

SOUTHERN INDUSTRIAL PARK MASTER PLAN

A SMARTCODE DEVELOPMENT STUDY FOR A MIXED USE AIRPORT CENTER



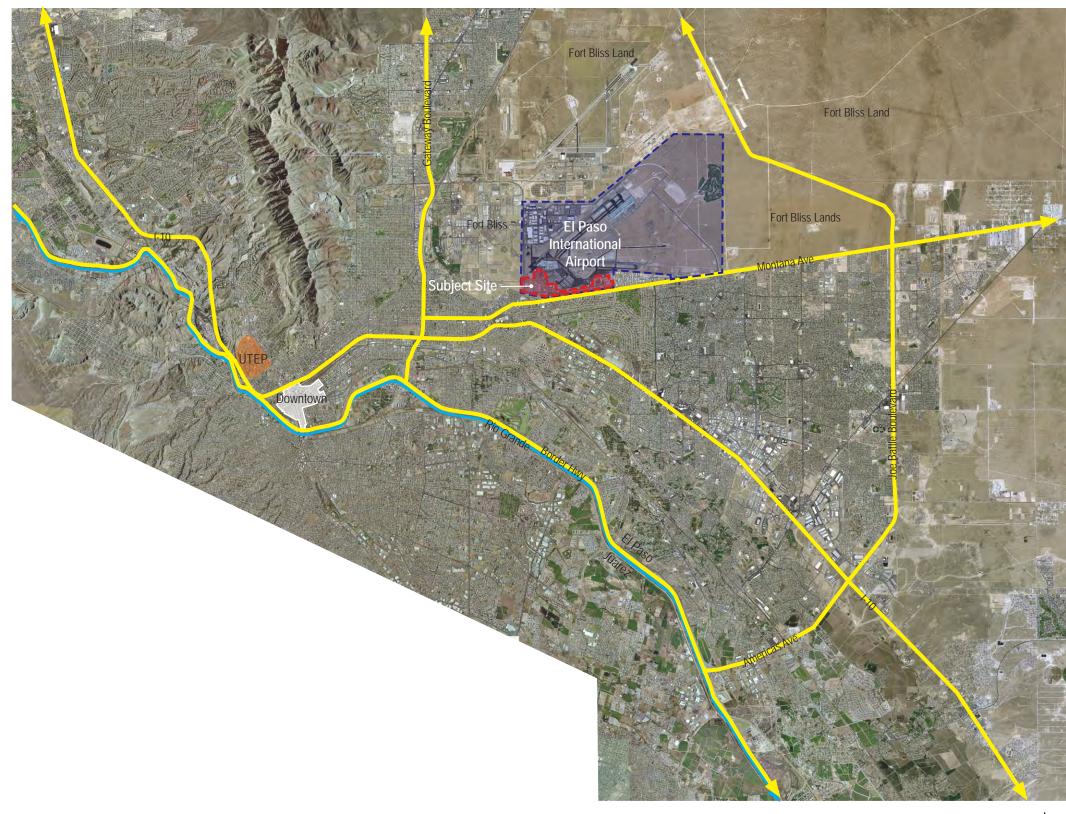


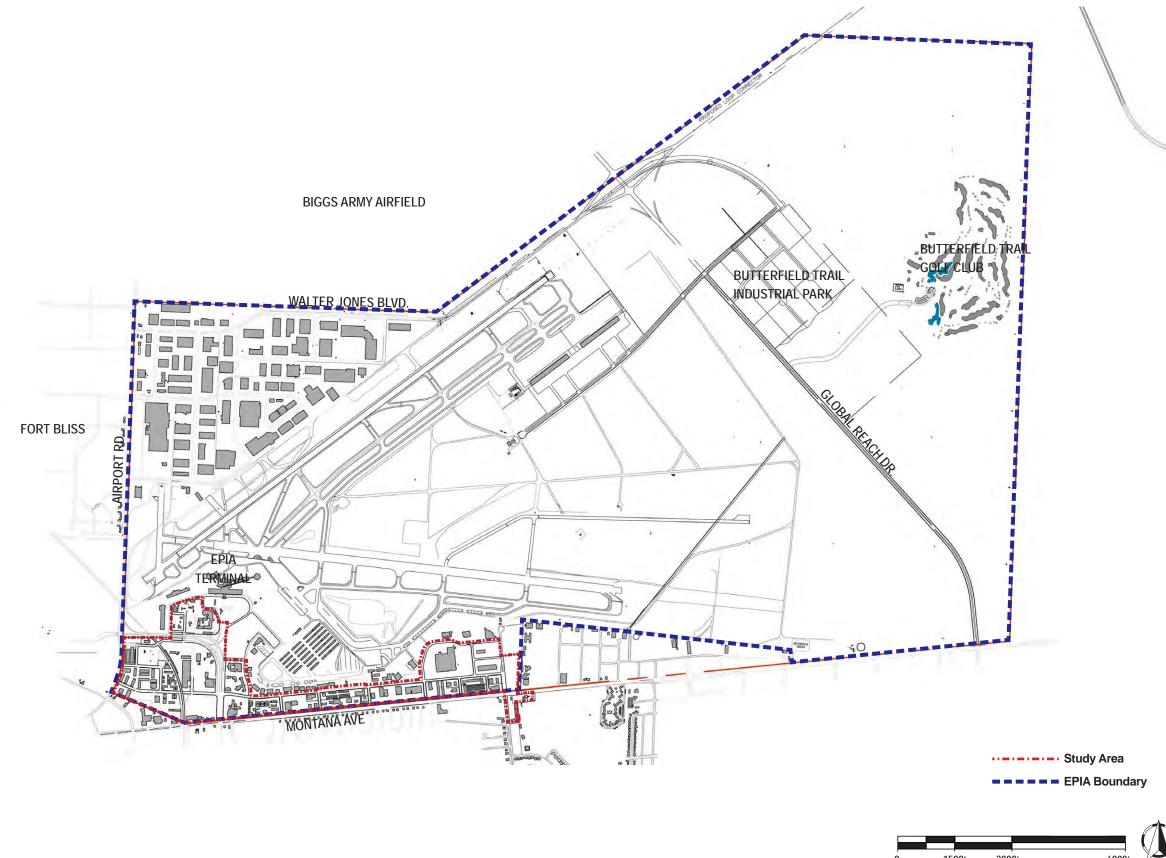
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INTRODUCTION...

BACKGROUND

This Development Study was developed in conjunction with a collaborative on-site workshop conducted during May 2011, led by Placemakers LLC who worked with the El Paso International Airport, City Planning Staff, El Paso Department of Transportation, City Engineering, and Sun Metro to develop a detailed regulating plan that could be implemented through the City's adopted SmartCode. The SmartCode enables and provides incentives for walkable, mixed use, and compact places as an alternative to conventional automobile-focused, segregated-use suburban zoning standards. This plan builds from the June 2008 Southern Industrial Park Land Use Plan, demonstrating a more detailed urban pattern and comprehensive land-use regulation under the SmartCode as a special district. This document presents background and supplementary information to accompany the Title 21 application.







Existing Conditions:

The Master Plan is based off the location of existing street rights of way, existing users and buildings, and the timing of leases.



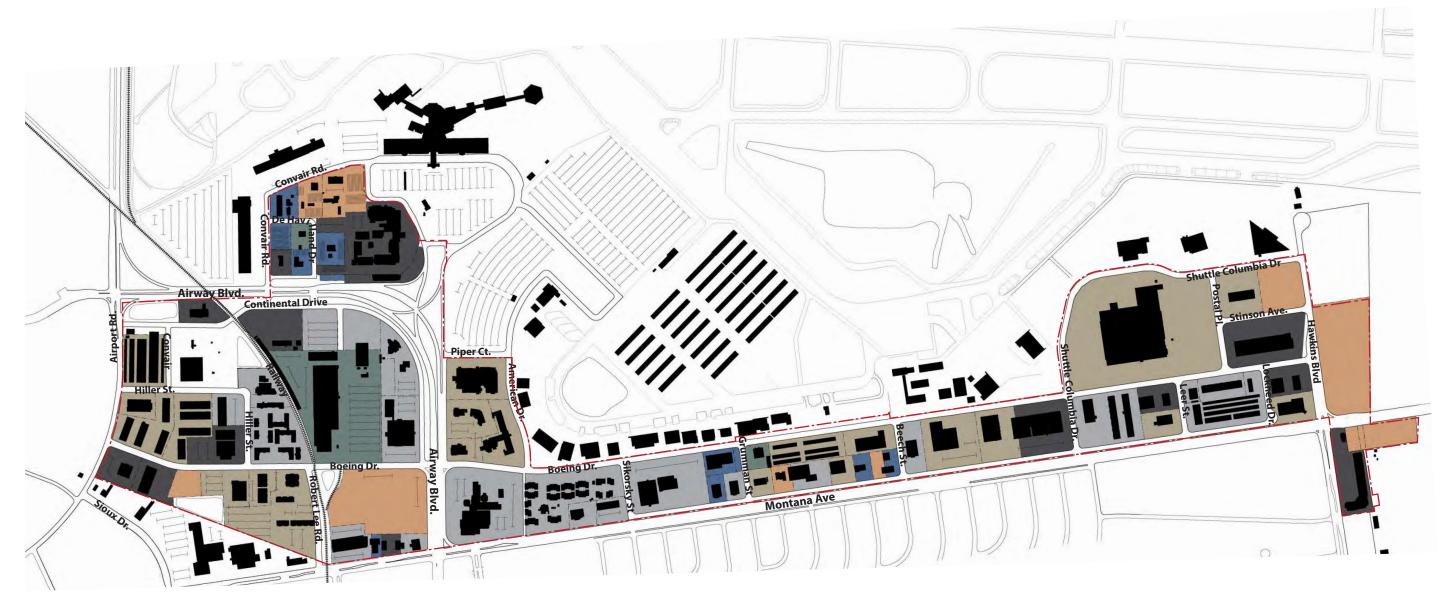
2008 Land Use Plan:

The "Southern Industrial Park Land Use Plan" was prepared in June 2008 and serves as a reference document for the Master Plan. At the time of preparation, the Land Use Plan did not anticipate the SmartCode and its inherent mixing of uses. While the Master Plan allows for the location of specific land uses as determined within the preferred general land use scenario (shown at left), SmartCode regulations allow for a wider variety of uses within each district rather than the zoning of specific uses. At a more refined level of planning, the master plan builds in flexibility of use while defining a cohesive vision for redevelopment. The combination of land uses such as office, hotel, restaurant, and retail allows numerous mixed use environments suitable to a variety of users.

