibility at the household level based on HUD income limits and other program requirements. Agencies receiving CDBG funds for minor home repairs under the Volunteer Housing Rehabilitation Program will continue to determine eligibility based on HUD income limits and property location.

Consistent with the goals of the 2025-2029 Consolidated Plan, assistance will continue to be directed toward areas with concentrations of low- and moderate-income residents and populations experiencing housing instability, while ensuring that eligible households throughout the City have access to available programs and services.

Geographic Distribution

Target Area	Percentage of Funds
Citywide	100%

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

For Program Year 2026, most HUD-funded programs administered by the City of El Paso will be offered citywide to ensure equitable access for low- and moderate-income residents regardless of location. This approach allows the City to respond to community needs identified through the Community Needs

Assessment, stakeholder consultation, and public input, which highlighted housing instability, homelessness, affordability challenges, mental health needs, and access to supportive services throughout the city.

By maintaining a citywide service approach while prioritizing investments in eligible areas, the City is able to address both individual and neighborhood-level needs without unnecessarily limiting access to assistance.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

For Program Year 2026, all HUD entitlement programs administered by the City of El Paso, including CDBG, ESG, HOME, and HOPWA, will continue to be implemented on a citywide basis to ensure broad and equitable access. The 2025 Community Needs Assessment confirmed that housing affordability, homelessness, mental health needs, and service gaps affect residents throughout the city. Offering programs citywide enables the City to serve extremely low- to moderate-income households wherever they reside and to direct resources based on need rather than geography.

HOPWA services will continue to extend beyond city limits to eligible clients residing within the El Paso Eligible Metropolitan Statistical Area (EMSA). This citywide approach aligns with the goals of the 2025-2029 Consolidated Plan and supports the City's efforts to reduce barriers, expand access to services, and address ongoing housing and community development needs throughout the community.

Household projections were developed using anticipated performance outcomes from CDBG, ESG, HOPWA, and HOME-funded programs. The estimate of 1,033 homeless households includes households receiving homeless assistance services, emergency shelter, housing, and rapid rehousing activities. The estimate of 80 non-homeless households reflects 14 households expected to receive homelessness prevention assistance through ESG-funded programs, 50 households expected to receive housing rehabilitation through CDBG-funded programs, and the development of 16 new affordable housing units through HOME-funded programs. The estimate of 78 special needs households represents persons living with HIV/AIDS who are anticipated to receive housing assistance and supportive services through HOPWA-funded activities. Collectively, these programs are expected to serve 1,191 households during the program year.

One Year Goals for the Number of Households to be Supported	
Homeless	1033
Non-Homeless	80
Special-Needs	78
Total	1191

Table 6 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	14
The Production of New Units	16
Rehab of Existing Units	50
Acquisition of Existing Units	0
Total	80

Table 7 - One Year Goals for Affordable Housing by Support Type

AP-60 Public Housing – 91.220(h)

Introduction

Housing Opportunity Management Enterprises (HOME) is the local public housing authority and the second-largest in the state of Texas. Its mission is to provide and increase the supply of safe, decent, sanitary, and affordable housing for families at or below 80% of the area median income. It achieves this by maintaining the housing authority’s housing stock and ensuring that private rentals under the Section 8 Housing Choice Voucher (HCV) program meet HUD housing quality standards.

HOME administers conventional public housing units (including scattered-site dwellings), Section 8 new construction (project-based) dwellings, non-subsidized dwellings, USDA-subsidized units for migrant workers, and units for the elderly. Additionally, it manages HOME units for the elderly, Low-Income Housing Tax Credit (LIHTC) units (including Project-Based Rental Assistance), Housing Choice Vouchers (HCV) / Section 8 assistance, and project-based

vouchers.

Actions planned during the next year to address the needs to public housing

The City will continue to support, as appropriate, HOME efforts to obtain funds for housing-related renovations or new construction. The city will continue to review and approve, as appropriate, Consolidated Plan certifications of consistency for HOME projects and proposals and annual plan/five-year plan submissions.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The City encourages qualifying graduates of the HOME Public Housing, Project-Based Rental Assistance, and Housing Choice Voucher Homeownership Assistance program to participate in homeownership by assisting them with Housing Counseling and Homebuyer Assistance through numerous local programs.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Housing Opportunity Management Enterprises does not fall under a troubled PHA designation.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

Describe the jurisdiction's one-year goals and actions for reducing and ending homelessness, including reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

In **PY 2026**, the City of El Paso will continue to support its coordinated street outreach system through the El Paso Helps initiative. A key component is the 24/7 street outreach phone line and outreach network, which are designed to identify and engage unsheltered individuals and families and connect them to emergency shelter, healthcare, and housing resources. Outreach teams work closely with the Coordinated Entry System to conduct needs assessments and ensure individuals are prioritized for housing and services based on vulnerability and barriers to housing.