Note: The preferred land use scenario shown at left is provided as an illustration only. The specific content is not a part of this Master Plan and is not meant to be discerned from this graphic.







Lease Expiry Dates

Available 2019 - 2023 2013 - 2014 2024 - 2028

2015 - 2018 2029 +

Lease Plan Overlay:

This plan shows current lease timing with an overlay of existing buildings

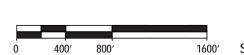


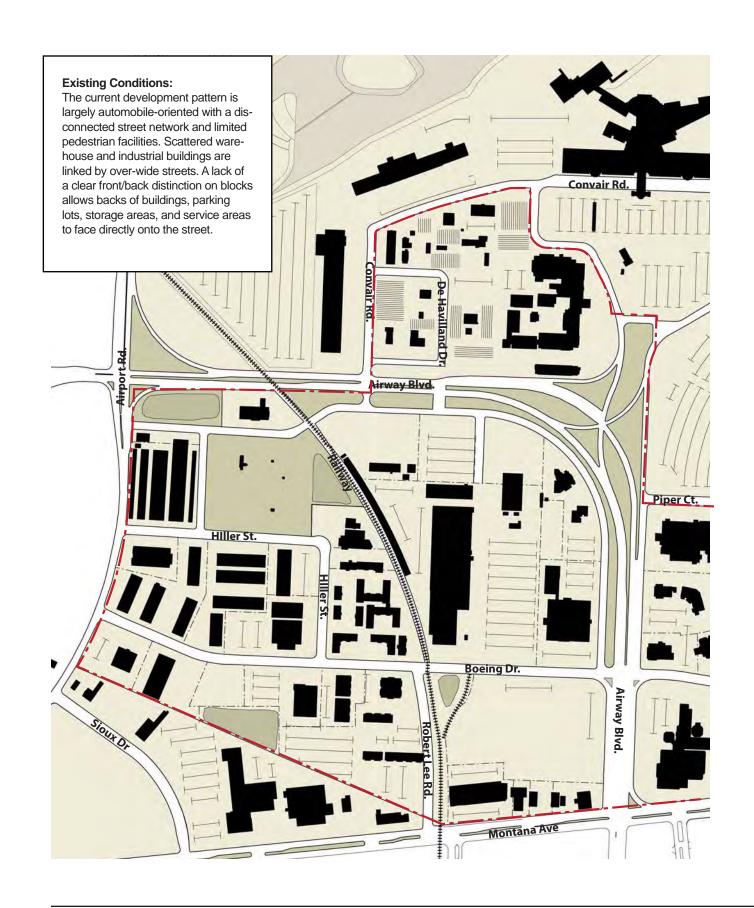


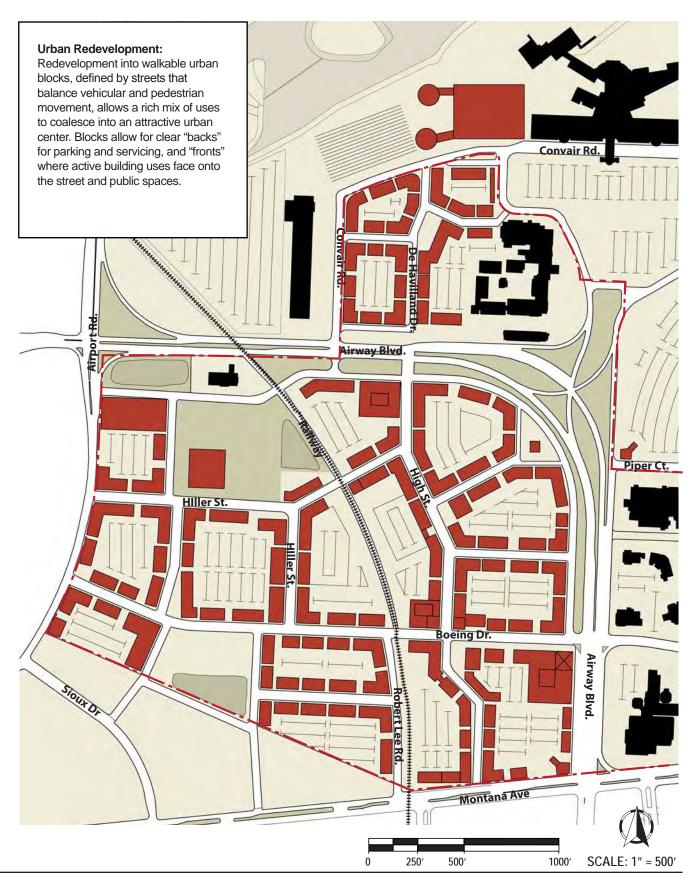


Illustrative Plan:

As redeveloped under the SmartCode, the Illustrative plan demonstrates one possible scenario for redevelopment.

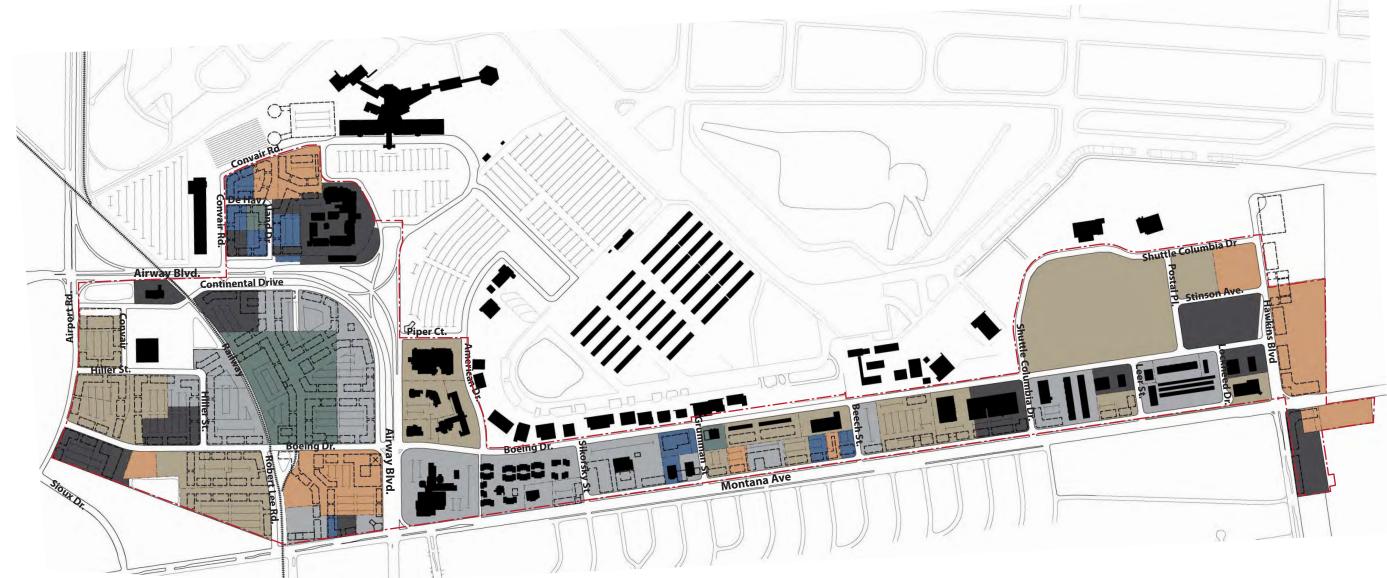






SOUTHERN INDUSTRIAL PARK MASTER PLAN ELPASO, TEXAS SMARTCODE DEVELOPMENT STUDY

REDEVELOPMENT ILLUSTRATED



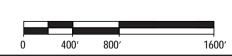
Lease Expiry Dates

Available 2019 - 2023 2013 - 2014 2024 - 2028

2015 - 2018 2029 +

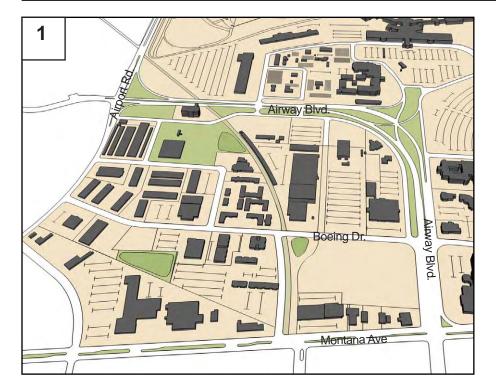
Lease Plan Overlay:

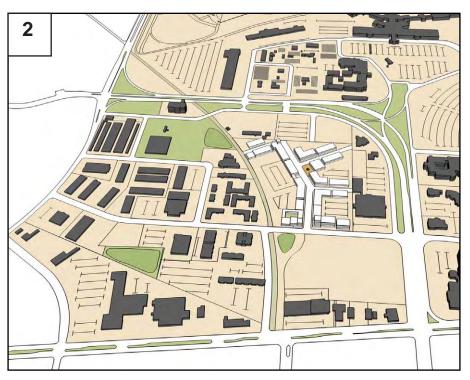
This plan shows current lease timing with an overlay of both existing and proposed buildings

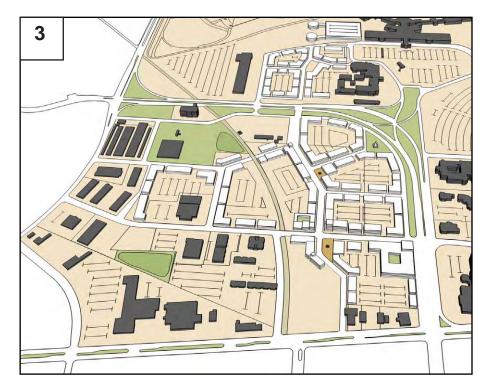




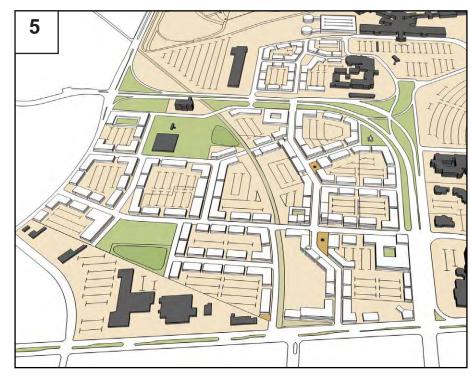
Phasing Illustrated: This series of images shows how the mixed use center might develop over time in response to lease expiries and other factors.













High Street: The Master Plan is centered on a north-south "High Street" leading from the new Rental Car Garage and extending south to Montana. Most of the street occurs within existing street right-of-way, but curves to create visual interest and a sense of an outdoor room.

High street is a pedestrian friendly street with diagonal and parallel parking that serves abutting shops, offices, and hotels. The street winds through a variety of public spaces and allows a rich mix of uses. The proposed name "High Street" invokes both aviation and the commercial character of traditional high streets.

High Street Shops, Entertainment, and Restaurants: In the heart of the plan, supported by nearby office, hotel, business conference center, and other uses, High Street is designed as an entertainment and shopping destination. Ground floor retail and restaurant uses are shown with a red line (see next page).

Lined Parking Garages: The SmartCode allows a range of possible development intensities. The ability to provided parking limits intensity. Both surface parking and parking garages are shown to demonstrate possible configurations. The existing railway is ideal for interfacing parking facilities. Other garage locations are possible.

Mixed Office Opportunities: The area west of the railway is defined by a mix of street oriented office, warehouse, and light industrial. With nearby multi-modal facilities and the mix of uses on High Street, this area might also be attractive to Class 'A' office tenants. Employees park within the block with visitor parking on-street.

Tower Icons: defined as attractive tower elements, these two building form a gateway to High Street and a visual attraction from Montana Avenue.

Hotels: Hotels configured with an internal semi-private courtyard are an ideal building type as demonstrated by many of the existing hotels in the area. Incorporated in an urban block, a clear front and back is established with parking and servicing internal to the blocks and public (retail/lobby/restaurant) uses facing the street. Rooms may face the courtyard, street, or internal block. With a street orientation, hotels guests are a short, comfortable walk to High Street amenities, the business conference center, transit, and the airport terminal. (See page 16)

Stormwater Facilities: Stormwater facilities are designed as attractive parks adding value to adjacent properties. Storm water management requirements will require further study and may require alterations to the Master Plan.



Consolidated Rental Car Facility: The Southwestern Ramp will serve as a north gateway to the High Street and should be designed with an attractive, pedestrian friendly interface that directs traffic south into High Street.

Transit Center: A small plaza allows for a possible transit transfer station near the terminal.

The Northern Link: This area serves as an important pedestrian and vehicular link between the Terminal and the main project area. With High Street as its spine and anchored by a small plaza in the center, the area is redesigned as pedestrian friendly urban blocks serving office, light industrial, airport services, and select retail/restaurants.

Taming Airway Boulevard: Airway Boulevard is currently designed as a short high-speed freeway section. Because the street is constrained on the west by Airport Road and to the South with Montana, the high speed geometry serves no functional purpose, and instead creates high speeds dangerous for both pedestrians and vehicles. Airway Boulevard must be reconfigured into an urban section capable of moving vehicles more safely and allowing a better pedestrian interface. (See Page 13)

Airway Boulevard Interface: The intersection of High Street and Airway Boulevard provides an early opportunity to tame the Boulevard. The submerged westbound lane of Airway Boulevard should be traffic calmed with striping and signage. Redesigned as a public space with pedestrian facilities, this intersection could become a valuable address along High Street. (See Page 13)

• Airport Gas Station: Configured with a street orientation, a future gas station serves rental car customers while also masking the large parking area to the northeast. Note that this is not part of the current rezoning application.

Business Conference Center and Square: These blocks have been identified as a location for a possible business conference center. Several configurations are possible as illustrated on page 14. A triangular public space creates an interface both visually as it faces Airway Boulevard and the terminal, and for vehicular access. (See page 14)

Arcade Covered Sidewalks: Exposed, discontinuous sidewalks makes the journey from the Hotels along Airway Boulevard to the terminal difficult. Inspired by the arcade covered sidewalks near the terminal building, arcade covered sidewalks create a comfortable walking linkage to the airport, add a unique character to the area, and mask off-street parking lots.

Corner Gas Station: Configured with a street orientation, this gas station serves as a gateway to the Airport Center.

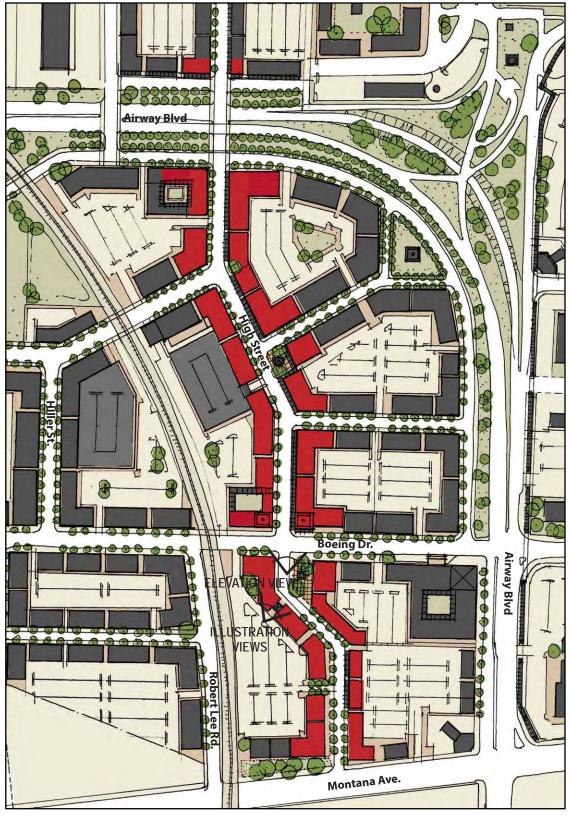
250' 500' 1000' SCALE: 1" = 500'



Gateway To High Street:

"High Street", shown in red at right, is proposed as a lively entertainment and shopping destination. While the entire length stretches almost 2000 feet, the core blocks in the middle measure about a quarter of a mile- roughly 1300 feet- which would be a 10 minute walk from one end to the other, and back. This could accommodate as much as 100,000 - 200,000 sf of commercial uses at ground level. While it is ideally located as a more intimate, pedestrian oriented counterpart to Airport Boulevard, one challenge of the proposed location is to create enough drive-by traffic and visibility for commercial viability. A number of strategies deal with this:

- 1. Build iconic corner buildings with tower elements that can attract attention from nearby thoroughfares. Shown above are conceptual hotel elevations for the two tower elements on the south end of High Street indicated as "Elevation View". Other important intersections should follow suit.
- 2. A mix of uses including office, accommodations, and destination retail will create more pedestrian traffic for the retail.
- 3. Adding the planning area to the north creates a contiguous link and gateway to the terminal.
- 4. Traffic diversion strategies to direct some of the traffic to and from the airport, adjacent uses, and transit through the high street to increase visibility and activity.
- 5. Open the view shed to Montana Avenue on the south by locating a storm water management park or restricting south buildings to lower heights to allow viewsheds to tower elements as shown above. This option would be explored at the discretion of the developer and would not be tied to zoning.

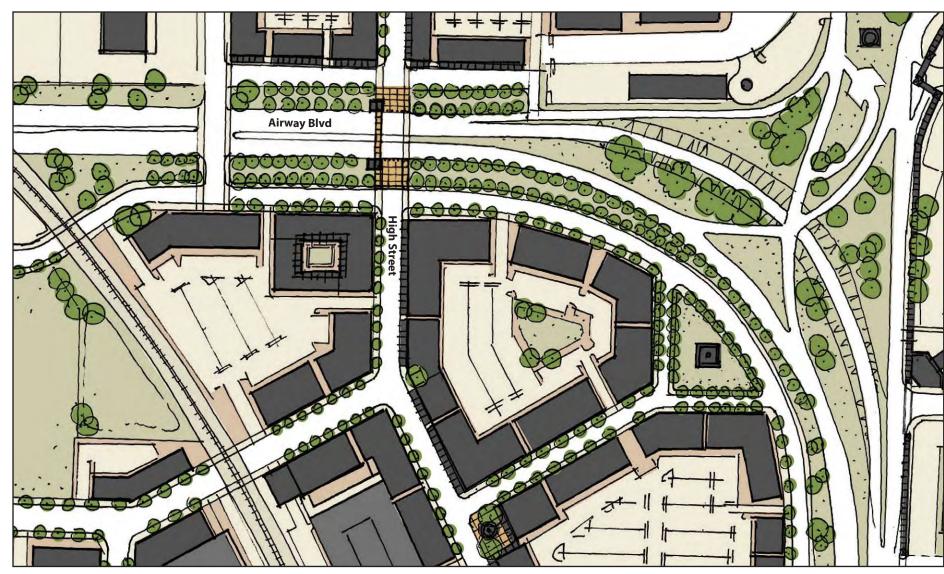






Plaza on High Street:

There are two plazas identified along the proposed "High Street". This is a view to the northwest from the plaza to the south and in the heart of the retail/restaurant/entertainment area. The plaza can be programmed for events or can serve outdoor dining. Upper story uses may be office or accommodations.