Addressing the emergency shelter and transitional housing needs of homeless persons

For **PY 2026**, the City will continue investing ESG, CDBG, HHSP, and other available resources in the operation of emergency shelters and transitional housing programs. This includes low-barrier shelter options and specialized facilities such as the Women's Resource Center, Safe Haven, and the Missouri Street Residence. The Welcome Center will continue to operate as a 24/7 intake and triage hub, allowing individuals in crisis immediate access to safety, shelter, and stabilization services. The City's goal is to maintain or increase shelter capacity while improving access for vulnerable subpopulations.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

In **PY 2026**, the City will continue to emphasize rapid rehousing, homelessness prevention, and permanent housing solutions as key strategies for reducing homelessness. A portion of ESG funds will support rental assistance, housing search and placement, housing stabilization, and case management activities. These programs are designed to reduce the length of time individuals and families experience homelessness and improve housing retention. Target populations include chronically homeless individuals, families with children, veterans and their families, and unaccompanied youth. The City will also continue to coordinate with affordable housing providers, housing developers, and community partners to increase access to housing opportunities throughout the community.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

Preventing homelessness remains a core priority in **PY 2026**, especially for extremely low-income households and those at risk due to institutional discharge. ESG funds will continue to support homelessness prevention activities, including rental and utility assistance for eligible households in crisis. Through coordination with the Continuum of Care, El Paso Helps, healthcare providers, behavioral health organizations, correctional institutions, and other

community partners, the City works to identify individuals at risk of homelessness and connect them to housing and supportive services before a housing crisis occurs. The County's Re-entry Program and other community-based initiatives continue to play an important role in reducing the risk of homelessness among justice-involved individuals and other vulnerable populations.

These **PY 2026** goals continue to be informed by the 2025 Community Needs Assessment, stakeholder consultation, Continuum of Care planning efforts, and ongoing community engagement activities, which identified housing affordability, homelessness, supportive services, and housing stability as ongoing community priorities.

Discussion

The City of El Paso will continue to coordinate housing and homelessness resources through partnerships with the Continuum of Care, El Paso Helps, nonprofit service providers, healthcare organizations, and public agencies. Through these collaborative efforts, the City seeks to improve access to housing, reduce barriers to services, and support long-term housing stability for residents experiencing or at risk of homelessness.

AP-70 HOPWA Goals– 91.220 (I)(3)

AP-70 HOPWA Goals - 91.220 (I)(3)

One year goals for the number of households to be provided housing through the use of HOPWA for:	
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family	0
Tenant-based rental assistance	78
Units provided in permanent housing facilities developed, leased, or operated with HOPWA funds	0
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds	0
Total	78

AP-75 Barriers to affordable housing – 91.220(j)

Introduction

Historically, El Paso's stock of lower-cost housing has been an asset for the region. The lower cost of housing allowed households with modest incomes to afford quality housing and helped attract businesses to the region. In recent years, housing affordability has become an increasing challenge as residents face rising housing costs and limited access to affordable rental and homeownership opportunities. At the same time, development patterns and disinvestment in some established neighborhoods continue to affect housing availability and neighborhood stability. Affordable housing remains a significant need for many low- and moderate-income households throughout the community.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

To address barriers and expand affordable housing opportunities, the City continues to support the following strategies:

- **Housing Funds:** Continue exploring and supporting funding sources for affordable housing projects.
- **Public Land Sale Policy:** Utilize public land and infill development opportunities to encourage affordable housing production and other community benefits.
- **Low Income Housing Tax Credit (LIHTC) Support:** Support affordable housing developments seeking 9% and 4% LIHTC funding and encourage the development of mixed-income housing with affordable units.
- **Affordable Housing Development:** Continue working with housing developers, the Housing Authority of El Paso, and community partners to increase the supply of affordable housing throughout the community.

DCHD continues to set aside funding each year for the Volunteer Housing Rehabilitation Program, where up to \$4,999 in CDBG funds are used in combination with homeowner contributions, donations, and volunteer labor to provide housing rehabilitation assistance for elderly and disabled homeowners. This program helps preserve the existing housing stock and allows residents to remain safely in their homes.

Discussion

The City recognizes that housing affordability remains a significant challenge due to rising housing costs, limited housing supply, and increasing development costs. Through housing rehabilitation, affordable housing development, strategic partnerships, and implementation of local housing strategies, the City will continue working to reduce barriers and expand housing opportunities for low- and moderate-income households.