Pedestrian Overpass Option: If Airway Boulevard is not traffic calmed, this diagram demonstrates a pedestrian overpass alternative to the proposed new intersection at Airway Boulevard and High Street.





Traffic Calming: A 25 mph speed limit enforced by traffic calming is necessary for Airway Boulevard, particularly for a new intersection at Airway Boulevard and High Street.

Taming Airway Boulevard

As previously discussed on the Descriptive Plan, the curved segment of Airway Boulevard is currently configured as a short high-speed freeway segment. Because the roadway is constrained at either end by signalized intersections, this configuration serves only to speed traffic around the curve without actually increasing capacity on the roadway. Failing any real benefit, the results of this high speed roadway geometry has proven dangerous for vehicles, and hostile to pedestrians. Regardless of whether redevelopment for this area is undertaken, this roadway is unsafe and requires mitigation. Fortunately, the development energy and momentum from active redevelopment could provide the catalyst to fix the roadway.

The Southern Industrial Park Master Plan is designed as a pedestrian friendly, mixeduse urban environment that balances automobile movement with pedestrian mobility. As it relates to thoroughfares, the El Paso SmartCode states "Design conflict between vehicular and pedestrian movement generally shall be decided in favor of the pedestrian." Unfortunately, the current configuration of Airway Boulevard is not suitable for pedestrians or vehicles.

The proposed plan demonstrates a new at grade intersection at Airway Boulevard and "High Street". This intersection in itself will add a traffic calming element to the Boulevard, and is the best configuration for pedestrian and vehicular movement onto High Street. However, this configuration is dependent on other traffic calming measures along Airway, particularly from the westbound lane as it approaches the new intersection. The photo simulations to the right show examples of possible traffic calming measures necessary to enforce a safe 25 mph along the entire curve. Other measures may include additional signage, rumble strips, and pavement markings.

However, if these traffic calming measures are not put into place and evaluated for their effectiveness, the new intersection should not be constructed. The illustration to the upper left shows a pedestrian overpass in place of an at grade intersection as a fall-back position, or interim step. This will impact pedestrian movements and vehicular access to the mixed use center, while maintaining the current vehicular focus of the Boulevard.

The redevelopment of the Southern Industrial Park will be significant undertaking and a substantial investment for the Airport and the City. It is strongly recommended that the City and the Airport work closely together to achieve a safer, more pedestrian interface for Airway Boulevard. Only when this option is exhausted, or to allow for redevelopment prior to necessary street improvements, the pedestrian overpass alternative should be adopted.

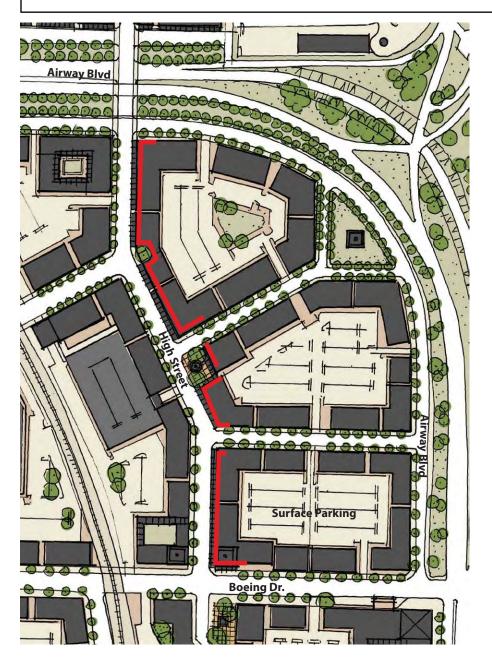
SOUTHERN INDUSTRIAL PARK MASTER PLAN ELPASO, TEXAS SMARTCODE DEVELOPMENT STUDY

AIRWAY BOULEVARD INTERFACE

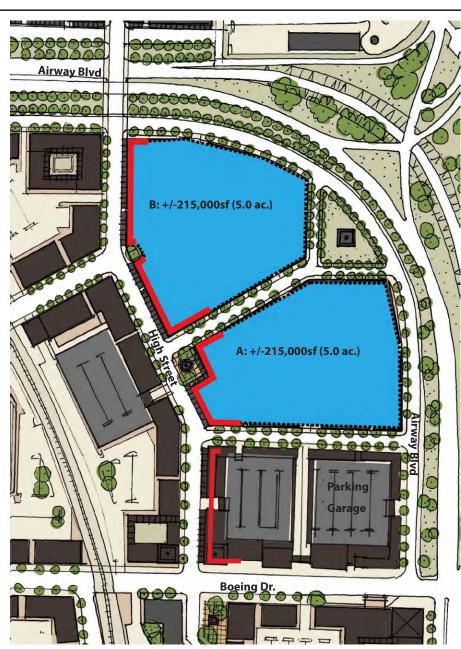
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Business Conference Center Options:

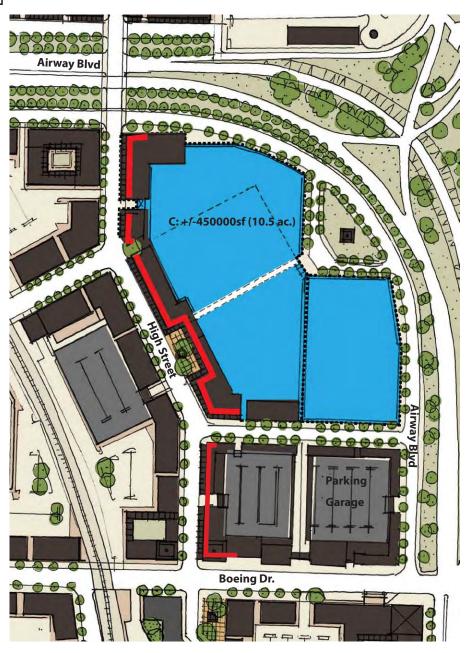
There are several options for locating a business conference center on the property. Each will depend on existing leases, the specific needs of the facility, and phasing opportunities. The blue area shows the potential areas, the red lines show where a retail ground story is required. All block faces will require an active interface with the adjacent street.



Block Structure: The SmartCode provides flexibility in use, while ensuring a walkable, street-oriented pedestrian interface. The base Master Plan demonstrates a flexible block structure defined by walkable streets and shaped by street oriented buildings. Parking is provide on-street with additional parking lots concealed within the blocks. Using this block structure as a base, three business conference center options are proposed. Note that as building uses intensify, surface parking lots can become parking garages wrapped with buildings.



Options A & B: There are two options for a block-sized business conference center parcel, each with approximately 215,000 sf footprint. Both options have good visibility from the north across the green, as well as from Airport Boulevard to the east. Block 'A' has proximity to a possible parking structure within the block to the south, concealed by street oriented buildings. It can also utilize the plaza along High Street for the business conference center interface. The Block 'A' option is illustrated on the following page.



Option C: This options consolidates two blocks to form a single 450,000 sf block for a larger business conference center. The challenge for this format is that it reduces walkability through an oversized block and creates several hundred feet of block faces that must have an active use facing the street. This option demonstrates the most ambitious option, but would require exceptions within the SmartCode. The block to the south has a wrapped parking deck to provide parking.

SOUTHERN INDUSTRIAL PARK MASTER PLAN ELPASO, TEXAS SMARTCODE DEVELOPMENT STUDY

BUSINESS CONFERENCE CENTER OPTIONS



Business Conference Center on the Green:

This illustration of business conference center option 'C' shows the north face of the block on the triangular green. The two tower elements enhance visibility. The bronze domes of the tower and the arched ceiling of the main foyer relate to the tarnished bronze domes of the airport terminal.

First Phase Hotel Concepts:

These two concepts demonstrate variations on a four story hotels with internal court-yards set within a mixed use block. With each, approximately 200 parking stalls are provided within the block for hotel use. On-street parking serves retail and restaurant uses. Other buildings enclose the block and may include single storey retail/restaurants, office, small scale mixed use, and other hotels- each with their own parking.





Concept A: This concept shows the hotel on the north eastern side of the block with good visibility from Airway Boulevard, and a south terminated view from Continental Drive.



Concept B: This concept shows the hotel integrated with the High Street entertainment and retail street. An elevated courtyard has hotel amenities, and guest have direct access to the programmed urban plaza. The hotel restaurant would contribute to High street. This concept is used for the illustrations within the Master Plan on the following pages.





Adjacent Opportunities:

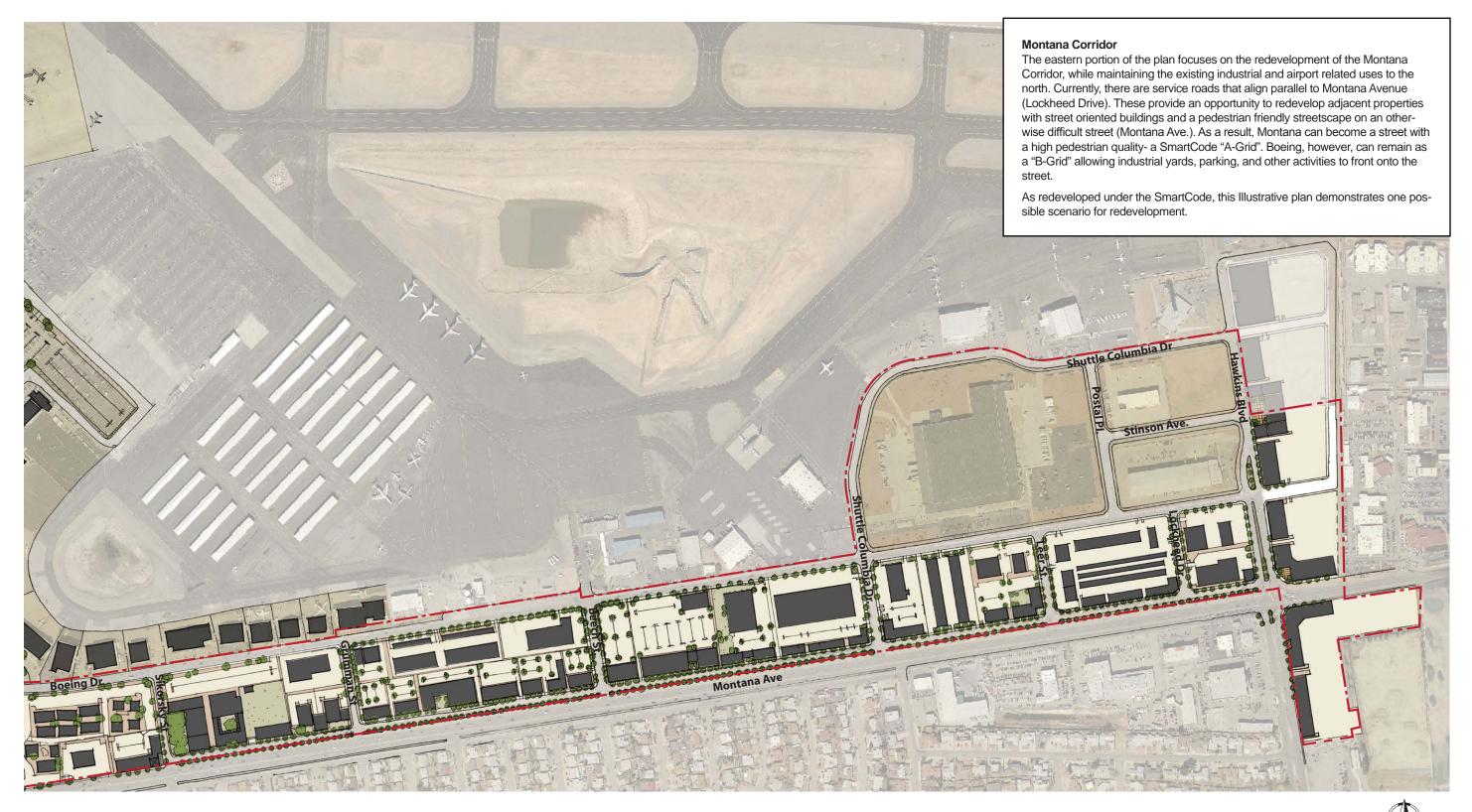
As the Airport begins to redevelop under the SmartCode, the added value will have an effect on adjacent properties. An important opportunity is to provide adjacent multi-family residential uses which the airport lands are not able to do. Residential uses would allow office, hotel, and retail employees to live within walking distance of their work, and would add an important population to the airport's mixed use center for a more complete mix of uses.

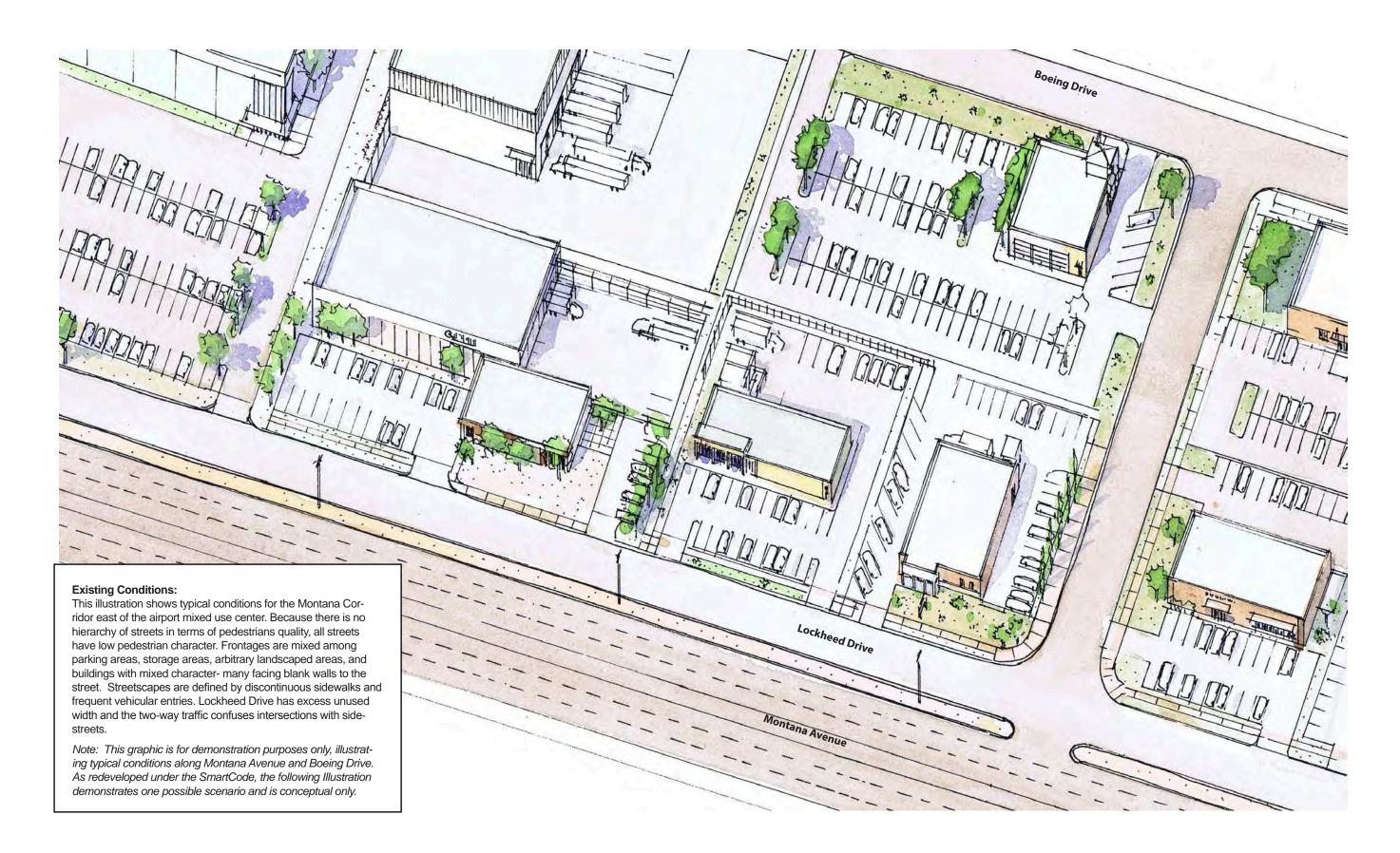
While this master plan does not presume the immediate rezoning of adjacent properties, it is the intent of the SmartCode to anticipate future connections to adjacent properties. The concept shown here demonstrates new blocks formed in the southwest corner of the plan, east of Sioux Drive. While the land is currently zoned for commercial uses, the SmartCode's T5 or T6 designation would allow a high intensity of mixed uses including condos, apartments, row houses, flats above shops, live/work units, and a possible mixed use grocery store as shown here. The streets connect seamlessly to the airport lands to maintain the function and character of the urban blocks.