AP-85 Other Actions – 91.220(k)

Introduction

Actions planned to address obstacles to meeting underserved needs

In Program Year 2026, the City of El Paso will address underserved needs by supporting affordable housing, maintaining low-barrier shelter access, and improving outreach to individuals and families experiencing housing instability. The City will continue strengthening partnerships with local agencies, supporting affordable housing opportunities, and coordinating services through the El Paso Helps initiative and Coordinated Entry. Efforts will also focus on increasing awareness of available services, reducing barriers to access, and improving coordination among service providers.

Actions planned to foster and maintain affordable housing

The City of El Paso plans to foster and maintain affordable housing by providing a variety of affordable housing programs that support the preservation, rehabilitation, development, and accessibility of housing, as discussed elsewhere in this Plan (AP-55 Affordable Housing). In addition, the City will continue to support opportunities for the development and rehabilitation of multifamily and mixed-income housing projects that include affordable housing units.

Actions planned to reduce lead-based paint hazards

Although there are no indications of a significant lead poisoning problem in El Paso, lead exposure remains a concern in older housing. The City, public health agencies, and private healthcare providers continue to support education, prevention, screening, surveillance, risk management, and primary prevention activities.

The City will continue to utilize federal funding to address lead-based paint hazards in housing constructed before 1978. Lead-based paint hazard inspections and mitigation remain a

standard practice for federally assisted housing rehabilitation activities. Contractors and subcontractors are required to comply with HUD regulations at 24 CFR Part 35. The City will continue to maintain and update procedures to ensure compliance with applicable lead-based paint requirements.

Actions planned to reduce the number of poverty-level families

The City will continue to focus on housing stability as a strategy to reduce poverty by investing in affordable housing, homelessness prevention, rental assistance, and public services that address basic needs. Programs target low- and moderate-income households and seek to reduce housing cost burdens, improve housing stability, and increase access to supportive services.

Actions planned to develop institutional structure

The City will continue to strengthen coordination among departments, housing providers, nonprofit organizations, healthcare providers, and other community partners. DCHD will continue to support data-informed planning, public engagement efforts, and technical assistance activities that improve program delivery and strengthen community partnerships.

Actions planned to enhance coordination between public and private housing and social service agencies

The City will maintain active coordination with the Continuum of Care, HOME, housing developers, healthcare organizations, nonprofit agencies, and other community partners through regular meetings, consultation efforts, and the El Paso Helps initiative. Collaborative efforts focus on improving housing access, aligning resources, and strengthening service delivery systems that support low-income households and vulnerable populations.

Discussion

The City will continue working with public agencies, nonprofit organizations, housing providers, healthcare systems, and community stakeholders to address housing and community development needs. These collaborative efforts help maximize available resources and improve access to housing and supportive services throughout the community.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	65,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	65,000

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100%

HOME Investment Partnership Program (HOME)

Reference 24 CFR 91.220(l)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City seeks to leverage significant public and private funding for the development of affordable rental units by making available HOME funds to support a portion of the per-unit funding, requiring developers to find other funding sources for the remainder of the per-unit costs. Developers are encouraged to explore all possible outside funding sources, including LIHTCs, Housing Trust Fund grants, project-based vouchers, project-based rental assistance, operating cost reserves, state or local sources, or a combination of these and other resources before submitting an application to the City for gap financing.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

Subrecipients shall comply with all guidelines for the resale and recapture of HOME funds as indicated in CFR 92.254. The recaptured funds will be treated by the City as program income, which is income that is required to be utilized to assist other HOME eligible activities.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

Subrecipients shall comply with all guidelines for the resale and recapture of HOME funds as indicated in CFR 92.254. The recaptured funds will be treated by the City as program income, which is income that is required to be utilized to assist other HOME eligible

activities.

- 4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:**

When using HOME funds for housing rehabilitation, refinancing is allowed only if the existing debt excludes Texas home equity liens (Section 50, Article XVI, Texas Constitution) and the rehabilitation costs exceed the total amount being refinanced. Additionally, the refinancing must actively lower the borrower's overall housing costs to improve affordability, and the City must secure a first lien position on the property afterward. Finally, the refinanced amount must be structured as a loan matching the owner-occupant's qualifying interest rate for the rehabilitation loan.

- 5. If applicable to a planned HOME TBRA activity, a description of the preference for persons with special needs or disabilities. (See 24 CFR 92.209(c)(2)(i) and CFR 91.220(l)(2)(vii)).**

Not applicable.

- 6. If applicable to a planned HOME TBRA activity, a description of how the preference for a specific category of individuals with disabilities (e.g. persons with HIV/AIDS or chronic mental illness) will narrow the gap in benefits and the preference is needed to narrow the gap in benefits and services received by such persons. (See 24 CFR 92.209(c)(2)(ii) and 91.220(l)(2)(vii)).**

Not applicable.