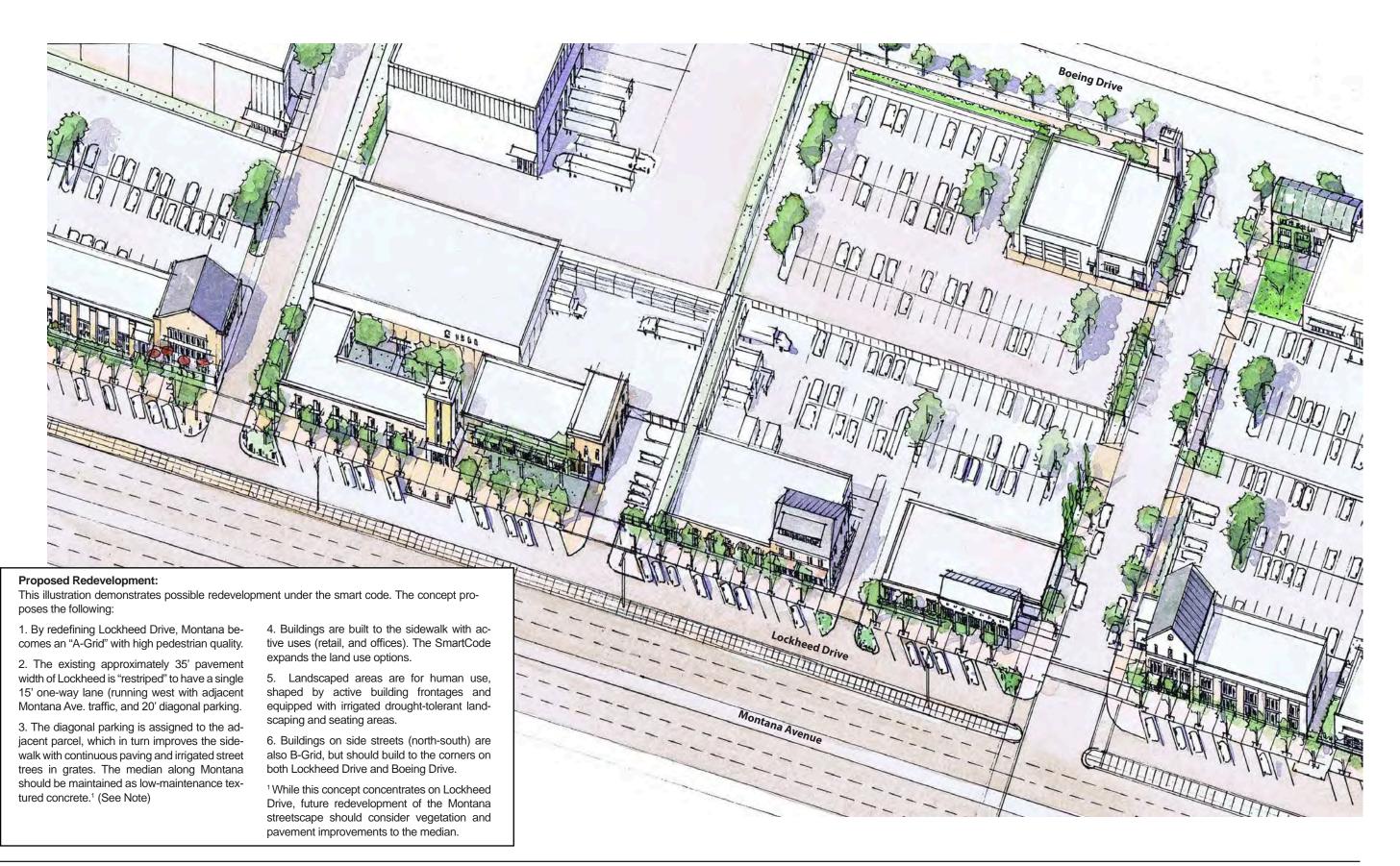


Existing Conditions











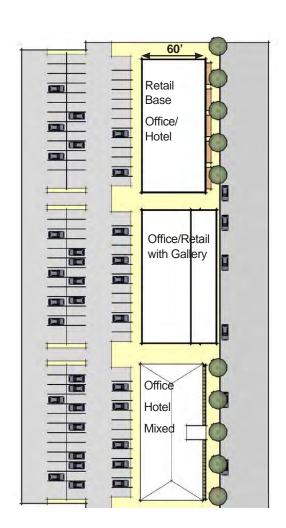
A: MULTI-USE BUILDING WITH SHARED PARKING

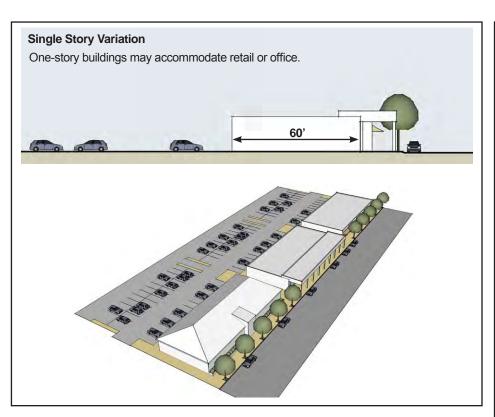


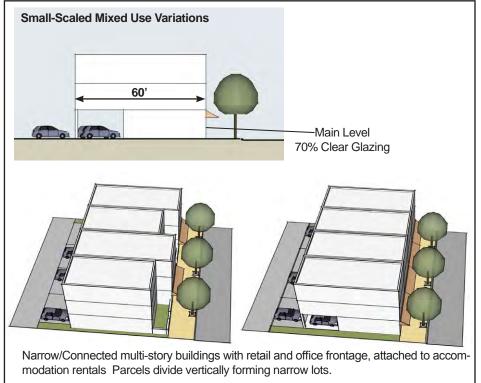
Description: The SmartCode allows a wide variety of land uses while maintaining baseline regulations for building form. Typically, buildings must be built close to the sidewalk, with the primary entry facing the sidewalk and parking lots located in the rear.

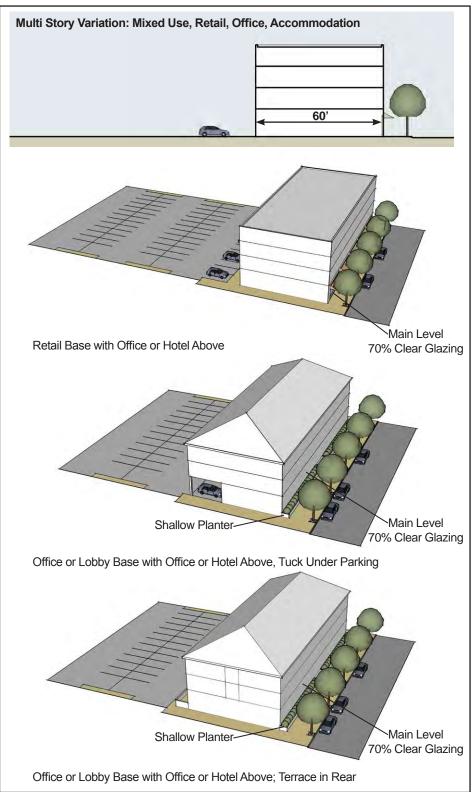
The Multi-Use building demonstrates the wide variety of uses possible on a generic 60' depth building floorplate within the SD4 Airport T5.1 & SD4 Airport T5.2 transect zones. Buildings are 1-6 stories and typically share parking within the block, allowing for convenience customer and guest parking on-street. Parking garages may also be located within blocks.

Transect Zones: SD4 Airport T5.1, SD4 Airport T5.2

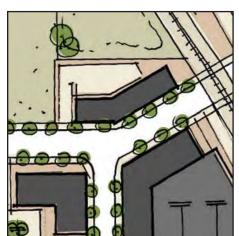








B: CLASS 'A' OFFICE



Description: Class 'A' office space is intended to attract large corporate tenants seeking 20,000sf plus floorplate office space. Buildings may be located in prominent places for high visibility but are always street-oriented. Buildings may be 1-6 stories, and typically have a common grand entry. Guest parking is generally provided on-street with employee parking in structures or within blocks.

Transect Zones: SD4 Airport T5.1, SD4 Airport T5.2

C: COURTYARD HOTEL



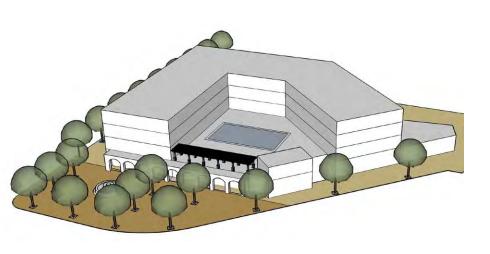
Description: While the multi-use building can accommodate many hotels, the larger courtyard hotel model has great applicablility within the plan. Unlike Current examples with a central building set at the center of the lot surrounded by parking stalls, the urban Courtyard Motel, as regulated by the SmartCode must form the edge of the block with guest parking in the center of the block, and other buildings at the block edge. The hotel is built up to the street with the port cochere defined as a "forecourt" frontage and on-street parking for commercial uses.

Transect Zones: SD4 Airport T5.1, SD4 Airport T5.2

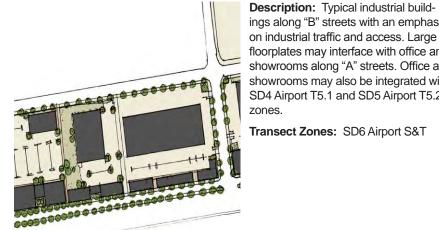
E: CIVIC BUILDINGS



Description: Public oriented civic and institutional buildings are possible throughout the plan and should be located at prominent, highly visible sites, preferably anchoring a public space such as a square or a plaza.





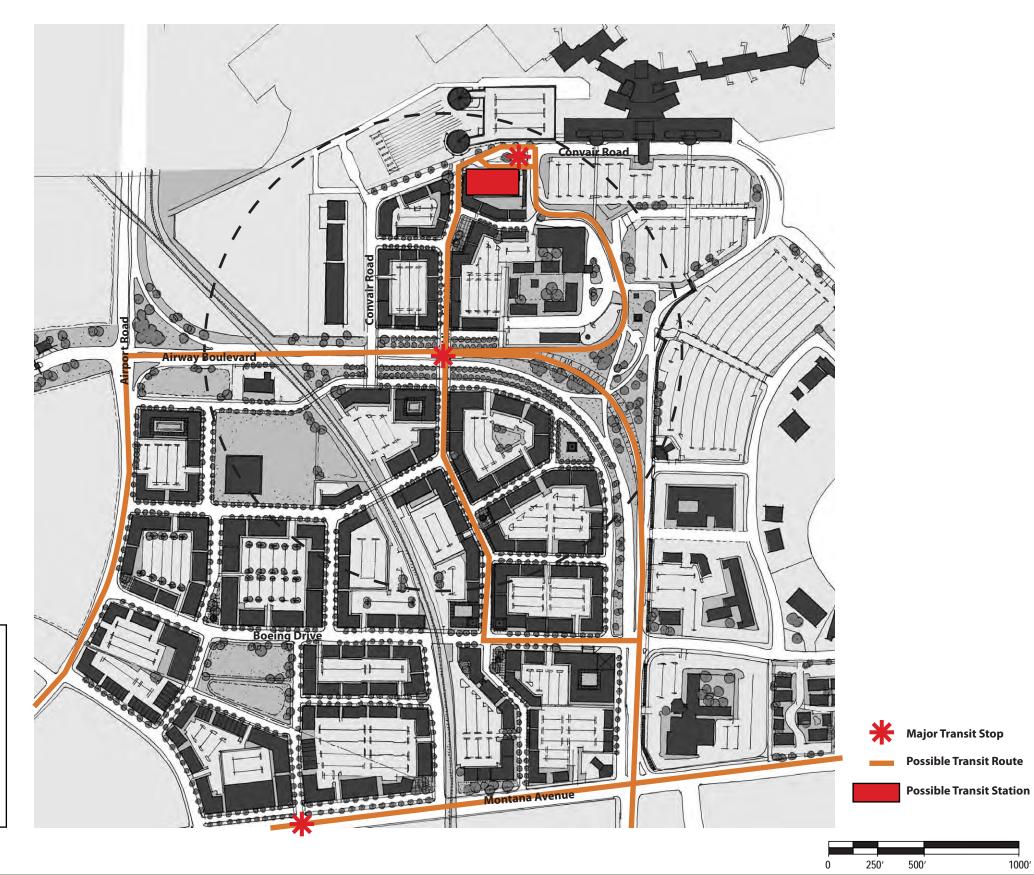


ings along "B" streets with an emphasis on industrial traffic and access. Large floorplates may interface with office and showrooms along "A" streets. Office and showrooms may also be integrated with SD4 Airport T5.1 and SD5 Airport T5.2 zones.

Transect Zones: SD6 Airport S&T

Transect Zones: SD3 - SD5 and Airport

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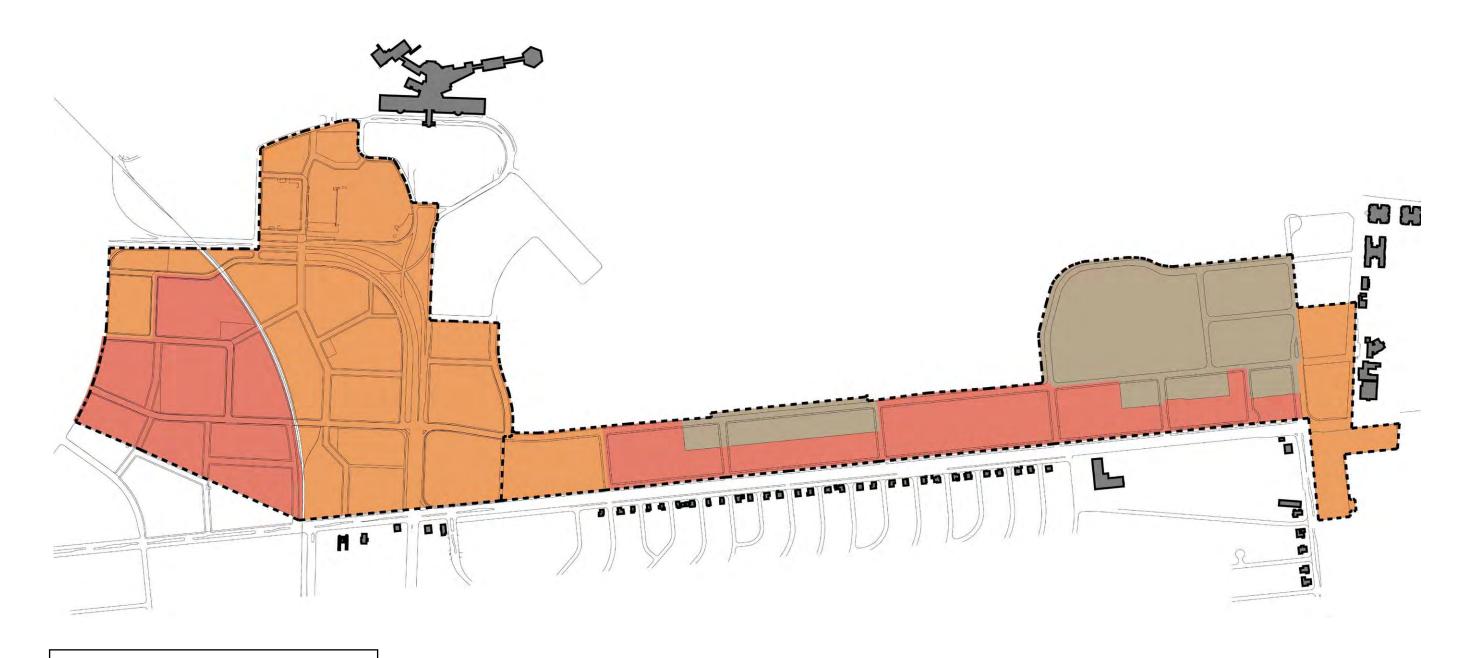


Transit Route Options:

This diagram shows possible transit routes as discussed during the workshop with City and Airport officials Note the pedestrian shed circle representing an approximately 5-minute walk from center to edge. Several major transit stops are proposed and a possible "station" with a small parking garage or bus garage near the terminal. This graphic is general only and does not differentiate local buses and bus rapid transit.

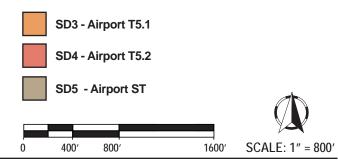
1000' SCALE: 1" = 500'

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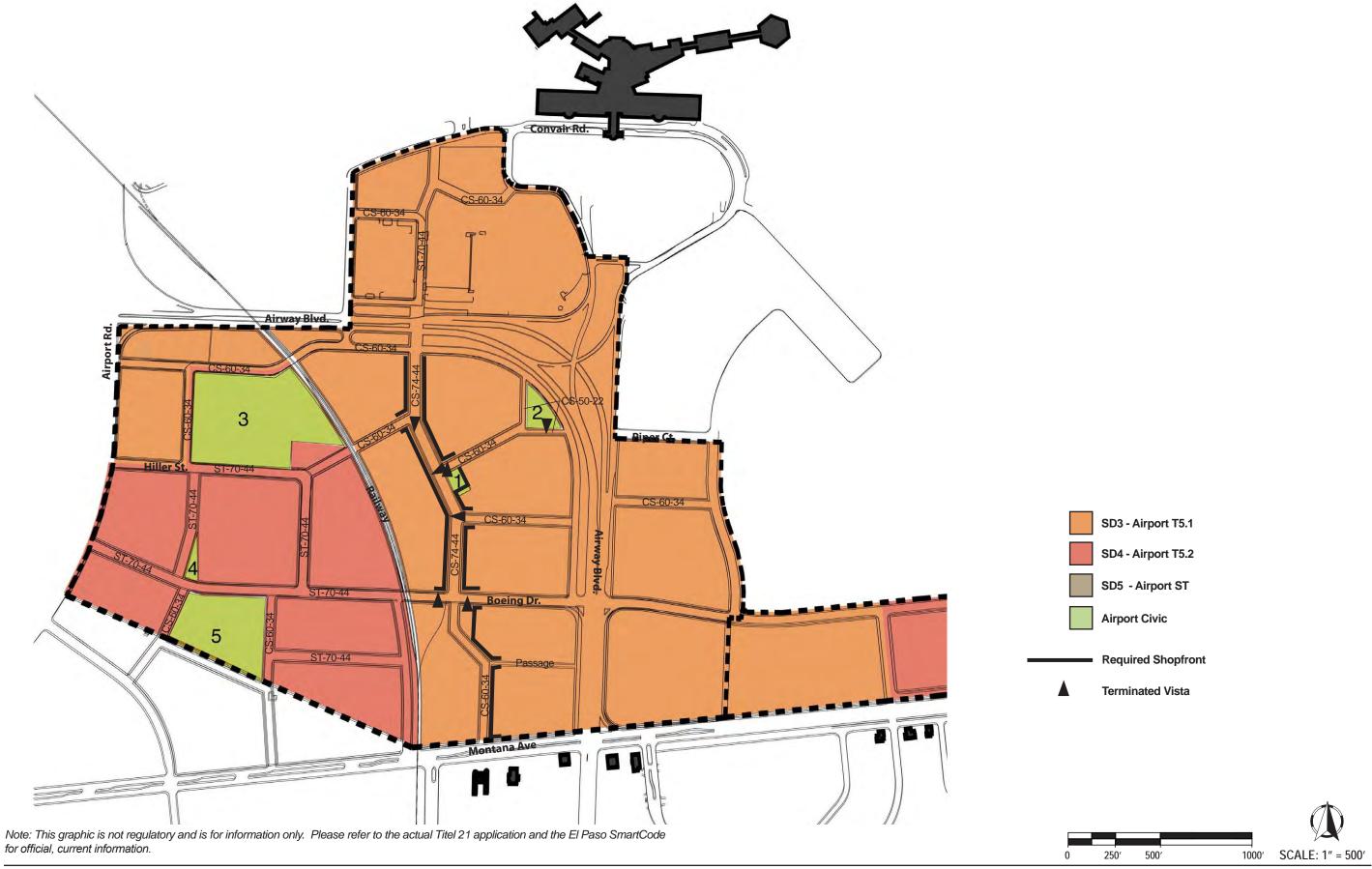


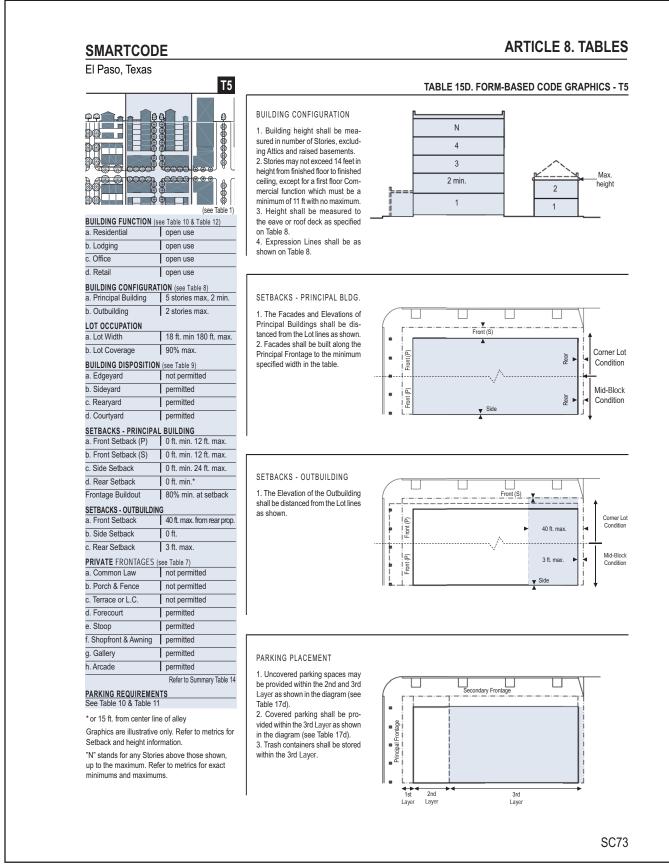
Regulating Plan:

Upon approval, the SmartCode regulating plan establishes zoning entitlements for the parcels. A summary of the special districts is included here. The SmartCode rezoning application is provided in a standalone document. This version of the regulating plan and the associated graphics are provided here for information only. The Titel 21 rezoning application should be referenced for all regulatory inquiries.