- 7. If applicable, a description of any preference or limitation for rental housing projects. (See 24 CFR 92.253(d)(3) and CFR 91.220(l)(2)(vii)). Note: Preferences cannot be administered in a manner that limits the opportunities of persons on any basis prohibited by the laws listed under 24 CFR 5.105(a).**

Not applicable.

Emergency Solutions Grant (ESG)

Reference 91.220(l)(4)

- 1. Include written standards for providing ESG assistance (may include as attachment)**
- 2. If the Continuum of Care has established a centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.**

The Continuum of Care (CoC) has established a Coordinated Entry System (CES) that fully aligns with HUD requirements to ensure that individuals and families experiencing homelessness have fair access to housing and services. The CES operates with the following key features:

Standardized Access and Assessment: All access points use the same assessment tools and protocols to evaluate the needs and vulnerability of participants. This ensures consistent data collection and evaluation of service needs across populations (e.g., single adults, families, youth).

Participant-Centered Approach: The system emphasizes low-barrier, voluntary participation and client choice, enabling participants to engage without preconditions and to select from available housing options that best suit their preferences and needs.

Housing-Focused Assessment: The CES is designed to prioritize those with the greatest needs for housing interventions, not merely service connections. Assessments focus on housing barriers, vulnerabilities, and history of homelessness to support effective prioritization.

Prioritization and Referral: Using objective criteria and a community-approved prioritization policy, the CES matches participants to appropriate housing and services based on need and availability. The process is transparent, consistent, and continuously refined through data analysis and community feedback.

Prevention and Diversion Integration: Front-door screening includes steps to identify opportunities for homelessness prevention or diversion, allowing households to remain stably housed, when possible, without entering the homeless system.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

For the allocation of Emergency Solutions Grant (ESG) funds to private nonprofit organizations, the City of El Paso employs a thorough process. Through a Notice of Funding Availability (NOFA), private nonprofit entities are invited to submit proposals. The applications undergo review by the Department of Community and Human Development (DCHD) staff and a Technical Advisory Review Panel (TARP), comprising community members with relevant expertise. Final funding decisions are made based on program eligibility, alignment with community needs and funding priorities, application quality, organizational capacity, and past performance, when applicable. Recommendations are then reviewed by the Community Needs Advisory Committee (CNAC) and ultimately presented to the City Council for approval.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with

homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

To ensure that policies and decisions regarding homelessness are informed by the firsthand experiences and perspectives of those affected, the City of El Paso mandates that subrecipients include homeless or formerly homeless individuals in their policy-making processes. This requirement underscores the City's commitment to quality of life, acknowledging the valuable insights that individuals with lived experience can offer in shaping effective strategies. The City also receives input from individuals with lived experience through community engagement activities, Continuum of Care participation, and partner consultations related to homelessness services and system planning.

5. Describe performance standards for evaluating ESG.

The City of El Paso evaluates Emergency Solutions Grant (ESG) activities using performance measures established by HUD and the El Paso Continuum of Care (CoC) Community Performance Plan (CPP). Performance is measured through data entered into the Homeless Management Information System (HMIS) and focuses on outcomes that demonstrate housing stability, service engagement, and effective program administration.

Performance standards include length of participation, positive housing outcomes, exits to permanent housing, returns to homelessness, rate of engagement, income growth, and data quality and timeliness. Street Outreach, Emergency Shelter, Rapid Re-Housing, and Homelessness Prevention programs are evaluated against applicable benchmarks established by the CoC Performance Committee and approved by the CoC Board.

Street Outreach performance is measured by the number of individuals successfully engaged and connected to shelter, housing, or supportive services. Positive housing outcomes include placement into emergency shelter, transitional housing, rapid re-housing, or permanent housing. The rate of engagement measures the percentage of individuals who move from initial contact to active participation in services.

Rapid Re-Housing and Homelessness Prevention programs are evaluated based on successful exits to permanent housing, housing retention, and reductions in returns to homelessness. Income-related outcomes include increases in earned income, non-employment income, and overall household income. These measures help assess participants' progress toward long-term housing stability and self-sufficiency.

Data quality is monitored through HMIS reporting standards, including completeness, accuracy, and timeliness of data entry. The CoC benchmark is to enter program enrollments and exits within four days. The City works closely with the CoC Performance Committee and ESG-funded subrecipients to monitor performance, review outcomes, address data quality issues, and implement corrective actions when necessary.

Performance results are reviewed throughout the year and are used to assess program effectiveness, identify areas for improvement, and ensure ESG-funded activities contribute to the goals of reducing homelessness and increasing housing stability within the community.

DRAFT