REGULATING PLAN OVERALL





ARTICLE 8. TABLES

SMARTCODE

El Paso, Texas

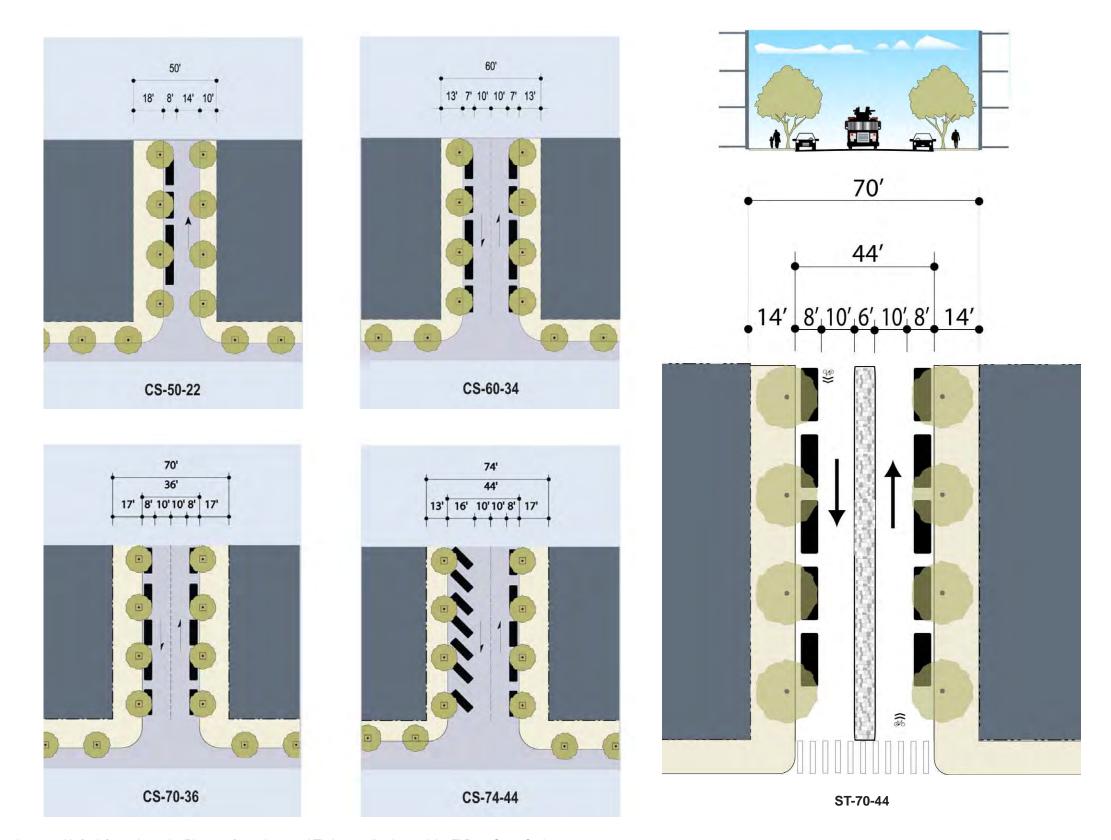
TABLE 16: SPECIAL DISTRICT STANDARDS

The metrics for each column of this table (SD1, SD2, etc.) are to be filled in for each Special District as they currently exist, or as they are permitted. More pages can be added. Special Districts that do not have provisions within this Code shall be governed by the standards of the

	SD1 UTEP	SD2 Hospital	SD3 Airport T5	.1SD4 Airport T5	.2 SD5 Airport ST	SD6 MCA	SD7
a. ALLOCATION O	70000		1	1	1		
CLD	I NA	I NA	NA NA	NA NA	I NA	NA	10
TND	I NA	I NA	I NA	I NA	NA .	NA	i
TOD	I NA	I NA	NA:	I NA	I NA	NA	1
ARD	NA.	NA NA	♦ 80% max.	50% max.	NA .	NA NA	1
AED	I NA	NA NA	NA	50% max.	80% max.	NA	1
b. BASE RESIDEN	TIAL DENGITY						
By Right	I 24	1 24	I NA	I NA	I NA	48	1
Other Functions	50 - 70%	50 - 70%	NA	NA NA	NA .	NA	1
c. BLOCK SIZE	1	1	I	The same and	Lawrence		
Block Perimeter	3000 ft max.*	3000 ft. max.*	2400 ft. max. *	3000 ft. max. *	4000 ft. max. *	2000 ff. max. *	I -
d. THOROUGHFAR	-	T services	-	T and a second		CONTROL OF	T
HW BV	not permitted	not permitted not permitted	not permitted permitted	not permitted permitted	not permitted	not permitted permitted	T .
AV	permitted permitted	permitted	permitted	permitted	permitted permitted	permitted	i
CS	I permitted	permitted	permitted	I permitted	permitted	permitted	i
DR	I permitted	I permitted	permitted	I permitted	permitted	permitted	i
ST	I permitted	permitted	permitted	permitted	permitted	permitted	1
RD	I not permitted	not permitted	not permitted	not permitted	not permitted	not permitted	1
Rear Lane	I not permitted	not permitted	not permitted	not permitted	not permitted	not permitted	1
Rear Alley	permitted	permitted	permitted	permitted	permitted	permitted	1
Path	permitted	permitted	not permitted	not permitted	not permitted	permitted	1
Passage	I permitted	permitted	permitted	permitted	I permitted	permitted	1
Bicycle Trail	permitted	not permitted	I not permitted	not permitted	not permitted	not permitted	1
Bicycle Lane	permitted	permitted	permitted	permitted	permitted	permitted	1
Bicycle Route	permitted	permitted	permitted	permitted	permitted	permitted	1
e. CIVIC SPACES							
Park	permitted	permitted	I permitted	permitted	permitted	not permitted	-
Green	permitted	permitted permitted	permitted	permitted	permitted permitted	permitted	1
Square Plaza	permitted permitted	permitted	permitted permitted	permitted permitted	permitted permitted	permitted permitted	1
Playground	I permitted	permitted	I NA	NA NA	I NA	permitted	i
		- paromos				paritimon	
F. LOT OCCUPATION	NA NA	I NA	I NA	I NA	I NA	20 H - 1 700 B	1
Lot Width Lot Coverage	I NA	I NA	90% max.	90% max.	90% max.	18 ft. min. 700 ft. max. 100% max.	i
		1 194	30 9e max.	# 20% Indx	90 % Indx	100% INBX.	
	RINCIPAL BUILDING	1		I	I an ann w	00 1 00	1
Front Setback Side Setback	0 ft. min., 30 ft. max.	0 ft. min., 30 ft. max.	0 ft. min., 12 ft. max.	0 ft. min., 12 ft. max. 0 ft. min., 24 ft. max.	8 ft. max. or 25 ft. max.** 8 ft. max. or 15 ft. max.**	0 ft. min., 8 ft. max. 0 ft. min.0	1
Rear Setback	3 ft. min.	3 ft. min.	3 ft. min.	3.ft. min.	3 ft. min. or 20 ft. min.**		i
		• 900 0000		• 20.000	* CALIMITOT SCHOOL	* M. Jimit	*
h. BUILDING DISP	I permitted	I permitted	permitted	I permitted	I permitted	permitted	i
Edgeyard Sideyard	permitted	permitted	permitted	permitted	permitted	permitted	ì
Rearyard	I permitted	I permitted	permitted permitted	permitted	permitted	permitted	i
I. PRIVATE FRONT							
Common Yard	permitted	not permitted	I permitted	not permitted	permitted	permitted	F
Porch & Fence	I not permitted	not permitted	permitted	not permitted	not permitted	not permitted	1
Terrace or L.C.	permitted	permitted	permitted permitted	permitted	permitted	permitted	1
Forecourt	permitted	permitted	permitted	permitted	permitted	permitted	1
Stoop	permitted	permitted	permitted	permitted	permitted	permitted	1
Shopfront	permitted	permitted	permitted	permitted	permitted	permitted	1
Gallery	permitted	permitted	permitted	permitted	permitted	permitted	1
Arcade Parking Lot	permitted permitted	permitted permitted	I permitted not permitted	permitted not permitted	not permitted permitted	permitted not permitted	1
		• pennigu	ina pamilieu	1 Dot benumen	• permineu	inal harmingh	42
J. BUILDING CONF	IGURATION ng 6 Stories, max.	8 Stories, max.	6 Stories, max.**	6 Stories, max.**	3 Stories, max.**	NA	
Outbuilding	NA NA	NA NA	3 Stories, max. **	3 Stories, max. **		NA NA	i
k. BUILDING FUN	CTION						
Residential	open use	open use	not applicable	not applicable	not applicable	open use	
Lodging	open use	open use	open use ****	I not applicable	not applicable	open use	1
Office	open use	open use	open use	open use	open use	open use	1
	open use	open use	open use	open use	open use	open use	1
Retail	not applicable	not applicable	not applicable	open use	open use		I.
Industrial	ed to determine Black size						

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Note: This graphic is not regulatory and is for information only. Please refer to the actual Titel 21 application and the El Paso SmartCode for official, current information.



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